

MINUTES OF THE REGULAR MEETING

of the

BOARD OF REGENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

Madison, Wisconsin

Held in room 1820 Van Hise Hall

Friday, October 8, 1999

9:00 a.m.

APPROVAL OF MINUTES	1
REPORT OF THE PRESIDENT OF THE BOARD	1
REPORT ON THE OCTOBER 6 TH MEETING OF THE HOSPITAL AUTHORITY BOARD.....	1
REPORT ON THE SEPTEMBER 22 ND MEETING OF THE WISCONSIN TECHNICAL COLLEGE BOARD	2
REPORT ON LEGISLATIVE MATTERS	2
APPRECIATION FOR STRONG BIENNIAL BUDGET.....	2
REPORT OF THE PRESIDENT OF THE SYSTEM	2
REMARKS ON 1999-01 BIENNIAL BUDGET.....	2
<i>Access and Affordability</i>	3
<i>Management Flexibilities</i>	3
<i>Pay Plan</i>	4
<i>WRS Benefit Improvement Bill</i>	4
<i>Appreciation for Budget Outcome</i>	5
MISSION BOOKLET.....	5
UW-STOUT RECEIVES ABET ACCREDITATION	5
SOFTWARE CONTRACT SAVINGS	5
WOMEN'S PHILANTHROPY.....	6
BUSINESS AND FINANCE COMMITTEE	6
<i>Contractual Agreement with MITOS Inc</i>	6
TRUST FUND MATTERS.....	6
ANNUAL SICK LEAVE REPORT	7
ANNUAL GIFT-IN-KIND REPORT	8
LAB TRANSPORTATION AUDIT.....	8
PROGRAM AUDIT REPORTS	8
EDUCATION COMMITTEE	9
UW-Milwaukee: Authorization to Recruit: Dean, College of Engineering and Applied Science	9
CONSENT AGENDA.....	9
UW-Milwaukee: Charter School Contracts: Milwaukee Science Education Consortium, Inc., The Milwaukee Urban League Academy of Business and Economics, Inc.	10

UW-Madison: New Program Authorization (Implementation): Master of Physical Therapy.....	10
UW-Eau Claire, UW-La Crosse, UW-Milwaukee, UW-River Falls.....	10
UW-Stout, UW-Superior and UW-Whitewater: New Program Authorization (Implementation): Education Specialist Degree in School Psychology	10
Revision to ACIS 7.1-2: Policy Guidelines for the Conduct	10
Of International Programs in the UW System	10
International Education: University of Wisconsin System Administration	11
UW-Madison: Appointment of Named Professor	11
1999-2001 UNIVERSITY OF WISCONSIN SYSTEM INFORMATION TECHNOLOGY PLAN.....	11
REPORT OF THE SENIOR VICE PRESIDENT FOR ACADEMIC AFFAIRS	11
<i>Teacher Education Placement Survey.....</i>	<i>11</i>
<i>PI 34 Update</i>	<i>12</i>
<i>New Program Authorizations.....</i>	<i>12</i>
<i>2000 Education Committee Agenda.....</i>	<i>13</i>
PHYSICAL PLANNING AND FUNDING COMMITTEE	13
UW-La Crosse: Authority to Construct a Sanford Hall, Reuter Hall and Wentz Hall Telecommunications Cabling Project.....	13
UW-Madison: Primate Research Center Animal Housing Addition	14
UW System: Revisions to WEPA Guidelines.....	14
REPORT OF THE VICE PRESIDENT/ASSISTANT VICE PRESIDENT.....	14
CAMPUS EXTERIOR LIGHTING REPORT	15
TECHNOLOGY IN FACILITIES REPORT	15
MADISON WEST CAMPUS PARKING UPDATE.....	15
COMMENTS BY REGENT SMITH REGARDING THE BUDGET AND THE BUDGET PROCESS	15
EXECUTIVE SESSION	16

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Held in room 1820 Van Hise Hall
Friday, October 8, 1999
9:00 a.m.

- President Orr presiding -

PRESENT: Regents Axtell, Barry, Boyle, Brandes, DeSimone, Gottschalk, Gracz,
James, MacNeil, Marcovich, Mohs, Olivieri, Orr, Randall, and Smith

ABSENT: Regent Benson

APPROVAL OF MINUTES

The minutes of the September 10, 1999 meeting of the Board of Regents were approved as distributed.

