#### MINUTES OF THE REGULAR MEETING

of the

#### BOARD OF REGENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

Held in the Great Hall UW-Stout Memorial Student Center University of Wisconsin-Stout Menomonie, Wisconsin

> Friday, October 6, 2017 9:00 a.m.

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-President Behling presiding-

PRESENT: Regents Robert Atwell, John Behling, José Delgado, Lisa Erickson, Tony Evers, Michael Grebe, Tim Higgins, Mike Jones, Regina Millner, Drew Petersen, Ryan Ring, Bryan Steil, Mark Tyler, and Gerald Whitburn

UNABLE TO ATTEND: Regents Margaret Farrow, Eve Hall, Tracey Klein, and Janice Mueller

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#### APPROVAL OF THE MINUTES OF THE JULY 2017 MEETING

The minutes of the July 2017 Board of Regents meeting had been provided. Regent Vice President Petersen moved approval of the minutes. The motion was seconded by Regent Ring and adopted on a voice vote.

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#### REPORT OF THE PRESIDENT OF THE BOARD

#### Wisconsin Technical College System Board Report

The July and September reports of the Wisconsin Technical College System Board had been provided. There were no comments or questions.

#### 2017-19 State Budget

President Behling began his report by noting that the state budget is one of the Board's highest priorities. He expressed his pride in the UW System's legislative team and other staff who put together and successfully executed a plan that resulted in the UW System's best budget

in over a decade. In particular, he thanked Jeff Schoenfeldt and Jeff Buhrandt in the UW System's Office of University Relations for their tremendous work. He also thanked President Cross, the chancellors and his fellow Board members, who worked together as a team.

President Behling indicated that one of the highlights of the budget was salaries. Having traveled to campuses as both Vice President and President of the Board, he said the lead issue mentioned by chancellors and academic leaders is the need to be able to recruit and retain the best and brightest faculty members; to do so, the university needs to increase salaries. He explained that this was part of the reason this budget, which begins to address salary issues, is so critical and important. Speaking to the chancellors, he said that when the Board members come to campus, they are truly listening.

#### **Administrative Hiring Workgroup**

President Behling thanked Vice President Petersen, Regent Whitburn, Regent Klein, and all other members of the Administrative Hiring Workgroup for their efforts in creating an efficient search process that will help the UW System continue to find great candidates. Noting that the Board moved quickly to make sure its policy aligned with newly-created state statutes, President Behling said that taking steps like this further compliments and builds the UW System's relationship with the legislature. He added that this was an important step towards making sure the System's next budget is even better.

President Behling said he would reserve comments on the proposed freedom of expression policy until later, other than to reiterate that when the Board demonstrates a responsiveness to the concerns voiced in the Capitol, it only serves to improve the UW System's relationship with the legislature.

#### New Regent Orientation

President Behling reported that the Board of Regents Office has implemented a new format for its Regent orientation. Saying he hoped the three Regents who participated found it helpful, President Behling invited them to relay any comments or suggestions to Jess Lathrop, Interim Executive Director of the Board of Regents.

#### **Campus Visits**

Finally, President Behling stated that one of the perks of being a member of the Board is visiting the campuses – in the last 90 days, he had been to UW-River Falls, UW-Platteville, UW-Eau Claire and UW-Stevens Point. Saying he had learned a lot and had a great time at every stop, President Behling said he looked forward to visiting the rest of the campuses in the next 200 days.

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#### REPORT OF THE PRESIDENT OF THE SYSTEM

President Behling turned to President Cross for his report.

#### **Update on Recent Events**

President Cross opened his report with some updates on the budget process, explaining that the UW System continues to circle back with legislators to address some issues and opportunities that are important to the university's future. He indicated that he would offer more information on this later in his report.

President Cross added that the System has also continued to build its business and community relationships and shared interests. Over the past few months, he had connected with a number of community organizations around the state, including the Fox Valley Literacy Council, Casa Hispana, Fit Oshkosh, UMOS, Employ Milwaukee, and the YMCA of Metropolitan Milwaukee.

President Cross said he had the privilege of taking part in several grand openings at UW campuses, including the Honors College at UW-Oshkosh and the new Falcon Center at UW-River Falls. He also visited UW-Fond du Lac, UW-Baraboo, and UW-Eau Claire as part of the UW System's continuing focus on expanding STEM opportunities in the state. President Cross said he also attended the ribbon-cutting of the Everett Roehl Center for STEM at UW-Marshfield/Wood County, and watched students build solar ovens and engines at UW-Platteville's STEM Discovery camp.

At Brittingham House, President Cross hosted both the WiSys Student Ambassadors and the UW Student Representatives. Noting that several of these students were present in the gallery, he recognized and thanked them – and so many others – for getting involved in their UW institution and showing such interest and passion.

In August, the UW System joined its technical and private college partners on a panel at the Academic and Career Planning conference hosted by the Department of Public Instruction. The System also continued its longstanding commitment to educational opportunity, research, and statewide outreach at the Wisconsin State Fair.

Since the Board's last meeting, the UW System's new Diversity Council has had two meetings. President Cross reported that community members representing leaders from the business, non-profit, education, and other sectors are getting together to address big issues like education, employment, and health. Paula Penebaker of the YWCA in Milwaukee has been appointed the Council's chair, and Jessica Cavazos of Fitchburg will be vice chair. President Cross indicated that the Council is a key advisory body that will help inform the UW System on critical issues of diversity and inclusion.

President Cross informed the Regents that the UW System has been working with state agencies and Foxconn, a Taiwanese electronics manufacturer, to identify and build a strong interface that will lead to an effective match of industry/university needs and skills. He reported

that the UW System and its highly regarded talent pipeline have been cited by Foxconn leadership as one of the key reasons why the firm selected Wisconsin for the site of its first major production facility to be built in the U.S. He added that the company has indicated a desire to host Foxconn Day events on UW campuses to begin the awareness and recruiting process in the near future; some are already scheduled at UW-Milwaukee.

On the federal front, President Cross said the UW System worked hard to get the Federal Perkins Loan Extension Act passed before the sunset date of September 30; unfortunately, the necessary legislation did not pass by the deadline. However, he indicated there is still considerable bipartisan interest in moving this forward among legislators, including strong Wisconsin support from Representatives Pocan, Kind, Moore, Grothman, and Gallagher, as well as Senators Baldwin and Johnson.

President Cross reminded the Regents that extension of the Federal Perkins Loan Program has been a key priority for the UW System, and said the System would continue to do its part over the next several weeks to push for this bill to be considered in the House and Senate and signed into law.

President Cross noted that some Regents and UW System leaders recently had the pleasure of meeting with Congressman Glenn Grothman. Thanking Rep. Grothman for his support of the Federal Perkins Loan Program, he said the group discussed the broader issue of federal student financial aid and legislation to help reduce student loan defaults.

The group also spoke about the UW System's efforts to scale up pathways for students to connect with the business community through the Career Connect website, and addressed the issue of freedom of expression on UW campuses. President Cross reported that Rep. Grothman was also very interested in the work the UW System is doing with the UW Flexible Option and expressed his willingness and interest in championing legislation on the System's behalf.

