



## **BOARD OF REGENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM**

August 18-19, 2022  
UW-Green Bay University Union  
2430 Campus Court, Green Bay  
& via Webex videoconference

### **Wednesday, August 17, 2022**

5:30 p.m. – 7:00 p.m. **Welcome Reception at Titledown Tech\***  
Titledown Tech, Rockwood Terrace  
1025 Lombardi Avenue, Green Bay  
Event is by invitation only. Please contact  
ontanedm@uwgb.edu for more information.

### **Thursday, August 18, 2022**

8:45 a.m. – 10:15 a.m. **Business & Finance Committee**  
1965 Room, University Union

8:45 a.m. – 10:15 a.m. **Education Committee**  
Phoenix Rooms, University Union

10:45 a.m. – 12:00 p.m. **Audit Committee**  
1965 Room, University Union

10:45 a.m. – 12:00 p.m. **Capital Planning & Budget Committee**  
Phoenix Rooms, University Union

12:00 p.m. **Lunch\***  
Cloud Commons, University Union

1:00 p.m. **I. All Regents**  
Phoenix Rooms, University Union

**Closed Session**  
Phoenix Rooms, University Union

3:45 p.m. – 5:00 p.m. **Reception at Willie D. Davis Finance & Investment Lab Lobby, Wood Hall\***

Wood Hall, 2380 Wood Hall Drive, Green Bay

Event is by invitation only. Please contact [ontanedm@uwgb.edu](mailto:ontanedm@uwgb.edu) for more information.

**Friday, August 19, 2022**

8:45 a.m. **II. All Regents**

Phoenix Rooms, University Union

**Optional Closed Session**

Phoenix Rooms, University Union

*\*A quorum of the Board of Regents may be present; no Board business will be conducted.*

*Webex videoconference registration information and meeting materials can be found at <https://www.wisconsin.edu/regents/meetingmaterials> or may be obtained from Megan Wasley, Interim Executive Director, Office of the Board of Regents, 1860 Van Hise Hall, 1220 Linden Drive, Madison, WI 53706, (608) 262-2324.*

## BOARD OF REGENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

### **I. All Regents**

Thursday, August 18, 2022  
1:00 p.m.

Phoenix Rooms  
UW-Green Bay University Union  
2430 Campus Court  
Green Bay, Wisconsin

1. Calling of the Roll
2. Declaration of Conflicts
3. Updates and Introductions
4. Approval of the records of the June 9-10, 2022 meeting of the UW System Board of Regents and the August 2, 2022 meeting of the Executive Committee of the UW System Board of Regents
5. Report of the Board President
  - A. Report(s) of the Wisconsin Technical College System Board
  - B. Remarks by New Board President
  - C. Update on Board committees
  - D. Update on the UW-Whitewater and UW-Platteville Chancellor Search processes
6. Report of the System President
  - A. Update on university visits
  - B. Update on visits with legislators and business leaders
  - C. Update on strategic planning process
  - D. Awards and achievements
7. Host-campus Presentation by Michael Alexander, Chancellor, UW-Green Bay: "This Is How We Rise"
8. Presentation: UW System Student Affordability Review
9. Presentation and Discussion: How student aid can develop talent and produce the graduates Wisconsin needs to succeed
10. Consideration of UW System's 2023-25 biennial operating budget funding request and financial aid request
11. Consideration of UW System's 2023-25 biennial capital budget funding request

12. Closed Session – Phoenix Rooms, University Union

Move into closed session to:

- A. Consider compensation adjustments for two individuals with salaries that exceed 75% of the UW System President's salary, as permitted by s. 19.85(1)(c), Wis. Stats.;
- B. Consider strategies for crime detection and prevention, as permitted by s. 19.85(1)(d), Wis. Stats; and
- C. Discuss ongoing personnel matters, as permitted by s. 19.85 (1)(c) and (f), Wis. Stats.

*The closed session agenda also may be considered on Friday, August 19, 2022, as the Board's needs may dictate. In addition, the Board may reconvene in open session regarding matters taken up in the closed session, including voting, where applicable.*

Thursday, August 18, 2022

**KEY INDICATORS OF STUDENT AFFORDABILITY IN THE  
UNIVERSITY OF WISCONSIN SYSTEM**

**REQUESTED ACTION**

For information and discussion.

**SUMMARY**

At the request of President Rothman, the UW System Office of Policy Analysis and Research (OPAR) conducted a review of the affordability of pursuing higher education in the University of Wisconsin System. Ben Passmore, Associate Vice President for OPAR, will present the findings of that review to the Board of Regents.

Overall, the review found that in terms of affordability the UW System compares favorably with peer institutions and against national public four-year universities. In fact, UW System tuition and fees remain the most affordable in the Midwest. Loan debt has declined in recent years as has the percentage of students taking on debt.

Despite this overall success, there are indications that affordability remains a significant challenge for many students. The proportion of new freshmen at UW institutions from families with a gross family income greater than \$100,000 has grown substantially in recent years. The proportion of first-generation students has fallen, and the percentage of underrepresented minority students in our enrollment has not kept pace with demographic change. Additionally, unmet need of undergraduate students has not declined over the last decade despite the increasing wealth of incoming students.

The full report is provided with the Board materials.

**Presenter**

- Ben Passmore, Associate Vice President for Policy Analysis and Research, UW System

**ATTACHMENTS**

- A) Key Indicators of Student Affordability in UWS 2022 Report

# **Key Indicators of Student Affordability in the University of Wisconsin System**



**Policy Analysis and Research  
Academic and Student Affairs  
August 2022**

## Executive Summary

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*UW System tuition and fees are the most affordable in the Midwest and continue to be affordable relative to peer and national public four-year universities. Recent graduates have less loan debt and are less likely to default on federal student loans.*

*Despite this, there are strong indicators that college is not affordable for everyone in Wisconsin. New freshmen are more likely to be from higher income families, particularly among underrepresented minority new freshmen, and less likely to be first generation college students.*

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### **Are we affordable compared to our peers?**

- The cost of attending the UW System – tuition, fees, room, board, books, supplies, and other expenses – remains affordable compared to peers and national public four-year universities. The cost after aid of attending a UW Comprehensive is consistently lower than at peer universities. For the past five years, the cost after aid for both UW-Madison and UW-Milwaukee have been lower than peer universities.
- As a proportion of family income, resident undergraduate tuition and fees at UW System universities are lower than at public four-year universities nationally. Resident undergraduate tuition and fees at UW-Madison, UW-Milwaukee, and UW Comprehensive universities are a lower proportion of family income than at peer universities.

### **Are financial supports in place to help affordability on our campuses?**

- Financial support to undergraduates with need through institutional grants has more than doubled over the past ten years. Institutional grants are primarily provided (>70%) to undergraduates with financial need.
- Unmet need of WI resident undergraduates has been steady through the last decade. While UW resident undergraduate tuition has been frozen since 2013-14, other costs (fees, room, board, books, supplies, other expenses) of attending continue to increase.
- Bachelor's degree recipients are graduating with less debt, and with a lower proportion of these graduates incurring debt, than at any time in the last decade.
- UW Madison has successfully improved overall affordability in the most recent two years through the "Bucky's Tuition Promise." Cost after aid is now the lowest in the UW System, and unmet need declined by 10% from 2018-19 to 2020-21. This program has also been responsible for the growth of nearly \$29 million dollars in UW institutional grant aid which is primarily awarded to students with need.

### **Is higher education within reach of everyone in Wisconsin?**

- Wisconsin resident new freshmen from families with income of \$100,000 or more are increasing at a rate higher than inflation, growing from 29% in 2011-12 to 46% in 2020-21. Similarly, Wisconsin first-generation and underrepresented minority (URM) students are increasingly from wealthier families, growing from 15% to 26% and 12% to 22%, respectively.

## Cost After Aid vs. Peers and National Universities

*The cost after aid of attending a UW Comprehensive is consistently lower than at peer universities. For the past five years, cost after aid at both UW-Madison and UW-Milwaukee is lower than peers.*

### Cost After Aid (Net Cost)

	UW-Madison		UW-Milwaukee		UW Comprehensives		Natl Public 4 Year
	UW	Peers	UW	Peers	UW	Peers	
2011-12	\$15,317	\$14,526	\$14,469	\$13,216	\$11,593	\$12,957	\$12,581
2012-13	\$16,536	\$15,735	\$14,882	\$14,232	\$12,225	\$12,910	\$12,919
2013-14	\$16,131	\$15,349	\$13,940	\$14,679	\$12,151	\$13,348	\$13,057
2014-15	\$16,060	\$15,510	\$13,808	\$14,554	\$12,613	\$13,344	\$13,487
2015-16	\$15,874	\$16,175	\$14,747	\$15,462	\$13,247	\$14,272	\$13,618
2016-17	\$15,910	\$16,661	\$14,445	\$15,335	\$13,294	\$14,090	\$14,013
2017-18	\$14,169	\$16,459	\$14,555	\$14,511	\$13,266	\$14,372	\$14,061
2018-19	\$16,103	\$17,051	\$14,822	\$15,616	\$12,948	\$14,790	\$14,210
2019-20	\$14,030	\$17,535	\$14,444	\$16,016	\$13,123	\$14,902	\$14,542

Net cost of attending a UW Comprehensive university has been lower than at peer universities through the past decade. Cost after aid is over \$1,000 less at a UW Comprehensive compared to peer universities during the three most recent years. Students attending UW Comprehensive universities experience consistently lower cost after aid compared to National four-year public universities.

The UW-Madison cost after aid is less than peers through the past five years. During that time, cost has been from hundreds to thousands of dollars less than at peer universities.

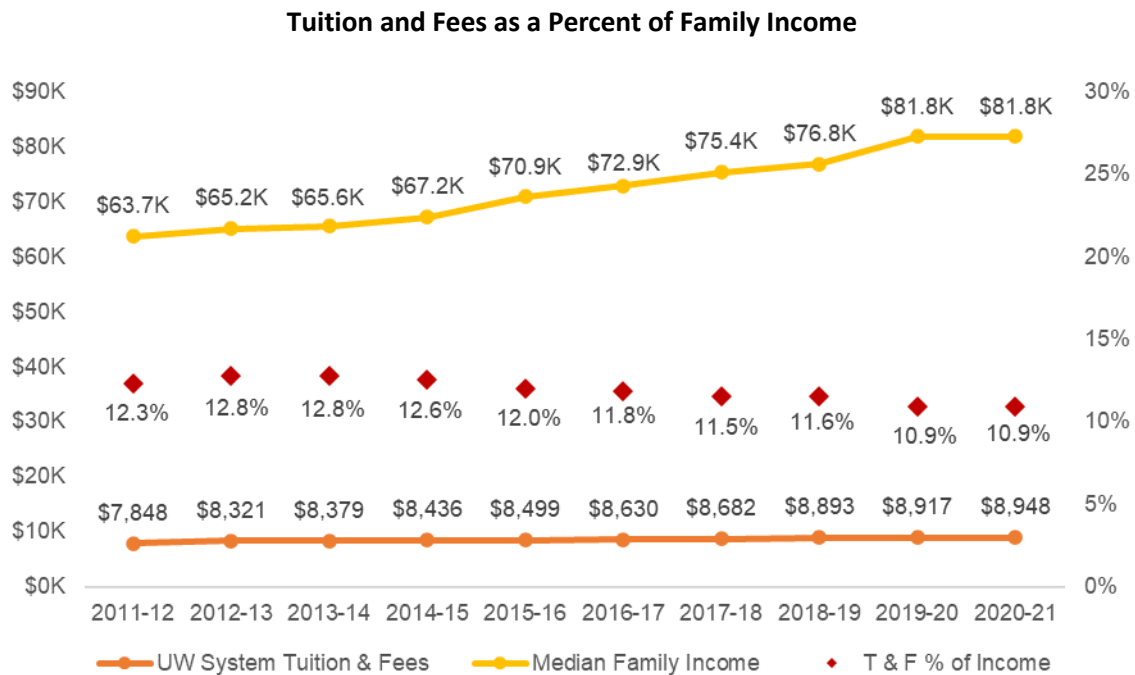
UW-Milwaukee's cost after aid is less than at peer universities for seven of the prior ten years. Net cost is \$1,572 less than peers in 2019-20.

More information: <https://www.wisconsin.edu/accountability/student-affordability/?storypoint=2>



## Tuition Relative to Family Income

*Since tuition was frozen in 2013-14, the proportion of family income needed to pay UW System tuition and fees has decreased nearly two percentage points.*



Published tuition and fees are for Wisconsin resident undergraduates enrolled full-time for both fall and spring semesters. Tuition and fees at UW System universities are 10.9% of Wisconsin family income in 2020-21, a decline from 12.8% in 2012-13 and 2013-14.

UW System tuition and fees increased \$1,100, from \$7,848 to \$8,949, during the past ten years. Median income of Wisconsin families grew from \$63,700 in 2011-12 to \$81,800.

