



**Board of Regents**

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DATE: November 2, 2017

TO: Members of the Board of Regents

FROM: Jess Lathrop, Interim Executive Director and Corporate Secretary

**PUBLIC MEETING NOTICE**  
Meeting of the UW System Board of Regents  
to be held at Gordon Dining and Event Center, 2<sup>nd</sup> floor  
770 W. Dayton Street, Madison, Wisconsin  
on November 9, 2017

**Thursday, November 9, 2017**

8:30 – 9:30 a.m. Business and Finance Committee—Concerto Room

9:45 - 10:00 a.m. Regent Photo—Sonata Room  
*A quorum of the Board of Regents may be present; however no Board business will be conducted.*

**10:00 a.m. All Regents—Symphony Room**

1. Calling of the roll
2. Approval of the minutes of the October 2017 meeting
3. Report of the President of the System
  - News from around the UW System
  - Student spotlight
4. Report of actions taken by the Business and Finance Committee
5. Recognition of 100 years of Wisconsin Public Broadcasting
6. UW Vets certification

Lunch for Regents and Guests—Overture Room  
*A quorum of the Board of Regents may be present; however no Board business will be conducted.*

**12:30 p.m. (approx.) All Regents – Symphony Room**

7. Restructuring of UW Colleges and UW-Extension  
[Resolution 7.]

8. Regent communications, petitions, and memorials

9. **All Regents – Sonata Room**

Move into closed session to: (a) consider three UW-Madison honorary degree nominations, as permitted by s. 19.85(1)(f), Wis. Stats.; (b) consider a student request for review of a UW-Stevens Point disciplinary decision, and a student request for review of a UW-Milwaukee disciplinary decision, as permitted by ss. 19.85(1)(a), (f), and (g), Wis. Stats.; (c) confer with legal counsel regarding pending litigation (Animal Legal Defense Fund v. Board of Regents; Thao v. Board of Regents; Hagen v. Board of Regents; John Doe v. Board of Regents; Bank First National v. UW-Oshkosh Foundation; Board of Regents v. Sonnleitner and Wells; University of Wisconsin-Oshkosh Foundation, Inc. v. Board of Regents; UW-Oshkosh Foundation, Inc. Chapter 11 Bankruptcy Filing) and potential litigation, as permitted by s. 19.85(1)(g), Wis. Stats.; (d) consider personal histories or disciplinary data of specific persons relating to the UW-Oshkosh Foundation matter which, if discussed in public, would be likely to have a substantial effect upon the reputation of such persons, as permitted by s. 19.85(1)(f), Wis. Stats.; and (e) consider annual personnel evaluations of chancellors, as permitted by s. 19.85(1)(c), Wis. Stats.

*Information about agenda items can be found during the week of the meeting at <https://www.wisconsin.edu/regents/meetings/> or may be obtained from Jess Lathrop, Interim Executive Director, Office of the Board of Regents, 1860 Van Hise Hall, Madison, WI 53706, (608)262-2324.*

*Persons with disabilities requesting an accommodation to attend are asked to contact Jess Lathrop in advance of the meeting. The meeting will be webcast at <http://www.wisconsin.edu/regents/board-of-regents-video-streaming/> on Thursday, November 9, 2017, from 10:00 a.m. until approximately 11:30 a.m. and from approximately 12:30 p.m. until approximately 2:00 p.m.*

Approval of Restructuring of  
UW Colleges and UW-Extension

BOARD OF REGENTS

Resolution 7.

WHEREAS since 2005, UW Colleges and UW-Extension have functioned as separate UW System institutions led by a single chancellor with consolidated administrative services; and

WHEREAS demographic trends across Wisconsin indicate the decline in the number of high school graduates currently presents and will continue to pose considerable enrollment challenges for the UW Colleges; and

WHEREAS full-time student equivalent enrollment at UW Colleges campuses has declined 32% in the past seven years, and several UW Colleges campuses currently enroll only 200 FTE students; and

WHEREAS the UW Colleges' administrative and faculty leadership has worked diligently to address financial challenges, including establishing an effective regional and consolidated shared services model; and

WHEREAS the UW Colleges provide educational opportunities for an important and valued segment of the Wisconsin population through their distinct mission of open access and transfer; and

WHEREAS the UW System has long-standing partnerships with counties and municipalities that financially invest in and support the UW Colleges campuses in their communities; and