#### News from Around the UW System

President Cross next shared some news from around the UW System, through a video presentation.

#### National Science Foundation Renews Funding for UW-Stout LAKES Research Program

The National Science Foundation renewed funding for UW-Stout's LAKES (Linking Applied Knowledge in Environmental Sustainability) Research Experience for Undergraduates. Each summer, students from across the country participate in cutting-edge research to discover the root causes of phosphorous pollution.

#### **UW-Whitewater Warhawk Marching Band Performs at Green Bay Packers Halftime**

Fans at the Green Bay Packers home opener saw plenty of purple among the green and gold as the UW-Whitewater Warhawk Marching Band took the field. The 170-member band performed at halftime in front of more than 80,000 people.

#### Senator Bewley Tours UW-Superior Environmental Chemistry Pollution Lab

Senator Janet Bewley recently toured the environmental chemistry pollution lab at UW-Superior. The senator was even able to see a spectrometer funded by an Enbridge Ecofootprint Grant. The lab is one of the few in the U.S. that studies the chemistry of plastics found in water sources.

#### **UW-Stevens Point Hosts 2017 Federal Duck Stamp Contest**

UW-Stevens Point hosted one of the nation's most successful conservation programs, the 2017 Federal Duck Stamp Contest. This national wildlife art competition is sponsored by the U.S. Fish and Wildlife Service. Arts management student Meghan Wagner curated a special exhibit as part of the contest.

#### **New Falcon Center Opens at UW-River Falls**

UW-River Falls has opened the new Falcon Center, the largest building project in the school's history. The new facility helps address classroom capacity, enables the campus to better integrate technology into the curriculum, and expands research opportunities.

#### Governor Walker Pledges Support for UW-Platteville Building Projects

Gov. Scott Walker pledged support for two building projects at UW-Platteville. The sesquicentennial engineering building and the Boebel Hall renovation project will help the campus educate Wisconsin's future workforce. The engineering building will provide much-needed lab space to help students move through the education pipeline more quickly.

#### SC Johnson Integrated Science Lab Opens at UW-Parkside

UW-Parkside opened the SC Johnson Integrated Science Lab in August. It was made possible by state funding and a half-million-dollar gift from SC Johnson. The new lab has state-of-the-art instruments from Shimadzu Corporation to prepare students for tomorrow's careers in science and health care.

#### **UW-Oshkosh Launches Honors College**

UW-Oshkosh officially launched its Honors College this fall. It is part of the campus' strategic plan, which enhances research opportunities at the institution. Students are required to engage in high-impact, faculty-mentored research in order to graduate from the Honors College.

#### **UW-Milwaukee Researchers Create First 3-D Movie of Virus Preparing to Infect Cell**

UW-Milwaukee researchers have created the first 3-D movie of a virus preparing to infect a cell. The research could fundamentally advance our understanding of how cells work, leading to better treatment for human diseases caused by viruses.

#### **UW-Madison Offers Campus Resources to Businesses**

Representatives from 88 businesses visited UW-Madison to learn how to tap into campus resources. Businesses can recruit employees, partner on research, or license products and processes. UW-Madison helps create real-world connections to better prepare students for today's workforce.

#### **UW-La Crosse Theatre Arts Department Receives Kennedy Center Award**

The UW-La Crosse Theatre Arts Department received a Kennedy Center Award for its world premiere of "26 Pebbles" – a play about the 2012 Sandy Hook Elementary School shootings. The institution received the award for creating theater that is central to campus conversations nationwide.

#### **UW-Green Bay Student Rescues Hurricane Victims**

UW-Green Bay student James Finley and his family rescued 60 people and 30 pets when Hurricane Harvey flooded their Texas hometown. This included carrying a neighbor reliant on an oxygen tank to a waiting kayak. Mr. Finley is part of UW-Green Bay's incoming freshman class of 2017.

#### **UW-Eau Claire Partners with Mayo Clinic Health System**

UW-Eau Claire and Mayo Clinic Health System have entered into a new collaborative research agreement, enabling researchers to work together on projects and better prepare the next generation of scientists, innovators, and health care providers.

#### Wisconsin Public Radio and Wisconsin Public Television Celebrate 100-Year Anniversary

Wisconsin Public Radio and Wisconsin Public Television are celebrating 100 years of public broadcasting. The stations are part of UW-Extension and they remain dedicated to groundbreaking educational, cultural, and news content for all Wisconsinites.

#### **UW-Fox Valley Wins High-Powered Rocket Launch Competition**

The Wisconsin Space Grant Consortium High-Powered Rocket Launch Competition was won by UW-Fox Valley. UW Colleges had a strong showing overall, with UW-Washington County placing 4<sup>th</sup> and UW-Sheboygan placing 5<sup>th</sup> out of 13 teams. Students demonstrated engineering and design skills by fabricating high-powered rockets.

#### Update on 2017-19 Biennial Budget

Next President Cross discussed the state budget, which Governor Walker signed into law two weeks earlier. Overall, he said it would create both opportunities and challenges for the UW System – but at the end of the day, it was still the best budget the UW System has had in a decade.

He noted that the budget provides significant funding for the UW System's capital budget and the biggest compensation increase for state employees in a long time. Saying the System has been adamant that its faculty and staff are among the best in the world and should receive appropriate compensation, President Cross said this is a step in the right direction.

Looking closer at the capital side, President Cross reported that \$483 million in bonding was approved for the next biennium to support much-needed maintenance, repair, expansion, rehabilitation, and one new building. This is an increase of more than \$300 million compared to the last biennium.

On the operational side, the UW System received \$36 million in new funding – \$28 million of which is in base – along with a restoration of \$50 million which had been lapsed in the last biennium.

President Cross thanked the Governor and the legislature for this investment. In particular, he thanked the co-chairs of the Joint Finance Committee, Representative John Nygren and Senator Alberta Darling, for their leadership in shepherding this budget along. He also recognized Representative Mark Born and Senator Sheila Harsdorf for their efforts as the lead authors of the UW System budget, including the capital side. All of these elected officials have been tremendous to work with and are considered true friends of the University System, he said.

Reiterating that the budget also contains some challenges, President Cross explained that the pay plan is not fully funded; instead, the UW System will have to absorb some of those costs. The System was also not able to get the language it wanted on performance-based metrics.

While it is the best budget the UW System has seen in a decade, President Cross said he had been hopeful that the System would be able to secure more flexibilities. In fact, the UW System has actually seen an increase in regulatory burden in some cases.

Looking ahead to the rest of the legislative session, and leading into the next budget, President Cross indicated that the UW System's focus will be on regulatory relief. Noting that there is strong support for this on both sides of the aisle, he said he remained optimistic that the System can make progress on this important aspect of its future budget.

President Cross concluded that there were a few significant takeaways from the budget process: the message that it is time to invest in the UW System was positively received, and the System was one of the few state agencies to receive additional funding. This is a step forward, he said, and university leaders will continue to press onward to do the best they can for the UW System and the state.

