ANNUAL FINANCIAL REPORT

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Editor: Lana Becker

Cover Photo: University of Wisconsin–Whitewater students gather in front of Upham Hall, home to the Departments of Biological Sciences, Chemistry, Geography, and Physics. Completed in 1962, Upham Hall was the first building used exclusively for classrooms at UW-Whitewater. The building underwent extensive renovations and additions to transform it into a first-class science facility.

Originally founded in 1868, UW-Whitewater now enrolls approximately 12,000 students who have access to innovative programs designed to meet the world's changing needs. The growing field of water management, for example, requires expertise in environmental law, natural resources, aquatic biology, chemistry, and ecology. The unique media arts and game development program gives students experience in art, computer science, and communication. UW-Whitewater's entrepreneurship program allows students to test their skills and business ideas, participate in early-stage business plan contests, and pitch their ideas to a panel of judges, potentially earning money to carry out their winning ideas. UW-Whitewater is proud of its nationally recognized undergraduate research program, a springboard for graduate school or starting a career. At UW-Whitewater, students find small classes, caring faculty members, and a campus community excited about learning.

Photo: UW-Whitewater

University of Wisconsin System 2016 Annual Financial Report

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2016 Annual Financial Report

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Years Ended June 30, 2016 and 2015

INTRODUCTION FROM THE PRESIDENT



INTRODUCTION FROM THE PRESIDENT

FINANCIAL REPORT 2016

Thank you for taking an interest in the UW System's Annual Financial Report for fiscal year (FY) 2016, which received an unmodified (clean) audit opinion. The UW System is one of the most respected systems of public higher education in America, serving nearly 180,000 students each year. We stand ready to leverage our people, ideas, and resources to help address the state's economic and demographic challenges to build a stronger foundation for Wisconsin's future.

To do so, the UW System consulted with approximately 5,000 citizens as well as civic, business, economic development and other leaders from across the state to develop 2020*FWD*—a comprehensive strategic framework that reflects the needs of Wisconsin and its citizens. New State funding in the biennial budget and the financial resources of

the UW System, which are summarized in this 2016 Annual Financial Report, will be critical in helping to achieve the goals defined in 2020*FWD*.

Annual Financial Report Highlights

In 2002, the Governmental Accounting Standards Board (GASB) established new financial reporting requirements called GASB No. 34 for state and local governments throughout the United States. GASB 34 made annual reports more comprehensive and easier to understand. **FY2016 is the first time since 2002 that the UW System's total net position declined.**

There are two main reasons the UW System's FY2016 total net position is \$110 million lower than in FY2015:

- Wisconsin Retirement System (WRS) Adjustment. As a State agency, we were required to accrue a significant pension liability this year. The Wisconsin Department of Employee Trust Funds (ETF) manages WRS.
 - In FY2015, ETF reported a \$330 million pension **asset** for the UW System.
 - In FY2016, this became a \$220 million pension liability a swing of \$550 million.
 - According to ETF, the liability is due to lower-than-expected investment returns and changes in actuarial assumptions.

Note: the salary and fringe benefits expense is reported at a higher amount in FY2016, this increase is entirely due to the accrual of the pension liability as noted above.

- 2. State resources dedicated to UW System declined in FY2016. The State's 2015-17 biennial budget included a \$250 million budget reduction for the UW System.
 - To absorb this reduction, state appropriations for the UW System declined by nearly \$94 million in the first year of this biennium.
 - The remaining reduction will need to be absorbed in the second year of the biennium, or FY2017.

To manage these changes, the UW System has achieved success in our attempts to diversify our revenues and reduce expenses. For example, we have increased our grant and contract activity from the federal government and private entities by a total of \$46 million between FY2015 and FY2016. In addition, UW System has effectively managed its staffing levels and reduced our payroll costs by \$19 million over this two-year period.

Other *FY2016 Annual Financial Report* highlights include:

- **Cash balance is essentially flat.** The UW System's cash balance did not change significantly after taking into account the timing of health insurance payments and additional revenues received from federal grants and contracts.
- **Operating expenses declined.** Due to a reduction in staffing, the UW System's salary and fringe expenses declined by \$19 million. However, this decline was offset by a \$179 million accounting adjustment due to the WRS changes as noted above.

• **Capital appropriations declined**. The State appropriation for capital projects in FY2016 declined \$68 million as capital renovation and repair projects were put on hold. As a result, our capital assets depreciated by more than what we could put back into them in FY2016.

As we rely more on grants, gifts, and other nonstate funds, we will continue to demonstrate how these resources are fueling the worldclass work of our faculty and staff, and delivering a solid return on investment to every student, parent, donor, and taxpayer.

The UW System remains a leading contributor to the future of Wisconsin and our economy with a \$15+ billion impact each year. We remain committed to quality, performance, accountability and transparency in all of our financial matters.

Ray Cross President



STATE OF WISCONSIN | Legislative Audit Bureau

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Joe Chrisman State Auditor

Independent Auditor's Report on the Financial Statements and Other Reporting Required by *Government Auditing Standards*

Senator Robert Cowles and Representative Samantha Kerkman, Co-chairpersons Joint Legislative Audit Committee

Members of the University of Wisconsin Board of Regents, and Dr. Raymond Cross, President University of Wisconsin System

Report on the Financial Statements

We have audited the accompanying financial statements of the University of Wisconsin (UW) System and its discretely presented component unit as of and for the years ended June 30, 2016, and June 30, 2015, and the related notes to financial statements, which collectively comprise UW System's financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management of UW System is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We did not audit the financial statements of the UW Foundation. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the UW Foundation, is based solely on the report of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, which is issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the UW Foundation were audited in accordance with auditing standards generally accepted in the United States of America, but not in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's

judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of the accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on these financial statements.

Opinion

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of UW System and the discretely presented component unit as of June 30, 2016, and June 30, 2015, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphases of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to in the first paragraph present only UW System's financial statements and do not purport to, and do not, present fairly the financial position of the State of Wisconsin as of June 30, 2016, and June 30, 2015, the changes in financial position, or where applicable, cash flows for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

As discussed in Note 1 to the financial statements, the financial reporting entity includes the UW Foundation, which is presented as a discrete component unit. In prior annual financial reports, the UW Foundation's condensed financial statements were presented in the notes to the financial statements.

As discussed in Note 1 to the financial statements, in FY 2015-16, UW System implemented GASB Statement Number 72, *Fair Value Measurement and Application*. This statement revises accounting and financial reporting related to fair value measurements.

As discussed in Note 1 to the financial statements, in fiscal year (FY) 2014-15, UW System implemented Governmental Accounting Standards Board (GASB) Statement Number 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27,* and GASB Statement Number 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68.* These statements revise accounting and financial reporting for pensions by state and local government employers.

As discussed in Note 13, in FY 2014-15, UW System elected to change its method of reporting the liability related to postemployment benefits other than pensions.

Our opinion is not modified with respect to these matters.

Other Matters

Required Supplementary Information—Accounting principles generally accepted in the United States of America require that the Management Discussion and Analysis, the schedule of UW System's Proportionate Share of the Net Pension Liability (Asset), the schedule of UW System's Pension Contributions, and the related notes, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the GASB, which considers it to be essential for placing the financial statements in an appropriate operational, economic, or historical context. In accordance with auditing standards generally accepted in the United States of America, we have applied certain limited procedures to the required supplementary information that included inquiries of management about the methods of preparing the information. We further compared the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to do so.

Accompanying Information—Our audits were conducted for the purpose of forming an opinion on the financial statements of UW System. The supplementary information on pages 4 and 5 and on pages 66 and 67 is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audits of the financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated March 30, 2017, on our consideration of UW System's internal control over financial reporting; our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements; and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be used when considering UW System's internal control over financial reporting and compliance.

LEGISLATIVE AUDIT BUREAU

Joe Chrisman State Auditor

March 30, 2017



Years Ended June 30, 2016 and 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

The following discussion and analysis provides an overview of the financial position and activities of the University of Wisconsin System (University) for the years ended June 30, 2016 and 2015, with comparative information for the year ended June 30, 2014, where appropriate. This discussion has been prepared by management and should be read in conjunction with the financial statements and footnotes.

The University consists of 13 universities, 13 two-year colleges, University of Wisconsin (UW)-Extension, and System Administration. In academic year 2015-2016, the University enrolled 178,571 students, employed approximately 31,500 faculty and staff, and granted 34,784 bachelors, masters, and other advanced degrees. University institutions were awarded over \$931.6 million in federal grants and contracts in fiscal year 2016 and an additional \$586.2 million from non-federal sponsors. The University has a long tradition of public service, embodied by an ongoing commitment to the Wisconsin Idea, that the boundaries of the University are the boundaries of the State.

Degrees Gra	nted	2015-16 Headcount Enrollm	ents
UW-Madison	10,560	UW-Madison 43,	064
UW-Milwaukee	5,392	UW-Milwaukee 27,	119
UW-Eau Claire	2,269	UW-Eau Claire 10,	531
UW-Green Bay	1,398	UW-Green Bay 6,	779
UW-La Crosse	2,190	UW-La Crosse 10,	486
UW-Oshkosh	2,240	UW-Oshkosh 14,	059
UW-Parkside	731	UW-Parkside 4,	443
UW-Platteville	1,623	UW-Platteville 8,	950
UW-River Falls	1,364	UW-River Falls 5,	958
UW-Stevens Point	2,000	UW-Stevens Point 9,	255
UW-Stout	1,917	UW-Stout 9,	535
UW-Superior	474	UW-Superior 2,	489
UW-Whitewater	2,608	UW-Whitewater 12,	351
UW Colleges	<u> </u>	UW Colleges <u>13,</u>	<u>552</u>
Total	<u>34,784</u>	Total <u>178,</u>	<u>571</u>

Using the Financial Statements

The University's annual financial report includes the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; the Statement of Cash Flows; and the Notes to the Financial Statements. These items are prepared in accordance with standards established by the Governmental Accounting Standards Board (GASB).