WHEREAS UW System institutions provide an important economic, civic, and cultural presence in the communities in which UW Colleges campuses are located; and

WHEREAS UW-Extension's Cooperative Extension Division has a visible presence in all seventy-two counties in Wisconsin and close ties to UW-Madison; and

WHEREAS the State benefits when faculty research expertise is tightly linked with county extension agents around the State; and

WHEREAS UW-Extension was previously part of the State's land-grant university at Madison, and integrating the extension service as a component of the state's land-grant university is consistent with other states; and

**REVISED 11/07/17, 8:50 a.m.**

WHEREAS the other three divisions of UW-Extension – the Division of Business and Entrepreneurship, the Division of Broadcasting and Media Innovation, and the Division of Continuing Education, Outreach, and E-Learning – and UW Colleges Online can all serve statewide audiences without being connected to a single institution, and can continue providing existing programs and services under UW System Administration; and

WHEREAS the affiliated foundations of the UW Colleges and UW-Extension have contributed significantly to the students, faculty, communities and participants served by these institutions, and the restructuring process should strive to maintain and expand these important relationships; and

WHEREAS, restructuring the UW Colleges and UW-Extension would allow the UW System to maintain affordability for students and families by continuing to provide courses currently taught at UW Colleges institutions, while expanding access to upper-level college courses; and

WHEREAS, students will continue to be able to transfer credits to all institutions within the UW System, and the UW System will continue to identify and reduce barriers to credit transfer; and

WHEREAS, the UW System will further standardize and regionalize administrative operations and services to more efficiently use resources; and

WHEREAS, the UW System aims to leverage resources at UW institutions to move more students through the educational pipeline to better meet Wisconsin's current and projected workforce needs, which is in the economic interest of Wisconsin's citizens; and

WHEREAS, UW Colleges and UW-Extension exemplify the Wisconsin Idea and the UW System's commitment of providing affordable, quality higher education and programs for all Wisconsin residents who seek it, and it is crucial to take action to maintain and strengthen the UW System's connection to citizens, communities, and businesses across the state; and

WHEREAS based on the foregoing, President Cross recommends restructuring the UW Colleges and UW-Extension;

BE IT THEREFORE RESOLVED that, effective July 1, 2018, the UW Colleges campuses be joined with UW System universities and operate as units of those universities while maintaining the open access and transfer mission of the UW Colleges campuses and the strong partnerships with counties and municipalities in which the campuses are located; it is expected that these two-year programs will continue to allow open access recruiting and transfer to all UW four-year institutions;

BE IT FURTHER RESOLVED that, effective July 1, 2018, UW-Barron County will be joined with UW-Eau Claire; UW-Manitowoc, UW-Marinette and UW-Sheboygan will be joined with UW-Green Bay; UW-Washington County and UW-Waukesha will be joined with UW-Milwaukee; UW-Fond du Lac and UW-Fox Valley will be joined with UW-Oshkosh; UW-Baraboo/Sauk County and UW-Richland will be joined with UW-Platteville; UW-Marathon

**REVISED 11/07/17, 8:50 a.m.**

County and UW-Marshfield/Wood County will be joined with UW-Stevens Point; and UW-Rock County will be joined with UW-Whitewater; and

BE IT FURTHER RESOLVED that, effective July 1, 2018, UW-Eau Claire, UW-Green Bay, UW-Milwaukee UW-Oshkosh, UW-Platteville, UW-Stevens Point, and UW-Whitewater are authorized to grant those degrees granted by the UW Colleges and are directed to amend their mission statements accordingly if necessary; and

BE IT FURTHER RESOLVED that, effective July 1, 2018, the UW-Extension Cooperative Extension Division and the UW-Extension Conference Centers be joined with UW-Madison and operate as a component part of that institution, and that the Division of Business and Entrepreneurship, the Division of Broadcasting and Media Innovation, the Division of Continuing Education, Outreach, and E-Learning, and UW Colleges Online be moved within UW System Administration as an entity that can maintain separate accreditation; and

BE IT FURTHER RESOLVED the Board of Regents anticipates that UW Colleges and UW-Extension employees who become employees of a UW System campus or UW System Administration shall continue to enjoy job security rights and shared governance rights consistent with their current appointment at UW Colleges and UW-Extension, the particulars of which will be developed by campus administration and UW System Administration in consultation with relevant governance bodies, and

BE IT FURTHER RESOLVED that President Cross is authorized to conduct any necessary planning and implementation to effectuate this resolution; and

BE IT FURTHER RESOLVED that President Cross shall provide regular updates to the Board of Regents on the progress of the planning and implementation of this restructuring; and

BE IT FURTHER RESOLVED that, to the extent they are inconsistent with this resolution, Regent Policy Documents 18-1, 18-2, and 19-7 are superseded.