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REPORT OF THE PRESIDENT OF THE BOARD

Report on the October 6th meeting of the Hospital Authority Board

The Board received a written report of the October 6 meeting of the Hospital Authority Board.

Report on the September 22nd meeting of the Wisconsin Technical College Board

A written report on the September 22 meeting of the Wisconsin Technical College System Board was provided to the Board of Regents.

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Report on Legislative Matters

The Board received a written report on legislative matters

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Appreciation for strong Biennial Budget

Regent President Orr expressed his own appreciation and the appreciation of the Board of Regents to Governor Thompson for putting forward a strong budget that addressed the most pressing problems of the System.

He also stated his appreciation and that of the Board to Assembly Speaker Scott Jensen and to members of the Assembly leadership who provided an audience to President Lyall and Regents in order to make the UW System's case that items removed from the Governor's budget should be restored; and the Assembly subsequently restored those items to the budget.

President Orr also expressed his appreciation and the appreciation of the Board to Senator Chvala who worked with Speaker Jensen and the Governor to provide a compromise budget that responds to the needs of the University. Because it is a very good budget for the University, he added, it also is a very good budget for the state, nation and many people in the world. "When you look at the multiple missions of the University System, one of the preeminent systems of the world", he said, "our work in public service, our work in education and, importantly, our work in research all deserve to be supported. This budget does that."

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REPORT OF THE PRESIDENT OF THE SYSTEM

Remarks on 1999-01 Biennial Budget

President Lyall recalled that, more than a year ago, the Regents had requested \$130 million GPR/fees to sustain UW institutions, recruit and retain top faculty and

provide the libraries, advising, computing resources, and study abroad opportunities that characterize a first-rate education. In February, the Governor recommended \$66 million in his state budget proposal. At that time, President Lyall had described this as the "best budget proposal for the UW in a decade." The budget approved this week by the Legislature provided \$90 million GPR/fees over the biennium, along with the management flexibility needed to expend earned revenues to serve more students throughout the state.

This budget, the President continued, funds very important educational basics: \$7.3 million to strengthen the library collections after a decade of no budget increases; \$3.9 million to train students to use instructional technology, \$2.5 million to expand study abroad opportunities to prepare graduates for work in the global economy, \$1.7 million for pre-college and other programs within the scope of *Plan 2008* to insure that all Wisconsin citizens can aspire to higher education.

Institution-specific initiatives for the UW Colleges, UW-Stout, UW-La Crosse, and UW-Madison also are funded in the budget. Full funding of the Madison Initiative means that UW-Madison can claim \$200 million in private funds put forward by the UW Foundation and WARF as a challenge grant. Meeting this challenge, she remarked, is essential to maintaining the state's flagship research university.

Modest increases are provided in the budget for the Advanced Opportunity and Lawton financial aid programs, and there is an important linkage of financial aid to tuition increases by creation of a sum-sufficient appropriation for the State WHEG and Lawton programs.

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Access and Affordability

President Lyall then highlighted several specific features of the budget, the first being access and affordability. The budget provides \$28 million to buy down planned regular tuition increases for resident undergraduate students in 2000-2001. This effectively will cut the average tuition increase for the biennium in half, from nearly 8% to 4%. Regent-authorized differential tuition will continue. Combined with the linkage of WHEG to tuition, she commented, this represents a major improvement in affordability for students, without compromising the quality of UW institutions. Funding also is provided to increase access to the UW System by 1,000 FTE students slots system-wide. This additional base funding will help in adapting enrollment targets to ensure that Wisconsin continues to have one of the highest access rates in the nation.

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Management Flexibilities

Another much appreciated feature of the budget, President Lyall continued, is provision of three key management flexibilities that will be essential in efforts to expand services to nontraditional students and working adults, and to assist with the state's "brain

gain" strategy. The first is the continuing appropriation authority which will enable the university to put revenues paid by students directly to work for them in mounting programs without a cumbersome re-appropriation process.