The Statement of Net Position is a financial condition snapshot as of June 30, 2016 and 2015, and includes all assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Current assets are those that are available to satisfy current liabilities inclusive of assets that will be converted to cash within one year. Current liabilities are those that will be paid within one year. Increases or decreases in net position provide an indicator of the improvement or erosion of the University's financial health when considered in conjunction with non-financial information, such as conditions of facilities and enrollment levels. Net

Position is divided into three major categories: Net Investment in Capital Assets, Restricted, and Unrestricted. Net Investment in Capital Assets consists of capital assets reduced by the outstanding balances of borrowings for the construction, acquisition, or improvement of those assets. Restricted Net Position has constraints put on by external parties, such as sponsors for research and donors, or by State Statute and Board of Regent policy as in the case of student segregated fees. Unrestricted Net Position consists of funds that do not meet either of those definitions.

The Statement of Revenues, Expenses, and Changes in Net Position presents the University's operating results as well as non-operating revenues and expenses. Operating revenues are comprised primarily of student tuition and fees, grants and contracts, and auxiliary service activities. GASB Statement No. 35 requires that state appropriations, gifts, and investments be reported as non-operating revenue. Public universities, including the University, are typically reliant on these revenue sources to fulfill their missions and, therefore, report operating expenses in excess of operating revenues. As a result, non-operating revenues are a significant component in determining the increase or decrease in total net position.

The Statement of Cash Flows summarizes cash inflows and outflows by category as relating to operating, capital, financing, or investing activities. Cash flow information can be used to evaluate the financial viability of the University and its ability to meet financial obligations as they mature. Cash flows from operating activities result from exchange transactions in which one party gives another something in return. Cash flows from investing activities are a result of the purchase or sale of investments, withdrawals from the long-term investment pool, and collecting interest and dividends earned. Cash flows from capital activities include receipts from capital grants, donor receipts specifying use for capital assets, and activity related to debt issued for the explicit purpose of acquisition, construction, or improvement of capital assets. Cash flows from noncapital financing activities include state appropriations and private gifts restricted for noncapital purposes.

The Notes to the Financial Statements are an integral part of the basic financial statements and communicate information essential for fair presentation. For example, the notes convey information concerning significant accounting policies used to prepare the financial statements, detailed information on cash and investments, capital assets, notes and bonds payable, relationships with affiliated organizations, and classification of net position.

In addition to this Management's Discussion and Analysis, which is required supplementary information, the basic financial statements are followed by required supplementary information regarding University's pension obligations.

Analysis of Financial Position and Results of Operations

The University's financial standing remained relatively strong at the conclusion of fiscal year 2016. As of June 30, 2016, the University had total assets of \$ 8.6 billion and total liabilities of \$ 2.7 billion.

Statement of Net Position (in millions)	<u>2016</u>	<u>2015</u>	<u>2014</u>
Current Assets	\$ 1,988.3	\$ 1,905.0	\$ 1,846.8
Capital Assets, Net	5,998.2	6,006.0	5,991.3
Other Noncurrent Assets	583.5	941.0	628.9
Total Assets	8,570.0	8,852.0	8,467.0
Deferred Outflow of Resources	1,181.5	284.4	19.1
Current Liabilities	623.8	590.0	536.6
Noncurrent Liabilities	2,076.2	<u>1,848.2</u>	<u>1,609.9</u>
Total Liabilities	2,700.0	2,438.2	2,146.5
Deferred Inflows of Resources	472.6	9.1	0.5
Net Investment in Capital Assets	4,383.3	4,386.4	4,366.0
Restricted Net Position	1,211.5	1,468.9	1,025.7
Unrestricted Net Position	984.1	<u>833.8</u>	947.4
Total Net Position	<u>\$ 6,578.9</u>	<u>\$ 6,689.1</u>	<u>\$ 6,339.1</u>

Current assets minus current liabilities represents the net working capital of the University. Net working capital increased from \$1,315.0 million at June 30, 2015 to \$1,364.5 million at June 30, 2016. The net working capital at year end represented approximately 103 days of 2016 operating expenses. This indicates that the University could support normal operations for 103 days without additional revenues or liquidating noncurrent assets.

As shown in the following table, the change in Current Assets was comprised of increases in cash of \$105.8 million and accounts receivable of \$23.3 million. The cash increase is primarily related to an increase in accounts payable and accrued liabilities and the timing of payments.

Current Assets (in millions)	<u>2016</u>	<u>2015</u>	<u>Change</u>
Cash & Cash Equivalents	\$ 1,642.6	\$ 1,536.8	\$ 105.8
Accounts Receivable, Net	244.0	220.7	23.3
Other Current Assets	101.7	147.5	<u>(45.8)</u>
Total Current Assets	<u>\$ 1,988.3</u>	<u>\$ 1,905.0</u>	<u>\$ 83.3</u>

The Board of Regents has authority to invest gifts and bequests received by the University. Investments are valued at market and held primarily in two investment pools: the Long Term Fund and the Intermediate Term Fund. The Board of Regents establishes investment policies and guidelines, including target investment allocations. Benefiting UW entities receive quarterly distributions from the Long Term Fund, principally endowed assets, based on an annual spending rate applied to a 12-quarter moving average market value of the Fund. Distributions from the Intermediate Term Fund, principally quasi-endowments and unspent income distributions, consist of interest earnings distributed quarterly.

A comparison of university-controlled endowments over the past several years can be found in Chart 3 on page 67 of this report. Additional information on cash and investments is provided in Note 2 to the Financial Statements.

Non-current assets decreased and non-current liabilities increased in fiscal year 2016. The most significant reasons for this are the adjustments to the net pension asset and endowment investments. In 2015, the Wisconsin Retirement System completed an experience study from 2012-2014, which resulted in a change in the mortality assumptions used when calculating the actuarial valuation required by Governmental Accounting Standards Board Statement (GASB) No. 68. This change reduced plan net position and that resulted in recording a net pension liability at June 30, 2016 totaling \$220.5 million, compared to the net pension asset reported at June 30, 2015 totaling \$330.2 million.

As shown in the following table, the change in unrestricted net position is primarily related to GASB Statement No. 68.

Total Net Position		2016			2015		Change
(in millions)			Adjusted			Adjusted	Adjusted
	Net	GASB 68	Net	Net	GASB 68	Net	Net
	<u>Position</u>	<u>Adjustment</u>	<u>Position</u>	<u>Position</u>	<u>Adjustment</u>	<u>Position</u>	<u>Position</u>
Net Investment in							
Capital Assets	\$ 4,383.2	\$-	\$ 4,383.2	\$ 4,386.4	\$-	\$ 4,386.4	\$ (3.2)
Restricted for:							
Pensions	-	-	-	330.2	(330.2)	-	-
Nonexpendable	181.7	-	181.7	194.5	-	194.5	(12.8)
Expendable	340.7	-	340.7	322.9	-	322.9	17.8
Student Loans	235.8	-	235.8	236.6	-	236.6	(0.8)
Other	453.4	-	453.4	384.6	-	384.6	68.8
Unrestricted	984.1	<u>(452.4</u>)	531.7	833.8	<u>(244.8</u>)	<u>589.0</u>	<u>(57.3</u>)
Total Net Position	<u>\$ 6,578.9</u>	<u>\$ (452.4</u>)	<u>\$ 6,126.5</u>	<u>\$ 6,689.0</u>	<u>\$ (575.0</u>)	<u>\$ 6,114.0</u>	<u>\$ 12.5</u>

Further, these reporting changes resulted in \$122.6 million of additional pension expense being included on the Statement of Revenues, Expenses, and Changes in Net Position. These changes are more fully described in Notes 1 and 8 to the Financial Statements.

Most of the unrestricted net position has been identified for purposes to fulfill the University's fiduciary responsibilities, including academic and research programs and capital projects. Additional information related to net position can be found in Note 12 to the Financial Statements.

Capital and Debt Activities

Of the \$6.6 billion in net position, \$4.4 billion is net investment in capital assets. In an effort to maintain quality in the University's academic and research programs and residence halls, the University has implemented a long-range plan to fund new construction and modernize existing facilities. Capital additions consist of new construction, replacement and renovation of academic and research facilities, as well as significant investment in technology and equipment. Note 4 to the Financial Statements describes the University's capitalization and depreciation policies, and includes summarized changes in the book value of these assets. Note 6 to the Financial Statements describes the University's long term debt and includes summarized information on those balances, as well as future debt service requirements.

There are three primary sources of funding for University capital projects: General Fund Supported Borrowing (GFSB) 20-year state-issued bonds repaid with General Program Revenue (GPR); Program Revenue Supported Borrowing (PRSB) 20- or 30-year state-issued bonds repaid with the University program revenue; and cash from gift and grant funds.

Major Construction Projects

During fiscal year 2016, several major construction projects were in progress including these projects with a budget of \$50.0 million or more:

UW Institution	Project	Primary <u>Purpose</u>	Approx Budget <u>(in millions)</u>	Primary Funding <u>Sources</u>
La Crosse	Science Lab Building	Academic	\$ 82.0	GFSB
La Crosse	Student Union	Student Life	53.0	PRSB
Madison	Music Performance Building	Academic	55.8	Gifts
Madison	New South East Recreational Facility	Student Life	87.5	PRSB/Gifts
Madison	Chemistry Building	Academic	112.5	GFSB/Gifts
River Falls	Health & Human Performance/Recreation Building (Falcon Center)	Academic & Athletics	69.3	GFSB/PRSB/Gifts
Stevens Point	Chemistry-Biology Building	Academic	75.0	GFSB

Several construction projects were completed in FY 2016 including this project with \$50.0 million or more in actual expenditures:

UW <u>Institution</u>	Project	Primary <u>Purpose</u>	Approx Budget (in millions)	Primary Funding <u>Sources</u>
Madison	Memorial Union Renovations	Student Life	\$ 116.5	PRSB/Gifts

Statement of Revenues, Expenses, and Changes in Net Position

Total expenses increased more than total revenues, resulting in an increase of \$160.4 million in Loss before Capital and Endowment Additions for fiscal year 2016. The decrease in Capital Appropriations, Contributions & Endowment Activities is primarily due to a \$68.4 million decrease in capital appropriations during the period. A summary of the Statement of Revenues, Expenses, and Changes in Net Position is as follows (in millions):

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total Revenues	\$ 4,746.7	\$ 4,688.8	\$ 4,712.4
Total Expenses	5,034.9	4,816.6	4,833.4
Loss Before Capital and Endowment Additions	(288.2)	(127.8)	(121.0)
Capital Appropriations, Contributions &			
Endowment Additions	137.4	192.5	144.1
Increase (Decrease) in Net Position	<u>\$ (150.8)</u>	<u>\$ 64.7</u>	<u>\$ 23.1</u>

The University's operating and non-operating revenues are provided in the table below. Operating revenues increased \$221.6 million since fiscal year 2014. Non-operating revenues decreased \$187.3 million between fiscal year 2014 and fiscal year 2016 primarily due to changes in state appropriations and investment income (loss).