#### Student Spotlight

Turning to the student spotlight, President Cross explained that the intent of these regular presentations is to help everyone better understand what it means to be a student on one of the UW campuses: how a student gets to the University of Wisconsin and why; what they are working on and hope to do in the future; and what issues are most important to them. Each

student has their own unique story to tell, while at the same time they often have many shared experiences. President Cross indicated that the student spotlight is a chance to see the UW from their perspective, and to remind System leaders of why they are here.

President Cross said he was pleased to introduce Gabi Parker, a senior at UW-Stout and a McNair Scholar. Ms. Parker is majoring in Business Administration, with an emphasis in marketing and sales. She is the vice president of chapter operations for the Alpha Phi national sorority, and serves as president of the National Panhellenic Sororities.

Ms. Parker said that her experience in the UW System has been great. She has received three scholarships through the Stout Foundation and is a five-time Chancellor Award winner.

Ms. Parker shared her experiences on campus, which started with Alpha Phi national sorority, where she held several leadership positions, attended leadership conferences, and eventually became president of National Panhellenic Council.

Ms. Parker said that she is also involved in the McNair Scholar Program, and completed undergraduate research on the four-piece marketing strategy which she would be presenting in Miami, Florida, in two weeks. Also through the McNair program, Ms. Parker completed the GRE exam, and plans to apply to graduate school this fall.

Explaining that her undergraduate program required her to do a co-op experience, Ms. Parker said that she completed hers at a Target store. Through that experience she learned how to run a store, how to keep people shopping at her store, and how to lead a team. After completing the 10-week co-op experience and graduating from Target's executive store intern program, Ms. Parker said her journey with the company has not ended. She became an extended intern and is at the store every other weekend, and has been offered a job as an executive team leader starting in June 2018.

Ms. Parker stated that she would not have been able to do any of this without UW-Stout, which prepared her for the future in many ways, including by offering organizations that helped her expand her leadership skills, as well as hands-on learning that set her up for success.

She also highlighted some of the collaborative projects she worked on at UW-Stout for helping to give her a competitive advantage: For example, one of her classes helped a real business rework its entire marketing strategy, creating real ads and promotional tactics which were presented to the company's board of directors. Ms. Parker said she is doing a similar project in one of her current classes, where students are working hands-on with the business owner to see what she likes and does not like about their marketing strategy.

Saying that she cannot believe her four years are almost up, Ms. Parker said she would do it all again if she could. She concluded that UW-Stout made her into the leader that she is today and set her up for a successful professional career in the future.

President Cross thanked Ms. Parker for her remarks. He also recognized Ms. Parker's father, who was present in the gallery.

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## REPORT AND APPROVAL OF ACTIONS TAKEN BY THE CAPITAL PLANNING AND BUDGET COMMITTEE

President Behling called upon Regent Steil to present the report of the Capital Planning and Budget Committee.

Regent Steil reported that the Capital Planning and Budget Committee approved the following resolutions:

Resolution 10938, brought by UW-Madison, requests approval of amendments to the Declaration of Covenants and Restrictions for the University Research Park (URP), and would establish land and building development guidelines. The request proposes amending the design standards and implementing the strategic plan adopted by the URP's board of trustees. Regent Steil indicated that the resolution is supported by Madison Mayor Paul Soglin and community members, and noted that the project is also projected to increase funds that will be donated in support of UW-Madison.

Resolution 10939, also brought by UW-Madison, requests authority to sell a 1.06-acre parcel of land with improvements, located in the Town of Dunn. The parcel contains an 11,000-square foot building that was used as lodging for visiting scientists to the Kegonsa Research Center until 2014, when the nearby center was closed. Stating that the university has no future use for this facility, Regent Steil noted that this action is in line with the Board's goal of relinquishing the university's footprint when buildings and land are no longer needed.

Resolution 10940, brought by UW-Stevens Point, requests authority to execute a temporary land use agreement for construction of a 16,000-square foot open air amphitheater in the Schmeeckle Reserve, and to accept the completed facility as a gift-in-kind. The facility will provide a fully accessible space and serve as a unique outdoor venue for public programs and artistic performances. Upon its completion, the amphitheater will be gifted to the Board of Regents. Regent Steil noted that the facility has a low operating cost, estimated to be less than \$1,000 per year going forward.

Resolution 10941, brought by UW-Whitewater, seeks approval to lease the Cambridge Apartments for a five-year term to accommodate demand for student housing. The facility will provide housing for 285 students, and the university will supply the necessary staffing for student services such as residence assistants, security, social programming, and counseling.

Resolution 10942, brought by the UW System, requests authority to construct eight maintenance and repair projects at six universities for an estimated total cost of \$11.4 million. The project includes facility maintenance and repair at UW-Milwaukee and UW-Whitewater; utility repair and renovation at UW-Stevens Point; programmatic remodeling and renovation at UW-Extension, UW-Madison, and UW-Stevens Point; and energy conservation at UW-Stout.

Regent Steil said that the Capital Planning and Budget Committee also discussed the strategic focus of the 2019-21 capital budget. UW-Stout presented the committee with information regarding the accomplishments of its campus master plan. Finally, the committee had a robust discussion on State Building Commission approvals in the upcoming 2017-19 capital budget.

Regent Steil then moved adoption of Resolutions 10938, 10939, 10940, 10941, and 10942. The motion was seconded by Regent Whitburn and approved on a voice vote.

### Approval of Amendments to the Declaration of Covenants, Conditions, and Restrictions for University Research Park, UW-Madison

Resolution 10938 That

That, upon the recommendation of the UW-Madison Chancellor and the President of the University of Wisconsin System, the amendments to the Declaration of Covenants, Conditions, and Restrictions for University Research Park be approved.

### Authority to Sell a 1.06-Acre Parcel of Land with Improvements in the Town of Dunn, Wisconsin, UW-Madison

Resolution 10939

That, upon the recommendation of the UW-Madison Chancellor and the President of the University of Wisconsin System, authority be granted to sell a 1.06 acre parcel of land with improvements located at 2014 Green Road, Town of Dunn, Wisconsin.

# Authority to Execute a Temporary Land Use Agreement for Construction of an Amphitheater in the Schmeeckle Reserve and to Accept the Completed Facility as a Gift-In-Kind, UW-Stevens Point

Resolution 10940

That, upon the recommendation of the UW-Stevens Point Chancellor and the President of the University of Wisconsin System, authority be granted to: (a) execute a temporary land use agreement between the Board of Regents and the Friends of Schmeeckle Reserve, Inc. to allow the construction of an amphitheater in the Schmeeckle Reserve in Stevens Point, Wisconsin, and (b) accept the completed facility as a gift-in-kind.

#### Approval to Enter Into a Lease of Space for Student Housing, UW-Whitewater

Resolution 10941

That, upon the recommendation of the UW-Whitewater Chancellor and the President of the University of Wisconsin System, approval be granted for the Department of Administration to enter into a new lease of approximately 83,496 gross square feet at Cambridge Apartments on behalf of UW-Whitewater, for the purpose of housing.