In order to accomplish this, the budget also permits the UW to exceed its authorized GPR position limit by one percent. This means the ability to hire up to 180 new staff to mount needed programs without depending on the state for more tax dollars to do this. Third, the budget authorizes institutions to cover the first six months of health insurance for new employees from base resources. This is essential, the President noted, to hiring the best faculty and staff in an increasingly competitive market where first-day health insurance coverage is the norm.

Finally, the budget contained some items that might be brought to the attention of the Governor as he considered vetoes. These include fourteen new reporting requirements and a \$250,000 base budget cut to help finance a comprehensive planning initiative for local governments.

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Pay Plan

While the pay plan for faculty and staff is not included directly in the operating budget, President Lyall reported, the budget as adopted provides both the GPR/fee funding and the continuing appropriation authority sufficient to award 5.2% pay plan adjustments in each year of the biennium. She noted that this would bring faculty salaries to market for the first time in nearly eight years and will be essential to competing for the best candidates as retiring faculty are replaced over the coming biennium. The final steps in the process require the Department of Employment Relations Secretary to recommend, and the Joint Committee on Employment Relations to approve, the 5.2% pay plan that is funded in the budget. The President urged them to do so soon in order to compensate current employees fairly for work they have been doing since July 1 to attract the next generation of the professorate to UW institutions.

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WRS Benefit Improvement Bill

President Lyall reported on actions taken to improve benefits for state employees, noting first that multiplier used in calculating retirement benefits would increase from 1.6% to 1.76% on all years of service through 1999 but not future years. The five percent interest cap on employee contributions to the fund would be lifted - a move especially helpful for faculty and staff who may need to move on and take their retirement savings with them. The bill also reopens the variable investment program within the Wisconsin Retirement System on an elective basis. Finally, there are improvements in death benefit restrictions. All these changes would be funded from within the state pension existing accounts, although there may be legal challenges before the changes can go into effect.

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Appreciation for Budget Outcome

Stating that the budget as adopted gives the UW a much-needed boost in resources to move into the next century, President Lyall expressed appreciation for the support of the Governor and legislative leadership in both houses who "recognized the importance of a strong UW System in the future of the state and worked to give us the tools we need to deliver on the Wisconsin idea for the next century."

President Lyall thanked the Regents and especially Regent President Orr for all the careful preparation, advocacy, and support for the program and pay plan dollars needed to maintain the quality of the UW System. She also thanked UW System budget and university relations staff who had worked so hard over many months to arrive at this day.

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Mission Booklet

Referring to a new printing of a booklet on the missions of the institutions in the UW System, President Lyall noted that each institution is different and has its own focus and areas of specialty.

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UW-Stout Receives ABET Accreditation

President Lyall congratulated UW-Stout and Chancellor Sorensen on the university's receipt of a maximum six-year accreditation from ABET, the national accrediting association for engineering programs. UW-Stout joins UW-Platteville, UW-Madison, and UW-Milwaukee in offering ABET accredited programs in Wisconsin.

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Software Contract Savings

It was reported by President Lyall that the UW System and the Wisconsin Technical College System had signed a three-year contract that makes a package of the most popular Microsoft software programs available to faculty and students at substantial savings. This software is estimated to be worth about \$60 per user on the market, but was obtained for about \$10 per user. Under the contract, students own the software and can take it with them when they graduate. Faculty also can install the software in their home computers so they can have the benefit of the same programs at work and at home. The UW, she added, will look for more opportunities to replicate this kind of successful collaboration with the WTCS System.

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Women's Philanthropy

Noting that the week of October 18th is Wisconsin Women's Philanthropy Week, President Lyall said this effort to inspire women donors to contribute to causes they value is sponsored by A Fund of Women of the Madison Community Foundation, the Women's Fund of the Milwaukee Foundation, the Council on Women's Giving of the UW Foundation, and the Women's Philanthropy Institute. Research suggests, she added, that women make giving decisions differently from men and are more likely to support long-term projects that help individuals directly, rather than projects involving bricks and mortar.

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BUSINESS AND FINANCE COMMITTEE

Regent Marcovich, Chair, presented the committee's report.

Presenting Resolution 8005, which was approved unanimously by the Business and Finance Committee, Regent Marcovich moved its adoption by the Board of Regents as a consent agenda item. The motion was seconded by Regent DeSimone and carried unanimously.

