

RECORD OF THE REGULAR MEETING OF THE UNIVERSITY OF WISCONSIN SYSTEM BOARD OF REGENTS

Friday, October 6, 2023
9:00 a.m.

UW-River Falls University Center
Riverview Ballroom (Room 260)
501 Wild Rose Avenue
River Falls, Wisconsin

-President Walsh presiding-

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The recording of this meeting's open session is available at: [October 6, 2023 Webcast](#)

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CALLING OF THE ROLL

[\[Recording: 00:00:00\]](#)

PRESENT: Regents Angela Adams, Amy Bogost, Evan Brenkus, Héctor Colón, Mike Jones, Jim Kreuser, Edmund Manydeeds, John Miller, Cris Peterson, Joan Prince (virtual), Ashok Rai, Mark Tyler, Jill Underly, Karen Walsh, and Kyle Weatherly

UNABLE TO ATTEND: Regent Robert Atwell, Jennifer Staton, and Dana Wachs

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DECLARATION OF CONFLICTS

Before considering any items on the open session agenda, President Walsh asked if any Board members wished to declare any conflicts of interest as per Regent Policy Document 2-4, "Ethics and Conflict of Interest Policy for the UW System Board of Regents."

To avoid the appearance of a conflict of interest, Regents John Miller and Karen Walsh recused themselves from voting on Resolution 12081, "[UW-Milwaukee License Agreement with T-Mobile Central LLC](#)"

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REPORT AND APPROVAL OF ACTIONS TAKEN BY THE BUSINESS & FINANCE COMMITTEE

[\[Recording: 00:01:13\]](#)

President Walsh called upon Regent Rai to present a report of actions taken by the Business & Finance Committee.

Regent Rai reported the Business & Finance Committee heard a host campus presentation from Dave Ruhland, UW-River Falls Vice Chancellor for Finance and Administration, entitled "Increasing Financial Stability and Expanding Opportunities: Building a Stable and Thriving Institution." Vice Chancellor Ruhland offered an overview of UW-River Falls' efforts to strengthen its financial position through new investments and revenue opportunities, as well as strategic measures to reduce expenses.

Regent Rai reported Vice President Sean Nelson presented the UW System Program Revenue Balance Report for fiscal year 2023 to the Business & Finance Committee. The report noted that total unrestricted program revenue balances decreased by \$6.4 million, primarily as a result of three factors: the near-full utilization of one-time federal COVID relief funds, the return to pre-pandemic levels of certain non-personnel expenses such as travel, and the expanded use of federal indirect funds. Tuition balances decreased \$51.6 million (or 17.3%) to \$247 million, which represents a 55.3% reduction since the inception of balance reporting in FY 2013. Regent Rai noted that over 86% of the total unrestricted balance meets the Legislative Audit Bureau's definition of obligated or designated for a specific project or purpose.

Regent Rai said the report offered details on the program revenue balances by category for each institution. Universities with balances exceeding 12% of expenditures in any category have provided details on the projects and initiatives for which those funds are obligated or planned. Among the campuses projecting structural deficits in the current year, a total of \$64.4 million in reserves will be used to mitigate budgetary shortfalls. He said the Business & Finance Committee approved the report in accordance with Regent Policy Document 21-6.

Regent Rai said the Business & Finance Committee received the report on gifts, grants, and contracts awarded to UW System institutions for fiscal year 2023. Total awards for the year were approximately \$2.3 billion, an increase of \$365 million (or 19%) from the prior year. Federal awards accounted for \$263.4 million of the increase, largely driven by higher totals at UW-Madison, with notable increases also reported at UW Oshkosh, UW-Stevens Point, UW-Superior, and UW-Whitewater.

Regent Rai reported the Business & Finance Committee approved a ten-year master research agreement at UW-Madison with GE Precision Healthcare, renewing a prior

agreement that delivered over \$32 million in value to the university. He said the committee also approved a UW-Milwaukee license agreement with T-Mobile Central, whose equipment has been in place at Bolton Hall since 2000.