## **RESTRUCTURING OF UW COLLEGES AND UW-EXTENSION**

### **BACKGROUND**

On October 11, 2017, UW System President Ray Cross announced a proposal to restructure UW Colleges and UW-Extension as of July 1, 2018. The proposal calls for the integration of the thirteen regional UW Colleges campuses with designated UW System doctoral and comprehensive institutions. Additionally, UW Colleges Online would be moved to UW System Administration. The proposal also assigns divisions currently within UW-Extension to UW-Madison and UW System Administration.

President Cross will provide further background on the restructuring proposal at the November 2017 Board of Regents meeting. The Board will also hear from shared governance leaders and chancellors on the restructuring proposal and consider a resolution to approve the proposal.

### **REQUESTED ACTION**

Adoption of Resolution 7, approving the restructuring of UW Colleges and UW-Extension as of July 1, 2018, and authorizing the designated doctoral and comprehensive institutions to offer those degrees currently offered by the UW Colleges.

### **DISCUSSION**

The proposed restructuring of UW Colleges and UW-Extension features three primary components. Initial implementation would occur by July 1, 2018.

#### **UW Colleges**

The thirteen UW Colleges campuses would be joined with UW System universities and operate as integrated campuses of those universities, as follows:

- UW-Barron County would be joined with UW-Eau Claire;
- UW-Manitowoc, UW-Marinette, and UW-Sheboygan would be joined with UW-Green Bay;
- UW-Washington County and UW-Waukesha would be joined with UW-Milwaukee;
- UW-Fond Du Lac and UW-Fox Valley would be joined with UW-Oshkosh;
- UW-Baraboo/Sauk County and UW-Richland would be joined with UW-Platteville;
- UW-Marathon County and UW-Marshfield/Wood County would be joined with UW-Stevens Point;
- UW-Rock County would be joined with UW-Whitewater.

Additionally, UW Colleges Online would be moved within UW System Administration as an entity that can maintain separate accreditation.

The primary objectives for integrating the UW Colleges campuses with the UW System universities include:

- Addressing enrollment challenges at UW Colleges campuses while continuing to provide access to higher education in those campus communities;
- Continuing to identify and reduce barriers to transferring credits within the UW System;
- Maintaining affordability by providing courses currently taught at UW Colleges, while expanding access to upper-level college courses;
- Further standardizing and regionalizing administrative operations and services to more efficiently use resources;
- Leveraging resources and shared talent at UW institutions to get more students into and through the educational pipeline successfully, better aligning the university to meet Wisconsin's projected workforce needs.

### **UW-Extension, Cooperative Extension & Conference Centers**

The UW-Extension's Cooperative Extension Division and Conference Centers would be joined with UW-Madison. The integration of Cooperative Extension within UW-Madison is consistent with the university's designation as the state's land-grant institution. The integration of Cooperative Extension and the land-grant institution also parallels the relationship found in most other states that have a land-grant university, including Illinois, Michigan, and Pennsylvania.

### **UW-Extension's Remaining Divisions**

The following divisions of UW-Extension and UW Colleges Online would be moved within UW System Administration, to recognize and enhance their statewide role:

- Business and Entrepreneurship;
- Broadcasting and Media Innovations, including Wisconsin Public Television and Wisconsin Public Radio; and
- Continuing Education, Outreach, and E-learning.

Approval of the resolution provides the UW System President the authority to proceed with detailed planning and implementation. This would include opportunities to obtain input from many UW System stakeholders, including students, faculty, staff, and local communities.

### **RELATED BOARD OF REGENTS POLICIES**

Regent Policy Document 18-1, Organization of Extension and Outreach Activity  
Regent Policy Document 18-2, Implementation of Regent Policy Document 18-1  
Regent Policy Document 19-7, Development of Facilities in the University of Wisconsin Colleges