Contractual Agreement with MITOS, Inc.

Resolution 8005: That upon recommendation of the President of the University of Wisconsin System and the Chancellor of the University of Wisconsin-Madison, the Board of Regents accepts the agreement with MITOS, Inc. entitled "Gene Profiling and Aging."

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Trust Fund Matters

In a joint session with the Physical Planning and Funding Committee, the Business and Finance Committee heard reports from UW-Madison and UW-La Crosse on Y2K preparation activities. Tad Pinkerton, Director of the Division of Information Technology, reported that UW-Madison had been working on Y2K compliance for several years and found the problem less pervasive than originally feared. Non-compliant routers, software and desktop PCs have either been upgraded or replaced. Principal investigators have done a good job of testing and upgrading. Key staff will be

available from mid-December to mid-January in anticipation of problems with non-critical systems.

Assistant Vice Chancellor Bruce Braun reported that all UW-Madison building systems have been inventoried. All embedded systems have been tested and are deemed Y2K compliant. UW-Madison has worked closely with MG&E and Alliant to assure continuous electrical power. As a contingency, people will be stationed at each of the 30 substations and emergency generators will be ready as needed. No problems are anticipated in the area of hazardous waste facilities.

Assistant Chancellor Larry Lebiecki reported that UW-La Crosse began to address Y2K compliance and compatibility in 1995. A Y2K Web page was placed online in mid-1998 to keep the UW-La Crosse community, System Administration and the Department of Administration informed of progress. Physical plant Y2K compatibility offers challenges because of imbedded computer chips in existing motors and mechanical controls. Building maintenance staff focused on issues affecting life and safety of people and critical service delivery for equipment and buildings. A contingency plan has been developed to monitor and correct any problems that might develop because of the complexity and differential age of equipment. As one strategy, staff will be in touch with colleagues in New Zealand, where Y2K will arrive about a half day earlier than here, to find out what effects or problems are experienced.

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Annual Sick Leave Report

Presenting the annual sick leave report, Associate Vice President George Brooks noted that in 1987 the Legislature initiated a cap on the amount of unused sick leave unclassified staff could convert to retiree health insurance premiums. By this legislation, the Secretary of the Department of Administration was authorized to waive the cap if the institutions met three conditions on accumulating and reporting sick leave, one of those conditions being the annual report presented at this meeting.

Over the eight-year period that sick leave has been reported to the Board, the variance for faculty and academic staff use has been within three-tenths of a day, and for non-teaching academic staff it has been within nine-tenths of a day. Last year, the Audit Subcommittee received the Unclassified Sick Leave Audit Report and made several recommendations relating to faculty and academic staff leave reporting. In response to those recommendations, the Office of Human Resources consulted the System-wide Advisory Committee on Fringe Benefits, as well as the personnel and staff benefits offices of all UW institutions. Work currently is under way with the UW Processing Center to improve the format of the annual report.

All institutions have been contacted and asked for input on faculty and academic staff education. As a result of that survey a question and answer document was developed to address common questions and concerns, and all institutions will be encouraged to link to the document via their Web sites. A question and answer document

also is being developed to address complex administrative questions raised by personnel and benefit administrators, and institutions are encouraged to link to this document via their Web sites. Finally, a Web-based teaching tool is being developed to educate faculty and academic staff on the value of this important benefit and their role and responsibility to protect its integrity.

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Annual Gift-In-Kind Report

The Business and Finance Committee received an annual report of all gifts-in-kind made to the UW over the year. The listing is provided to the committee for its review prior to submission to the Joint Committee on Finance and the Department of Administration.

In discussion at the Board meeting, Regent President Orr asked the Board to consider abolishing the annual gifts-in-kind report on the grounds that it is time-consuming for institutions to prepare and results from a 1985 Regent mandate that seems outdated. Instead of receiving an annual report, the Board could delegate responsibility to System Administration to report material gifts-in-kind that should have the Board's attention. There was general consensus with that course of action, provided there is no Legislative requirement for the report.