Operating Revenues (in millions):	<u>2016</u>	<u>2015</u>	<u>2014</u>
Student Tuition and Fees, Net	\$ 1,231.8	\$ 1,169.2	\$ 1,138.3
Federal Grants and Contracts	779.9	759.2	804.2
State, Local, & Private Grants and Contracts	414.6	389.5	358.3
Sales and Services of Educational Activities	317.1	327.8	312.0
Sales and Services of Auxiliaries, Net	418.1	401.8	405.7
All Other Operating Revenues	467.7	396.7	389.1
Total Operating Revenues	3,629.2	3,444.2	3,407.6
Non-Operating Revenues:			
State Appropriations	802.7	896.6	918.7
Gifts	303.1	304.9	292.3
Net Investment Income (Loss)	(3.4)	4.7	63.0
Other Non-Operating Revenues	15.1	38.4	30.8
Total Non-Operating Revenues	<u>1,117.5</u>	1,244.6	1,304.8
Total Revenues	<u>\$ 4,746.7</u>	<u>\$ 4,688.8</u>	<u>\$ 4,712.4</u>

One of the University's strengths has been its ability to supplement student tuition and fee revenue and state appropriations with support from other sources, including individuals, foundations, investment income, and government-sponsored programs (see Charts 1 and 2 in the Supplemental Information on page 66 of this report). The University continues to aggressively seek funding sources consistent with its mission to meet operating activities in a financially prudent manner. In addition, the University will continue to make cost containment and revenue diversification a priority.

Operating expenses, classified by function, and non-operating expenses, are as follows (in millions):

Operating Expenses:	<u>2016</u>	<u>2015</u>	<u>2014</u>
Instruction	\$ 1,321.4	\$ 1,199.1	\$ 1,171.8
Research	932.4	729.0	759.4
Public Service	309.2	302.3	307.3
Academic Support	393.1	403.2	398.7
Student Services	449.1	442.1	420.7
Institutional Support	278.8	282.8	266.7
Operation/Maintenance	293.8	308.3	312.1
Financial Aid	153.7	298.2	323.1
Auxiliary Enterprises	335.9	337.8	340.6
Other Functions	77.4	76.7	76.4
Depreciation	303.9	290.4	<u> </u>
Total Operating Expenses	4,848.7	4,669.9	4,650.3
Non-Operating Expenses	186.2	146.7	183.1
Total Expenses	<u>\$ 5,304.9</u>	<u>\$ 4,816.6</u>	<u>\$ 4,833.4</u>

Salary & Fringe		2016			2015		
Benefits Expenses							Change
		GASB 68	Adjusted		GASB 68	Adjusted	Adjusted
	<u>Expense</u>	<u>Adjustment</u>	<u>Expense</u>	<u>Expense</u>	<u>Adjustment</u>	<u>Expense</u>	<u>Expense</u>
Salaries	\$ 2,297.4	\$ 0.0	\$ 2,297.4	\$ 2,311.8	\$ 0.0	\$ 2,311.8	\$ (14.4)
Fringe Benefits	896.7	122.6	774.1	722.5	<u>(56.8</u>)	779.2	<u>(5.1</u>)
Total	<u>\$ 3,194.1</u>	<u>\$ 122.6</u>	<u>\$ 3,071.5</u>	<u>\$ 3,034.3</u>	<u>\$ (56.8</u>)	<u>\$ 3,091.1</u>	<u>\$ (19.6</u>)

Salary and fringe benefits expenses adjusted for GASB Statement No. 68 are as follows (in millions):

Factors Affecting Future Periods

2015 Wisconsin Act 55, the 2015-17 biennial budget, mandated a number of items that impact the University's funding. The 2015-17 biennial budget required a freeze of resident undergraduate tuition at the 2014-15 levels, which had already been frozen at the 2012-13 level. The result is a four-year tuition freeze. These freezes included differential tuition, with one exception. The Board of Regents was allowed to implement differential tuition at UW-Stevens Point by a student referendum after the effective date of the biennial budget act. The differential tuition was approved in fiscal year 2017.

The 2015-17 biennial budget includes a reduction in base funding of \$100.0 million in 2016-17, with an additional \$25.0 million lapse.

The Fall 2016 preliminary enrollment headcount results have decreased 3,277.



Years Ended June 30, 2016 and 2015

FINANCIAL STATEMENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

tement of Net Position	l	June 30, 2016	lune 30, 2015
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$	1,642,563,338	\$ 1,536,783,6
Accounts Receivable, Net		243,985,000	220,730,3
Student Loans Receivable, Net		29,478,288	29,717,9
Capital Lease Receivable		598,576	1,119,0
Inventories		41,880,370	41,103,2
Prepaid Expenses		29,789,708	75,496,0
Total Current Assets		1,988,295,280	 1,904,950,1
Noncurrent Assets			
Endowment Investments		415,469,781	442,477,8
Student Loans Receivable, Net		166,958,146	166,665,7
Capital Lease Receivable		1,094,679	1,693,2
Land		156,327,199	156,065,1
Improvements Other Than Buildings, Net		193,700,015	201,248,8
Construction in Progress		221,893,302	295,693,9
Buildings, Net		4,006,069,175	3,893,760,9
Equipment, Net		296,071,798	313,889,8
Library Holdings		1,124,133,587	1,145,325,7
Restricted Net Pension Asset		-	330,166,6
Total Noncurrent Assets		6,581,717,682	 6,946,988,1
TOTAL ASSETS	\$	8,570,012,962	\$ 8,851,938,3
DEFERRED OUTFLOWS OF RESOURCES	\$	1,181,485,510	\$ 284,450,5
LIABILITIES			
Current Liabilities			
Accounts Payable and Accrued Liabilities	\$	284,771,463	\$ 267,062,2
Notes and Bonds Payable		89,332,234	84,578,0
Capital Lease Obligations		4,029,556	4,565,3
Unearned Revenue		178,391,222	171,605,9
Compensated Absences		65,213,517	60,378,6
Deposits of Student Organizations		2,100,749	1,791,0
Total Current Liabilities		623,838,741	 589,981,2
Noncurrent Liabilities			
Notes and Bonds Payable		1,491,476,355	1,498,218,8
Capital Lease Obligations		30,109,183	32,201,4
Compensated Absences		66,307,440	69,348,7
Other Post-Employment Benefits		267,866,527	248,443,1
Net Pension Liability		220,459,696	
Total Noncurrent Liabilities		2,076,219,201	 1,848,212,1
TOTAL LIABILITIES	\$	2,700,057,942	\$ 2,438,193,4
DEFERRED INFLOWS OF RESOURCES	\$	472,581,880	\$ 9,130,0
NET POSITION			
Net Investment in Capital Assets	\$	4,383,247,748	\$ 4,386,420,9
Restricted for			
Pensions		-	330,166,6
Nonexpendable		181,685,224	194,516,5
Expendable		340,691,976	322,963,4
Student Loans		235,752,483	236,630,4
Other		453,399,934	384,562,5
Unrestricted		984,081,285	833,804,6
TOTAL NET POSITION	\$	6,578,858,650	\$ 6,689,065,2

The accompanying notes to the financial statements are an integral part of these statements.

tatement of Revenues, Expenses and Changes in Net Position	Year ended June 30, 2016	Year ended June 30, 201
OPERATING REVENUES		
Student Tuition and Fees (net of Scholarship Allowances		
of \$209,182,883 and \$217,118,571, respectively)	\$ 1,231,769,606	\$ 1,169,243,775
Federal Grants and Contracts	779,878,762	759,191,723
State, Local, and Private Grants and Contracts	414,611,523	389,486,587
Sales and Services of Educational Activities	317,062,423	327,804,385
Sales and Services of Auxiliary Enterprises (net of Scholarshi		, ,
Allowances of \$36,664,303 and \$38,009,118, respectively)	418,106,282	401,820,535
Sales and Services to UW Hospital Authority	66,904,179	64,378,938
Student Loan Interest Income and Fees	6,117,607	5,048,251
Other Operating Revenue	394,715,321	327,276,623
Total Operating Revenues	3,629,165,703	3,444,250,817
OPERATING EXPENSES		
Salary and Fringe Benefits	3,194,138,043	3,034,292,313
Scholarship and Fellowships	149,708,841	135,765,108
Supplies and Services	1,194,940,208	1,178,010,643
Other Operating Expenses	5,980,105	31,448,85
Depreciation	303,909,224	290,407,13
Total Operating Expenses	4,848,676,421	4,669,924,049
OPERATING LOSS	(1,219,510,718)	(1,225,673,232
NON-OPERATING REVENUES AND EXPENSES		
State Appropriations	802,720,319	896,594,132
Gifts	303,128,514	304,934,08
Investment Income (net of Investment	, ,	
Expense of \$1,855,890 and \$1,190,609, respectively)	(3,379,926)	4,740,164
Loss on Disposal of Capital Assets	(46,667,732)	(17,380,65
Interest on Indebtedness	(60,945,948)	(55,885,61
Transfer to State Agencies	(78,616,495)	(73,493,08
Other	15,070,271	38,417,69
Loss Before Capital and Endowment Additions	(288,201,715)	(127,746,51)
Capital Appropriations	89,089,071	157,514,923
Capital Contributions	43,888,230	30,966,66
Additions to Permanent Endowment	4,437,142	3,994,27
INCREASE (DECREASE) IN NET POSITION	(150,787,272)	64,729,362
	(130,707,272)	5 7,7 23,502
NET POSITION		
Net Position - beginning of period	6,689,065,260	6,339,102,492
Prior Period Adjustment	40,580,662	285,233,40