Regent Rai said the leadership team of the Administrative Transformation Program (ATP) provided the Business & Finance Committee with an update on the project. At the July 2023 Business & Finance Committee Meeting it was noted, in consultation with the UW universities, the ATP leadership team was evaluating whether the status of technical integrations and campus-based ancillary systems would necessitate a revised schedule for the project. After months of analysis, it was determined that the go-live date should be revised from July 2024 to July 2025. Staying on the prior schedule would require a reduction in scope and pose risks related to financial controls, incomplete testing and training, and the end-user experience. The revised cost estimates fall in a range of -3% to 8% of the original budget, meaning that with continued monitoring, it is a realistic possibility that ATP will be completed within its initial budget target.

Regent Rai noted that the original project timeline envisioned that UW-Madison would go live in 2024, with implementation at the other universities waiting until 2026. He said while the decision to adopt a unified approach brought numerous benefits, a revised go-live of 2025 not only allows the project to return to its full original scope, but still completes ATP at the twelve non-Madison universities a full year earlier than was initially projected.

Lastly, and as a result of the revised schedule for ATP, Regent Rai said the Business & Finance Committee approved an amendment to UW System's agreement with Huron Consulting Group to increase the number of hours of professional services provided to the project.

Regent Rai moved for the adoption of Resolutions 12078, 12079, and 12080. The motion was seconded by Regent Underly and approved on a voice vote.

Report on Program Revenue Balances by University and Level of Commitment Fiscal Year 2022-23

Resolution 12078 That, upon the recommendation of the President of the University of Wisconsin System, the Board of Regents approves the UW System report on the 2022-23 year-end program revenue balances as categorized by each university and the System as a whole. In so doing, the Board approves: (1) the multi-year spending plans for university balances above 12 percent of total year-end expenditures in Tuition, Auxiliary Operations, General Operations, or Other Unrestricted Program Revenue; and (2) the multi-year spending plan submitted by

UW System Administration for the systemwide balances maintained for the System as a whole.

UW-Madison Contractual Agreement with GE Precision Healthcare LLC

Resolution 12079 That, upon recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Board of Regents approves the contractual agreement between the Board of Regents of the University of Wisconsin System, doing business as UW-Madison, and GE Precision Healthcare LLC.

UW System Amendment to Service Agreement with Huron Consulting Group, Inc.

Resolution 12080 That, upon recommendation of the President of the University of Wisconsin System, the Board of Regents approves the amendment to the contractual agreement between the Board of Regents of the University of Wisconsin System, doing business as UWSA, and Huron Consulting Group, Inc.

Regent Rai then moved separately for the adoption of Resolution 12081. The motion was seconded by Regent Manydeeds and approved on a voice vote, with Regents Miller and Walsh abstaining to avoid the appearance of a conflict of interest.

UW-Milwaukee License Agreement with T-Mobile Central LLC

Resolution 12081 That, upon recommendation of the Chancellor of the University of Wisconsin-Milwaukee and the President of the University of Wisconsin System, the Board of Regents approves the license agreement between the Board of Regents of the University of Wisconsin System, doing business as UW-Milwaukee, and T-Mobile Central LLC.

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REPORT AND APPROVAL OF ACTIONS TAKEN BY THE CAPITAL PLANNING & BUDGET COMMITTEE

[\[Recording: 00:07:50\]](#)

President Walsh called upon Regent Manydeeds to present the report of actions taken by the Capital Planning & Budget Committee.

Regent Manydeeds reported that the consent agenda was approved by the Capital Planning & Budget committee. He said the consent agenda included one All Agency Project

at UW-Oshkosh, a Minor Facility Renewal Project at UW-Madison and a lease for the School of Public Health and Medicine at UW-Madison.

Regent Manydeeds reported the Capital Planning & Budget Committee approved a UW-Superior pre-development agreement for the design and construction of an indoor turf fieldhouse and ancillary private development on their campus. The project was conceived as a method to expand the university's student recreation and athletic facilities by developing an indoor turf facility to alleviate crowding in existing facilities and to aid in the recruitment of students. Since selecting a real estate developer in early March 2023, the developer has been working with UW-Superior and their team to determine the project's viability and financial feasibility. The project is now at the point where a pre-development agreement must be executed to document the costs and risks to all parties in the transaction.