#### Authority to Construct All Agency Maintenance and Repair Projects, UW System

Resolution 10942

That, upon the recommendation of the President of the University of Wisconsin System, authority be granted to construct various maintenance and repair projects at an estimated total cost of \$11,384,500 (\$9,363,200 Program Revenue Supported Borrowing; \$1,440,100 Agency Cash; and \$581,200 Gifts and Grants).

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# REPORT OF THE RESEARCH, ECONOMIC DEVELOPMENT, AND INNOVATION COMMITTEE

President Behling called upon Regent Higgins to present the report of the Research, Economic Development, and Innovation Committee. Regent Higgins served as interim chair in the absence of REDI Committee Chair Regent Hall and Vice Chair Regent Klein.

Regent Higgins reported that the REDI Committee first heard a presentation from UW-Stout Chancellor Bob Meyer on how business outreach is directly integrated into the university's curriculum. Every academic program has an advisory program with employer partners. The campus also places a strong emphasis on experimental and experiential learning, with over 90 percent of programs incorporating these features. Regent Higgins noted that during the previous week UW-Stout hosted 413 employers who participated in career fair events and student interviews.

Chancellor Meyer was followed by UW-Stout Discovery Center executive director Randy Hulke, who provided an update on strategic initiatives and business partnerships, including the recently expanded Wisconsin FABLAB program. Regent Higgins noted that this program is open to students from every major.

Larry Blackledge, director of the UW-Stout Manufacturing Outreach Center (MOC) told committee members that MOC has produced \$41 million in cost savings, sales, and investments for its clients over the past year, as well as supporting the addition of 368 jobs to the state's economy. Joni Geroux, director of professional education programs and services, highlighted MOC's partnership with the WEDC and its export tech program, which accelerates Wisconsin business growth in international markets.

Elizabeth Buchanan, director of research and sponsored programs, highlighted several UW-Stout student research success stories. Regent Higgins said Ms. Buchanan emphasized the institution's focus on a hands-on/minds-on approach to high impact practices that connect students with business experiences.

The REDI Committee's next presentation was from the Wisconsin Economic Development Corporation (WEDC), with industry sector director Kathy Heady highlighting WEDC's efforts to collaborate with UW-Stout on the launch and significant expansion of the FABLAB Program, which represents the largest statewide rollout of its kind anywhere in the United States. The FABLAB initiative, now in its second year of development, has deployed a total of 46 WEDC grants to 34 school districts. Regent Higgins reported that Ms. Heady had indicated to committee members that the WEDC is always looking for new ways to expand the UW-Stout partnership in the future, and welcomes the opportunity to work with other UW System campuses.

Regent Higgins said that in the REDI Committee's discussion, Regent Tyler observed that his discussion at the National Governor's Association Conference in Oregon over the summer made it clear that Wisconsin is leagues ahead of other states in terms of fab lab programming. He indicated that Wisconsin is already starting to see credible results.

The final presentation made to the REDI Committee was by Mark Lange, executive director of UW-Extension's Division for Business & Entrepreneurship. The division is best known for its small business development centers and the Center for Technology Commercialization. Regent Higgins said that Mr. Lange's presentation focused on the configuration and analysis of large datasets. The UW-Extension Big Data Initiative aims to increase the success rate of new startups and to accelerate the growth of existing businesses using data that is available on YourEconomy.org and free to UW System researchers. Data analyst Gregg Cole explained that the YourEconomy site includes 144 million total records in a format unavailable elsewhere. The program will be introduced to city and county stakeholders in attendance at the Governor's Northern Economic & Community Development Summit in Trego, Wisconsin, on October 25 and 26.

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#### REPORT OF THE AUDIT COMMITTEE

President Behling called upon Regent Grebe to present the report of the Audit Committee.

Regent Grebe reported that the Audit Committee had an effective and largely positive meeting, suggesting that the internal audit process is improving and that everyone involved is working together to continuously improve and protect the university. He said that the collaboration and diligence on the part of the UW System's excellent internal audit function and responsive management is noted and appreciated.

During the committee's meeting, Chief Audit Executive Lori Stortz briefly reviewed progress to-date on the FY 2018 audit plan. She confirmed that the Office of Internal Audit is on target to complete all planned audits that have not otherwise been deferred. Regent Grebe said that committee members expressed their sincere appreciation for the continued diligence on the part of Ms. Stortz's team.

Next the committee heard reports from internal audit staff regarding audits completed since its last meeting. Audit Director Amanda Nehmer reviewed seven tuition audits for the following institutions: UW-Extension, graded as excellent; and UW-Green Bay, UW-La Crosse,

UW-Madison, UW-Oshkosh, UW-Platteville, and UW-River Falls, all of which were rated as satisfactory. While there are opportunities for improvement, Regent Grebe said that the good news was that there were no findings of any issues that negatively impacted students or their families. He added that these were probably the most significant audits reviewed at this meeting of the Audit Committee.

The committee also discussed the current UW System tuition policy, which is out-of-date, including references to outdated statutory provisions, and permits ambiguity in application. Regent Grebe indicated that the Audit Committee encouraged the System to update the current policy to correct those matters as soon as practical, especially given the importance of tuition issues to students and families.

Audit Director Paul Rediske reviewed the UW-Oshkosh Cash Handling audit, which was rated unsatisfactory. Regent Grebe reported that Chancellor Leavitt made a number of comments on the progress that UW-Oshkosh has already made to help several departments, and audit staff agreed that the current administration is making significant progress in addressing historical issues.

Ms. Nehmer then reviewed the UW-Madison International Education audit, which was rated satisfactory. She also reviewed the Residence Life audit for UW-La Crosse, which was also rated satisfactory.

Regent Grebe said that Ms. Stortz had mentioned that UW-La Crosse requested this audit. He indicated that the Audit Committee agreed that it was important for institutions to be able to request resources from the Office of Internal Audit, and determined that part of the audit plan should reserve time for these requests. The committee members applauded UW-La Crosse for requesting the audit and encouraged other institutions to do the same when appropriate.

Next, Audit Director Steve Mentel reviewed the Purchasing Card Continuous audit for the UW System. He also discussed the second purchasing card best practices letter, which was born out of lessons learned from recent audits and investigations of p-card matters. Regent Grebe indicated that great progress has been made by management since this first began.

Mr. Mentel then reviewed the Payroll Continuous audit for the UW System. The Office of Internal Audit has committed to working with UW System Human Resources on these comments and providing consultation. Regent Grebe said that Mr. Mentel also discussed the cash handling best practices letter.

Next, Mr. Mentel reported to the Audit Committee on the progress to-date regarding management's corrective actions to the comments included in audit reports and letters. He confirmed that management at each institution was responding effectively. Regent Grebe noted that the Audit Committee very much appreciated management's attention to those matters, which has been consistently and increasingly diligent, suggesting continually-improved collaboration between the System's internal audit function and management.