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LAB Transportation Audit

Vice President Marcia Bromberg reported that the Legislative Audit Bureau released its review of transit system contracts with UW campuses. The audit indicates that the UW-Milwaukee contract with Milwaukee Transit is at a break-even point, but that the UW-Madison contract with Madison Transit appears to be running at a loss. However, the LAB noted that the value of such services and agreements are substantial.

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Program Audit Reports

Audit Director Ron Yates reported that the 12 major audit projects being conducted by the Office of Internal Audit are proceeding as planned. The UW-Madison Athletic Department audit is expected to be released later this month, and copies will be provided to the Audit Subcommittee.

The program review on policies affecting students with disabilities, which focused on UW institutions' compliance with Regent Policy 96-6, found that the institutions have made substantial progress in implementing the policy as demonstrated by the hiring of coordinators, development of practices and establishment of required procedures. For the future, System Administration will develop operational guidelines to assist the institutions in establishing their policies and procedures and also will review institution

procedures. Existing procedures will be updated in order to meet Americans with Disabilities Act requirements.

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EDUCATION COMMITTEE

The report of the Education Committee was presented by Regent Brandes, Chair.

Upon motion by Regent Brandes, seconded by Regent Randall, the following resolution was adopted unanimously by the Board of Regents:

UW-Milwaukee: Authorization to Recruit: Dean, College of Engineering and Applied Science

Resolution 8006: That authority to recruit for a Dean, College of Engineering and Applied Science, UW-Milwaukee, be delayed; that an environmental scan be undertaken; and that the results of the scan be reported back to the Education Committee in a timely manner.

Regent President Orr remarked that the School of Engineering at UW-Milwaukee is a very important part of the overall System. Noting that southeastern Wisconsin has a large part of the state's manufacturing base, he stated that the school should be a center of excellence at UW-Milwaukee and that Chancellor Zimpher and her provost have the Board's support in working to achieve that. He added that a plan is agreed upon to result in appointing a very qualified dean who will be able to move the program forward and bring it to the level of excellence it deserves.

Regent Brandes added that there would not be a significant delay that would harm the search for this position.

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Consent Agenda

Presenting Resolutions 8007 - 8012, which had been passed unanimously by the Education Committee, Regent Brandes moved their adoption as consent agenda items by the Board of Regents. The motion was seconded by Regent Randall and passed unanimously.

UW-Milwaukee: Charter School Contracts: Milwaukee Science Education Consortium, Inc., The Milwaukee Urban League Academy of Business and Economics, Inc.

Resolution 8007: That, upon recommendation of the Chancellor of the University of Wisconsin-Milwaukee and the President of the University of Wisconsin System, the board approves the Charter School contracts with the Milwaukee Science Education Consortium, Inc. and the Milwaukee Urban League Academy of Business and Economics, Inc.

UW-Madison: New Program Authorization (Implementation): Master of Physical Therapy

Resolution 8008: That, upon recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor be authorized to implement the Master of Physical Therapy.

UW-Eau Claire, UW-La Crosse, UW-Milwaukee, UW-River Falls UW-Stout, UW-Superior and UW-Whitewater: New Program Authorization (Implementation): Education Specialist Degree in School Psychology

Resolution 8009: That, upon recommendation of the Chancellor of the University of Wisconsin-La Crosse and the President of the University of Wisconsin System, the Chancellors of UW-Eau Claire, UW-La Crosse, UW-Milwaukee, UW-River Falls, UW-Stout, UW-Superior, and UW-Whitewater be authorized to implement the Education Specialist Degree in School Psychology.

Revision to ACIS 7.1-2: Policy Guidelines for the Conduct Of International Programs in the UW System

Resolution 8010: That, upon recommendation of the President of the University of Wisconsin System, the revisions to Academic Information Series 7.1-2, *Policy Guidelines for the Conduct of International Programs in the University of Wisconsin System*, be approved.

International Education: University of Wisconsin System Administration

Resolution 8011: That the Senior Vice President for Academic Affairs is directed to assemble a task force charged to: (1) develop targets for the percentage of UW system students involved in international experiences and (2) collect data on present enrollment in international programs; and (3) make recommendations for strategies to achieve designated targets. This task force will report to the board no later than May 2000.