Regent Manydeeds said UW-Superior senior leadership presented the development plan to the City of Superior which has tentatively pledged a several million-dollar capital improvement grant. Other sources of funds being pursued include a partnership with Essentia to provide clinic space, revenue bonding with the Tourism Commission, and possible partnership with a local professional athletic team. There is also the possibility of naming rights with one or more of the partners. Regent Manydeeds said it is expected that the developer will finance approximately \$17 to \$20 million of the total projected \$26 million development cost. He noted Regents requested a Business Plan when the project comes back to them for the next approval.

Regent Manydeeds reported the Capital Planning & Budget Committee approved a UW-La Crosse request to construct the Center for the Arts Parking Ramp and Police Building Addition project for an estimated total project cost of \$27,642,000. The new Parking Ramp constructs a 550-stall, cast-in-place concrete parking garage on the southwest edge of campus which replaces 500 spaces lost. He said an addition to the existing Police Services building will be constructed to provide an incident command center, training room, police squad room, break room, and building storage.

Regent Manydeeds reported the Capital Planning & Budget Committee heard a presentation by UW-River Falls, "Strategic and Integrated Capital Planning to Support Modern Interdisciplinary Learning in STEM and Agricultural Science Fields," which focused on strategic and integrated capital planning in support of interdisciplinary and experiential learning in STEM fields including agricultural science.

Lastly, Regent Manydeeds reported the Capital Planning & Budget Committee heard an update by Alex Roe, Senior Associate Vice President, on the 2025-31 Capital Budget timeline and process. Cindy Torstveit, UW-Madison Associate Vice Chancellor Facilities Planning & Management, gave an update on a recent chilled water pipe break at the UW-Madison Engineering Centers Building that took place in late September.

Regent Manydeeds moved for the adoption of Resolutions 12082, 12083, 12084, 12085, and 12086. The motion was seconded by Regent Tyler and approved on a voice vote.

Authority to Construct an All Agency Maintenance and Repair Project, UW System

Resolution 12082 That, upon the recommendation of the President of the UW System, the UW System Board of Regents grants authority to construct a maintenance and repair project at an estimated total cost of \$1,276,000 (\$576,000 Program Revenue Supported Borrowing and \$700,000 Cash).

Authority to Construct a Minor Facilities Renewal Project, UW System

Resolution 12083 That, upon the recommendation of the President of the UW System, the UW System Board of Regents grants authority to construct a minor facilities renewal project at an estimated total cost of \$7,395,000 General Fund Supported Borrowing.

Authority to Enter into a Lease of Office Space for The School of Medicine and Public Health, UW-Madison

Resolution 12084 That, upon the recommendation of the Chancellor of UW-Madison and the President of the UW System, the UW System Board of Regents grants authority to enter into a lease of office space for the School of Medicine and Public Health of approximately 3,952 square feet located in Madison, Wisconsin.

Authority to Execute a Pre-Development Agreement for the Development of an Indoor Turf Fieldhouse Under a Public-Private Partnership, UW-Superior

Resolution 12085 That, upon the recommendation of the Chancellor of UW-Superior and the President of the UW System, the UW System Board of Regents authorizes the execution of a pre-development agreement for the development of an indoor turf fieldhouse and ancillary private development on UW-Superior campus.

Authority to Complete Design and Construct the Center for the Arts Parking Ramp and Police Building Addition, UW-La Crosse

Resolution 12086 That, upon the recommendation of Chancellor of UW-La Crosse and the President of the UW System, the UW System Board of Regents authorizes the completion of design and construction of the Center

for the Arts Parking Ramp and Police Building Addition project for an estimated total project cost of \$27,642,000 (\$20,293,000 PR Cash and \$7,349,000 PRSB).

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REPORT AND APPROVAL OF ACTIONS TAKEN BY THE EDUCATION COMMITTEE

[\[Recording: 00:13:00\]](#)

President Walsh called upon Regent Weatherly to present a report of actions taken by the Education Committee.

Regent Weatherly reported the Education Committee approved one UW-Green Bay degree program and three UW-Madison elevations to full degree programs as part of its consent agenda, as well as an appointment to the Oversight and Advisory Committee of the Wisconsin Partnership Program.