University of Wisconsin System

atement of Cash Flows	Year ended June 30, 2016	Year ended June 30, 201
Cash Flows from Operating Activities		
Student Tuition and Fees	\$ 1,212,440,434	\$ 1,189,658,119
Federal, State, Local, and Private Grants & Contracts	1,199,638,158	1,155,906,892
Sales and Services of Educational Activities	312,457,963	327,235,652
Sales and Services of Auxiliary Enterprises	421,219,101	412,803,261
Sales and Services to UW Hospital Authority	67,166,806	65,105,094
Payments for Salaries and Fringe Benefits	(3,007,519,376)	(3,044,970,948
Payments to Vendors and Suppliers	(1,158,497,227)	(1,172,482,960
Payments for Scholarships and Fellowships	(149,708,841)	(135,765,108
Student Loans Collected	35,662,700	36,849,871
Student Loan Interest and Fees Collected	6,117,605	5,048,251
Student Loans Issued	(37,187,680)	(36,165,915
Other Revenue	383,601,599	345,415,742
Net Cash Used in Operating Activities	(714,608,758)	(851,362,049
Cash Flows from Investing Activities		
Interest and Dividends on Investments, Net	13,611,081	11,344,557
Proceeds from Sales and Maturities of Investments	90,863,273	114,805,498
Purchase of Investments	(82,336,993)	(106,433,202
Net Cash Provided by Investing Activities	22,137,361	19,716,853
Cash Flows from Capital and Related Financing Activities		
Proceeds from Issuance of Capital Debt	140,868,892	257,313,601
Payments for Debt Retirements (Refundings)	(67,869,138)	(193,954,399
Capital Appropriations	89,053,439	157,514,928
Gifts and Other Receipts	43,521,287	37,929,040
Purchase of Capital Assets	(350,079,759)	(310,179,803
Capital Lease Obligations	-	(349,562
Principal Payments on Capital Debt and Leases	(194,752,243)	(189,679,173
Interest Payments on Capital Debt and Leases	(144,387,371)	(139,536,164
Net Cash Used in Capital and Related		
Financing Activities	(483,644,893)	(380,941,532
Cash Flows from Noncapital Financing Activities		
State Appropriations	993,552,714	1,085,923,022
Gifts and Other Receipts	316,512,455	334,804,606
Transfer to State Agencies	(78,616,495)	(73,493,087
Additions to Permanent Endowments	4,437,142	3,994,276
Student Direct Lending Receipts	711,023,609	735,807,220
Student Direct Lending Disbursements	(705,594,072)	(736,410,700
Net Cash Provided by Noncapital Financing		
Activities	1,241,315,353	1,350,625,337
Net Increase (Decrease) in Cash and Cash Equivalents	65,199,063	138,038,609
Cash and Cash Equivalents - beginning of year	1,536,783,613	1,398,745,004
Prior Period Adjustment	40,580,662	
	10,000,002	
Cash and Cash Equivalents - end of year	\$ 1,642,563,338	\$ 1,536,783,613

University of Wisconsin System

tatement of Cash Flows (continued)	Year	Year ended June 30, 2016		Year ended June 30, 2015	
Reconciliation of Operating Loss to Net Cash Used in Operatin	ng Activit	ies			
Operating Loss	\$	(1,219,510,718)	\$	(1,225,673,232)	
Adjustments to Reconcile Operating Loss to					
Net Cash Used in Operating Activities:					
Depreciation Expense		303,909,224		290,407,130	
Changes in Assets and Liabilities and Deferreds:					
Receivables, net		(23,421,445)		81,306,541	
Inventories		(777,094)		1,491,813	
Prepaid Expense (including Deferred Charges)		45,089,241		(3,190,270	
Accounts Payable and Accrued Liabilities		29,473,341		39,939,473	
Unearned Revenue		6,785,234		7,144,985	
Compensated Absences		1,793,544		(1,457,571	
Net Pension Asset & Related Deferred Outflows		(891,715,209)		(64,561,189	
Net Pension Liability & Related Deferred Inflows		1,014,341,720		7,793,196	
Other Post-Employment Benefits		19,423,402		15,437,075	
Net Cash Used in Operating Activities	\$	(714,608,758)	\$	(851,362,049	
Noncash Investing, Capital and Financing Activities					
Capital Leases (Initial Year):					
Fair Market Value	\$	1,742,499	\$	1,069,364	
Current Year Cash Payments		19,694		153,114	
Gifts-In-Kind		3,437,933		1,690,616	
Net Change in Unrealized Gains (Losses)		(27,057,955)		(33,375,342	

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Years Ended June 30, 2016 and 2015

FINANCIAL STATEMENTS OF THE UNIVERSITY OF WISCONSIN FOUNDATION

The University of Wisconsin Foundation is a private, independent not-for-profit organization formed to generate private support for the University of Wisconsin-Madison.

nsolidated Statements of Financial Position	Deo	cember 31, 2015	De	cember 31, 201
ASSETS				
Cash and Cash Equivalents	\$	258,854,516	\$	188,835,022
Income and Redemption Receivable		41,977,689		12,096,229
Prepaid Expenses		1,674,044		1,554,015
Pledges Receivable, Net		191,901,461		66,646,407
Investments		2,969,597,110		2,987,366,133
Property and Equipment, Net		20,723,829		17,437,128
Real Estate		3,295,943		4,150,549
Notes Receivable		1,331,487		1,169,804
Other Assets		3,578,998		4,894,108
TOTAL ASSETS	\$	3,492,935,077	\$	3,284,149,39
LIABILITIES AND NET ASSETS				
Accounts Payable		14,299,640		3,120,86
Pending Investment Purchases Payable		15,675,403		1,202,17
Accrued Expenses and Other Payables		4,935,754		4,487,92
Deferred Revenue		136,533		978,03
Deferred Compensation		2,260,880		2,261,55
Note Payable		2,878,218		-
Liability under Split-Interest Agreements		43,884,223		47,334,57
Funds Due to Other Organizations		232,142,012		315,706,71
Total Liabilities		316,212,663		375,091,84
NET ASSETS				
Unrestricted		197,756,088		228,726,06
Temporarily Restricted		1,464,488,384		1,398,302,16
Permanently Restricted		1,514,477,942		1,282,029,32
Total Net Assets		3,176,722,414		2,909,057,55
TOTAL LIABILITIES AND NET ASSETS	\$	3,492,935,077	\$	3,284,149,39

University of Wisconsin Foundation (UW-Madison)

		Year Ended		Year Ended	
Consolidated Statements of Activities	De	December 31, 2015		December 31, 2014	
REVENUES, GAINS AND OTHER SUPPORT					
Contributions	\$	543,596,612	\$	380,492,270	
Interest and Dividend Income		23,480,260		34,240,797	
Net Investment Gains (Losses)		(28,580,959)		62,277,780	
Other Income		7,500,104		3,472,023	
Total Revenues, Gains and Other Support	\$	545,996,017	\$	480,482,870	
EXPENSES					
Payments to or for University of Wisconsin		220,615,230		246,727,971	
Management and General Expenses		31,328,870		25,965,684	
Fundraising Expenses		26,387,053		18,871,007	
Total Expenses		278,331,153		291,564,662	
INCREASE IN NET ASSETS		267,664,864		188,918,208	
Net assets - beginning of year		2,909,057,550		2,712,559,170	
Contribution of WAA net assets		-		7,580,172	
Net assets at end of year	\$	3,176,722,414	\$	2,909,057,550	

University of Wisconsin Foundation (UW-Madison)

•	`	Year Ended		Year Ended
nsolidated Statements of Cash Flows	December 31, 2015		December 31, 2014	
Cash Flows from Operating Activities	*		*	100 010 000
Change in Net Assets	\$	267,664,864	\$	188,918,208
Adjustments to Reconcile Change in Net Assets to Net Cash				
Provided by Operating Activities, Net of Effects of Merger:				
Depreciation of Property and Equipment		1,728,265		1,140,134
Net Investment Loss (Gain)		30,897,454		(62,310,33
Realized Gains on Sales of Real Estate		(2,316,495)		(17,443
Realized Losses on Sale of Property and Equipment		30,351		-
Realized Losses on Notes Receivable		-		50,00
Contributions to Endowment Funds		(85,228,092)		(68,190,57
Contributions of Real Estate		(802,177)		(1,139,02)
Changes in Operating Assets and Liabilities:				
Income Receivable		(715,828)		2,351,03
Prepaid Expenses		(120,029)		(492,88
Pledges Receivable		(125,255,054)		(2,978,99
Other Assets		1,315,110		(45,39
Accounts Payable		11,178,779		417,91
Accrued Expenses and Other Payables		447,827		827,78
Deferred Revenue		(841,502)		(1,394,66
Deferred Compensation		(673)		23,89
Liability Under Split-Interest Agreements		(3,450,354)		2,484,54
Funds Due to Other Organizations		(79,407,195)		3,552,39
Net Cash Provided by Operating Activities		15,125,251		63,196,58
Cash Flows from Investing Activities				
Proceeds from Sales and Maturities of Investments		2,069,563,605		1,024,761,54
Purchases of Investments		(2,101,541,950)		(1,137,536,91
Proceeds from Sales of Real Estate		3,973,278		121,94
Additions to Notes Receivable		(304,866)		-
Payments Received on Notes Receivable		143,183		107,80
Additions to Property and Equipment		(5,045,317)		(4,952,66
Cash Received in Merger		-		1,509,97
Net Cash Used in Investing Activities		(33,212,067)		(115,988,29
Cash flows from Financing Activities				
Proceeds from Notes Payable		3,100,000		-
Payments on Notes Payable		(221,782)		(532,73
Proceeds from Contributions to Endowment Funds		85,228,092		68,190,57
Net Cash Provided by Financing Activities		88,106,310		67,657,84
Net Increase in Cash and Cash Equivalents		70,019,494		14,866,13
Cash and Cash Equivalents - beginning of year		188,835,022		173,968,89
Cash and Cash Equivalents - end of year	\$	258,854,516	\$	188,835,02
Non-cash Operating and Investing Activities				
Gifts of investments	\$	124,406,066	\$	115,106,82
Girls of investments				



Years Ended June 30, 2016 and 2015

NOTES TO THE FINANCIAL STATEMENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

NOTE 1 – Organization and Summary of Significant Accounting Policies

Basis of Accounting and Financial Statement Presentation

The University of Wisconsin System (University) is a major enterprise fund of the State of Wisconsin. The financial statements are discretely presented in the proprietary fund financial statements of the State of Wisconsin's Comprehensive Annual Financial Report (CAFR). The University's financial information presented in the CAFR has been adjusted to reflect reclassifications and adjustments which are done to conform to reporting requirements relative to the CAFR.