Mark Guthier, director of the Wisconsin Union at UW-Madison, reviewed the progress made on implementing changes and management's response to audit recommendations for the Union. Mr. Guthier stated the Union is on-target to finish those steps in December 2017, which Regent Grebe noted is remarkably quick. The Audit Committee commended Mr. Guthier on the significant progress that the Union has made in a short time.

Finally, Ms. Stortz provided her report on the Office of Internal Audit and discussed recent activity for the Waste, Fraud, and Abuse Hotline over the past few months. Regent Grebe concluded that the Audit Committee then moved into closed session.

President Behling thanked Regent Grebe for his report.

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#### REPORT OF THE EDUCATION COMMITTEE

President Behling called upon Regent Millner to present the report of the Education Committee.

Regent Millner reported that the Education Committee approved two academic programs and received a detailed report from Vice President of Academic and Student Affairs James Henderson. In addition, the committee was provided with an informative presentation from UW-Stout Provost Patrick Guilfoile which detailed the unique position of UW-Stout as a polytechnic institution in the UW System.

Speaking first about Vice President Henderson's presentation, Regent Millner said that he described three initiatives his office is leading on behalf of the UW System and provided preliminary enrollment data. First, Vice President Henderson expressed that students seeking to transfer into UW System institutions need a more effective transfer process. It was indicated that policy recommendations would be submitted to the Education Committee for review in December.

Second, Vice President Henderson reported that the UW System is actively working on developing its outcome-based funding formula, as required by the recently-signed state budget, and stated that he will present a formula for review in December, prior to the Joint Finance Committee's deadline of February 15, 2018.

Third, Vice President Henderson informed the Education Committee that he has initiated a taskforce to upgrade the existing policy on academic program review to include identification of low-producing degree programs.

Finally, Regent Millner said Vice President Henderson reported that preliminary data for the 2017-18 academic year shows a 1.4-percent decrease in System-wide enrollment in overall headcount from the previous year. Transfer enrollments dropped by 3.5 percent, while enrollments for both new freshmen and graduate students have increased by 0.5 percent and 1.3 percent, respectively.

In addition to Vice President Henderson's report, Regent Millner said the Education Committee unanimously approved two academic programs. She indicated that UW-Parkside will be able to remain competitive in the marketplace due to the approval of the Master of Science in Clinical Mental Health Counseling. This 60-credit master's degree program will equip graduates with the competency to successfully petition for licensure as Licensed Professional Counselors in Wisconsin. In addition, this degree program helps to address the growing demand for more mental health counselors in Wisconsin, especially in the rural regions of the state.

Regent Millner said that with its new Bachelor of Science degree program in Applied Biochemistry and Molecular Biology, UW-Stout will elevate the existing concentration in biochemistry and molecular biology within the Applied Science program into a major that is better recognized by both prospective students and potential employers. As a result, graduates from this program will be well-prepared for work in genomic, diagnostic, medical, and forensic laboratories, as well as work in the industrial production of biochemical drugs, biofuels, and other commodities from bio-renewable sources.

Regent Millner then moved adoption of Resolutions 10943 and 10944. The motion was seconded by Regent Whitburn and approved on a voice vote.

### <u>Program Authorization (Implementation) Master of Science in Clinical Mental Health Counseling, UW-Parkside</u>

Resolution 10943

That, upon the recommendation of the Chancellor of UW-Parkside and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Master of Science in Clinical Mental Health Counseling at UW-Parkside.

### <u>Program Authorization (Implementation) Bachelor of Science in Applied Biochemistry and Molecular Biology, UW-Stout</u>

Resolution 10944

That, upon the recommendation of the Chancellor of the University of Wisconsin-Stout and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Science in Applied Biochemistry and Molecular Biology at UW-Stout.

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# REPORT AND APPROVAL OF ACTIONS TAKEN BY THE BUSINESS AND FINANCE COMMITTEE

President Behling called upon Regent Whitburn to present the report of actions taken by the Business and Finance Committee.

Regent Whitburn reported that the Business and Finance Committee approved five contracts: one for the UW System, one for UW-Milwaukee, and three for UW-Madison.

The committee approved a UW System contract with Instructure, Inc., to use its software platform for the university's next generation of digital learning. Regent Whitburn observed that the implementation of this platform will not be completed until June 2020, when the previous vendor's contract sunsets.

The committee approved a UW-Milwaukee contract with CalciGenix, LLC, to extend through June 30, 2020. Regent Whitburn explained that this research partnership will center on novel therapy to ameliorate age-related cognitive decline.

For UW-Madison, the committee approved a multi-year contract with QuintilesIMS, a research organization that facilitated clinical trials for a number of national and international pharmaceutical companies.

The committee also approved a UW-Madison contract with Varian Medical Systems, a manufacturer of radiotherapy equipment, under which the university will conduct basic research on the ongoing development of their equipment. Regent Whitburn said the contract also allows for the possible use of the Varian equipment in UW patient care settings.

Finally, the committee approved a five-year contract for Pepsi to provide its products across UW-Madison's Athletic Department functions through June 2023.

Regent Whitburn moved adoption of Resolutions 10945, 10946, 10947, 10948, and 10949. The motion was seconded by Regent Petersen and approved on a voice vote.

#### **UW System Contractual Agreement with Instructure for Digital Learning Environment**

Resolution 10945

That, upon recommendation of the President of the University of Wisconsin System, the Board of Regents approves the contract with Instructure, for its Digital Learning Environment platform. The contract is to have an initial term of 3 years with the option for 2 two-year extension periods.

#### **UW-Milwaukee Contractual Agreement with CalciGenix, LLC**

Resolution 10946

That, upon the recommendation of the Chancellor of the University of Wisconsin-Milwaukee and the President of the University of Wisconsin System, the Board of Regents approves the contractual agreement between the University of Wisconsin-Milwaukee and CalciGenix, LLC to run from October 7, 2017 to June 30, 2020. Under this agreement, UWM is evaluating a novel therapy involving administration of the calcium binding protein apoaequorin and its ability to protect neurons in the brain and ameliorate aging-related cognitive decline.

#### **UW-Madison Contractual Agreement with QuintilesIMS, Inc.**

Resolution 10947

That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin

System, the Board of Regents approves the contractual agreement between the Board of Regents of the University of Wisconsin System, doing business as UW-Madison, and QuintilesIMS, Inc. The agreement is to run from October 6, 2017 through October 15, 2022. Individual Study Work Orders will be executed under this Master Clinical Trial Agreement which will detail the specifics of clinical trials to be completed by the University under the Agreement.

#### **UW-Madison Contractual Agreement with Varian Medical Systems, Inc.**

Resolution 10948

That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Board of Regents approves the contractual agreement between the Board of Regents of the University of Wisconsin System, doing business as UW-Madison, and Varian Medical Systems, Inc. The agreement shall be for a three-year term. Such term may be extended by mutual agreement of the parties with the prior approval of the Board of Regents. Individual project proposals detailing the work to be completed will be executed under this Master Research and Collaboration Agreement.