UW-Madison: Appointment of Named Professor

Resolution 8012: That, upon recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, Richard S. Eisenstein, Department of Nutritional Sciences, be appointed the Elmer Martin Billings and Jean Hood Billings-Bascom Professor in Nutrition, effective July 1, 1999.

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1999-2001 University of Wisconsin System Information Technology Plan

Regent Brandes reported that the 1999-2001 University of Wisconsin System Information Technology Plan was presented to the Education Committee, with all Regents invited to attend.

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Report of the Senior Vice President for Academic Affairs

Teacher Education Placement Survey

Senior Vice President Ward reported to the Education Committee on a survey of UW System institution education graduates who became eligible to receive a license to teach in Wisconsin during 1997-98. Surveys were sent to over 2,000 graduates in the spring of 1999, with 1,382 responding - a 65% response rate. These responses show that UW teacher education graduates are finding employment as teachers in Wisconsin and are generally satisfied with their career choice. Major findings of the survey are that:

- 1) 96% of the graduates were employed - 86% full-time.
- 2) 87% of the respondents were employed as teachers.

- 3) 78% of the respondents employed as teachers were teaching in Wisconsin.
- 4) 94% of respondents were either very satisfied (63%) or somewhat satisfied (31%) with teaching as a career.
- 5) 77% of those responding were licensed to teach at multiple grade levels.
- 6) Of the 9% of respondents employed in non-teaching positions, 44% were in managerial or professional occupations.
- 7) Only 2% of all respondents (23 people) reported being employed in an area unrelated to education because they were unable to obtain a full-time teaching position.

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PI 34 Update

The Education Committee received a report from Senior Vice President Ward on the proposed new rules to reform teacher certification and licensing in Wisconsin. The proposed changes have a number of implications for UW teacher education programs.

- 1) Implementing the changes may require additional resources for training teachers. In particular, UW system institutions need to study new provisions in which UW faculty will advise new teachers about professional development plans during the first years of employment as Wisconsin school teachers.
- 2) The proposed system of graduated licensure (beginning, professional, master educators) addresses the critical problem of retaining teachers. Currently, many leave the profession early in their careers, after universities and school districts have made substantial investments in their training.
- 3) The proposed performance-based approach to teacher education program approval will improve accountability of programs.
- 1) The proposed reforms provide greater compatibility between the professional development goals of individual teachers and the priorities of school districts.

Committee members expressed serious concern about the implementation and cost of the mentoring program for new teachers. Senior Vice president Ward stated that the implementation group should propose a flexible and affordable model program.

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New Program Authorizations

The Education Committee heard initial presentations of five proposed new programs:

- 1) B.S., B.A. in Teaching English as a Second Language, UW-River Falls
- 2) B.S. in Dairy Science, UW-River Falls

- 3) B.S. in Technical Communication, UW-Stout
- 4) B.S. in Industrial Management, UW-Stout
- 5) B.S., B.B.A., Science-Business Integrated Major, UW-Whitewater

These programs will receive final review at the Committee's November meeting.

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2000 Education Committee Agenda

Discussing its agenda for the academic year, the Education Committee agreed with Regent Boyle's proposal to begin a series of meetings built around a biennial budget theme of creating "brain gain" jobs for Wisconsin. Among the principal goals of these meetings are to assist UW institutions to:

- 1) Better prepare the state's citizens for jobs in high tech fields;
- 2) Address the problem of brain drain; and
- 3) Improve their ability to partner with business and industry in Wisconsin.

The Committee hoped that taking this approach would facilitate an ongoing exchange with legislators regarding the budget process.

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PHYSICAL PLANNING AND FUNDING COMMITTEE

Regent Barry, Chair, presented the Committee's report.

Presenting Resolutions 8013-8015, which were approved unanimously by the Physical Planning and Funding Committee, Regent Barry moved their adoption by the Board of Regents as consent agenda items. The motion was seconded by Regent Gracz and carried unanimously.

UW-La Crosse: Authority to Construct a Sanford Hall, Reuter Hall and Wentz Hall Telecommunications Cabling Project

Resolution 8013: That, upon the recommendation of the UW-La Crosse Chancellor and the President of the University of Wisconsin System, authority be granted to construct a 1999-2001 Sanford Hall, Reuter Hall and Wentz Hall

Telecommunications Cabling project, at an estimated total project cost of \$231,400, using Program Revenue-Cash.