More information: <https://www.wisconsin.edu/accountability/institutional-efficiency/?storypoint=6>  
<https://www.wisconsin.edu/budget-planning/tuition/>

## Tuition Relative to Family Income vs. Peer and National Universities

*Tuition and fees charged by UW-Madison, UW-Milwaukee, and UW Comprehensive universities are a lower portion of family income compared to peer universities. For the UW System, tuition and fees are a lower portion (10.9%) of family income than at public four-year universities nationally (12.3%).*

**Tuition as a Percent of Family Income**

	UW-Madison		UW-Milwaukee		UW Comprehensives		Natl Public 4-Year
	UW	Peers	UW	Peers	UW	Peers	
2011-12	15.2%	17.5%	13.6%	16.6%	11.8%	13.7%	12.8%
2012-13	15.9%	17.7%	14.1%	16.3%	12.1%	13.8%	13.2%
2013-14	15.9%	17.6%	14.2%	16.3%	12.1%	13.9%	13.3%
2014-15	15.5%	17.2%	14.0%	16.0%	11.9%	14.0%	13.3%
2015-16	14.7%	16.9%	13.3%	15.6%	11.3%	14.0%	13.1%
2016-17	14.4%	16.3%	13.0%	15.1%	11.2%	14.1%	12.4%
2017-18	14.0%	16.1%	12.7%	14.6%	10.9%	14.4%	12.7%
2018-19	13.7%	15.9%	12.5%	14.9%	10.7%	14.5%	12.5%
2019-20	13.1%	15.4%	11.6%	15.0%	10.0%	13.5%	12.1%
2020-21	13.1%	15.7%	11.3%	15.9%	10.1%	13.5%	12.3%

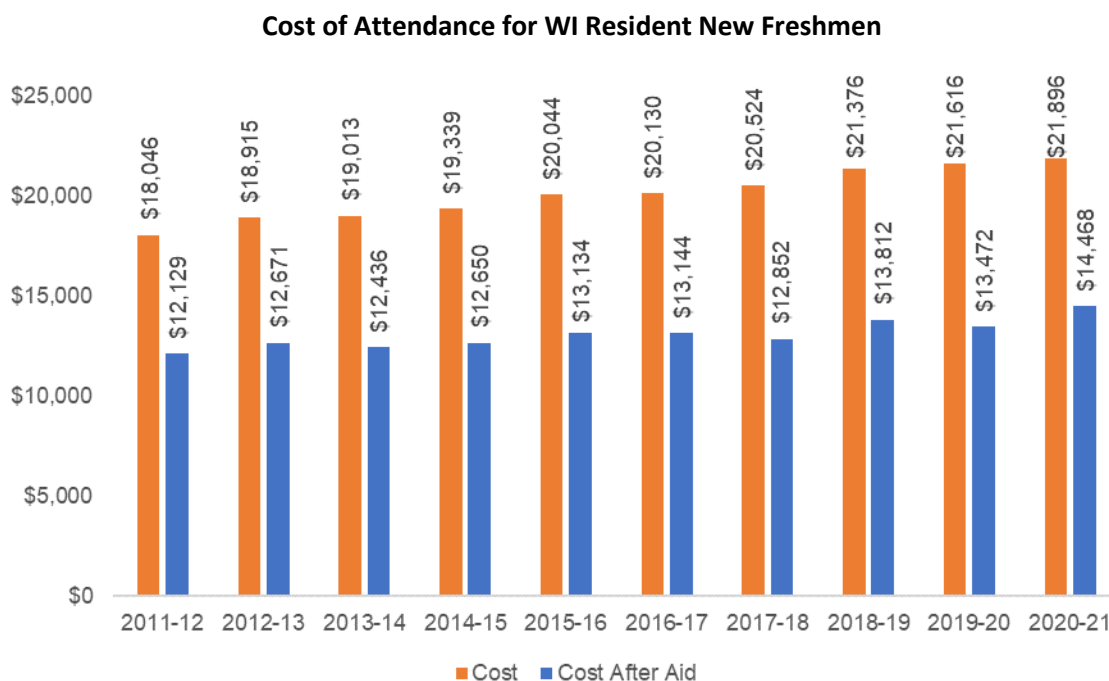
At UW Comprehensive universities tuition and fees have comprised from 1.9 to 3.8 points lower than at peers and are 3.4 points lower in 2020-21. UW-Madison tuition and fees are 2.6 points lower than peer universities in 2020-21, the lowest compared to peers in the past decade. In relation to peers, tuition and fees charged by UW-Milwaukee are the lowest in the past decade at 4.6 points lower in 2020-21.

Further, in comparison to other midwestern states Wisconsin remains the most affordable. UW universities are slightly more affordable than public four-year universities in Minnesota and fare even better compared to public four-year universities in other midwestern states.

More information: <https://www.wisconsin.edu/accountability/institutional-efficiency/?storypoint=6>  
<https://www.wisconsin.edu/budget-planning/tuition/>

## Cost of Attendance in the UW System

*The cost of attending is substantially less for students who receive grant-based financial aid.*



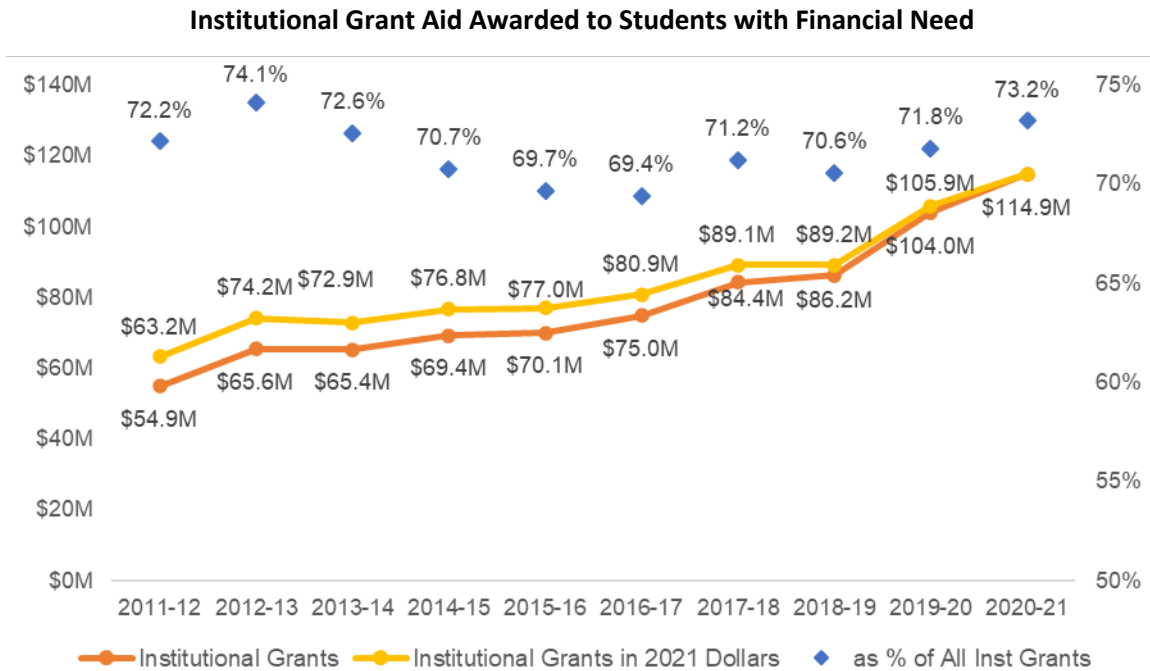
Cost of attendance is for Wisconsin resident new freshmen attending full-time for one year. Cost is the sum of full-time tuition and fees, room and board for on-campus residence, books, transportation, and miscellaneous costs.

Cost after aid (net cost) is the amount paid by students receiving grants and scholarships. In 2020-21, net cost of attending a UW System university is \$7,428 less than the published cost.

More information: <https://www.wisconsin.edu/accountability/student-affordability/?storypoint=1>

## Institutional Grant Aid to Undergraduates with Financial Need

*Financial support to undergraduates with need through institutional grants has more than doubled through the past ten years. Over two-thirds of total institutional grant dollars are awarded to students with financial need.*



In 2020-21, \$114.9 million dollars in institutional grant aid was awarded to students eligible for need-based aid, who are generally referred to students with financial need. This aid formed 73.2% of the total \$157 million of institutional grant aid provided to students with financial need. Bucky's Tuition Promise, the UW-Madison tuition program for Wisconsin resident undergraduates, is responsible for the \$28.7 million increase in institutional grant aid since 2018-19.

Dollars provided as institutional grant aid to students with financial need have increased by 109% since 2011-12. Between 69% and 74% of total institutional grant aid supports students with need each year.

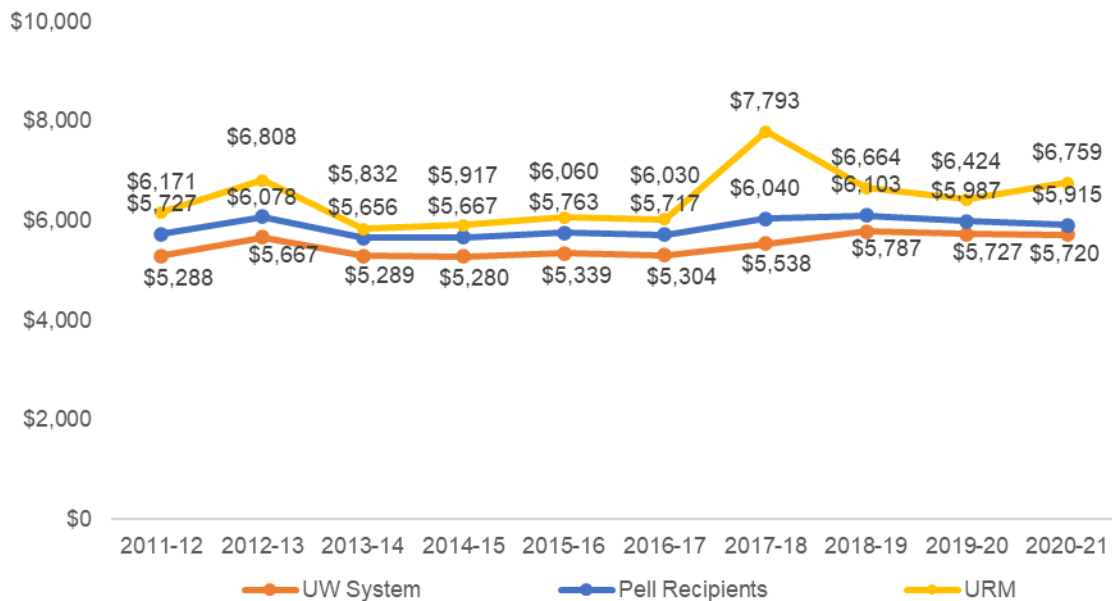
Institutional grant aid to undergraduates with financial need is made up primarily of grants and scholarships funded through sources such as donations to UW universities and tuition differentials.

More information: <https://www.wisconsin.edu/accountability/student-affordability/?storypoint=3>

## Unmet Need of Financial Aid Recipients

*Unmet need of Wisconsin resident undergraduate financial aid recipients has remained steady through the past decade. Underrepresented minority and Pell recipients are among those most in need and face higher levels of unmet need than WI resident undergraduates with need overall.*

**Unmet Need of WI Resident Undergraduate Financial Aid Recipients**



Unmet need is the financial need of resident undergraduates after grants, loans, scholarships, and the expected family contribution to college costs. The expected family contribution is the amount calculated by a federal formula that a family will be able to pay towards their college. This figure is used in the calculation of eligibility for different kinds of financial aid. Expected family contribution is scaled to income and may be as low as a few hundred dollars for the lowest income students to nearly \$6,000 for those in middle income brackets and the entire cost of attendance for the wealthiest students.

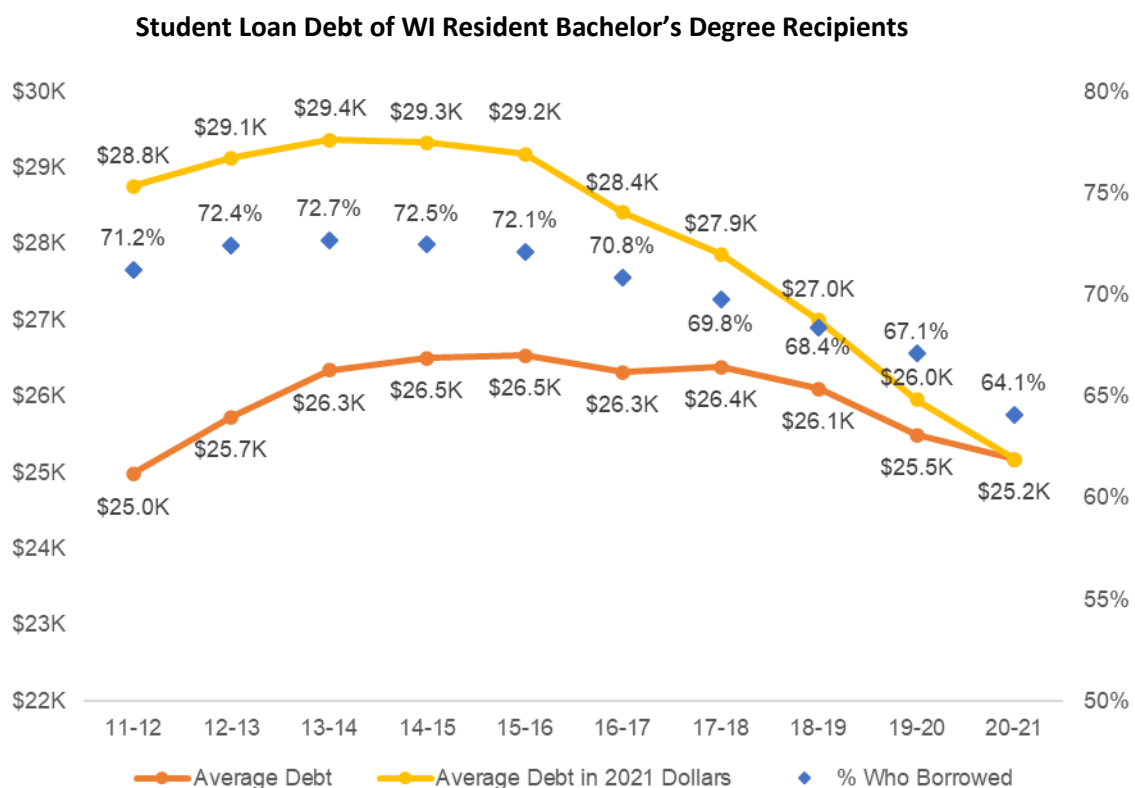
Unmet need has ranged from \$5,300 to \$5,800 through the past decade and is \$5,720 in 2020-21. Unmet need at UW-Madison has declined from \$5,875 in 2018-19 when Bucky's Promise was first offered to \$5,272 in 2020-21.

Lower income students and underrepresented minority (URM) students each face higher levels of unmet need than the total resident undergraduate population. In 2020-21, the unmet need of Pell recipients and URM students is \$5,915 and \$6,759, respectively.

More information: <https://www.wisconsin.edu/accountability/student-affordability/?storypoint=6>

## Student Loan Debt

*UW System Bachelor's degree recipients are graduating with less debt, and a declining proportion incur debt while pursuing a bachelor's degree.*



Sixty-four percent of 2020-21 Wisconsin resident bachelor's recipients incurred student loan debt. Average loan debt of resident bachelor's recipients was \$25,172 in 2020-21, a slight decrease from the highest average, \$26,538 for resident baccalaureate graduates in 2015-16.