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB). In fiscal year 2016, the University implemented GASB Statement No. 72, *Fair Value Measurement and Application*. This Statement was issued to address accounting and financial reporting issues related to fair value measurements. The effect of this change is detailed in Note 2.

In fiscal year 2015, the University implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68, which reports an actuarially-determined net pension liability (asset), deferred inflows of resources, and deferred outflows of resources for pension-related payments. The effect of this change is detailed in Notes 10 and 13.

The University's annual report consists of three basic financial statements prepared in accordance with GASB principles: the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; and the Statement of Cash Flows.

The Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; and the Statement of Cash Flows have been prepared using the economic resources measurement focus and the accrual basis of accounting. The University of Wisconsin System reports as a Business Type Activity, as defined by GASB Statement No. 35, *Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities*. Business Type Activities are those that are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Revenues, Expenses, and Changes in Net Position classifies the University's fiscal year activity as operating and non-operating. Operating revenue results from exchange transactions, such as payment received for providing goods and services, including tuition and fees, certain grants and contracts, sales and services of educational activities, and auxiliary enterprise revenue. Certain significant revenue streams relied upon for operations are reported as non-operating revenues, as defined by GASB Statement No. 35, including state appropriations, gifts, and investment income. The majority of the University's expenses are exchange transactions, which GASB defines as operating expenses for financial statement presentation. Non-operating expenses include capital financing costs and costs related to investment activity.

NOTE 1 – Organization and Summary of Significant Accounting Policies (continued)

The Statement of Cash Flows presents the change in the cash and cash equivalents balance for the fiscal year. Cash and cash equivalents include bank accounts and investments with original maturity dates of 90 days or less at the time of purchase. These investments consist primarily of commercial paper, money market funds, and U.S. Treasury bills. Investments in marketable securities are carried at fair value as established by the major securities markets. Investments in limited partnerships are carried at fair value based on quarterly reports from the limited partnerships' management. Annually, these reports are audited by independent auditors.

Financial Reporting Entity

The University consists of 13 universities, 13 two-year colleges, University of Wisconsin-Extension, and System Administration. The University has also considered all potential component units for which it is financially accountable and other affiliated organizations where the nature and significance of their relationships, including their ongoing financial support, with the University are such that exclusion would cause the University's financial statements to be misleading or incomplete.

The decision to include a potential component unit in the University's reporting entity is based on the criteria set forth in GASB Statement No. 14, *The Financial Reporting Entity*, GASB Statement No. 39, *Determining whether Certain Organizations are Component Units, an amendment of GASB Statement No. 14*, and GASB Statement No. 61, *The Financial Reporting Entity; Omnibus, an amendment of GASB Statements No. 14 and No. 34.* Based upon the application of these criteria, the University of Wisconsin Foundation (Foundation) is presented as a discrete component unit.

The Foundation is a private, independent tax-exempt organization that is a component unit of the University. The Foundation acts primarily as a fund-raising organization to supplement the resources that are available to the University of Wisconsin-Madison (UW-Madison) in support of its various scientific, literary, athletic and educational program purposes. While the University does not control the timing or amount of receipts from the Foundation, the majority of resources, or income thereon, that the Foundation holds and invests, is restricted by donors to specified activities of UW-Madison. A majority of foundation funds are also endowed such that funding may be limited to a modest annual spendable allocation, per Foundation policy. A modest number of accounts are held and managed on behalf of donors to other University institutions. Because these restricted resources held by the Foundation can only be used by, or for the benefit of, University institutions, the Foundation is considered a component unit of the University. The Foundation reports on a fiscal year ended December 31, and the financial statements are prepared using accounting standards promulgated by the Financial Accounting Standards Board as they apply to not-for-profit corporations. Complete financial statements for the Foundation can be obtained from their administrative office: University of Wisconsin Foundation, 1848 University Avenue, Madison, Wisconsin 53726-4090.

NOTE 1 – Organization and Summary of Significant Accounting Policies (continued)

Other Organizations

The financial statements do not include the accounts of the University of Wisconsin Hospital and Clinics Authority (UWHCA), which became a legally separate public authority on June 29, 1996; the University of Wisconsin Medical Foundation (UWMF), which is a blended component unit of UWHCA as of June 25, 2015, or the La Crosse Medical Health Science Consortium, Inc., which is a Wisconsin non-stock corporation tax exempt under Internal Revenue Code (IRC) 501(c)(3). In addition, the financial statements do not include the accounts of various legally independent and fully self-governing support organizations, such as booster clubs and alumni groups; funds contributed to the University by these organizations are reported at the time they are received. Note 11 describes the effect affiliation and operating agreements with the UWMF; UWHCA; Wisconsin Alumni Research Foundation (WARF), relating to the Wisconsin Institutes for Discovery; La Crosse Medical Health Science Consortium, Inc.; and University of Wisconsin-Platteville Real Estate Foundation had on the University's financial statements.

Summary of Significant Accounting Policies

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

The University eliminates intra-fund assets and liabilities to prevent double counting in the Statement of Net Position. Likewise, revenues and expenses related to internal service activities are also eliminated in the Statement of Revenues, Expenses, and Changes in Net Position.

Inventories consist of consumable supplies used in operations or items held for resale. Fuels are reported at market value, while other inventories held by individual institutional cost centers are valued using a variety of cost flow assumptions that, for each type of inventory, are consistently applied from year to year. In addition to central stores and fuels, the major types of inventories include laboratory supplies, physical plant supplies, food service and student housing supplies, and items held for resale by campus computer outlets.

Prepaid expenses represent payments made prior to June 30th for goods and services received after the close of the fiscal year, primarily health and life insurance coverage, and costs associated with revenues that have not yet been earned as of June 30th, primarily summer session costs incurred prior to the close of the fiscal year. The revenues and expenses of the 2016 summer session are reportable within the fiscal year beginning July 1, 2015 and ending June 30, 2016, based on the prorated portion of the number of summer session are reportable within the fiscal years of the 2015 summer session are reportable within the fiscal year beginning July 1, 2015, and ending June 30, 2016, based on the prorated portion of the number of summer session are reportable within the fiscal year 2015, based on the prorated portable within the fiscal year 2015, based on the prorated portion of the number of summer session are 2015.

NOTE 1 - Organization and Summary of Significant Accounting Policies (continued)

Accounting policies related to capital assets are described in Note 4.

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from the WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Unearned revenues consist of payments received but not yet earned as of June 30th, primarily summer session tuition payments, tuition and room deposits for the next fall term, advance ticket sales for athletic events, and amounts received from grant and contract sponsors which have not yet been earned under the terms of the agreement.

The compensated absences liability consists of accumulated unpaid annual leave, compensatory time, personal holiday hours, and Saturday/legal holiday hours earned and vested. The University leave policies restrict the accumulation of unused vacation and thus limit the actual payments made to employees upon termination or retirement.

Restricted funds received as gifts, grants, and contracts are used according to donor restrictions or the specific purpose of the grantor. In addition, restrictions are statutorily established that limit the use of certain resources for specific purposes. These restrictions apply not only to state support but also to many of the University's program revenue sources, including segregated fee auxiliary operations. The funds reported as restricted will be used in accordance with the purposes for which they are restricted and are the first resources used for these purposes. Unrestricted funds would be used only secondarily to support these restricted purposes.

Student tuition and fees are presented net of scholarships and fellowships applied to student accounts. Stipends and other payments made directly to students are presented as scholarship and fellowship expenses.

NOTE 2 – Cash and Investments

Cash and Cash Equivalents

Cash and cash equivalents consist primarily of shares in the State Investment Fund (SIF), a short-term pool of state and local funds managed by the State of Wisconsin Investment Board (SWIB) with oversight by a Board of Trustees as authorized in Wisconsin Statutes Sections 25.14 and 25.17. SWIB is not registered with the SEC as an investment company. The objectives of this fund are to provide liquidity, safety of principal, and a reasonable rate of return. Investments consist primarily of obligations of the U.S. Government and its agencies and high quality commercial bank and corporate debt obligations.

NOTE 2 – Cash and Investments (continued)

Of the \$1,642.6 million and \$1,536.8 million in cash and cash equivalents as of June 30, 2016 and 2015, respectively, \$1,468.7 million and \$1,310.4 million, respectively, represent amounts held within the SIF; \$145.0 million and \$197.5 million, respectively, was maintained by individual University institutions in local bank accounts to meet operating needs; and \$28.9 million and \$28.9 million, respectively, was held at BNY Mellon to meet the cash needs associated with the investing activities of the Long Term and Intermediate Term Funds. The cash held at BNY Mellon is also categorized as investments, in accordance with governmental accounting standards. Interest distributions are received on a monthly basis for balances associated with trust funds, federal aid programs, and funds attributable to the appropriations listed in Wisconsin Statutes Section 20.285(1) (Li). Investment earnings for all other funds do not accrue to the University.

Custodial Credit Risk: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the University will not be able to recover deposits that are in possession of an outside party. The University does not have a deposit policy specifically for custodial risk. Shares in the SIF are not required to be categorized under GASB Statement No. 40, *Deposit and Investment Risk Disclosures*.

For the remaining deposits, the University had balances in excess of Federal Deposit Insurance Corporation limits totaling \$137.5 million and \$190.5 million at June 30, 2016 and 2015, respectively. These amounts, deposited in approved financial institutions, are uninsured and uncollateralized. A state appropriation for losses on public deposits (Wisconsin Statutes Section 34.08) insures up to \$400,000 over the amount of federal insurance.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit. Deposits in foreign currency at June 30, 2016 and 2015 are immaterial. The University does not have a formal policy for foreign currency risk.

Investments

The University invests its Trust Funds, primarily gifts and bequests, in two of its own investment pools: the Long Term and the Intermediate Term Funds. Investment policies and guidelines for these funds are governed and authorized by the Board of Regents. The current approved asset allocation policy for the Long Term Fund sets a general target of 35% marketable equities, 30% fixed income, and 35% alternatives. The approved asset allocation for the Intermediate Term Fund is 15% marketable equities, 70% fixed income, 10% alternatives, and 5% cash. These target allocations were last affirmed/approved by the Board of Regents in December 2015.