Regent Weatherly reported the Education Committee heard a host campus presentation from Dr. David Travis, UW-River Falls Provost and Vice Chancellor for Academic Affairs. He was joined by Dr. Wes Chapin, Associate Provost and Dean of Graduate Studies; Dr. Rebecca Haley, Assistant Professor, Department of Chemistry and Biotechnology; and Dr. Kateri Carver, Assistant Professor, Director of Ed. D. in Montessori Studies, and Director of Montessori Teacher Education Programs. The presentation highlighted three examples of academic programs at UW-River Falls with innovative characteristics that still honor traditional learning and provide personalized, hands-on learning.

Regent Weatherly said the Education Committee heard an update on implementation of the University of Wisconsin Direct Admissions initiative from Julie Amon, UW System Administration Associate Vice President for Enrollment & Student Success, and Corina Diaz-Suazo, UW System Administration Strategic Enrollment and Transfer Specialist. Regent Weatherly reported their team is in the first phase in implementing an opt-in, system-wide direct admissions initiative, which is a process for universities to proactively offer admission to students based on pre-approved criteria. The initiative aims to increase access and simplify the admissions process for Wisconsin high school students.

Lastly, Regent Weatherly reported the Education Committee heard a presentation on quality assurance for academic programming from Provosts Betsy Morgan, UW-La Crosse; Glendalí Rodríguez, UW-Stout; and Maria Cuzzo, UW-Superior; as well as Tracey Davidson, UW System Associate Vice President for Academic Affairs. The discussion focused on accreditation through the Higher Learning Commission and within specific disciplines, and the policies and procedures that guide the review of academic programming at a System and campus level.

Regent Weatherly moved for the adoption of Resolutions 12087, 12088, 12089, 12090, and 12091. The motion was seconded by Vice President Bogost and approved on a voice vote.

New Program Authorization (Implementation) Master of Science in Supply Chain Management, University of Wisconsin-Green Bay

Resolution 12087 That, upon the recommendation of the Chancellor of the University of Wisconsin-Green Bay and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Master of Science in Supply Chain Management program at the University of Wisconsin-Green Bay.

New Program Authorization (Implementation) Bachelor of Business Administration in Business: Entrepreneurship, University of Wisconsin-Madison

Resolution 12088 That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Business Administration in Business: Entrepreneurship program at the University of Wisconsin-Madison.

New Program Authorization (Implementation) Bachelor of Business Administration in Business: Human Resource Management, University of Wisconsin-Madison

Resolution 12089 That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Business Administration in Business: Human Resource Management program at the University of Wisconsin-Madison.

New Program Authorization (Implementation) Bachelor of Business Administration in Business: Management, University of Wisconsin-Madison

Resolution 12090 That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Business Administration in Business: Management program at the University of Wisconsin-Madison.

Appointment to the University of Wisconsin School of Medicine and Public Health Oversight and Advisory Committee of the Wisconsin Partnership Program

Resolution 12091 That, upon recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Board of Regents approves the appointment of Mr. Aaron Perry to the University of Wisconsin School of Medicine and Public Health Oversight and Advisory Committee of the Wisconsin Partnership Program to fill a vacant public member position effective immediately through October 31, 2026.

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REPORT OF THE AUDIT COMMITTEE

[\[Recording: 00:16:14\]](#)

President Walsh called upon Regent Miller to present a report of the Audit Committee.

Regent Miller said the Audit Committee heard a report from Lori Stortz, Chief Audit Executive, on the progress to date on the Fiscal Year 2024 Audit Plan. Ms. Stortz said she anticipates bringing more audit reports to the committee in December.

Regent Miller reported Ms. Stortz provided a high-level summary of the results of audits recently issued by the Office of Internal Audit, which included the Bi-Annual Purchasing Card Audit, the Office of Internal Audit Annual Report 2023, and an executive summary of the Shop UW+ Internal Controls Assessment.

Regent Miller reported the Audit Committee heard an update from Edward Murphy, UW System Associate Vice President for Information Security, on major initiatives that are underway to migrate vital systems to the cloud. The committee also received an update on activities related to the usage of TikTok and other foreign technologies in the UW System.