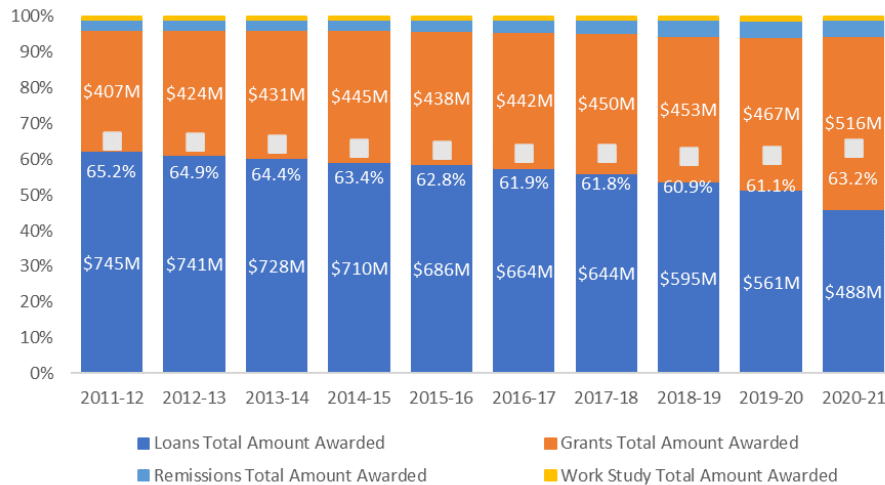
Student loan debt is the cumulative debt incurred by Wisconsin resident bachelor's degree recipients while enrolled at a UW System university. PLUS loans to parents, loans received at non-UW institutions, credit card loans, and home equity loans are not included.

More information: <https://www.wisconsin.edu/accountability/student-affordability/?storypoint=4>

## Overview of Financial Aid

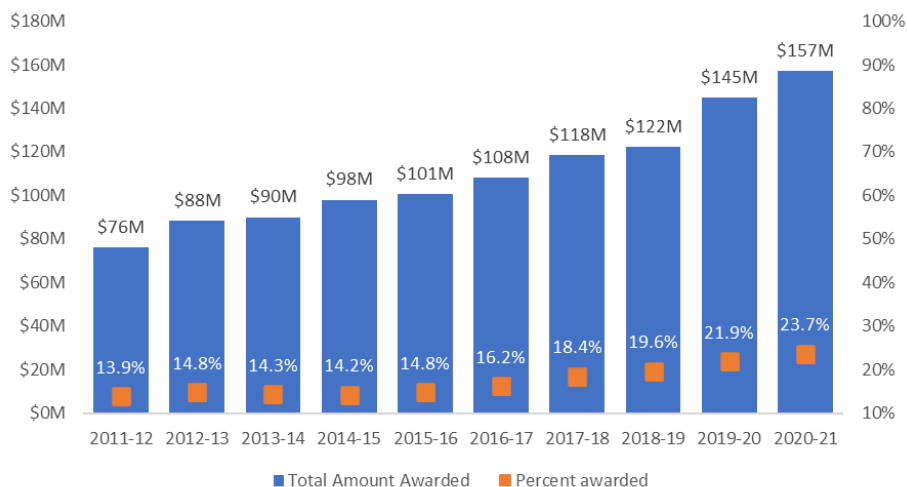
*Over one billion dollars are awarded annually to UW System undergraduates with over sixty percent receiving some form of financial aid. Institutional grant aid more than doubled in the past ten years. In 2020-21, nearly one-quarter (23.7%) of undergraduate students received institutional grant aid.*

**Total Financial Aid to Undergraduates by Type and Percent Awarded**



*In 2020-21, total grants exceeded total loans for the first time. Close to two-thirds of undergraduates receive financial aid. Tuition remission supplied over \$50M in aid each of the past three years.*

**Institutional Grant Aid Dollars to Undergraduates and Percent Awarded**

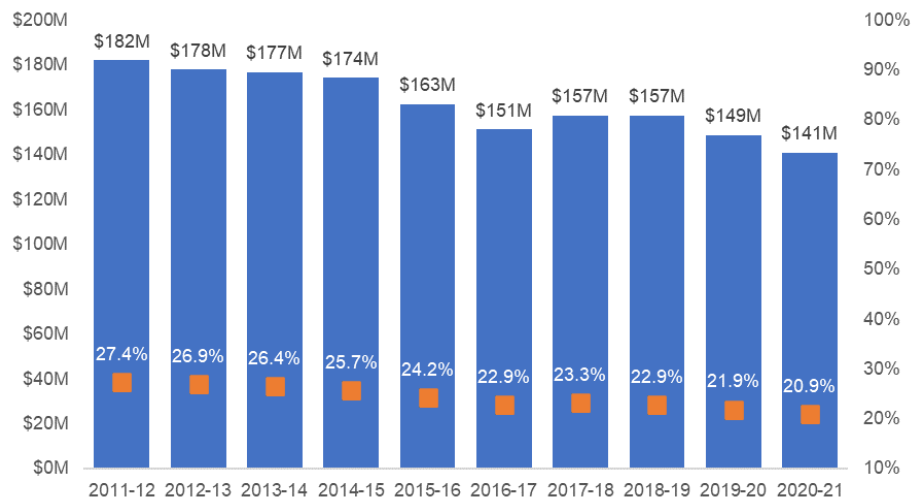


*Total institutional grant aid has increased 109% in ten years. One-quarter of undergraduates received institutional grant aid compared to just 14% ten years ago.*

## The Federal Pell and Wisconsin Grant

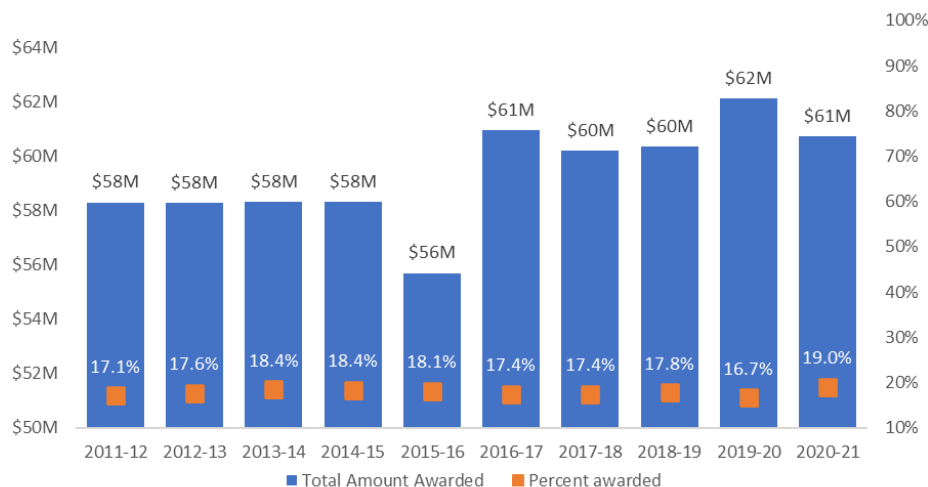
*The proportion of undergraduates receiving Pell grants has declined through the past decade.  
Just under one-fifth of undergraduates receive the Wisconsin Grant.*

**Pell Grant Dollars and Percent Awarded**



*As fewer low-income students have enrolled, total Pell grants have declined 23% since 2011-12. The percent of students receiving Pell grants has decreased from 27% to 21% through the past decade.*

**Wisconsin Grant Dollars and Percent Awarded**

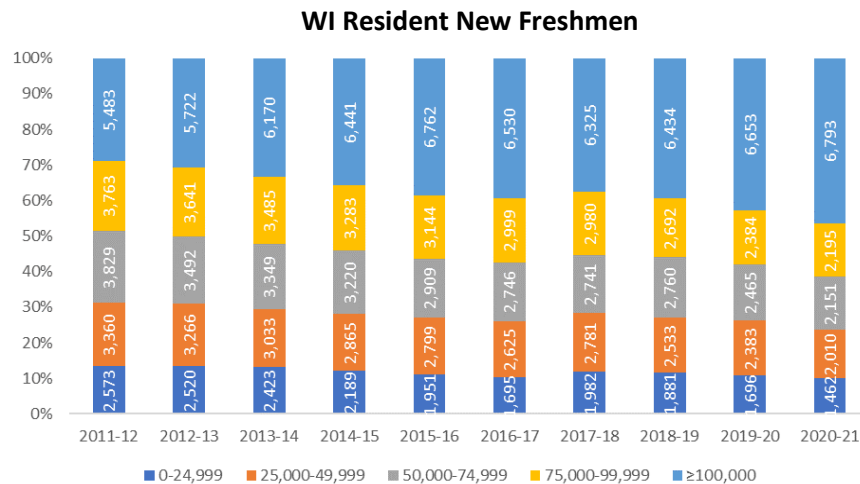


*The WI Grant is a state program for low-income students. Seventeen to nineteen percent of students received WI grants in the past decade. Just over \$60M has been provided as WI Grants through each of the past five years.*

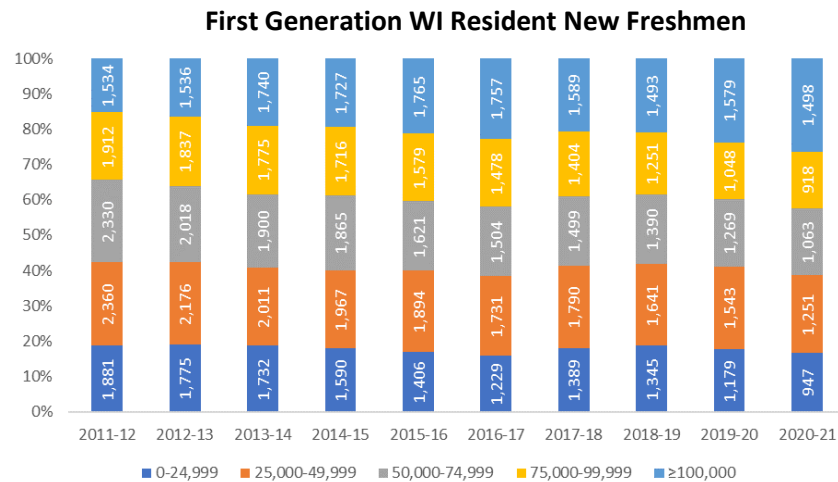


# Family Income of WI Resident New Freshmen

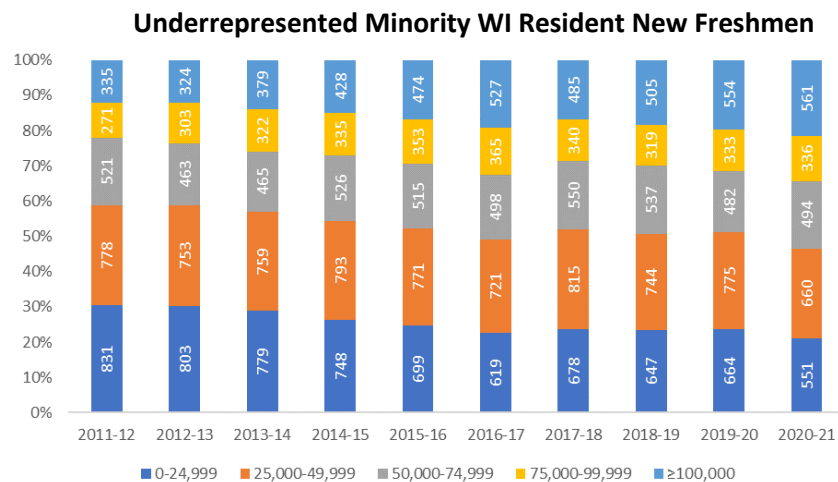
*Wisconsin Resident New Freshmen who complete a FAFSA are increasingly from affluent backgrounds substantially outpacing inflation.*



*New freshmen from families earning less than \$100K were 71% of all new freshmen in 2011-12, declining to 54% in 2020-21.*



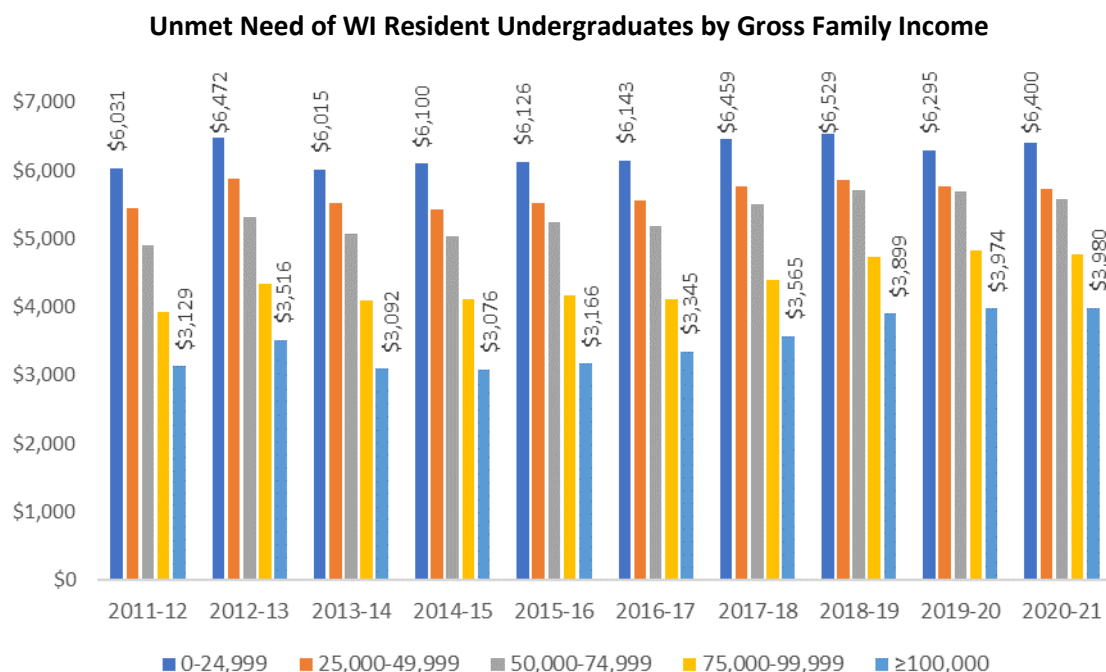
*The wealthiest first-gen resident new freshmen increased as a portion from 15% in 2011-12 to 26% in 2020-21.*



*URM resident new freshmen from the wealthiest families were 12% of URM resident new freshmen in 2011-12 and 22% in 2020-21.*

## Unmet Need of Financial Aid Recipients by Income

*Students at the lowest income levels have the highest unmet financial need.*



Lower income students have fewer resources to pay college costs. Unmet need for students from the lowest income families, those earning less than \$25K annually, was \$6,031 in 2011-12. Unmet need for the lowest income students is \$6,400 in 2020-21 and reached \$6,529 in 2018-19.