### <u>UW-Madison Exclusive Carbonated Soft Drink of Wisconsin Athletics Contract with WP Beverages, DBA Pepsi-Cola of Madison</u>

Resolution 10949

That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Board of Regents approves the five-year contractual agreement between the University of Wisconsin-Madison and WP Beverages, DBA Pepsi-Cola of Madison for the right to be the Exclusive Carbonated Soft Drink and Bottled Water of Wisconsin Athletics ("Athletics"). The term of this contract shall run July 1, 2018 through June 30, 2023.

Regent Whitburn stated that the Business and Finance Committee also approved an overhaul of Regent Policy Document 25-3, "Policy on Use of Information Technology Resources." He explained that the UW System has been operating under a 1997 policy, including provisions that by today's standards would be considered outdated and lacking in clarity when it comes to acceptable and unacceptable use of IT resources across the System's workforce, students, and visitors.

Due to the criticality of the use of information technology resources across the UW campuses, Regent Whitburn indicated that the proposed revised policy would specify and require full implementation at each of the campuses within 90 days. He then moved adoption of Resolution 10950. The motion was seconded by Regent Atwell and approved on a voice vote.

### Revision of Regent Policy Document 25-3, "Policy on Use of University Information Technology Resources"

Resolution 10950

That, upon the recommendation of the President of the University of Wisconsin System, the Board of Regents approves the attached revisions to Regent Policy Document 25-3, "Policy on Use of University Information Technology Resources," to be renamed "Acceptable Use of Information Technology Resources," with full implementation of the revised policy required within 90 days.

Regent Whitburn said that the Business and Finance Committee received the System-wide wrap-up report on gifts, grants and contracts for all institutions during FY 2017. The total was \$1,439,000,000; he noted that this was a decrease of about \$79 million across the System from FY 2016, and that most of that reduction came in federal dollars.

The committee also received an update from staff on the implementation on the System-wide managed travel program. Regent Whitburn indicated that the implementation is moving forward, but has not been fully accepted across the campuses.

Stating that the Business and Finance Committee reviewed the FY 2017 4<sup>th</sup> Quarter Financial Management Report, Regent Whitburn noted that the Regents had all received the 168-page report on program revenue balances and the campuses' plans for those balances. He recalled that the Business and Finance Committee worked together with the legislature's Joint Audit Committee and Joint Finance Committee in the spring of 2014 to approve a methodology for reporting program revenue balances.

Every October, the Board of Regents is required to report on UW System and individual campus reserves, in various reserve categories. Any campus with a year-end balance in excess of 12 percent of its expenditures from the previous fiscal year is required to submit a plan to spend down its reserves to the 12-percent level. Regent Whitburn indicated that the submission currently in front of the Board provides for spend-down plans in 44 different instances across the UW institutions.

He added that any UW institution with a negative balance in either the tuition or auxiliary reserve categories must submit a savings plan to bring the institution into positive territory. No such plans were required in this submission.

Indicating that this financial management report to the legislature was approved unanimously by the Business and Finance Committee, Regent Whitburn moved adoption of Resolution 10951. The motion was seconded by Regent Jones and approved on a voice vote.

#### Approval of UW System Program Revenue Balances Report, FY 2016-17

Resolution 10951

That, upon the recommendation of the President of the University of Wisconsin System, the Board of Regents approves the UW System report on the 2016-17 year-end program revenue balances as categorized by each

institution and the System as a whole. In so doing, the Board approves: (1) the spending plans for institutional balances above 12 percent of total year-end expenditures in Tuition, Auxiliary Operations, General Operations, or Other Unrestricted Program Revenue and (2) the justification and multi-year spending plan submitted by UW System Administration for the entire UW systemwide balances maintained for the System as a whole.

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#### REGENT POLICY ON FREEDOM OF EXPRESSION

President Behling recalled that at the Board's July 2017 meeting, he asked President Cross and his team to review current policies and develop potential changes that actively ensure all students have the freedom to express their views on campuses. President Behling reiterated his earlier remarks that "it is critical to the mission of the University of Wisconsin System and the Wisconsin Idea that different and varied viewpoints are shared and examined."

President Behling then asked President Cross to lead off the discussion.

#### Introduction

President Cross indicated that in response to President Behling's request, he had instructed System staff to analyze existing campus policies and practices related to freedom of expression. He said they soon realized that campus policies relating to freedom of expression could be found in multiple places, including housing policies, student handbooks, and discipline policies. The assessment and potential modification of each individual policy would have required lengthy analysis and considerable time, he explained, and it became apparent that it might be wiser to simply create an overriding policy.

President Cross said he approached President Behling about crafting a policy that would translate the resolutions on freedom of expression already put forward and approved by the Board into a policy that would supersede any campus policies. System staff looked at the Board's previous actions related to freedom of expression; at what other states have done; the language in the bill passed by the Assembly; and the UW System's own Administrative Rules in Chapters 17 and 18 of the Administrative Code. The proposed policy before the Regents was the result of that process.

President Cross stated that perhaps the most important thing a university can do is to actually teach students how to engage and listen to those with whom they differ. He acknowledged that modeling civility and reaching out intentionally to engage those who hold ideas and values we might find repulsive or difficult to deal with is not easy, especially in such a polarized society – but if the university does not show students and others how to do this, who will? He concluded that this is fundamental to the university learning community.

Foundational to the UW System's mission, as defined in state statute, is the search for truth – but without civil discourse and a willingness to listen and to engage different voices,

President Cross said, all the university is doing is reinforcing existing values and beliefs. He advocated for letting truth and falsehood grapple in a free and open encounter, saying that truth would prevail. The System's obligation is to ensure that different voices are heard and that civility prevails throughout; to that end, this policy defends freedom of expression both literally and symbolically.

President Cross stated his support for the proposed policy, even with the challenges it could bring. He then turned to General Counsel Tom Stafford to provide a more in-depth overview of some of the key components of the policy.

#### Overview

General Counsel Stafford noted that each of the Regents had a copy of the policy before them. Beginning with Section 1, "Commitment," General Counsel Stafford explained that this was essentially a verbatim reproduction of the Resolution 10600, adopted in December 2015 in support of academic freedom and freedom of expression, which was reaffirmed by the Board of Regents in July 2017.

Turning to Section 2, "Conduct on University Lands; Student and Employee Discipline," General Counsel Stafford stated that this section describes the current framework of Chapters UWS 17 and 18, how misconduct is defined within those System rules, and how that misconduct is handled in terms of employee and student discipline.

Pointing the Regents' attention to the second-to-last paragraph in that section, General Counsel Stafford indicated that it includes language that discusses a requirement that would be put in place in the future, following rulemaking under Chapter 227 of the Wisconsin Statutes. He explained that this particular kind of language is required by state law to be in the Administrative Rules, and not in Regent policy. General Counsel Stafford said that once the rule is in place, it will require a student who has twice been found responsible for misconduct that disrupts the freedom of expression of others to be suspended for a minimum of one semester; a student who has been found thrice responsible would be expelled. He emphasized again that this language would not be effective until rulemaking is completed and the requirement is included in Chapter 17 of the Administrative Code.