UW-Madison: Primate Research Center Animal Housing Addition

Resolution 8014: That, upon the recommendation of the UW-Madison Chancellor and the President of the University of Wisconsin System, authority be granted to 1) increase the scope of work and budget of the Primate Research Center Animal Housing Addition project by \$1,300,000 of Grant Funds, for a revised total project cost of \$10,984,000 (\$5,800,000 Federal Grant Funds, \$3,400,000 General Fund Supported Borrowing - WISTAR, and \$1,784,000 Institutional Federal Funds); and 2) authority to finish the remaining 8,100 GSF of shelled-in space as gift/grant funding becomes available.

UW System: Revisions to WEPA Guidelines

Resolution 8015: That, upon the recommendation of the President of the University of Wisconsin System, revisions to the *“Guidelines for Implementation of the Wisconsin Environmental Policy Act Within the University of Wisconsin System”* be adopted.

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Report of the Vice President/Assistant Vice President

Updating the Committee on bid over-runs for the UW-Green Bay academic facility, Assistant Vice President Nancy Ives reported that negotiations with the low bidders are concluding, after which a decision will be made on how to proceed.

The Committee was advised that projects totaling about \$40 million were approved at the August State Building Commission meeting. Among them, the Commission approved \$1 million to make modifications and purchase a new antenna at the Community Candelabra Tower, which is shared by WHA-TV and three commercial stations. This expenditure is the university's part of modifications that need to be made so that the commercial stations can convert to digital broadcasting in 2000.

The Building Commission also approved \$9 million of the total \$15 million of planned systemwide classroom improvements. The university will return to the Commission for the remaining \$6 million out of WisBuild funds, now that the budget has been passed.

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Campus Exterior Lighting Report

Greg Wanek, System Administration electrical engineer, presented a report on campus exterior lighting to the Physical Planning and Funding Committee. He explained how a balance is struck between the need to provide a safe environment and the need to minimize light pollution to the neighborhoods and sky.

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Technology in Facilities Report

Terri Reda, System Administration capital budget planner, presented a report on technology in facilities to the Physical Planning and Funding Committee. 300 out of 1800 total classrooms have been improved thus far. Technology also is being incorporated into all other facilities planning and design, including student unions, science buildings, dairy centers, etc.

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Madison West Campus Parking Update

UW-Madison Assistant Vice Chancellor Bruce Braun and Lori Kay, Director of Transportation Services, presented the Committee with an update on the west campus parking situation. New construction will bring more visitors to campus, but the new buildings are displacing parking spaces. There will be a need for additional parking, and this is being planned for the future.

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Comments by Regent Smith Regarding the Budget and the Budget Process

Regent Smith remarked that the combination of dollars and flexibility provided in the biennial budget is very helpful for the UW System. Noting that the process for the next biennium is about to begin, he expressed agreement with Regent Boyle's comments to the Education Committee. He recommended that the scope of input into the budget process should be broadened and that such input should be obtained early. Regent Smith suggested inviting legislators, employers of UW graduates and others to share their

perspectives as budget priorities are being considered, emphasizing that this process of obtaining broad input needs to begin at an early date.

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EXECUTIVE SESSION

At 9:50 a.m., the Board recessed for 15 minutes. The Board reconvened in open session at 10:05 a.m., at which time adoption of the following resolution was moved by Regent Smith and adopted on a unanimous roll-call vote, with Regents Axtell, Boyle, Brandes, DeSimone, Gottschalk, Gracz, MacNeil, Marcovich, Mohs, Olivieri, Randall, and Smith (12) voting in the affirmative. There were no dissenting votes.

Resolution 8016	That, the Board of Regents recess into closed sessions, to consider UW-Madison and UW-Oshkosh honorary degree nominations as permitted by S.19.85(1)(f), <i>Wis. Stats.</i> , and to confer with legal counsel, as permitted by S.19.85(1)(g), <i>Wis. Stats.</i>
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The Board arose from executive session at 10:15 a.m., at which time the meeting was adjourned.

Judith Temby, Secretary