Through the past decade, unmet need has increased for students from all income backgrounds. Students from families with income over \$100K increased from \$3,129 in 2011-12 to \$3,980 in 2020-21.

Expected family contribution to the cost of education is scaled to income, but that contribution remains substantial for most income groups. Wisconsin resident undergraduates from families earning less than \$25,000 have an average expected family contribution of under \$700. For WI resident undergraduates from families earning from \$25,000 to \$49,999 the average expected family contribution is \$2,100 and increases to \$5,600 when family income is \$50,000 to \$74,999. For WI resident undergraduates from families earning \$75,000 to \$99,999, the contribution is just over \$11,200, and students from the highest earning families are expected to contribute over \$30,000 on average.

Thursday, August 18, 2022

**APPROVAL OF THE 2023-25 UNIVERSITY OF WISCONSIN BIENNIAL  
OPERATING BUDGET AND FINANCIAL AID REQUEST**

**REQUESTED ACTION**

Adoption of Resolution 10., approval of the UW System's 2023-25 biennial budget and financial aid requests.

This resolution will be considered by the Business and Finance Committee on Thursday, August 18, 2022.

**Resolution 10.** That, upon the recommendation of the President of the University of Wisconsin System, the Board of Regents approves the submission of:

- (1) the Board's 2023-25 Biennial Operating Budget request, totaling \$262,588,900 biennially in GPR for key initiatives;
- (2) the Wisconsin Grant-UW request to the Higher Educational Aids Board for inclusion in its 2023-25 biennial budget request totaling \$24,500,000 biennially;
- (3) a technical request that adjusts the general program operations appropriation and positions to the UW System's 2022-23 annual operating budget level for academic student fees;
- (4) statutorily-required performance measures for 2023-25.

In addition, the Board of Regents delegates authority to the UW System President to approve and submit a 0% and 5% biennial budget reduction plan, as required by 2015 WI Act 201 and standard budget adjustments for items such as fringe benefits should it be determined they are necessary.

**SUMMARY**

The UW System Board of Regents is required to submit a budget request to the Department of Administration (DOA) by September 15 of each even numbered year. The UW System President provides the Regents, for their consideration, a recommended submission at the August meeting in the same even numbered year.

The UW System's 2023-25 biennial budget request includes General Purpose Revenue (GPR) increases for the Wisconsin Tuition Promise excluding UW-Madison, a 4% increase in general operation funding and a 4% pay plan in each year totaling \$262.6 million biennially. The budget also includes forwarding a request to the State's Higher Educational Aids Board (HEAB) requesting:

- The \$3,150 maximum be deleted from statute for the Wisconsin Grant-UW System. If the statutory cap is deleted, the maximum grant award would not exceed 50 percent of the average tuition and fees at the UW System comprehensive institutions (approximately \$3,800).
- \$24.5 million biennially to award the higher maximum grant level at \$3,800 and for the increased amount of eligible students due to change from the Estimated Family Contribution (EFC) calculation to the Student Aid Index (SAI) in 2024-25.

Additionally, the budget includes a technical request to increase the general program operations appropriation to the UW System's 2022-23 budgeted levels for academic student fees, state required performance measures and budget reduction exercise.

#### **Presenter**

- Regent Beightol, Chair of the Business and Finance Committee

#### **Related Policies**

- Chapter 16.42, Wis. Stats.
- Chapter 36, Wis. Stats.
- Chapter 230, Wis. Stats.
- Regent Policy Document 20-21, University Personnel Systems

#### **ATTACHMENTS**

- A) The University of Wisconsin System, "2023-25 UW System Biennial Operating Budget Request, August 2022"



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# **2023-25 Biennial Operating Budget Request**

University of Wisconsin  
System  
August 2022

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**2023-25 BIENNIAL OPERATING AND FINANCIAL AID BUDGET REQUEST  
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## SUMMARY AND BACKGROUND

The UW System Board of Regents is required to submit a budget request to the Department of Administration (DOA) by September 15 of each even numbered year. The UW System President provides the Regents, for their consideration, a recommended submission at the August meeting in the same even numbered year.

The UW System's 2023-25 biennial budget request includes General Purpose Revenue (GPR) increases for the Wisconsin Tuition Promise excluding UW-Madison, a 4% increase in general operation funding, and a 4% pay plan in each year totaling \$262.6 million biennially.

The budget also includes forwarding a request to the State's Higher Educational Aids Board (HEAB) requesting:

- The \$3,150 maximum be deleted from statute for the Wisconsin Grant-UW. If the statutory cap is deleted, the maximum grant award would not exceed 50 percent of the average tuition and fees at the UW System comprehensive institutions (approximately \$3,800).
- \$24.5 million biennially to award the higher maximum grant and for the increased amount of eligible students due to change from the Estimated Family Contribution (EFC) calculation to the Student Aid Index (SAI) in 2024-25.

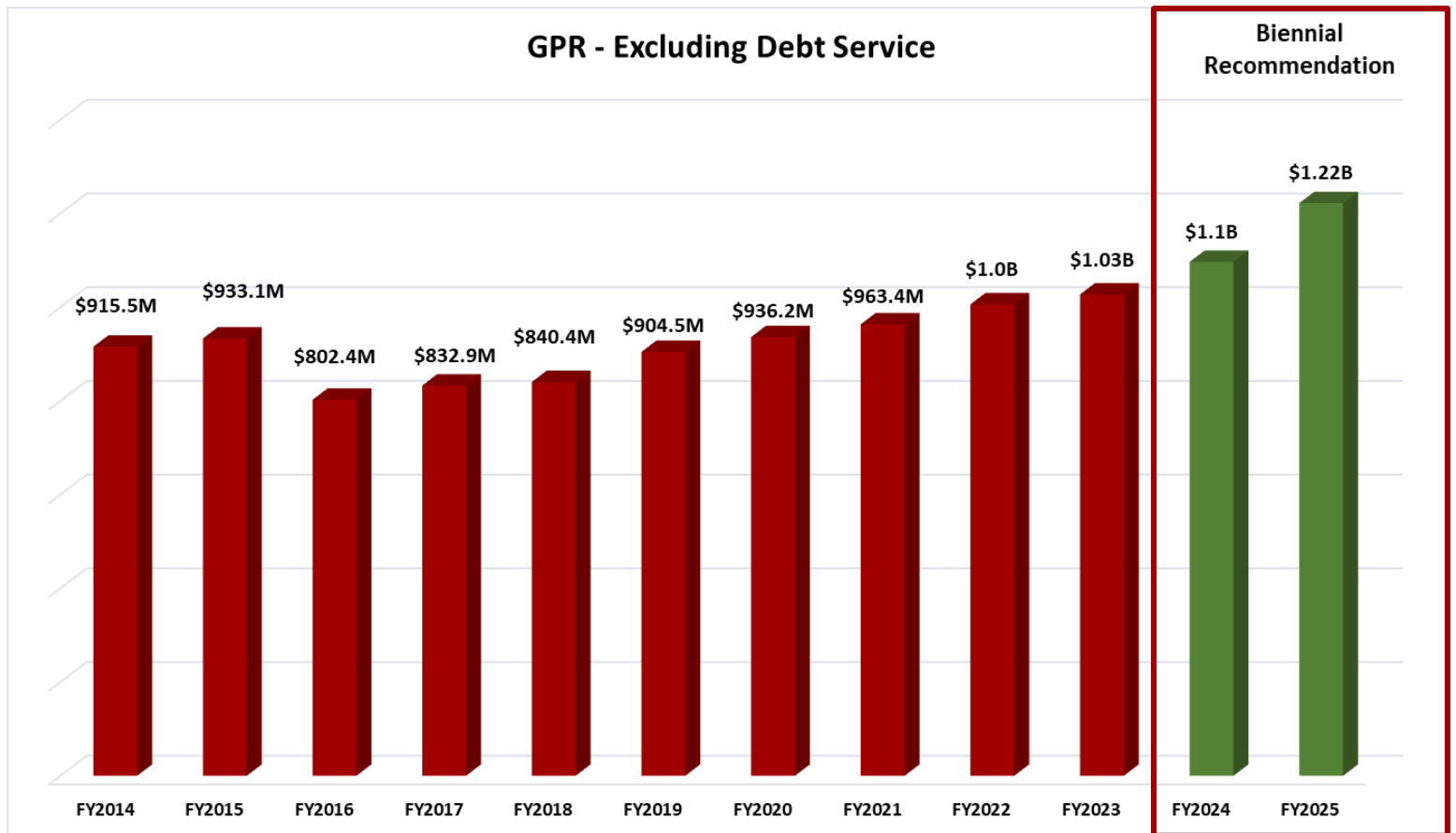
Additionally, the budget includes a technical request to increase the general program operations appropriation to the UW System's 2022-23 budgeted levels for academic student fees, state required performance measures and budget reduction exercise.

A summary of the request is below:

Request	2023-24	2024-25 Over 2023-24	Ongoing Increase	Biennial Increase
Tuition Promise	-	\$24.5M	\$24.5M	\$24.5M
General Operations	\$38.3M	\$38.3M	\$76.6M	\$115.0M
Pay Plan	\$30.3M	\$62.5M	\$92.8M	\$123.1M
<b>UW Request</b>	<b>\$68.6M</b>	<b>\$125.3M</b>	<b>\$193.9M</b>	<b>\$262.6M</b>
WI-Grant (HEAB)	\$11.0M	\$2.5M	\$13.5M	\$24.5M
<b>UW Request Incl. WI Grant</b>	<b>\$79.6M</b>	<b>\$127.8M</b>	<b>\$207.4M</b>	<b>\$287.1M</b>

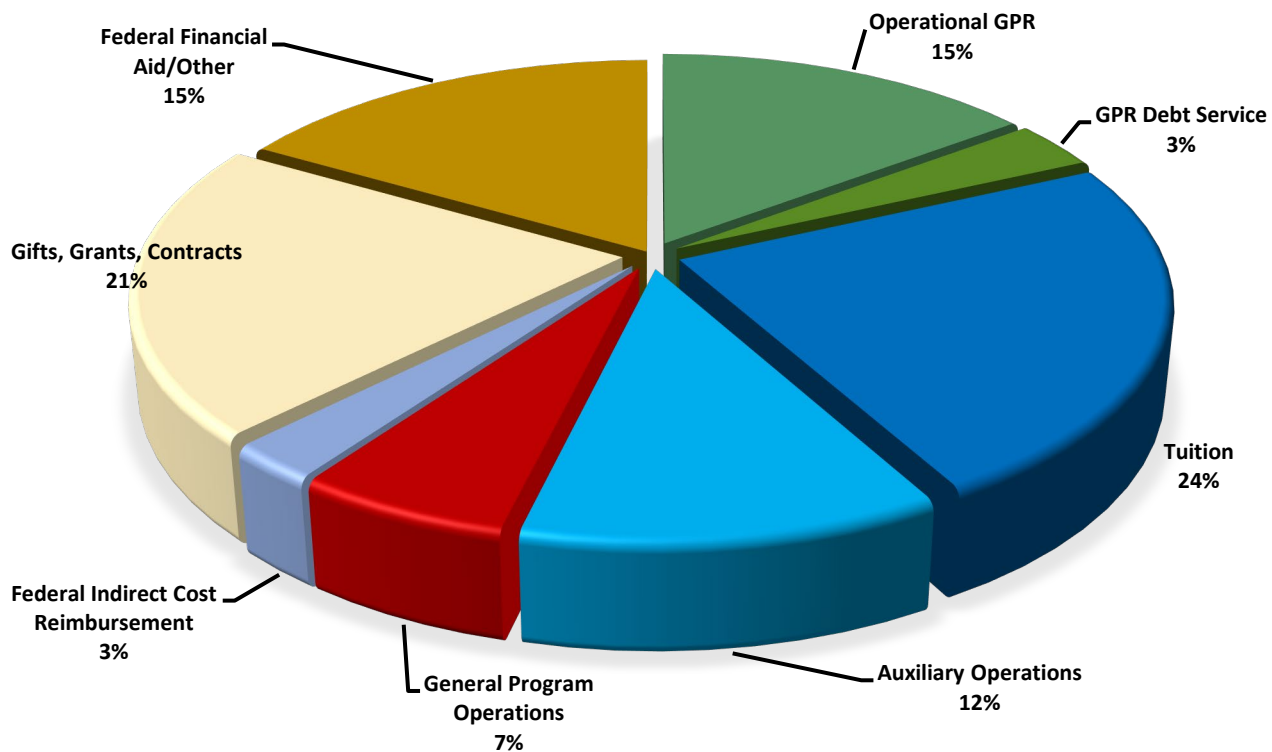
The table below summarizes general purpose revenue amounts for the past ten years along with the proposed biennial budget recommendation.

### 2015-2025 GPR Funding





The chart and table below detail the 2022-23 all funds annual expenditure budget of \$6.83 billion, the chart shows revenue source as a percent of the total budget while the table details the dollar amount attributable to each fund group. The chart on the following page further distills this data down to show the net funding available for educating students in the 2022-23 annual budget.



Fund Source	2022-23 Expenditure Budget
Operational GPR (Ongoing)	1,027,075,448
GPR Debt Service	211,391,800
<b>GPR Total</b>	<b>1,238,467,248</b>
Tuition	1,616,973,853
<b>GPR/Tuition Total</b>	<b>2,855,441,101</b>
Auxiliary Operations	827,084,710
General Program Operations	496,689,574
Federal Indirect Cost Reimbursement	210,793,131
Gifts, Grants, and Contracts	1,436,064,785
Federal Financial Aid/Other	1,006,665,634
<b>Total Ongoing Base Budget</b>	<b>6,832,738,934</b>

# UNIVERSITY OF WISCONSIN SYSTEM

## 2022-23 Ongoing Annual Base Budget

**Total Budget: \$6.83 Billion**

Less Federal Funds: (\$1.64 Billion) →

**Federal Funds include: Pell Grants, Student Loans, Federal Indirect Reimbursement**

Less Gifts, Grants & Contracts: (\$.75 Billion) →

**Gifts, Grants, and Contracts include: Restricted Gifts, Research Contracts, Grants to Entities**

Less Auxiliaries, Other Receipts: (\$1.59 Billion) →

**Auxiliaries and Other Receipts include: Housing, Food Service, Parking, Athletics, and Program Revenue Debt Service.**

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**GPR/Tuition Total: \$2.85 Billion**

**Tuition: \$1.61 Billion**

**GPR: \$1.24 Billion**

Less Restricted GPR (\$.23 Billion)  
\$1.01 Billion

**Restricted GPR such as Debt Service, State Lab of Hygiene and Vet Diagnostic Lab**

**\$1.61 Billion Tuition**

**\$1.01 Billion GPR**

**Net for Educating Students:  
\$2.62 Billion**

## Wisconsin Tuition Promise Funding Request

Fiscal Year	2023-24	2024-25	Ongoing Increase	Biennial Increase
FY2024	-	-	-	-
FY2025	-	\$24.5M	\$24.5M	\$24.5M

**GPR Increase over Biennium = \$24.5M**

The Tuition Promise would expand UW-Madison's Bucky's Promise initiative to all campuses in the UW System. The program – eligible to both freshman and transfer students – would provide free tuition and segregated fees for those with an adjusted household gross income (AGI) of \$62,000 or less. The program is a “last dollar” financial aid program, in which Tuition Promise dollars would be applied after all other scholarships and grants have been exhausted. Freshman would be eligible for 4 years and transfer students would be eligible for 2 years.