NOTE 2 – Cash and Investments (continued)

The Long Term Fund consisted of the following investment categories on June 30, 2016 and 2015:

Investment Category	<u>2016</u>	<u>2015</u>
Common Stock and Convertible Securities	35.5%	38.5%
Bonds and Preferred Stock	12.1%	11.4%
Alternative Assets	22.4%	21.0%
Tactical Allocation Strategies	21.8%	21.0%
Real Assets	1.8%	1.6%
Custodial Pooled Cash and Cash Equivalents	6.4%	6.5%
Total	<u>100.0%</u>	<u>100.0%</u>

The Intermediate Term Fund consisted of the following investment categories on June 30, 2016 and 2015:

Investment Category	<u>2016</u>	<u>2015</u>
Common Stock and Convertible Securities	14.1%	14.4%
Bonds and Preferred Stock	79.2%	81.2%
Custodial Pooled Cash and Cash Equivalents	6.7%	4.4%
Total	<u>100.0%</u>	<u>100.0%</u>

Benefiting University entities receive quarterly distributions from the Long Term Fund, which is primarily comprised of endowed assets, based on an annual spending rate applied to a twelve-quarter moving average market value of the Fund. The annual spending rate is currently 4.0%. Distributions from the Intermediate Term Fund, which is primarily comprised of expendable gifts, consist of quarterly interest earnings distributions. Spending rate and interest distributions from both of these Funds are transferred to the SIF, pending near-term expenditures. During the fiscal year ended June 30, 2016, the amount of net appreciation available to spend from the Long Term Fund was \$16.5 million, relative to \$16.0 million available during the fiscal year ended June 30, 2015.

At June 30, 2016 and 2015, the University's investments were as follows:

Investments:	<u>2016</u>	<u>2015</u>
U.S. Government Securities	\$ 33,279,438	\$ 37,284,343
U.S Agency Securities	15,826,848	11,477,073
Bonds and Preferred Stock	22,209,877	25,611,025
Common Stock and Convertible Securities	47,524,597	58,432,589
Pooled Equity Funds	92,825,134	102,189,076
Pooled Allocation Fund	78,965,111	81,218,886
Pooled Fixed Income Fund	37,750,769	38,852,862
Custodial Pooled Cash and Cash Equivalents	28,887,081	28,902,659
Limited Partnerships	<u>87,568,699</u>	<u>87,412,036</u>
Total Investments	<u>\$ 444,837,554</u>	<u>\$ 471,380,549</u>

NOTE 2 - Cash and Investments (continued)

The total return on the Long Term Fund, including capital appreciation, was -2.6% compared to 1.5% in fiscal year 2015. The total return on the Intermediate Fund, including capital appreciation, was 2.7% compared to 1.2% in fiscal year 2015. External investment counsel was utilized for funds representing 89.6% of the market value of the Funds, compared to 90.4% in fiscal year 2015. In addition to the limited partnerships market value listed above, the University had \$24.3 million in unfunded limited partnership commitments for the fiscal year ended June 30, 2016, compared to \$25.0 million for the fiscal year ended June 30, 2015.

Credit Risk: Credit Risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit ratings issued by the major rating agencies are one indication of the perceived credit quality of the issuer. In addition, Reams actively-managed, high quality fixed income account must maintain an average portfolio quality of A or higher, and a minimum of 85% investment grade (BBB or higher), and Applied Securities must maintain an average portfolio quality of AA, and hold only securities rated BBB- or higher.

The following schedule displays the credit ratings as provided by Moody's Investor Service for debt securities held as of June 30, 2016 and 2015. Obligations of the United States and obligations explicitly guaranteed by the U.S. government are included in the Aaa rating below.

<u>Ratings</u>	<u>2016</u>	<u>2015</u>
Aaa	\$ 61,182,230	\$ 60,597,464
Aa1	-	694,972
Aa2	1,841,117	893,636
Aa3	834,258	1,018,150
A1	1,980,324	3,495,695
A2	2,343,265	3,304,373
A3	1,893,742	2,966,110
Baa1	4,370,290	4,671,349
Baa2	4,030,109	2,289,152
Baa3	836,398	2,366,755
Ba1	606,396	-
Ba2	11,033,419	7,508,507
Ba3	370,475	-
B1	280,906	380,513
B2	13,210,156	16,679,293
B3	109,631	162,672
Caa2	2,230,656	692,864
Caa3	76,919	5,947
No Rating	395,315	4,321,171
Unrated Pooled Cash	30,328,407	28,902,659
Totals	<u>\$ 137,954,013</u>	<u>\$ 140,951,282</u>

NOTE 2 – Cash and Investments (continued)

Custodial Credit Risk: Custodial credit risk related to investments is the risk that, in the event of a failure of a counterparty to a transaction, the University will not be able to recover the value of investment or collateral securities that are in possession of an outside party. The University's investments are registered in the name of the University, and the University does not participate in any securities lending programs through its custodial bank. Investment securities underlying the University's investment in shares of external investment pools or funds are in custody at those entities. The shares owned in these external investment pools are registered in the name of the University does not have a formal policy for custodial credit risk.

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of an organization's investment in a single issuer. Actively-managed, fixed income separate accounts that the University holds are limited to holding no more than 7.0% in any one issuer (U.S. Government/Agencies are exempted).

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Separate actively-managed, fixed income accounts are expected to maintain their overall duration to plus or minus two years versus the benchmark's duration or to within plus or minus one year of the established benchmark's duration. The University uses the option adjusted modified duration method to analyze interest rate risk. The University had interest rate risk statistics for separate fixed income accounts as detailed below:

	2016		2015	
		Effective		Effective
	<u>Market Value</u>	<u>Duration</u>	<u>Market Value</u>	<u>Duration</u>
Treasury Inflation Protected Securities	\$ 18,589,117	5.09	\$ 19,150,191	7.09
U.S. Government	18,346,600	4.11	16,920,899	4.74
U.S. Government Mortgages	6,309,840	4.35	1,309,806	5.82
Corporates and Other Credit	15,713,538	2.97	17,794,053	3.12
Collateralized Mortgage Obligations:				
U.S. Agencies	4,213,815	1.00	11,271,422	2.12
Corporate	7,514	0.42	14,270	1.18
Commercial Mortgage Backed Securities	3,282,340	0.92	2,206,575	6.97
U.S. Private Placements	4,695,541	2.67	5,147,885	2.75
U.S. Agencies	-	0.00	-	0.00
Asset Backed Securities	157,858	0.03	436,167	0.08
Totals	<u>\$ 71,316,163</u>		<u>\$ 74,251,268</u>	

Fixed Income Sector:

NOTE 2 - Cash and Investments (continued)

In addition, the University had interest rate risk statistics for actively-managed commingled accounts as detailed below:

Fixed Income Commingled Fund:	2016		2015	
		Modified		Modified
	<u>Market Value</u>	<u>Duration</u>	<u>Market Value</u>	<u>Duration</u>
Seix Advisors High Yield Fund	\$ 28,488,582	3.23	\$ 29,736,660	3.56
IT Fund Multi Asset	9,262,186	2.51	9,116,201	3.60
Totals	<u>\$ 37,750,768</u>		<u>\$ 38,852,961</u>	

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. As of June 30, 2016, the Long Term and Intermediate Term Funds held equity securities denominated in foreign currencies within pooled investment vehicles only, with market values totaling \$98.0 million and \$5.4 million, respectively, compared to prior fiscal year amounts of \$107.6 million and \$6.1 million, respectively. Some of the trades for such foreign positions will not settle in foreign currencies until after the fiscal year end. For the Funds, it is generally expected and desired that foreign currency exposure is not hedged, as this enhances the diversification benefits from non-U.S. investments.

Donor-restricted endowments: For University-controlled, donor-restricted endowments, the Uniform Prudent Management of Institutional Funds Act, as adopted in Wisconsin, permits the Board of Regents of the University to appropriate, for current spending, an amount of realized and unrealized endowment appreciation as it determines to be prudent. Realized and unrealized appreciation in excess of that amount appropriated for current spending is retained by the endowments. Net appreciation since the inception of the endowment accounts of \$106.2 million and \$123.2 million at June 30, 2016 and June 30, 2015, respectively, is available to meet spending rate distributions and is recorded as restricted net assets.

Fair Value Measurements: The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The three levels of the fair value hierarchy are described as follows:

- Level 1 Quoted market prices in active markets for identical assets or liabilities
- Level 2 Inputs other than quoted market prices included that are observable for the asset or liability. Matrix pricing, which is a mathematical technique used principally to value debt securities, is consistent with the market approach. The market approach uses prices and other relevant information generated by market transactions involving identical or comparable assets or liabilities.
- Level 3 Unobservable inputs for the asset and liability used to measure fair value that rely on the reporting entity's own assumptions.

NOTE 2 – Cash and Investments (continued)

The hierarchy is based on the valuation inputs used to measure the fair value of the asset and gives the highest priority to level 1 measurements and the lowest priority to level 3 measurements. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

The following table sets forth by level, within the fair value hierarchy, the University's investments at fair value as of June 30, 2016:

	Level 1	Level 2	Level 3	Total June 30, 2016
Investments:				
Custodial Pooled Cash and Cash Equivalents	\$ 28,887,081	\$ -	\$-	\$ 28,887,081
U.S. Government Securities	31,851,446	1,427,992	-	33,279,438
U.S. Agency Securities	-	15,826,848	-	15,826,848
Bonds and Preferred Stock	-	22,209,877	-	22,209,877
Pooled Fixed Income Fund	33,252,140	4,498,629	-	37,750,769
Common Stock and Convertible Securities	47,524,597	-	-	47,524,597
Pooled Equity Funds	50,745,922	42,079,212	-	92,825,134
Pooled Allocation Fund	78,965,111	-	-	78,965,111
Limited Partnerships (measured at net asset value)	N/A	N/A	N/A	87,568,699
Total investments at fair value	<u>\$ 271,226,297</u>	<u>\$ 86,042,558</u>	<u>\$ -</u>	<u>\$ 444,837,554</u>

The following table sets forth by level, within the fair value hierarchy, the University's investments at fair value as of June 30, 2015:

Investments:	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	Total June 30, 2015
Custodial Pooled Cash and Cash Equivalents	\$ 28,902,659	\$-	\$-	\$ 28,902,659
U.S. Government Securities	35,974,537	1,309,806	-	37,284,343
U.S. Agency Securities	-	11,477,073	-	11,477,073
Bonds and Preferred Stock	-	25,611,025	-	25,611,025
Pooled Fixed Income Fund	34,030,510	4,822,352	-	38,852,862
Common Stock and Convertible Securities	58,432,589	-	-	58,432,589
Pooled Equity Funds	53,916,119	48,272,957	-	102,189,076
Pooled Allocation Fund	81,218,886	-	-	81,218,886
Limited Partnerships (measured at net asset value)	N/A	N/A	N/A	87,412,036
Total investments at fair value	<u>\$ 292,475,300</u>	<u>\$ 91,493,213</u>	<u>\$ -</u>	<u>\$ 471,380,549</u>

NOTE 2 – Cash and Investments (continued)

The University measures the fair value of investments in certain entities that do not have a quoted market price at the calculated net asset value (NAV) per share or its equivalent. As these investments are not readily marketable the estimated value is subject to uncertainty, and therefore, may differ from the value that would have been used had a ready market for the investments existed.