Turning past Section 3, "Freedom of Expression," which he indicated was self-explanatory, General Counsel Stafford said that Section 4, "Restriction of Expression," was a list of fairly well-defined types of speech that the courts and/or others have determined the university can in fact regulate and control.

The second paragraph of Section 5, "Accountability," would require an annual report by the System to the Board of Regents regarding efforts of UW institutions to uphold these principles, including any affirmative steps the institutions take to further the Board's commitment to freedom of expression and academic freedom.

Another paragraph within Section 5 was entitled "Report of Repeat Violators." General Counsel Stafford explained that until the rulemaking regarding sanctions that he had previously

mentioned was completed, this language would require chancellors to report to the Board regarding the disciplinary process and decision in cases where institutions do not expel or suspend a student who has been found responsible on two or more occasions of materially and substantially disrupting the expressive rights of others.

Section 6, "Neutrality," states that each UW institution should not take action in such a way as to require students or employees to express a particular view on a public policy issue.

Section 7, "New Student Orientation," would require that institutions include an orientation for freshmen and transfer students with information regarding freedom of expression that is consistent with the proposed Regent policy.

Section 8, "Notice," would require each institution to provide notice annually to all enrolled students and employees about the policy.

Finally, Section 9, "Inconsistent Policies," would supersede or nullify any inconsistent campus policy.

#### Discussion

President Behling invited Regent Delgado to introduce the resolution approving a new Regent Policy Document, "Commitment to Academic Freedom and Freedom of Expression." Regent Delgado read aloud Resolution 10952:

### Approval of a New Regent Policy Document, "Commitment to Academic Freedom and Freedom of Expression"

Resolution 10952

WHEREAS the Board of Regents of the University of Wisconsin System has a long history of supporting academic freedom and freedom of expression, and ensuring that every voice has the opportunity to be heard, and recently affirmed its strong commitment to these freedoms in December 2015 with the adoption of Resolution 10600, and again in July 2017 with the adoption of Resolution 10906; and

WHEREAS the primary function of the UW System is the discovery, improvement, and dissemination of knowledge; and

WHEREAS the UW System is committed to providing all members of the university community with the broadest possible latitude to explore ideas and to speak, write, listen, challenge and learn; and

WHEREAS it is not the proper role of the UW System to attempt to shield individuals from ideas and opinions they, or others, find unwelcome, disagreeable, or even deeply offensive; and WHEREAS protests and demonstrations that disrupt the expressive rights of others are subject to sanction; and

WHEREAS it is not the proper role of UW institutions to take any action as an institution to require students or staff to express a particular view on a public policy issue;

NOW, THEREFORE, BE IT RESOLVED that the Board of Regents adopts the attached Regent Policy Document, "Commitment to Academic Freedom and Freedom of Expression," codifying the aforementioned principles, as well as the Board of Regents' expectations for regular communications about the policy to employees and students and accountability for institutional leaders to report disciplinary actions to the Board; and

BE IT FURTHER RESOLVED that the Board of Regents will pursue a change to the Wisconsin Administrative Code to include suspension as the sanction for students who have been twice found responsible and expulsion as the sanction for students who have been thrice found responsible for disrupting the expressive rights of others.

After reading the resolution, Regent Delgado shared some personal background as explanation of his support for the proposed policy. He reminded his colleagues that he came to the United States from Cuba when he was 14 years old, having lived for three years under a government that "slowly but surely was tightening the grip around every aspect of human freedom."

Regent Delgado said that the first attack was on public expression of opinions. After the newspapers were all gone or taken over, followed by the radio and TV broadcasters, the next target was control of personal expression and opinions. He recalled that it began with opposition and continued with screaming, then public demonstrations, then a certain amount of violence, and finally police action. He noted that police action in those days meant something very, very serious – "the shooting squads were very busy."

He indicated that as a young man he had no limitations when it came to expressing his opinions – "something that has not changed" – although the threats were very persuasive. After coming to the United States, he said that one of the first things he realized and appreciated was the ability to talk and open your mind in rational discourse, even if people did not like what you said.

Regent Delgado said that when somebody claims a truth that is not a truth, he feels both the right and the obligation to speak. Alternatively, despite the pain of listening to somebody with whom he vehemently disagrees, Regent Delgado said that he always feels the benefit of having done so – a benefit which has been of great value in both his business life and personal life. Regent Delgado concluded that the limitation of this type of conversation in our society cannot be accepted, and added that in the university it is a scandal.

Reiterating his support for the proposed policy, Regent Delgado moved adoption of Resolution 10952. The motion was seconded by Regent Whitburn.

Before opening the floor to discussion, President Behling recognized Coltan Schoenike, who spoke briefly on behalf of the UW-Stout Student Association. Expressing appreciation for the opportunity to address the Board, Coltan indicated that a large portion of the UW-Stout student body values and recognizes the importance of free speech as granted by the U.S. Constitution, and commends the dedication to those constitutional rights shown by the proposed policy.

Coltan expressed the Stout Student Association's concern that the policy's language describing disruption was too vague, but also acknowledged the importance of flexibility in applying the policy to the various UW institutions, as well as the need for a policy that recognizes rights to freedom of expression and speech. Asking the Board to entertain an amendment to clarify the policy in order to prevent its abuse or neglect, while still allowing some flexibility for individual UW schools, Coltan suggested adding more consistent guidelines on what is and is not free speech.

President Behling thanked Coltan for speaking on behalf of the Stout Student Association, noting that the group's request to address the Board that morning had been "very respectful." He then opened the floor to Regent discussion of Resolution 10952.

Stating that the Wisconsin Idea is at the heart of the University of Wisconsin System and everything it strives to do, Regent Ring indicated that the dissemination of knowledge in order to search for the truth is vitally important, and is obtained through the freedoms of academia and expression which every member of the university community possesses.

Regent Ring said he believed the proposed policy does a great job at making it clear the university strives for and promotes academic freedom and freedom of expression on all of its campuses. Saying that there is a difference between engaging in civil discussions and prohibiting them from taking place, he noted that this policy simply disciplines individuals who repeatedly obstruct the expressive rights of others.

What the policy does not do, he said, is discipline individuals for speaking freely and expressing themselves. In fact, the policy reads, "Students and faculty shall be permitted to assemble and engage in spontaneous expressive activity," and goes on to repeat that, "Nothing in this policy shall be construed to prevent institutions from regulating speech or activity as allowed by law."

Regent Ring stated that the UW institutions should be promoting open and opposing discussions, but not the obstruction of these dialogues. He concluded that he was in full support of the proposed policy, which would further promote academic freedom and freedom of expression and provide more structure and guidance to the university community on the search for truth.

Recalling that the Board of Regents reaffirmed its commitment to freedom of expression in July 2017, he indicated that since then there have been no extraordinary disruptions on campus that would require the Board to further constrain free speech. Stating that this policy "appears to be a solution seeking a problem," Regent Evers pointed out that there are already existing policies that deal with this issue and issues of improper behavior.