This program will begin in the 2023-24 academic year with UW System providing approximately \$13.8M in one-time funding to cover the first year of the program. The total estimated cost for a 4-year cohort is \$35.6M providing aid to approximately 8,000 students.

Fiscal Year	2023-24	2024-25	Ongoing Increase	Biennial Increase
FY2024	\$38.3M	-	\$38.3M	\$76.6M
FY2025	-	\$38.3M	\$38.3M	\$38.3M

**GPR Increase over Biennium = \$114.9M**

This request would provide a 4% increase in 2023-24 and a 4% increase in 2024-25 in support of a general operating budget increase for the UW System. This base budget increase request acknowledges the inflationary costs of goods and services, backfills the aggregate \$48.5M financial exposure for the campus share of Pay Plan from FY17 to FY22, and provides ongoing funding to support key initiatives at the UW institutions including Dual Enrollment, Equity Diversity and Inclusion (EDI) efforts, Title IX/Compliance, Sustainability, and Student Support (including mental health services). The additional investment will also help meet market compensation demands to recruit and retain critical faculty and other staff positions in information technology, facilities, behavioral health, academic advising, and other student success roles.

## Pay Plan Funding Request

Fiscal Year	2023-24	2024-25	Ongoing Increase	Biennial Increase
FY2024	\$30.3M	\$30.9M	\$61.2M	\$91.5M
FY2025	-	\$31.6M	\$31.6M	\$31.6M

**GPR Increase over Biennium = \$123.1M**

This request would provide a 4% increase in January of 2024 and an additional 4% increase in January of 2025 for the UW System's faculty, academic staff, university staff, and limited appointments.

While the state provided a 4% pay plan in Fiscal Year (FY) 2019 and 2% pay plans annually through FY23, the UW System continues to lag behind their peers and the market, resulting in labor market challenges in recruiting and retaining staff.

## Wisconsin Grant Funding Request Referred to HEAB

Fiscal Year	2023-24	2024-25	Ongoing Increase	Biennial Increase
FY2024	\$11.0M	-	\$11.0M	\$22.0M
FY2025	-	\$2.5M	\$2.5M	\$2.5M

**GPR Increase over Biennium = \$24.5 M**

State funding for the Wisconsin Grant-UW program is \$61,894,100 annually. The UW System seeks funding for two initiatives related to this grant program:

- Change statutory language and provide additional funding of \$22,000,000 over the 2023-25 biennium to allow for a higher maximum award amount, and
- Provide ongoing funding of \$2,500,000 to recognize new federal legislation that will result in more students being eligible for the Wisconsin Grant in the future

The UW System has been unable to increase award amounts to individual recipients due to current statutory restraints limiting a student's annual maximum grant to \$3,150. The \$3,150 maximum does not meet the historic intent of the UW System to cover half of tuition with the Wisconsin Grant for students with the most financial need. Therefore, we request that the \$3,150 cap be deleted in statute and replaced with language stating the maximum award cannot exceed 50 percent of the total tuition and fees at the UW System comprehensive institutions, equivalent to a maximum award cap of approximately \$3,800.

Should the statutory cap be lifted, the UW System requests \$11,000,000 ongoing in 2023-24, for a biennial total of \$22,000,000, to meet the higher grant award.

The *FAFSA Simplification Act*, as part of the federal *Consolidated Appropriations Act, 2021*, changes the Expected Family Contribution (EFC) generated on the Free Application for Federal Student Aid (FAFSA) to a Student Aid Index (SAI) starting in award year 2024-25. These future changes will result in increases in Wisconsin Grant eligibility. To fill this gap and provide funding for all currently eligible students, the UW System requests \$2,500,000 ongoing funding in 2024-25.

# **2023-25 Standard Budget Adjustments and Technical Requests**

Standard Budget Adjustments are changes in funding related to the current biennium which allow for continued base level services into the upcoming biennium and are determined in consultation with the Department of Administration (DOA).

- A fringe benefit request may be required but cannot be calculated until the UW Budget Base and fringe benefit rates are established in collaboration with DOA.
- A request for increasing lease rental payments may be necessary but those figures continue to be estimated.
- The 2023-25 biennial budget request will include a technical adjustment that will bring the level of funding for academic student fees in the general program operations appropriation to the 2022-23 annual budgeted level.
- The State Laboratory of Hygiene and Veterinary Diagnostics Lab biennial budget requests are approved by their respective Boards and will be included in the UW System biennial budget request.

The figures for calculating the standard budget adjustments are not currently available, therefore the UW System Board of Regents are asked to delegate the authority to approve these requests to the UW System President.

## 2023-25 Performance Measures

State budget instructions require all agencies to report on the performance measures identified for previous biennial budgets. The instructions say that the measures should relate to the agency's Chapter 20 programs. The UW System reported on four measures in 2021-23 and will continue to report on those measures this biennium.

The four measures for which the UW System will report are:

1. Undergraduate Degrees (Conferred)
2. Participation Rate – the percentage of Wisconsin high school graduates who enroll immediately after graduation
3. Retention Rate – the rate at which new freshmen return to the same institution for the second year of study
4. Graduation Rate – rate at which new freshmen earn a bachelor's degree at the same institution within six years.

**DOA Required 2023-25 Biennial Budget Performance Measures  
for the University of Wisconsin System**

**Measure 1: Undergraduate Degrees**

**Goal:** Meet or exceed current plans to increase undergraduate degrees conferred (Associate and Bachelor's).

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<b>Year</b>	<b>Prior Plan*</b>	<b>Current Plan**</b>	<b>Actual</b>
2005-06			24,103
2006-07			25,096
2007-08			25,465
2008-09			25,992
2009-10	26,317		26,297
2010-11	26,910		27,087
2011-12	27,254		28,189
2012-13	27,723		28,789
2013-14	28,041		28,971
2014-15	28,723		29,375
2015-16	29,339	28,976	29,192
2016-17	30,040	28,498	29,140
2017-18	30,636	28,424	29,181
2018-19	31,112	28,093	28,766
2019-20		28,258	29,687
2020-21		28,258	28,458
2021-22		28,258	
2022-23		28,258	
2023-24		28,258	

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**Progress:** Undergraduate degrees are currently at an all-time high and are expected to decline slightly due to declining freshmen and/or transfer enrollments, changing composition of student body, and difficulty sustaining or improving as a result of budget reductions. Undergraduate degrees is a performance measure identified in accordance with Act 55.

Although this performance measure focuses on undergraduate degrees, graduate education remains an important part of the UW System's mission.

\*The prior plan was the University of Wisconsin System's More Graduates initiative, which was developed in 2009-10 with the expectation that a combination of new and existing resources would support an increase in the number of undergraduate degrees.

\*\*The current plan reflects projections developed by institutions in spring 2016 following the identification of this measure in accordance with Act 55. The plans largely depend on the impact of existing services on currently enrolled students.



**Measure 2: Participation Rate**

**Goal:** Provide access by enrolling at least 32 percent of Wisconsin high school graduates immediately after graduation.

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Fall Term After HS Graduation	Plan	Actual
2005	32.0%	32.6%
2006	32.0%	32.5%
2007	32.0%	33.1%
2008	32.0%	32.4%
2009	32.0%	31.9%
2010	32.0%	31.7%
2011	32.0%	31.9%
2012	32.0%	31.5%
2013	32.0%	32.1%
2014	32.0%	31.5%
2015	32.0%	31.7%
2016	32.0%	31.4%
2017	32.0%	31.8%
2018	32.0%	29.3%
2019	32.0%	28.6%
2020	32.0%	27.2%
2021	32.0%	27.1%
2022	32.0%	
2023	32.0%	

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**Progress:** The University of Wisconsin System is committed to serving the residents of the State of Wisconsin, not only through the enrollment of high school graduates but also through the enrollment of transfer students and nontraditional-aged students.

**Measure 3: Retention Rate**

**Goal:** Meet or exceed current plans to increase the rate at which new freshmen return to the same institution for the second year of study.

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Year (Entering Class)	Prior Plan*	Actual
2006-07 (Fall 2005)		79.2%
2007-08 (Fall 2006)		79.2%
2008-09 (Fall 2007)		79.3%
2009-10 (Fall 2008)		80.2%
2010-11 (Fall 2009)	79.5%	80.8%
2011-12 (Fall 2010)	80.4%	79.6%
2012-13 (Fall 2011)	80.5%	80.2%
2013-14 (Fall 2012)	80.9%	80.7%
2014-15 (Fall 2013)	81.3%	82.1%
2015-16 (Fall 2014)	81.8%	81.6%
2016-17 (Fall 2015)	82.0%	81.7%
2017-18 (Fall 2016)	82.2%	81.4%
2018-19 (Fall 2017)	82.5%	81.8%
2019-20 (Fall 2018)	82.7%	82.1%
2020-21 (Fall 2019)	82.7%	82.7%
2021-22 (Fall 2020)	82.7%	80.9%
2021-22 (Fall 2021)	82.7%	
2022-23 (Fall 2022)	82.7%	

**Progress:** A student's persistence to the second year of study is an important, early indication of accomplishing the long-term graduation objective. The University of Wisconsin System is committed to providing students with the opportunity to successfully persist to the second year and beyond to graduation.

\*The prior plan was the University of Wisconsin System's More Graduates initiative, which was developed in 2009-10 with the expectation that a combination of new and existing resources would support an increase in retention rates. Although the retention rate is not one of the performance measures identified in accordance with Act 55, institutions will continue to seek improvements as a way of increasing graduation rates and the number of undergraduate degrees.

**Measure 4: Graduation Rate**

**Goal:** Meet or exceed current plans to increase the rate at which new freshmen earn a bachelor's degree at the same institution within six years.

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Year* (Entering Class)	Prior Plan**	Current Plan***	Actual
2006-07 (Fall 2000)			58.0%
2007-08 (Fall 2001)			58.7%
2008-09 (Fall 2002)			59.3%
2009-10 (Fall 2003)			59.7%
2010-11 (Fall 2004)	59.4%		60.4%
2011-12 (Fall 2005)	59.8%		59.3%
2012-13 (Fall 2006)	59.9%		59.6%
2013-14 (Fall 2007)	60.4%		59.3%
2014-15 (Fall 2008)	60.8%		60.7%
2015-16 (Fall 2009)	61.0%		60.7%
2016-17 (Fall 2010)	61.3%	61.2%	60.9%
2017-18 (Fall 2011)	61.7%	61.9%	62.5%
2018-19 (Fall 2012)	62.1%	62.9%	63.6%
2019-20 (Fall 2013)	62.4%	63.4%	65.4%
2020-21 (Fall 2014)		63.6%	65.1%
2021-22 (Fall 2015)		63.6%	65.8%
2022-23 (Fall 2015)		63.6%	
2023-24 (Fall 2016)		63.6%	

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\*Year denotes the reporting year not the academic year the degree was completed.

**Progress:** Six-year graduation rates are at an all-time high and are projected to increase. The graduation rate is a performance measure identified in accordance with Act 55.

**\*\*The prior plan was the University of Wisconsin System's More Graduates initiative, which was developed in 2009-10.**

**\*\*\*The current plan reflects projections developed by institutions in spring 2016 following the identification of this measure in accordance with Act 55. The plans largely depend on the impact of existing services on currently enrolled students.**

# 2023-25 Budget Reduction Plans

## Act 201 Reduction Plans

2015 Wisconsin Act 201 requires each agency to submit two biennial budget requests along with their biennial budget submission

- A flat base level budget (no new initiatives) with the exception of standard budget adjustments. There is no special planning required to submit this version.
- A proposal to reduce the agency's state operations budget for each fiscal year by an amount equal to a total of 5% of the base level funding as agreed to by the secretary of the Department of Administration.

Not all the information needed for calculating these reports is currently available. Therefore, the UW System Board of Regents is asked to delegate the authority to approve these items to the UW System President. Examples of these reports are included on the following pages.

## ACT 201

Proposal under s. 16.42(4)(b)2.: **0% change in each fiscal year**

FY: **FY22 and 23**

Agency: **UW - 285**

Exclusions: Federal  
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

**Proposed \$ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.**

Appropriations with zero dollars and zero FTEs are not loaded into the template. If you have any questions, contact your SBO analyst.

**IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE FY22 TO FY22 AND 23.**

Agency	Appropriation		Fund Source	Adjusted Base		(See Note 1) 0% Change Target	Proposed Budget FY21 and FY22			Change from Adj Base		(See Note 2) Remove SBAs		Change from Adjusted Base after Removal of SBAs	
	Alpha	Numeric		\$	FTE		Proposed \$	Proposed FTE	Item Ref.	\$	FTE	\$	FTE	\$	FTE
285	1a	111	GPR	\$950,073,500.00	17,604.34	0	968,408,800	17,604.34	1,2,3	18,335,300	0.00	(18,335,300)	0.00	0	0.00
285	1am	118	GPR	\$4,367,000.00	0.00	0	4,367,000	0.00	N/A	0	0.00	0	0.00	0	0.00
285	1b	116	GPR	\$1,523,700.00	0.00	0	1,524,300	0.00	3	600	0.00	(600)	0.00	0	0.00
285	1c	119	GPR	\$254,600.00	0.00	0	255,300	0.00	3	700	0.00	(700)	0.00	0	0.00
285	1fd	117	GPR	\$11,897,500.00	132.25	0	11,947,800	132.25	3	50,300	0.00	(50,300)	0.00	0	0.00
285	1fj	126	GPR	\$5,369,000.00	77.90	0	5,395,700	77.90	3	26,700	0.00	(26,700)	0.00	0	0.00
285	1gb	121	PR	\$2,696,711,800.00	8,688.85	0	2,696,711,800	8,688.85	3,4	0	0.00	0	0.00	0	0.00
285	1ge	153	PR	\$710,010,000.00	3,952.04	0	710,010,000	3,952.04	3	0	0.00	0	0.00	0	0.00
285	1i	130	PR	\$20,888,100.00	159.60	0	20,888,100	159.60	3	0	0.00	0	0.00	0	0.00
285	1ia	127	PR	\$1,619,200.00	18.90	0	1,619,200	18.90	3	0	0.00	0	0.00	0	0.00
285	1je	165	PR	\$4,445,100.00	12.60	0	4,445,100	12.60	3,5	0	0.00	0	0.00	0	0.00
285	1k	196	PR	\$56,894,600.00	46.55	0	56,894,600	46.55	3	0	0.00	0	0.00	0	0.00
285	1q	191	SEG	\$1,054,800.00	0.00	0	1,054,800	0.00	3	0	0.00	0	0.00	0	0.00
285	1qe	172	SEG	\$863,600.00	3.62	0	863,600	3.62	3	0	0.00	0	0.00	0	0.00
285	1u	161	SEG	\$20,584,700.00	92.37	0	20,584,700	92.37	3	0	0.00	0	0.00	0	0.00
<b>Totals</b>				<b>4,486,557,200</b>	<b>30,789.02</b>	<b>0</b>	<b>4,504,970,800</b>	<b>30,789.02</b>		<b>18,413,600</b>	<b>0.00</b>	<b>(18,413,600)</b>	<b>0.00</b>	<b>0</b>	<b>0.00</b>

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.

Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Target Reduction = 0

Difference = **0**  
Should equal \$0

**Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency**

- 1 Limit the ability to move forward with key priorities
- 2 Limit the ability to be responsive to the needs of students and staff
- 3 Reallocate to be responsive to changing programming needs
- 4 Limit gift and non-federal grant expenditures
- 5 Limit the amount reimbursed by the hospital authority

## ACT 201

Proposal under s. 16.42(4)(b)1.: 5% change in each fiscal year

FY: **FY22 and 23**

Agency: **UW - 285**

Exclusions: Federal  
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

**Proposed \$ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.**

Appropriations with zero dollars and zero FTEs are not loaded into the template. If you have any questions, contact your SBO analyst.

**IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE FY22 TO FY22 AND 23.**

Agency	Appropriation Alpha    Numeric		Fund Source	(See Note 1)			Proposed Budget 2021-22			Item Ref.	Change from Adj Base		(See Note 2)		Change from Adjusted Base	
				Adjusted Base		5% Reduction Target	Proposed \$	Proposed FTE	\$		FTE	Remove SBAs		after Removal of SBAs		
				\$	FTE							\$	FTE	\$	FTE	
285	1a	111	GPR	\$950,073,500.00	17,604.34	(47,503,700)	920,905,100	17,429.34	1,2,3,4,5,6,8,9,10,11	(29,168,400)	(175.00)	(18,335,300)	0.00	(47,503,700)	(175.00)	
285	1am	118	GPR	\$4,367,000.00	0.00	(218,400)	4,148,600	0.00	N/A	(218,400)	0.00	0	0.00	(218,400)	0.00	
285	1b	116	GPR	\$1,523,700.00	0.00	(76,200)	1,448,100	0.00	3	(75,600)	0.00	(600)	0.00	(76,200)	0.00	
285	1c	119	GPR	\$254,600.00	0.00	(12,700)	242,600	0.00	1	(12,000)	0.00	(700)	0.00	(12,700)	0.00	
285	1fd	117	GPR	\$11,897,500.00	132.25	(594,900)	11,352,900	132.25	3,13	(544,600)	0.00	(50,300)	0.00	(594,900)	0.00	
285	1fj	126	GPR	\$5,369,000.00	77.90	(268,500)	5,127,200	77.90	3,14	(241,800)	0.00	(26,700)	0.00	(268,500)	0.00	
285	1gb	121	PR	\$2,696,711,800.00	8,688.85	(134,835,600)	2,561,876,200	8,188.85	1,2,3,4,5,6,7,8,9,10,11	(134,835,600)	(500.00)	0	0.00	(134,835,600)	(500.00)	
285	1ge	153	PR	\$710,010,000.00	3,952.04	(35,500,500)	674,509,500	3,852.04	1,2,3,4,5,6,8,9,15	(35,500,500)	(100.00)	0	0.00	(35,500,500)	(100.00)	
285	1i	130	PR	\$20,888,100.00	159.60	(1,044,400)	19,843,700	159.60	3,13	(1,044,400)	0.00	0	0.00	(1,044,400)	0.00	
285	1ia	127	PR	\$1,619,200.00	18.90	(81,000)	1,538,200	18.90	3,13	(81,000)	0.00	0	0.00	(81,000)	0.00	
285	1je	165	PR	\$4,445,100.00	12.60	(222,300)	4,222,800	12.60	3,14	(222,300)	0.00	0	0.00	(222,300)	0.00	
285	1k	196	PR	\$56,894,600.00	46.55	(2,844,700)	54,049,900	46.55	2,3,4,12	(2,844,700)	0.00	0	0.00	(2,844,700)	0.00	
285	1q	191	SEG	\$1,054,800.00	0.00	(52,700)	1,002,100	0.00	5,10	(52,700)	0.00	0	0.00	(52,700)	0.00	
285	1qe	172	SEG	\$863,600.00	3.62	(43,200)	820,400	3.62	3	(43,200)	0.00	0	0.00	(43,200)	0.00	
285	1u	161	SEG	\$20,584,700.00	92.37	(1,029,200)	19,555,500	92.37	2,3	(1,029,200)	0.00	0	0.00	(1,029,200)	0.00	
Totals				4,486,557,200	30,789.02	(224,328,000)	4,280,642,800	30,014.02		(205,914,400)	(775.00)	(18,413,600)	0.00	(224,328,000)	(775.00)	

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.

Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Target Reduction =

(224,328,000)

Difference =

0

Should equal \$0

### Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

- 1 Reduction to instruction
- 2 Reduction to research
- 3 Reduction to public service
- 4 Reduction to student services
- 5 Reduction to academic support
- 6 Reduction to farm operations programming
- 7 Reduction to auxiliary operations
- 8 Reductions to physical plant operations
- 9 Reduction to institutional support
- 10 Reduction of services to students and staff
- 11 Could result in fewer class sections and extend time to degree
- 12 Reduction to services provided to hospital authority
- 13 Reduction to public health support
- 14 Reduction to veterinary diagnostic services
- 15 Reduction in gift and non-federal grant expenditures

Thursday, August 18, 2022

**2023-25 UW SYSTEM BIENNIAL CAPITAL BUDGET REQUEST**

**REQUESTED ACTION**

Adoption of Resolution 11., approval of the UW System's 2023-25 biennial capital budget request.

This resolution will be considered by the Capital Planning and Budget Committee on Thursday, August 18, 2022.

**Resolution 11.** That, upon the recommendation of the President of the University of Wisconsin System, the Board of Regents approves the 2023-25 Capital Budget request and that it be submitted to the Department of Administration and the State Building Commission.

The proposed 2023-25 Capital Budget Request of \$2,473,399,000 (\$1,601,339,000 General Fund Supported Borrowing; \$227,954,000 Program Revenue Supported Borrowing; \$140,700,000 EX-Program Revenue Supported Borrowing; \$237,242,000 Cash; \$208,750,000 Gifts; and \$57,414,000 Building Trust Funds) includes the following:

1. Four categorical enumerations of \$500,344,000 for capital projects programs including (a) \$200,000,000 General Fund Supported Borrowing for the All Agency Projects Program; (b) \$48,855,000 General Fund Supported Borrowing for the Instructional Space Projects Program; (c) \$94,547,000 (\$68,160,000 General Fund Supported Borrowing; \$15,617,000 Program Revenue Supported Borrowing and \$10,770,000 Cash) for the Minor Facilities Renewal Projects Program; and (d) \$156,942,000 (\$110,447,000 General Fund Supported Borrowing; \$40,851,000 Program Revenue Supported Borrowing and \$5,644,000 Cash) for the System-Wide Utility Program.
2. Sixteen individual project enumerations of \$1,941,966,000 (\$1,173,877,000 General Fund Supported Borrowing; \$171,486,000 Program Revenue Supported Borrowing; \$140,700,000 EX- Program Revenue Supported Borrowing;

\$217,191,000 Cash; \$208,750,000 Gifts; and \$29,962,000 Building Trust Funds).

3. Six individual planning and design funding enumerations of \$31,089,000 (\$3,637,000 Cash and \$27,452,000 Building Trust Funds).
4. Authorization for the UW System President or designee to adjust individual project budgets as necessary in the development of the final 2023-25 Capital Budget recommendation with the Department of Administration.

Be it further resolved that the Board of Regents recommends that the University of Wisconsin System 2023-29 Six-Year Capital Plan be submitted to the Department of Administration in accordance with Wis. Stats. § 13.48(1), related to the long-range public building program.

## SUMMARY

The 2023-25 Capital Budget recommendations are designed to promote stewardship of existing assets by addressing deferred maintenance, removing obsolete and aging facilities, maintaining affordable, high-quality education for our students, and advancing Wisconsin's workforce needs. Key strategic elements of the recommendations are:

- **Repairing Aging Facilities:** Top-priority programs are those designed to renovate and repair aging facilities and infrastructure to reduce deferred maintenance backlogs. \$451 million is requested to focus on work inside existing facilities to address high-priority needs and improve facilities that continue to be used for the foreseeable future.
- **Modernizing Learning Environments:** The proposed capital budget emphasizes upgrading and modernizing high-impact learning environments at a projected cost of \$49 million.
- **Eliminating Obsolete Facilities:** \$1.284 billion is requested to construct new facilities to replace existing ones that cannot be renovated cost-effectively and to meet academic or program needs. We continue to focus on demolishing obsolete, operationally demanding, and nonflexible facilities to reduce deferred maintenance.
- **Expanding STEM and Health Sciences Education:** Requests for state funding focus on providing modern, up-to-date facilities that support workforce needs, attract and retain Wisconsin students, and expand STEM and health sciences education.



- **Promoting Improved Planning:** Complex projects identified for the 2023-25 biennium are recommended for planning and design enumeration. This will enable UW campuses to work with designers to prepare these projects for construction in the next biennium.

The documents following this summary constitute the 2023-25 Capital Budget request. The recommendation prioritizes institutional requests regardless of fund source for 2023-25 and provides a planning framework for 2025-27 and 2027-29. Together, these projects constitute the UW System Six-Year Capital Plan. Project budgets and schedules have been adjusted to reflect Department of Administration guidelines for representative project timelines and to align with *Engineering News Record's* inflation projections. There are no projects solely funded by gifts and grants included in the proposed capital plan.

### **Presenter**

- Regent Rai, Chair of the Capital Planning and Budget Committee

### **BACKGROUND**

Biennially, each state agency is required to submit a capital budget request within the context of a long-range plan to the Department of Administration. The UW System process for developing the Capital Budget recommendation is based on standard higher education planning models. Each biennium, UW institutions and UW System Administration (UWSA) engage in long-range planning that involves the following steps:

Issue identification:

- Advancing programmatic priorities and emerging pedagogical adaptations.
- Assessing building conditions.
- Analyzing space utilization (qualitative and quantitative).

Evaluation:

- Identifying alternatives to problems.
- Prioritizing space and programmatic needs.

Plan Development:

- Institutions develop long-range space and program plans submitted to UWSA.
- UWSA evaluates and prioritizes institutional plans based on a Board of Regents-approved evaluation tool.
- UWSA develops a systemwide long-range plan for three consecutive biennia.
- The Board of Regents approves a biennial budget request based on long-range plan recommendations.

#### State Planning and Funding:

- The Department of Administration, Division of Facilities Development and Management receives budget requests from all state agencies and makes a single recommendation to the State of Wisconsin Building Commission.
- The Building Commission makes a recommendation to the Legislature through the biennial budget process.

The budget development process includes personnel from every UW institution including chancellors, provosts, chief business officers, student affairs leaders, physical plant directors, and campus planners. The process is guided by both budget development guidelines issued by the Department of Administration and project ranking criteria approved by the Board of Regents.