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PRESENTATION OF BOARD OF REGENTS 2023 UNIVERSITY STAFF EXCELLENCE AWARDS

[\[Recording: 00:17:58\]](#)

President Walsh called upon Regent Angela Adams, Chair of the awards selection committee, to introduce the 3rd annual Board of Regents University Staff Excellence Awards, which recognize the dedicated work, vital services, and outstanding initiative and contributions of the UW System's university staff.

Regent Adams welcomed the award recipients and thanked her fellow Regents who served on the committee with her: Edmund Manydeeds, Jennifer Staton, and Kyle Weatherly. She

took a moment to acknowledge the individual and program nominees. Individual nominees included: Kelly Arnost, UW-La Crosse; Lisa Goetsch, UW Oshkosh; Anna Klimesh, UW-Platteville; Jody Pederson, UW-River Falls; Cally Henderson, UW-Stout; and Donya Shehan-King, UW-Superior. Program nominees included: UW-Eau Claire's Administrative Professionals Collaborative Group; UW-La Crosse's University Police Services; UW-Madison's Botany Garden and Greenhouse; UW Oshkosh's University Police Community Service Officer Program; UW-Stevens Point's Police and Security Services; and UW-Whitewater's Trades and Maintenance Team.

Individual Award: Dale Lovejoy, Power Plant Supervisor, Facilities Management, UW-Parkside

[\[Recording: 00:21:43\]](#)

Regent Adams presented the first Board of Regents University Staff Excellence Award in the individual category to Dale Lovejoy, UW-Parkside Powerplant Superintendent, who was unable to accept the award in person due to on-campus commitments.

Regent Adams said Mr. Lovejoy started his career as a boiler technician for the U.S. Navy and joined UW-Parkside in 1994. Serving as the university's power plant superintendent since 1998, he manages the daily operations of the most critical building on campus and is responsible for the utility distribution that is the basis for a safe and comfortable learning environment. Mr. Lovejoy recognizes the need for talent development and advocates for creating a critical talent pipeline for plant operators of industrial utility plants across the state.

The chief facilities officer at UW-Parkside said, "Dale has aided my growth as a professional, and his knowledge and attention to detail has given me tremendous peace of mind in knowing that our campus is in good hands while he is operating the plant."

Individual Award: Carrie Kline, Library Circulation Coordinator, University Library, UW-Stevens Point

[\[Recording: 00:24:30\]](#)

Regent Weatherly presented Carrie Kline, Library Circulation Supervisor at UW-Stevens Point, with the second Individual University Staff Excellence Award.

Regent Weatherly said Ms. Kline leads the daily operations of the Circulation department of the University Library, supervising and scheduling about 25 students and 100 hours of building operation per week, and also assists with promoting the library on the University Library Facebook and Instagram accounts.

Regent Weatherly said during the COVID-19 pandemic, Ms. Kline researched safe methods to access library materials, which allowed the library to function effectively throughout the pandemic. She advocated for the physical safety and mental health of members of the university community as she worked to initiate a hybrid model for service. During that time, Ms. Kline also provided considerable support to the physical relocation of the University Library operations for the multi-year replacement of Albertson Hall. She also volunteers to serve on numerous committees and working groups.

The Director of Libraries said, "Because of Carrie's strong mentoring of our students, the library has experienced low student-worker turnover....Carrie's positive attitude, humor, and strong work ethic make her an invaluable colleague."

Ms. Kline thanked the Board and the selection committee members and expressed her congratulations to her fellow nominees and award winners. She also thanked her nominators from UW-Stevens Point for their trust and belief in her abilities.

Ms. Kline said she has measured her time at UW-Stevens Point in major transitions - the integration of services with branch campus libraries, the pandemic, the demolition of Albertson Hall - but that through all the changes library services continually adapted. She noted the important role students played in keeping the library open. Ms. Kline said, "While campuses must by nature compete in many arenas, libraries have the joy of working collectively. We are separate institutions, but delight in sharing. Every opportunity to draw closer, give more, and let others make use of what we have is valued and explored." She said everything she believes about the importance of community and connection is expressed through her work.

Program Award: University Dining Services, UW-Stout
[\[Recording: 00:32:20\]](#)

Regent Manydeeds presented the Board of Regents University Staff Excellence Award in the program category to University Dining Services at UW-Stout.