The University's investments in private equity and real asset Limited Partnership Funds cannot be redeemed. The investment strategies are expected to focus globally on both corporate finance, venture capital, and forestry/agricultural investments. None of these limited partnership funds are expected to be sold and would require prior written consent of the Fund. The University's investments in a hedge fund-of-funds Limited Partnership are redeemable quarterly, with some limitations. The investment strategy is expected to focus on market-neutral strategies, including long and short positions on various marketable securities.

The following table presents the fair value of the University's investments that were determined based on the NAV as of June 30:

	2016		2015	
	Unfunded			Unfunded
Investment Type	<u>Fair Value</u>	<u>Commitments</u>	<u>Fair Value</u>	<u>Commitments</u>
Limited partnership funds	\$ 87,568,699	\$ 24,349,875	\$ 87,412,036	\$ 24,965,707

NOTE 3 – Receivables

Accounts receivable and student loans receivable as of June 30, 2016 and June 30, 2015, are summarized as follows:

Receivables (Net):	<u>2016</u>	<u>2015</u>
Student Academic Fees	\$ 30,560,332	\$ 12,806,677
Grants and Contracts	43,647,286	36,232,221
Educational Activities and Other	40,075,308	33,678,660
Auxiliary Enterprises	11,993,875	11,942,993
UW Hospital Authority and La	6,432,130	7,813,806
Crosse Medical Health Science		
Consortium Inc.		
Investment	481,759	1,469,277
Student Loans Receivable	196,436,434	196,383,620
State Agencies	36,280,762	29,812,320
Other Governments	76,206,803	<u>89,786,680</u>
Total Receivables (Net)	<u>\$ 442,114,689</u>	<u>\$ 419,926,254</u>

NOTE 3 – Receivables (continued)

Student loans receivable at June 30, 2016 included allowances for uncollectible loans of \$9.2 million relative to \$9.4 million in the prior year. Principal repayment and interest rates of university and federal loans vary. Federal loan programs are funded primarily with federal contributions to the University under the Perkins loan program and a variety of health professions loan programs.

The University distributed student loans through the United States Department of Education federal direct lending program totaling \$705.6 million during fiscal year 2016 and \$736.4 million in fiscal year 2015. These distributions and the related funding sources are not reflected as expenses and revenues in the financial statements. However, cash inflows and outflows are shown in the Statement of Cash Flows.

NOTE 4 – Capital Assets

Land, buildings, improvements (e.g., parking lots, fences, street lighting, etc.), equipment, and library holdings are capitalized at cost at date of acquisition or fair market value at date of donation in the case of gifts-in-kind. Generally, capital equipment is defined as any single asset with a minimum value of \$5,000 and having a useful life of more than one year. Depreciation is calculated on a straight-line basis over the estimated useful lives of the respective assets: buildings over 40 years, improvements over 20 years, and capital equipment over periods ranging from 3 to 15 years for specified asset classes. The componentized methodology of depreciation is used for major research facilities generally using estimated useful lives ranging from 10 to 50 years. The buildings and land related to the 13 two-year colleges are not owned by the University and thus are not reported in these financial statements. Library holdings are not depreciated because these resources are viewed as inexhaustible assets. Disposals of library holdings are removed at either a historically calculated average cost or at an amount that approximates original cost as nearly as is practical to determine. The University does not capitalize works of art or historical treasures that are held for exhibition, education, research, and public service. These collections are neither disposed of for financial gain nor encumbered in any way. Proceeds from the sale, exchange, or other disposal of any item belonging to a collection of works of art or historical treasures must be applied to the acquisition of additional items for the same collection.

GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*, establishes accounting and financial reporting standards for a capital asset that has experienced a significant, unexpected decline in its service utility. No individual asset met these criteria in fiscal year 2016 or 2015. Insurance recoveries received in fiscal year 2016 include \$2.4 million for storm damage at the University of Wisconsin-Platteville. Insurance recoveries received in fiscal year 2015 include \$8.2 million for flood damage at the University of Wisconsin-Superior and \$2.7 million for storm damage at the University of Wisconsin-Platteville. Insurance recoveries are reported as other non-operating revenues in the financial statements.

NOTE 4 – Capital Assets (continued)

GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, establishes accounting and financial reporting standards for an intangible asset that lacks physical substance, is nonfinancial in nature, has a useful life extending beyond one year, and is not acquired or created primarily for the purpose of directly obtaining income or profit. Intangible assets are capitalized with a minimum value of \$1.0 million and are included in the equipment balance. Depreciation for intangible assets is calculated on a straight-line basis over ten years. At June 30, 2016, the equipment balance includes \$37.5 million for intangible assets net of depreciation, compared to \$42.2 million at June 30, 2015.

Depreciation expense for fiscal years ended June 30, 2016 and 2015 was \$303.9 million and \$290.4 million, respectively.

	Book Value July 1, 2015	<u>Additions</u>	<u>Transfers</u>	Deductions	Book Value June 30, 2016
Buildings	\$ 6,478,612,937	\$ 122,153,480	\$ 196,361,120	\$ (6,628,114)	\$ 6,790,499,423
Improvements	459,106,188	5,864,421	2,938,082	(91,191)	467,817,500
Land	156,065,166	262,033	-	-	156,327,199
Construction in	295,693,992	125,015,958	(198,816,648)	-	221,893,302
Progress					
Equipment	1,117,418,253	74,984,049	(78,609)	(40,118,433)	1,152,205,260
Library Holdings	1,145,325,745	20,431,864		(41,624,022)	1,124,133,587
Subtotal	\$ 9,652,222,281	\$ 348,711,805	\$ 403,945	\$ (88,461,760)	\$ 9,912,876,271
Less Accumulated I	Depreciation:				

The change in book value from July 1, 2015 to June 30, 2016 is summarized as follows:

	Book Value July 1, 2015	Additions	<u>Transfers</u>	Deductions	Book Value J <u>une 30, 2016</u>
Buildings	\$ 2,584,851,968	\$ 201,270,269	\$-	\$ (1,691,989)	\$ 2,784,430,248
Improvements	257,857,352	16,351,324	-	(91,191)	274,117,485
Equipment	803,528,361	86,287,631	1,018,576	(34,701,106)	856,133,462
Total Accumulated Depreciation	3,646,237,681	303,909,224	1,018,576	(36,484,286)	3,914,681,195
Capital Assets, Net	<u>\$ 6,005,984,600</u>	<u>\$ 44,802,581</u>	<u>\$ (614,631)</u>	<u>\$ (51,977,747)</u>	<u>\$ 5,998,195,076</u>

The change in book value from July 1, 2014 to June 30, 2015 is summarized as follows:

	Book Value <u>July 1, 2014</u>	<u>Additions</u>	<u>Transfers</u>	Deductions	Book Value J <u>une 30, 2015</u>
Buildings	\$ 6,250,645,202	\$ 83,972,554	\$ 147,223,066	\$ (3,227,885)	\$ 6,478,612,937
Improvements	439,129,729	5,796,654	14,179,805	-	459,106,188
Land	155,754,862	310,304	-	-	156,065,166
Construction in	329,025,710	128,071,653	(161,403,371)	-	295,693,992
Progress					
Equipment	1,051,578,796	81,931,091	(4,441,152)	(11,650,482)	1,117,418,253
Library Holdings	1,139,186,343	22,814,357		(16,674,955)	1,145,325,745
Subtotal	\$ 9,365,320,642	\$ 322,896,613	\$ (4,441,652)	\$ (31,553,322)	\$ 9,652,222,281

NOTE 4 – Capital Assets (continued)

Less Accumulated Depreciation:

	Book Value				Book Value
	<u>July 1, 2014</u>	Additions	<u>Transfers</u>	Deductions	<u>June 30, 2015</u>
Buildings	\$ 2,398,119,622	\$ 189,455,035	\$ -	\$ (2,722,689)	\$ 2,584,851,968
Improvements	241,963,900	15,893,452	-	-	257,857,352
Equipment	733,921,223	85,058,643	(4,001,526)	<u>(11,449,979)</u>	803,528,361
Total Accumulated Depreciation	3,374,004,745	290,407,130	(4,001,526)	(14,172,668)	3,646,237,681
Capital Assets, Net	<u>\$ 5,991,315,897</u>	<u>\$ 32,489,483</u>	<u>\$ (440,126)</u>	<u>\$ (17,380,654)</u>	<u>\$ 6,005,984,600</u>

NOTE 5 – Liabilities

Accounts payable and accrued liabilities, consisting of salary and fringe benefits, due to state agencies and other governments, and vendor payables, resulting from University's activities as of June 30, 2016 and 2015, are summarized as follows:

Fiscal Year 2016	Salary and <u>Fringe Benefits</u>	Due to State Agencies and Other <u>Governments</u>	<u>Vendors</u>	Total <u>Payables</u>
UW System Activities:				
Operating	\$ 26,751,611	\$ 73,433,069	\$ 77,024,564	\$ 177,209,244
Gifts, Grants, and Contracts	4,133,363	11,566,092	8,638,104	24,337,559
Capital Projects	-	28,480	60,650,119	60,678,599
Auxiliary Enterprises	4,588,671	1,049,358	7,265,899	12,903,928
Investment and Other	82,380	339,527	9,220,226	9,642,133
Total Activities	<u>\$ 35,556,025</u>	<u>\$ 86,416,526</u>	<u>\$ 162,798,912</u>	<u>\$ 284,771,463</u>