#### Related Policies

- Regent Policy Document 19-8, "[Funding of University Facilities Capital Costs](#)"
- Regent Policy Document 19-16, "[Building Program Planning and Approval](#)"

#### ATTACHMENTS

- A) University of Wisconsin System, "2023-25 Biennial Capital Budget Request & 2023-29 Six-Year Capital Plan"

2023-25 BIENNIUM

	GFSB TOTAL	PRSB TOTAL	CASH TOTAL	GIFTS TOTAL	GRANTS TOTAL	OTHER TOTAL	BTF TOTAL	GRAND TOTAL	PROJ #
	\$1,601,339,000	\$368,654,000	\$237,242,000	\$208,750,000	\$0	\$0	\$57,414,000	\$2,473,399,000	56
ALL AGENCY PROJECTS PROGRAM	\$200,000,000	\$0	\$0	\$0	\$0	\$0	\$0	\$200,000,000	1
INSTRUCTIONAL SPACE PROJECTS PROGRAM	\$48,855,000	\$0	\$0	\$0	\$0	\$0	\$0	\$48,855,000	13
MINOR FACILITIES RENEWAL PROJECTS PROGRAM	\$68,160,000	\$15,617,000	\$10,770,000	\$0	\$0	\$0	\$0	\$94,547,000	14
MAJOR PROJECTS	\$1,284,324,000	\$353,037,000	\$222,835,000	\$208,750,000	\$0	\$0	\$29,962,000	\$2,098,908,000	22
PLANNING & DESIGN REQUESTS	\$0	\$0	\$3,637,000	\$0	\$0	\$0	\$27,452,000	\$31,089,000	6

RANK	TYPE	INST	PROJECT TITLE	GFSB	PRSB	CASH	GIFTS	GRANTS	OTHER	BTF	TOTAL
1.00	AA	SYS	ALL AGENCY PROJECTS PROGRAM I	\$200,000,000	\$0	\$0	\$0	\$0	\$0	\$0	\$200,000,000
2.01	IS	PKS	HEALTH SCIENCE LABORATORY RENOVATIONS	\$7,712,000	\$0	\$0	\$0	\$0	\$0	\$0	\$7,712,000
2.02	IS	RVF	AGRICULTURAL ENGINEERING & AGRICULTURAL SCIENCE LABORATORY RENOVATIONS	\$2,828,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,828,000
2.03	IS	PLT	BOEBEL HALL BIOCHEMISTRY LABORATORY RENOVATION (RM 327)	\$1,199,000	\$0	\$0	\$0	\$0	\$0	\$0	\$1,199,000
2.04	IS	WTW	CENTER OF THE ARTS METALS LAB RENOVATION (RM 2054)	\$2,414,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,414,000
2.05	IS	OSH	ARTS & COMMUNICATION CENTER MUSIC HALL RENOVATION	\$1,976,000	\$0	\$0	\$0	\$0	\$0	\$0	\$1,976,000
2.06	IS	GBY	STUDIO ARTS 4TH FLOOR VISUAL ARTS LABORATORY RENOVATIONS	\$5,229,000	\$0	\$0	\$0	\$0	\$0	\$0	\$5,229,000
2.07	IS	EAU	HAAS FINE ARTS ART & DESIGN STUDIO RENOVATION	\$5,797,000	\$0	\$0	\$0	\$0	\$0	\$0	\$5,797,000
2.08	IS	STO	COMMUNICATIONS TECHNOLOGY CLASSROOM RENOVATIONS	\$5,429,000	\$0	\$0	\$0	\$0	\$0	\$0	\$5,429,000
2.09	IS	MSN	VAN HISE HALL FIRST FLOOR CLASSROOMS RENOVATION	\$2,393,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,393,000
2.10	IS	LAX	WING TECHNOLOGY CENTER COMPUTER SCIENCE LABORATORY RENOVATION	\$2,533,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,533,000
2.11	IS	EAU	HIBBARD HALL CLASSROOMS RENOVATION	\$2,192,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,192,000
2.12	IS	MSN	STEENBOCK LIBRARY ACTIVE LEARNING SPACE RENOVATION	\$7,052,000	\$0	\$0	\$0	\$0	\$0	\$0	\$7,052,000
2.13	IS	MSN	BROGDEN PSYCHOLOGY LECTURE HALL 105 RENOVATION	\$2,101,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,101,000
3.01	MFR	GBY	CAMPUS WIDE FIRE ALARM & SMOKE DETECTION SYSTEM REPLACEMENT	\$6,602,000	\$0	\$734,000	\$0	\$0	\$0	\$0	\$7,336,000
3.02	MFR	MIL	KENILWORTH SQUARE EAST EXTERIOR ENVELOPE MAINTENANCE & REPAIRS	\$9,020,000	\$0	\$0	\$0	\$0	\$0	\$0	\$9,020,000
3.03	MFR	PKS	FACILITIES MANAGEMENT CENTER HEALTH & SAFETY RENOVATIONS	\$7,023,000	\$0	\$0	\$0	\$0	\$0	\$0	\$7,023,000
3.04	MFR	STO	SWANSON LIBRARY ELECTRICAL SYSTEM REPLACEMENT/EXTERIOR ENVELOPE	\$7,966,000	\$0	\$0	\$0	\$0	\$0	\$0	\$7,966,000
3.05	MFR	LAX	GRAFF MAIN HALL/MITCHELL HALL EXTERIOR ENVELOPE MAINTENANCE & REPAIRS	\$6,962,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,962,000
3.06	MFR	MIL	CHAPMAN HALL/CUNNINGHAM HALL EXTERIOR ENVELOPE MAINTENANCE & REPAIRS	\$8,067,000	\$0	\$0	\$0	\$0	\$0	\$0	\$8,067,000
3.07	MFR	PLT	WILLIAMS FIELDHOUSE EXTERIOR ENVELOPE MAINTENANCE & REPAIRS	\$4,979,000	\$0	\$0	\$0	\$0	\$0	\$0	\$4,979,000
3.08	MFR	STO	MULTI-BUILDING EXTERIOR ENVELOPE MAINTENANCE & REPAIR (ADMIN/COMM	\$6,401,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,401,000
3.09	MFR	WTW	WELLS HALL ELEVATOR MODERNIZATION	\$0	\$8,682,000	\$0	\$0	\$0	\$0	\$0	\$8,682,000
3.10	MFR	MSN	NIELSEN TENNIS CENTER ROOF REPLACEMENT	\$0	\$0	\$5,492,000	\$0	\$0	\$0	\$0	\$5,492,000
3.11	MFR	PKS	MULTI-BUILDING TELECOMMUNICATIONS CABLE REPLACEMENT	\$4,613,000	\$945,000	\$0	\$0	\$0	\$0	\$0	\$5,558,000
3.12	MFR	MSN	LIFESAVING STATION EROSION REPAIRS & PREVENTION	\$6,527,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,527,000
3.13	MFR	MSN	UNIVERSITY BAY FIELDS ENHANCEMENTS	\$0	\$5,990,000	\$0	\$0	\$0	\$0	\$0	\$5,990,000
3.14	MFR	MSN	LAKE SHORE PATH PEDESTRIAN BRIDGE	\$0	\$0	\$4,544,000	\$0	\$0	\$0	\$0	\$4,544,000
4.01	MP	MIL	HEATING PLANT CHILLED WATER SYSTEM EQUIPMENT REPLACEMENT	\$21,562,000	\$3,804,000	\$0	\$0	\$0	\$0	\$0	\$25,366,000
4.02	MP	LAX	EAST CHILLING PLANT CHILLER REPLACEMENT & NEW INSTALLATION	\$4,004,000	\$1,367,000	\$1,533,000	\$0	\$0	\$0	\$0	\$6,904,000
4.03	MP	MSN	SOUTH CENTRAL CAMPUS STEAM UTILITY REPLACEMENT	\$68,024,000	\$30,562,000	\$0	\$0	\$0	\$0	\$0	\$98,586,000
4.04	MP	GBY	HEATING & CHILLING PLANT VARIABLE VOLUME CHILLER REPLACEMENT	\$7,156,000	\$1,902,000	\$0	\$0	\$0	\$0	\$0	\$9,058,000
4.05	MP	RVF	CENTRAL PLANT BURNER REPLACEMENTS	\$4,453,000	\$0	\$4,111,000	\$0	\$0	\$0	\$0	\$8,564,000

2023-25 BIENNIUM

	GFSB TOTAL	PRSB TOTAL	CASH TOTAL	GIFTS TOTAL	GRANTS TOTAL	OTHER TOTAL	BTF TOTAL	GRAND TOTAL	PROJ #
	\$1,601,339,000	\$368,654,000	\$237,242,000	\$208,750,000	\$0	\$0	\$57,414,000	\$2,473,399,000	56
ALL AGENCY PROJECTS PROGRAM	\$200,000,000	\$0	\$0	\$0	\$0	\$0	\$0	\$200,000,000	1
INSTRUCTIONAL SPACE PROJECTS PROGRAM	\$48,855,000	\$0	\$0	\$0	\$0	\$0	\$0	\$48,855,000	13
MINOR FACILITIES RENEWAL PROJECTS PROGRAM	\$68,160,000	\$15,617,000	\$10,770,000	\$0	\$0	\$0	\$0	\$94,547,000	14
MAJOR PROJECTS	\$1,284,324,000	\$353,037,000	\$222,835,000	\$208,750,000	\$0	\$0	\$29,962,000	\$2,098,908,000	22
PLANNING & DESIGN REQUESTS	\$0	\$0	\$3,637,000	\$0	\$0	\$0	\$27,452,000	\$31,089,000	6

RANK	TYPE	INST	PROJECT TITLE	GFSB	PRSB	CASH	GIFTS	GRANTS	OTHER	BTF	TOTAL
4.06	MP	STP	FOURTH STREET UTILITY CORRIDOR	\$5,248,000	\$3,216,000	\$0	\$0	\$0	\$0	\$0	\$8,464,000
5.00	MP	MSN	ENGINEERING REPLACEMENT BUILDING/COMPUTER AIDED ENGINEERING FACIL ITY	\$202,761,000	\$0	\$0	\$150,000,000	\$0	\$0	\$2,939,000	\$355,700,000
6.00	MP	LAX	PRAIRIE SPRINGS SCIENCE CENTER COMPLETION/COWLEY HALL DEMOLITION	\$180,778,000	\$0	\$0	\$0	\$0	\$0	\$6,141,000	\$186,919,000
7.00	MP	MIL	HEAL TH SCIENCES RENOVATION	\$184,850,000	\$0	\$0	\$0	\$0	\$0	\$0	\$184,850,000
8.00	MP	WTW	WINTHER HALL/HEIDE HALL ENTRY ADDITIONS & RENOVATIONS	\$78,993,000	\$0	\$0	\$0	\$0	\$0	\$0	\$78,993,000
9.00	MP	MSN	HUMANITIES ART DEPARTMENT RELOCATION & CONSOLIDATION	\$144,339,000	\$0	\$0	\$28,750,000	\$0	\$0	\$0	\$173,089,000
10.00	MP	MSN	MUSIC HALL RESTORATION & EXTERIOR ENVELOPE RENOVATION	\$9,097,000	\$0	\$0	\$30,000,000	\$0	\$0	\$0	\$39,097,000
11.00	MP	STO	HERITAGE HALL ADDITION & RENOVATION	\$118,449,000	\$0	\$0	\$0	\$0	\$0	\$2,165,000	\$120,614,000
12.00	MP	OSH	GRUENHAGEN CONFERENCE CENTER PLUMBING RISER REPLACEMENT	\$0	\$20,950,000	\$0	\$0	\$0	\$0	\$0	\$20,950,000
13.00	MP	STP	CHAMPIONS HALL ADDITION & RENOVATION/TWO BUILDING DEMOLITION **	\$0	\$20,700,000	\$9,300,000	\$0	\$0	\$0	\$3,696,000	\$33,696,000
14.00	MP	MSN	KRONSHAGE-JORNS-HUMPHREY RESIDENCE HALLS ADDITION & RENOVATIONS	\$0	\$71,095,000	\$10,000,000	\$0	\$0	\$0	\$0	\$81,095,000
15.00	MP	OSH	DONNER-WEBSTER RESIDENCE HALLS ADDITIONS & RENOVATIONS	\$0	\$59,036,000	\$0	\$0	\$0	\$0	\$0	\$59,036,000
16.00	MP	LAX	CENTER FOR THE ARTS PARKING RAMP/UNIVERSITY POLICE BUILDING ADDITION	\$0	\$16,000,000	\$18,068,000	\$0	\$0	\$0	\$0	\$34,068,000
17.00	MP	EAU	FOUR BUILDING DEMOLITION (CAMPUS SCHOOL/BREWER HALL/KJER THEATER/ZORN	\$0	\$0	\$0	\$0	\$0	\$0	\$3,492,000	\$3,492,000
18.00	MP	MIL	PHYSICS & PLANETARIUM REL OCATIONS/PHYSICS BUILDING DEMOLITION	\$31,031,000	\$0	\$0	\$0	\$0	\$0	\$3,963,000	\$34,994,000
19.00	MP	EAU	SCIENCE/HEAL TH SCIENCE BUILDING COMPLETION/PHILLIPS HALL DEMOLITION	\$223,579,000	\$4,405,000	\$0	\$0	\$0	\$0	\$7,566,000	\$235,550,000
20.01	P&D	LAX	HEATING PLANT BOILER CAPACITY INCREASE - PLANNING & DESIGN	\$0	\$0	\$337,000	\$0	\$0	\$0	\$381,000	\$718,000
20.02	P&D	OSH	HEATING PLANT BOILER CAPACITY INCREASE - PLANNING & DESIGN	\$0	\$0	\$1,699,000	\$0	\$0	\$0	\$1,768,000	\$3,467,000
20.03	P&D	PLT	HEATING PLANT BOILER CAPACITY INCREASE/EXTERIOR ENVELOPE MAINTENANCE &	\$0	\$0	\$486,000	\$0	\$0	\$0	\$571,000	\$1,057,000
20.04	P&D	STO	CENTRAL CHILLING PLANT EXPANSION & RENOVATION - PLANNING & DESIGN	\$0	\$0	\$179,000	\$0	\$0	\$0	\$876,000	\$1,055,000
20.05	P&D	STO	NORTH CAMPUS HEATING RESERVE BACKUP - PLANNING & DESIGN	\$0	\$0	\$936,000	\$0	\$0	\$0	\$1,346,000	\$2,282,000
21.01	P&D	OSH	POLK LIBRARY RENOVATION OR REPLACEMENT - PLANNING & DESIGN	\$0	\$0	\$0	\$0	\$0	\$0	\$5,588,000	\$5,588,000
21.02	P&D	PLT	OTTENSMAN HALL RENOVATION/FIVE BUILDING DEMOLITION - PLANNING & DESIGN	\$0	\$0	\$0	\$0	\$0	\$0	\$9,198,000	\$9,198,000
21.03	P&D	SUP	OLD MAIN HVAC SYSTEM RENOVATION/CHILLED WATER CONNECTION - PLANNING &	\$0	\$0	\$0	\$0	\$0	\$0	\$2,308,000	\$2,308,000
21.04	P&D	PKS	WYLLIE HALL RENOVATION COMPLETION - PLANNING & DESIGN	\$0	\$0	\$0	\$0	\$0	\$0	\$1,965,000	\$1,965,000
21.05	P&D	RVF	CAMPUS LABORATORY FARM EXPANSION/BUILDING RENOVATIONS & REPLACEMENTS -	\$0	\$0	\$0	\$0	\$0	\$0	\$3,451,000	\$3,451,000
22.00	MP	MSN	CAMP RANDALL SPORTS CENTER REPLACEMENT **	\$0	\$120,000,000	\$179,823,000	\$0	\$0	\$0	\$0	\$299,823,000

\*\* EX-PRSB funds set aside for this enumeration request.