Regent Evers went on to suggest that the proposed policy would chill and suppress free speech on all of the campuses. Though acknowledging the importance of having the Board of Regents develop a rapport with the legislature, he warned that seeking that rapport was not more important than students' freedom to speak. He concluded that he would oppose Resolution 10952.

Saying that he began meeting informally with a group of faculty members about university issues in February 2015, Regent Higgins indicated that over the last few months those meetings had morphed into a discussion of freedom of expression on campus. That discussion led to the development of a statement – based on another statement adopted by the University of Chicago – which Regent Higgins presented to Regent leadership on behalf of that group. Resolution 10600, the "Statement Reiterating the Board's Commitment to Academic Freedom and Affirming its Commitment to Freedom of Expression," was then adopted by the Board of Regents in December 2015.

Regent Higgins acknowledged the professors and others who were instrumental in writing the original document: Mary Anderson, emeritus professor of hydrogeology; the late James Buchanan, professor of journalism; Don Downs, emeritus professor of law and journalism; Lee Hanson, emeritus professor of economics; John Sharpless, professor of history; and Steve Underwood, former U.S. attorney for the western district of Wisconsin and attorney for the Committee on Academic Freedom and Rights at UW-Madison.

Regent Higgins noted that these individuals are very knowledgeable about the First Amendment and its application on college campuses, and indicated that the spirit of their interest in maintaining freedom of expression and academic freedom is well-carried forward by the resolution presented by Regent Delgado. He said he strongly supported the Board's adoption of Resolution 10952 because of its inherit protections guaranteeing the right of any individual accused of violating the disruption policy to full due process rights.

Regent Higgins concluded that the UW System encourages the exchange of ideas, including by protest and demonstration on campuses, though the Board of Regents insists that the free speech rights of every member of the university community and visitors to the campuses be respected by all who engage in the discussion. He thanked President Behling for presenting this policy to the Board, and urged his colleagues to vote in support of the resolution.

Regent Jones thanked the students present in the gallery who had spoken or held signs in protest of the policy, saying that the Regents appreciated and respected their views and their willingness to share those views in a civil manner.

Noting that balancing the right of one person to speak with the right of another to protest can be a very tricky thing, Regent Jones said that the proposed policy has it just right: a protest should not have as its result the deprivation of another's right to speak freely. Indicating that violations of this policy should have consequences, he said that those articulated in the policy are reasonable and appropriate. He then urged adoption of Resolution 10952.

Regent Atwell said that he lives with a plurality of opinions around him every day, and feels blessed to have lived in the great state of Wisconsin for most of his life. He suggested that civil discourse has become more coarse and difficult in the last ten years or so, with people appearing to be more isolated in their own groups and ways of thinking. He added that for many people it has been extremely painful to see heightened tensions in a place that is normally very tolerant of people with different ideas.

Explaining that he grew up in Dane County in the 1960s and 1970s, Regent Atwell recalled that civil discourse was probably even more heated then. He added that he has discussions in his own family with relatives who hold many different views. Arguing that it is absolutely critical not just to have free expression of ideas, but also to recover the ability to talk with people with whom we disagree, Regent Atwell suggested that the survival of the republic depends on this.

Regent Atwell expressed his support of the policy, saying he was convinced that it was not intended to chill free expression, but rather to preserve it and make clear to those who would suppress it that people at the university intend to recover the ability to talk to others with whom they disagree.

Regent Millner stated her support for Resolution 10952, expressing agreement with what her colleagues had already said. Indicating that she would support this policy even if the issue were not being discussed by legislators, Regent Millner said she supports both speakers and listeners. Noting that across the county there have been incidents where people lost the ability to listen when a speaker was drowned out, she argued that part of the Board's responsibility is to anticipate what is happening and to take action in advance. Regent Millner concluded that she is a very strong supporter of freedom of speech, but that she did not consider drowning out another speaker to be free speech.

Responding to Regent Jones's statement about striking a balance, Regent Steil said that the Board is always working to protect students' right of free expression. He indicated that this proposal would further the right for all students' voices to be heard. He also noted that the policy relies on thoughtful implementation by each institution, giving chancellors the tools to protect the freedom of expression of all students. Regent Steil stated his support for the resolution.

With no further discussion, Resolution 10952 was adopted on a voice vote.

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# RESOLUTION OF APPRECIATION TO UW-STOUT FOR HOSTING THE OCTOBER 2017 MEETING

President Behling called upon Regent Tyler to read a resolution of appreciation to UW-Stout as host of the October meeting.

Indicating that he had a close personal relationship with UW-Stout, though he was not an alumnus, Regent Tyler said he was very pleased to read the resolution of appreciation:

#### **Resolution of Appreciation: UW-Stout**

Resolution 10953

WHEREAS, the members of the Board of Regents are pleased to recognize the University of Wisconsin–Stout as the official host campus for the Board's October 2017 meeting, and are grateful for the generous hospitality extended by Chancellor Bob Meyer and the entire UW-Stout community; and

WHEREAS, the Board appreciated hearing Chancellor Meyer's presentation "Celebrating Wisconsin's Polytechnic University," and congratulates the campus for marking the 10-year anniversary of earning that designation; and

WHEREAS, the Education Committee thanks Provost Patrick Guilfoile for his presentation "Living the Polytechnic Mission;" and

WHEREAS, the Research, Economic Development, and Innovation Committee heard an informative presentation led by Chancellor Meyer, along with a team from the UW-Stout Discovery Center, about UW-Stout's high-impact economic development practices, business collaborations, and campus initiatives focused on career preparation and job readiness; and

WHEREAS, the Capital Planning and Budget Committee learned about the recommendations and accomplishments in UW-Stout's campus master plan; and

WHEREAS, Board members enjoyed a reception showcasing many talented faculty, staff, and students – as well as the excellence of the UW-Stout's School of Hospitality Leadership – and also appreciated meeting representatives of the UW-Stout Student Association and UW-Stout Ambassadors at this morning's breakfast; and

WHEREAS, the Board was delighted to hear from Gabi Parker, a senior pursuing a degree in business administration with an emphasis in marketing and sales, featured in this month's Student Spotlight;

BE IT THEREFORE RESOLVED that the Board of Regents hereby commends UW-Stout for its informative presentations; forward-thinking, polytechnic spirit; and many continued contributions to the UW System and to the state of Wisconsin.

President Behling led a standing ovation for Chancellor Meyer for hosting the October 2017 meeting of the Board of Regents.

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#### **REGENT COMMUNICATIONS, PETITIONS, AND MEMORIALS**

President Behling indicated that President Cross unfortunately had some sad news to share. Announcing that State Representative Bob Gannon of West Bend had passed away earlier that week, President Cross called for a moment of silence in recognition of Rep. Gannon.

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The meeting was adjourned at 10:32 a.m.

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Submitted by:

/s/ Jess Lathrop

Jess Lathrop, Interim Executive Director and Corporate Secretary Office of the Board of Regents University of Wisconsin System