Regent Manydeeds said University Dining Services, a unit in Student Life and Services, employs many levels of UW-Stout's university staff. These include managers, chefs, cooks, retail and catering leads, production assistants, food service and office leads, along with hundreds of student employees. He noted that University Dining Services at UW-Stout is one of five self-operated dining services in the UW System.

Regent Manydeeds said University Dining is responsible for several long-standing traditions that create a sense of community and belonging at UW-Stout. The University Dining

Services team is well known in the greater Menomonie community, not only for excellent cuisine, but also for exemplary service catering a wide range of events for up to 900 guests. Past national awards and accolades include the National Association of College and University Food Services' Silver Award for a special meal and the Gold Award for a catering online menu.

Chancellor Frank said, "This is a staff who truly cares about the well-being of our students, thinks creatively about how best to foster a positive institutional culture, and consistently goes above and beyond to help students and the university succeed."

Justin Krahn, Director of Dining, accepted the award on behalf of University Dining Services. Mr. Krahn thanked the Board for the recognition of the university staff Dining Services team. He said the Dining Services staff make it a priority to embed themselves in the overall campus experience and collaborate with other university staff partners to help create a sense of community and belonging.

President Walsh offered congratulations to the nominees and award recipients. She noted the creation of the Regents University Staff Excellence Awards was due to Regent Emeritus Olivia Woodmansee, who noticed recognition was being given to other employee groups, but not the university staff. President Walsh expressed her thanks to Regent Emeritus Woodmansee and noted how proud the Board is to have such excellent people serving in university staff roles, and recognized their important involvement in shared governance as well as the sense of community they help to create on campus.

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RESOLUTION OF APPRECIATION TO UW-RIVER FALLS FOR HOSTING THE OCTOBER 2023 MEETING

[\[Recording: 00:38:33\]](#)

President Walsh called upon Regent Brenkus to read the resolution of appreciation to UW-River Falls for hosting the October 2023 Board of Regents meeting. The resolution was adopted by acclamation.

Resolution of Appreciation to UW-River Falls for Hosting the October 2023 Meeting

Resolution 12092 WHEREAS, the members of the Board of Regents are pleased to recognize the University of Wisconsin–River Falls as the official host campus for the Board’s October 2023 meeting; and the Board is grateful for the generous hospitality extended by Chancellor Maria Gallo and the entire Falcon community; and

WHEREAS, the Board appreciated hearing Chancellor Gallo's presentation, "University of the Future: Higher Education's Role Addressing Grand Challenges for the Greater Good," and applauds UW-River Falls for offering accessible higher education and economic development in one of the fastest-growing regions in Wisconsin; and

WHEREAS, the Business and Finance Committee thanks Dave Ruhland, Vice Chancellor for Finance and Administration, for his update on how UW-River Falls is increasing financial stability and expanding opportunities to build a stable, thriving university; and

WHEREAS, the Capital Planning and Budget Committee heard more about how UW-River Falls is creating a science hub on the west end of campus using strategic, integrated capital planning to support modern, interdisciplinary learning in STEM and agricultural science fields; and

WHEREAS, the Education Committee heard a panel discussion highlighting examples of academic innovation on a traditional campus and how these programs contribute to enhanced student retention; and

WHEREAS, the Board was honored to present the UW System Regents Business Partnership Award to Winfield United, nominated by UW-River Falls to recognize their positive mutual impact on education and the needs of the workforce and community; and

WHEREAS, the Board appreciated the opportunity to visit the Wuethrich Family/Grassland Dairy Center of Excellence in the Agricultural Science building;

BE IT THEREFORE RESOLVED that the Board of Regents hereby thanks UW-River Falls for its informative presentations, soaring spirit, and many continued contributions to the UW System and to the state of Wisconsin.

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REGENT COMMUNICATIONS, PETITIONS, AND MEMORIALS

There were no Regent communications, petitions, or memorials.

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The meeting was adjourned at 9:42 a.m.

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Submitted by:

/s/_____

Megan Wasley
Executive Director & Corporate Secretary
Office of the Board of Regents
University of Wisconsin System