2025-27 BIENNIUM

	GFSB TOTAL	PRSB TOTAL	CASH TOTAL	GIFTS TOTAL	GRANTS TOTAL	OTHER TOTAL	BTF TOTAL	GRAND TOTAL	PROJ #
	\$1,151,652,000	\$432,008,000	\$77,853,000	\$30,000,000	\$0	\$0	\$12,193,000	\$1,703,706,000	52
ALL AGENCY PROJECTS PROGRAM	\$200,000,000	\$50,000,000	\$0	\$0	\$0	\$0	\$0	\$250,000,000	1
INSTRUCTIONAL SPACE PROJECTS PROGRAM	\$32,253,000	\$0	\$0	\$0	\$0	\$0	\$0	\$32,253,000	9
MINOR FACILITIES RENEWAL PROJECTS PROGRAM	\$73,037,000	\$20,718,000	\$5,195,000	\$0	\$0	\$0	\$0	\$98,950,000	17
MAJOR PROJECTS	\$846,362,000	\$361,290,000	\$72,658,000	\$30,000,000	\$0	\$0	\$12,193,000	\$1,322,503,000	25
PLANNING & DESIGN REQUESTS									

RANK	TYPE	INST	PROJECT TITLE	GFSB	PRSB	CASH	GIFTS	GRANTS	OTHER	BTF	TOTAL
23.00	AA	SYS	ALL AGENCY PROJECTS PROGRAM II	\$200,000,000	\$50,000,000	\$0	\$0	\$0	\$0	\$0	\$250,000,000
24.01	IS	GBY	STUDIO ARTS C-WING LABORATORY RENOVATIONS	\$6,695,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,695,000
24.02	IS	OSH	HALSEY SCIENCE CENTER LABORATORY RENOVATIONS	\$2,461,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,461,000
24.03	IS	WTW	CENTER OF THE ARTS 3D DESIGN LABORATORY RENOVATION	\$1,475,000	\$0	\$0	\$0	\$0	\$0	\$0	\$1,475,000
24.04	IS	WTW	CENTER OF THE ARTS MUSIC LABORATORIES RENOVATION	\$6,787,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,787,000
24.05	IS	MSN	HELEN C. WHITE HALL FLOORS 4 & 7 CLASSROOM RENOVATION	\$1,912,000	\$0	\$0	\$0	\$0	\$0	\$0	\$1,912,000
24.06	IS	MIL	LUBAR HALL ACTIVE LEARNING CLASSROOM RENOVATIONS (N116/S220/S250)	\$2,255,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,255,000
24.07	IS	LAX	WIMBERLY HALL CLASSROOM RENOVATIONS	\$3,627,000	\$0	\$0	\$0	\$0	\$0	\$0	\$3,627,000
24.08	IS	RVF	NORTH HALL ACTIVE LEARNING CLASSROOM	\$4,221,000	\$0	\$0	\$0	\$0	\$0	\$0	\$4,221,000
24.09	IS	WTW	MCGRAW HALL ACTIVE LEARNING LECTURE HALL RENOVATION	\$2,820,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,820,000
25.01	MFR	LAX	GRAFF MAIN HALL/WING TECHNOLOGY CENTER FIRE ALARM & SMOKE DETECTIONS	\$2,115,000	\$0	\$0	\$0	\$0	\$0	\$0	\$2,115,000
25.02	MFR	WTW	PERKINS STADIUM STRUCTURAL REPAIRS & RENOVATION	\$0	\$6,606,000	\$384,000	\$0	\$0	\$0	\$0	\$6,990,000
25.03	MFR	PKS	CAMPUS SITE ELECTRICAL INFRASTRCTURE & LIGHTING UPGRADE	\$5,134,000	\$1,052,000	\$0	\$0	\$0	\$0	\$0	\$6,186,000
25.04	MFR	STO	CAMPUS SITE ELECTRICAL MEDIUM VOL TAGE CABLE REPLACEMENT	\$3,240,000	\$2,250,000	\$0	\$0	\$0	\$0	\$0	\$5,490,000
25.05	MFR	STO	SPORTS & FITNESS CENTER ELECTRICAL SYSTEMS REPLACEMENT	\$3,276,000	\$0	\$0	\$0	\$0	\$0	\$0	\$3,276,000
25.06	MFR	MSN	DAYTON ST. & PARK ST. UNDERGROUND UTILITY BORES	\$5,349,000	\$0	\$1,979,000	\$0	\$0	\$0	\$0	\$7,328,000
25.07	MFR	SUP	GATES FIELDHOUSE SUPPORT SPACE RENOVATION	\$5,552,000	\$980,000	\$0	\$0	\$0	\$0	\$0	\$6,532,000
25.08	MFR	MIL	MARYLAND AVENUE PEDESTRIAN BRIDGE MAINTENANCE & REPAIRS	\$7,085,000	\$0	\$0	\$0	\$0	\$0	\$0	\$7,085,000
25.09	MFR	MIL	LAPHAM HALL/ZELAZO CENTER EXTERIOR ENVELOPE MAINTENANCE & REPAIRS	\$6,974,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,974,000
25.10	MFR	RVF	MULTI-BUILDING EXTERIOR ENVELOPE REPAIRS	\$7,288,000	\$0	\$0	\$0	\$0	\$0	\$0	\$7,288,000
25.11	MFR	WTW	WILLIAMS CENTER ROOF REPLACEMENT	\$6,215,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,215,000
25.12	MFR	PKS	HEATING & CHILLING PLANT CHILLER NO. 1/COOLING TOWER REPLACEMENT	\$2,876,000	\$908,000	\$0	\$0	\$0	\$0	\$0	\$3,784,000
25.13	MFR	STO	COMMUNICATIONS TECHNOLOGY HVAC & ELECTRICAL SYSTEM REPLACEMENT	\$8,120,000	\$0	\$0	\$0	\$0	\$0	\$0	\$8,120,000
25.14	MFR	STO	BOWMAN HALL HVAC & ELECTRICAL SYSTEMS REPLACEMENT	\$6,883,000	\$0	\$0	\$0	\$0	\$0	\$0	\$6,883,000
25.15	MFR	GBY	KRESS EVENTS CENTER AIR HANDLING UNIT REPLACEMENTS	\$2,930,000	\$1,256,000	\$0	\$0	\$0	\$0	\$0	\$4,186,000
25.16	MFR	STP	RESIDENCE HALLS RESTROOM RENOVATIONS (BALDWIN/HANSEN)	\$0	\$5,666,000	\$0	\$0	\$0	\$0	\$0	\$5,666,000
25.17	MFR	LAX	MITCHELL HALL FIELDHOUSE RENOVATION	\$0	\$2,000,000	\$2,832,000	\$0	\$0	\$0	\$0	\$4,832,000
26.01	MP	LAX	HEATING PLANT BOILER CAPACITY INCREASE	\$5,981,000	\$5,303,000	\$0	\$0	\$0	\$0	\$0	\$11,284,000
26.02	MP	OSH	HEATING PLANT BOILER CAPACITY INCREASE	\$31,312,000	\$30,085,000	\$0	\$0	\$0	\$0	\$0	\$61,397,000
26.03	MP	PLT	HEATING PLANT BOILER CAPACITY INCREASE/EXTERIOR ENVELOPE MAINTENANCE &	\$10,108,000	\$8,611,000	\$0	\$0	\$0	\$0	\$0	\$18,719,000
26.04	MP	STO	CENTRAL CHILLING PLANT EXPANSION & RENOVATION	\$15,661,000	\$3,208,000	\$0	\$0	\$0	\$0	\$0	\$18,869,000
26.05	MP	STO	NORTH CAMPUS HEATING RESERVE BACKUP	\$24,084,000	\$16,737,000	\$0	\$0	\$0	\$0	\$0	\$40,821,000
27.00	MP	OSH	POLK LIBRARY RENOVATION OR REPLACEMENT	\$117,321,000	\$0	\$0	\$0	\$0	\$0	\$0	\$117,321,000





## 2027-29 BIENNIIUM

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## BOARD OF REGENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

### **II. All Regents**

Friday, August 19, 2022  
8:45 a.m.

Phoenix Rooms  
UW-Green Bay University Union  
2430 Campus Court  
Green Bay, Wisconsin

1. Calling of the Roll
2. Declaration of Conflicts
3. Report and approval of actions taken by the Capital Planning & Budget Committee
4. Report and approval of actions taken by the Audit Committee
5. Report and approval of actions taken by the Business & Finance Committee
6. Report and approval of actions taken by the Education Committee
7. Video Presentation: Focus on Students
8. Panel Discussion: Importance of Advising
9. Panel Discussion: Talent Engagement and Workforce Readiness in the New North
10. Resolution of appreciation for Regent Emeritus Tracey Klein's service on the UW System Board of Regents
11. Resolution of appreciation to UW-Green Bay for hosting the August 2022 meeting
12. Regent communications, petitions, and memorials
13. Optional Closed Session

Adjourn

*The closed session agenda for Thursday, August 18, 2022, may also be considered on Friday, August 19, 2022, as the Board's needs may dictate. In addition, the Board may reconvene in open session regarding matters taken up in the closed session, including voting, where applicable.*



**ACADEMIC ADVISING IN THE UW SYSTEM****REQUESTED ACTION**

For information and discussion.

**SUMMARY**

Quality academic advising is essential as the University of Wisconsin System strives to support student success and meet the state's need for college graduates. The role of academic advisors involves much more than helping students schedule courses. Advising today is grounded in teaching and learning and involves holistic, proactive, and data-informed approaches to support students on their path towards a degree. Proactive advising provides customized outreach and early interventions to keep students on track and ensure limited resources are directed to those students with the greatest needs.

Research indicates students who feel connected to an institution are more likely to persist. Advising is the one structured activity on campus in which all students have an opportunity to develop a personal, sustained relationship with someone at the institution who cares about them. This was especially evident during the COVID-19 pandemic, as advisors often were the primary point of contact for students navigating academic and personal challenges. Advising continues to be a central component of collaborative institutional efforts to increase student engagement and retention.

**Presenter**

- Dr. Angela Kellogg, Senior Academic Planner, Office of Student Success, UW System Administration

**BACKGROUND**

Launched in January 2018 as a systemwide initiative, [360 Advising](#) reflects an approach that provides students with a strong network of timely and high-touch support to ensure their academic progression to degree completion. The initiative remains a collaborative effort between UW System Administration and our institutions to develop best practices,

implement technology tools, and provide professional development to bolster academic advising across the UW System.

Dr. Angela Kellogg, 360 Advising Team Lead and Senior Academic Planner for Student Success with UW System Administration, will provide an overview of the UW System 360 Advising Initiative and highlight the critical role of advising in supporting the academic, career, and personal success of students. She will describe strategies to build advisor networks, advance strong advising practices, promote credit momentum, and support advising technology such as EAB's Navigate student success management platform. All strategies are designed to support retention, timely degree completion, and equitable outcomes.

Additionally, Dr. Kellogg will preview the [Purpose First](#) strategy that will be rolled out with a systemwide summit in October 2022. This strategy empowers students with resources to make informed choices of majors and careers, build early academic momentum, and ultimately increase their likelihood of success and completion.

Finally, she will provide an overview of academic advising in the UW System and share some of the challenges impacting advising, including the increasing difficulty with recruiting and retaining academic advisors. High workloads and advisor turnover negatively affect the quality and continuity of the advisor-student relationship and the sustainability of the high quality advising our institutions deliver.

Dr. Kellogg's presentation will serve as context for a roundtable panel discussion featuring advising administrators, a faculty advisor, and students. The panel will discuss the roles of advisors in fostering a culture of student support, the impact of proactive advising, and the benefits of investment in academic advising. Additionally, students will share their personal stories about how their academic advisors supported them in their college journey, connected them with resources and opportunities to foster their engagement and well-being, and empowered them to achieve their educational and career goals.

**Panelists:**

- Moderator: Marissa Delwiche, Executive Director of Advising and Academic Support, UW-Parkside
- Dr. Darrel Renier, Director of Office of Academic Advising & Retention, UW-Green Bay
- Lisa Michalec, Director of Academic and Career Advising, UW-Stevens Point
- Dr. Jim Feldman, Director, Environmental Studies Program, UW-Oshkosh
- Averie Menger, Student, UW-Green Bay
- Estefania Alonso, Student, UW-Parkside

Friday, August 19, 2022

## **TALENT ENGAGEMENT AND WORKFORCE READINESS IN THE NEW NORTH**

### **REQUESTED ACTION**

For information and discussion.

### **SUMMARY**

Presenters will discuss workforce challenges facing the region and the state, including critical shortages of educators, engineers, and nurses. They will also speak to how the UW System can help address these challenges moving forward, including increasing partnerships with employers and investing in high demand programs.

### **Presenters**

- Rebecca Deschane, Vice President of Talent Development, New North
- Ann Franz, Executive Director, NEW Manufacturing Alliance
- Matthew Valiquette, Executive Director, Bay Area Workforce Development Board
- Sachin Shivaram, Wisconsin Center for Manufacturing and Productivity (WCMP)

### **BACKGROUND**

In an effort to increase the visibility of some topics typically presented to the Research, Economic Development, and Innovation Committee, Board and System Administration leadership have decided to bring forward panel discussions to the full Board of Regents on topics like economic development, workforce development, and research. This panel discussion will be an opportunity for the full Board, along with Chancellors, to engage directly with regional experts on workforce and economic development.

These conversations can help inform campus academic policies and legislative strategy. In addition to the biennial budget that will be considered during the August Board of Regents meeting, UW System is developing a legislative plan that will include funding and policy changes related to many of these items.

Finally, at an upcoming Board of Regents meeting, UW System President Rothman will present an overview of the strategic plan he, his administration, and the Chancellors have

been working on. Key aspects of this strategic plan will be tied to serving the state's needs, including workforce development.

### **About the Presenters**

**Rebecca Deschane** is the Vice President for Talent Development at New North Inc., the regional marketing and economic development organization for the 18 counties of Northeast Wisconsin. Deschane spent the prior decade with the Wisconsin Economic Development Corporation (WEDC), the state's lead economic-development organization.

**Ann Franz** is the Executive Director at Northeast Wisconsin (NEW) Manufacturing Alliance. She is the executive director and leads the strategies and initiatives of the organization. Franz helped start the organization 15 years ago with 12 manufacturers. As of today, the organization has over 300 members.

**Matthew Valiquette** was appointed executive director of Bay Area Workforce Development Board in 2021. Valiquette is a 20-year veteran of the United States Marine Corps who served in the Iraq theater from 2004 to 2009. He also served as Master Instructor at the U.S. Naval Academy from 2002 to 2003. Prior to 2021, he had been program operations manager at Bay Area Workforce Development Board since 2011.

**Sachin Shivaram** is chief executive officer of Wisconsin Aluminum Foundry, a century-old, family-owned manufacturer in Manitowoc, Wis. Sachin has spent his entire career in the metals industry, holding roles in sales and strategy. Sachin grew up in Milwaukee, Wis. He and his wife, Lipi, lived and worked in Mexico for several years, also spending time in Brazil, Texas, Mississippi, Illinois and Michigan before finally moving back home to Wisconsin in 2016.