Fiscal Year 2015	Salary and <u>Fringe Benefits</u>	Due to State Agencies and Other <u>Governments</u>	<u>Vendors</u>	Total <u>Payables</u>
UW System Activities:				
Operating	\$ 22,608,604	\$ 74,392,524	\$ 62,843,472	\$ 159,844,600
Gifts, Grants, and Contracts	3,551,707	16,696,697	6,543,161	26,791,565
Capital Projects	-	5,400,578	55,993,842	61,394,420
Auxiliary Enterprises	3,874,589	665,099	4,395,912	8,935,600
Investment and Other	56,241	<u>388,593</u>	9,651,229	10,096,063
Total Activities	<u>\$ 30,091,141</u>	<u>\$ 97,543,491</u>	<u>\$ 139,427,616</u>	<u>\$ 267,062,248</u>

NOTE 5 – Liabilities (continued)

Long-term liability activity for the fiscal years ended June 30, 2016 and 2015 is as follows:

Long-term Liabilities 2016	Balance <u>July 1, 2015</u>	Increases (Decreases)	Balance <u>June 30, 2016</u>	Current <u>Portion</u>
Bonds Payable	\$ 1,463,239,403	\$ 19,967,738	\$ 1,483,207,141	\$ 69,080,059
Notes Payable	119,557,432	(21,955,984)	97,601,448	20,252,175
Capital Lease Obligations	36,766,803	(2,628,064)	34,138,739	4,029,556
Compensated Absences	129,727,413	1,793,544	131,520,957	65,213,517
Net Pension Liability	-	220,459,696	220,459,696	-
Other Post-Employment Benefits	248,443,125	19,423,402	267,866,527	
Total	<u>\$ 1,997,734,176</u>	<u>\$ 237,060,332</u>	<u>\$ 2,234,794,508</u>	<u>\$ 158,575,307</u>
Long-term Liabilities	Balance	Increases	Balance	Current
2015	<u>July 1, 2014</u>	(Decreases)	<u>June 30, 2015</u>	<u>Portion</u>
Bonds Payable	\$ 1,485,806,595	\$ (22,567,192)	\$ 1,463,239,403	\$ 70,857,560
Notes Payable	97,179,335	22,378,097	119,557,432	13,720,451
Capital Lease Obligations	42,360,946	(5,594,143)	36,766,803	4,565,334
Compensated Absences	131,184,984	(1,457,571)	129,727,413	60,378,633
Other Post-Employment Benefits	233,006,049	15,437,076	248,443,125	<u> </u>
Total	<u>\$ 1,989,537,909</u>	<u>\$ 8,196,267</u>	<u>\$ 1,997,734,176</u>	<u>\$ 149,521,978</u>

NOTE 6 – Long Term Debt

The State of Wisconsin issues general obligation bonds and notes on behalf of its constituent agencies, including the University, the proceeds of which are used to construct or acquire facilities and other capital assets. The University holds title to the assets thus acquired. As an enterprise fund of the State of Wisconsin, the University reports on its Statement of Net Position the portion of the debt that will be repaid with program revenues generated by the University's self-supporting operations. Debt on academic facilities that is repaid by an appropriation from the State of Wisconsin to the University for that purpose is reported by the State of Wisconsin and not as an obligation of the University. However, cash inflows and outflows are shown in the Statement of Cash Flows.

The following information relates to the status of bonds and notes payable outstanding at June 30, 2016:

	Balance	New Debt/	Principal Paid/	Balance
	<u>July 1, 2015</u>	<u>Accretion</u>	<u>Adjustments</u>	<u>June 30, 2016</u>
Bonds (Gross)	\$ 1,371,455,390	\$ 135,397,612	\$ (122,764,644)	\$ 1,384,088,358
Notes	119,557,432	344,263	(22,300,247)	97,601,448
Total	<u>\$ 1,491,012,822</u>	<u>\$ 135,741,875</u>	<u>\$ (145,064,891)</u>	<u>\$ 1,481,689,806</u>

The bonds have maturity dates ranging from November 1, 2016 to May 1, 2042. The notes have maturity dates ranging from May 1, 2017 to May 1, 2035.

NOTE 6 – Long Term Debt (continued)

As of June 30, 2016, the current and noncurrent bonds payable net of discounts and premiums totaled \$51.7 million and \$1,332.4 million, respectively.

	Balance		
	<u>June 30, 2016</u>	<u>Current</u>	<u>Noncurrent</u>
Bonds (Gross)	\$ 1,384,088,358	\$ 51,733,242	\$ 1,332,355,116
Discount	(218,209)	(15,809)	(202,400)
Premium	99,336,992	17,362,626	81,974,366
Bonds (Net)	1,483,207,141	69,080,059	1,414,127,082
Notes	97,601,448	20,252,175	77,349,273
Total	<u>\$ 1,580,808,589</u>	<u>\$ 89,332,234</u>	<u>\$ 1,491,476,355</u>

The following information relates to the status of bonds and notes payable outstanding at June 30, 2015:

	Balance	New Debt/	Principal Paid/	Balance
	<u>July 1, 2014</u>	Accretion	<u>Adjustments</u>	<u>June 30, 2015</u>
Bonds (Gross)	\$ 1,412,487,159	\$ 203,139,479	\$ (244,171,248)	\$ 1,371,455,390
Notes	<u>97,179,335</u>	38,453,213	<u>(16,075,116</u>)	119,557,432
Total	<u>\$ 1,509,666,494</u>	<u>\$ 241,592,692</u>	<u>\$ (260,246,364</u>)	<u>\$ 1,491,012,822</u>

The bonds have maturity dates ranging from November 1, 2016 to May 1, 2042. The notes have maturity dates ranging from May 1, 2017 to May 1, 2035.

		Balance June 30, 2015		<u>Current</u>		<u>Noncurrent</u>
Bonds (Gross)	\$	1,371,455,390	\$	54,895,506	\$	1,316,559,884
Discount		(234,017)		(15,808)		(218,209)
Premium		92,018,030		15,977,862		76,040,168
Bonds (Net)		1,463,239,403		70,857,560		1,392,381,843
Notes		<u>119,557,432</u>		13,720,451		105,836,981
Total	<u>\$</u>	1,582,796,835	<u>\$</u>	84,578,011	<u>\$</u>	1,498,218,824

Future debt service requirements for bonds and notes outstanding at June 30, 2016 are as follows:

		Bor	ds		N	otes	
Fiscal Year(s)	<u> </u>	<u>Principal</u>	<u>I</u>	<u>nterest</u>	<u>Principal</u>		<u>Interest</u>
2017	\$	51,733,242	\$ (55,059,369	\$ 20,252,175	\$	4,193,484
2018		54,861,096		52,452,034	19,414,003		3,358,388
2019		60,979,649	1	59,861,262	14,977,934		2,631,528
2020		62,863,861	1	56,928,893	16,666,685		1,980,650
2021		60,799,994	1	53,314,880	19,300,847		1,244,347
2022-2026		387,717,736	2	16,189,374	6,989,804		349,490
2027-2031		399,528,630	1	23,209,586	-		-
2032-2036		235,594,150	4	40,866,168	-		-
2037-2041		64,820,000		10,383,208	-		-
2042		<u>5,190,000</u>		207,600			
Total	<u>\$ 1</u>	<u>,384,088,358</u>	<u>\$ 6</u>	<u> 38,472,374</u>	<u>\$ 97,601,448</u>		5 <u>13,757,887</u>

NOTE 6 – Long Term Debt (continued)

As noted above, debt on academic facilities that is repaid by an appropriation from the State of Wisconsin to the University for that purpose is reported by the State of Wisconsin and not as an obligation of the University. As of June 30, 2016, the principal balances of such bonds and notes were \$1,475.4 million and \$177.6 million, respectively. As of June 30, 2015, the principal balances of such bonds and notes were \$1514.6 million and \$193.3 million, respectively. Debt service payments made by the State of Wisconsin for the years ended June 30, 2016 and 2015 were allocated as follows:

2016	<u>Bonds</u>	<u>Notes</u>
Principal	\$ 122,176,211	\$-
Interest	68,148,936	507,248
Total Paid	<u>\$ 190,325,147</u>	<u>\$ 507,248</u>
2015	<u>Bonds</u>	<u>Notes</u>
2015 Principal	<u>Bonds</u> \$ 117,355,400	<u>Notes</u> \$ -

NOTE 7 – Lease Commitments and Installment Purchases

The University had capital lease obligations with a net present value of \$34.1 million as of June 30, 2016 compared to \$36.8 million at June 30, 2015. The payment schedule for capital lease obligations is as follows:

2017	\$	6,316,179
2018		3,987,979
2019		2,871,831
2020		2,695,829
2021		2,558,598
2022-2026		12,363,920
2027-2031		12,363,920
2032-2036		12,363,920
2037-2041		12,363,920
2042-2046		<u>4,945,568</u>
Total Scheduled Lease Payments	-	72,831,664
Amount Representing Interest	_(:	<u>38,692,925)</u>
Net Present Value	\$ 3	<u>34,138,739</u>

NOTE 7 – Lease Commitments and Installment Purchases (continued)

Assets Held Under Capital Lease:

2016		Accumulated	
	<u>Original Cost</u>	<u>Depreciation</u>	<u>Book Value</u>
Buildings and Improvements	\$ 98,199,857	\$ 47,279,973	\$ 50,919,884
Equipment	13,428,899	9,322,669	4,106,230
Total Assets	<u>\$ 111,628,756</u>	<u>\$ 56,602,642</u>	<u>\$ 55,026,114</u>
2015		Accumulated	
2015	<u>Original Cost</u>	Accumulated <u>Depreciation</u>	<u>Book Value</u>
2015 Buildings and Improvements	Original Cost \$98,199,857		<u>Book Value</u> \$ 54,707,700
		Depreciation	

Facilities and equipment rented through operating leases are not recorded as assets on the balance sheet. Operating lease expenditures, which also represent the minimum rental payments, amounted to \$33.0 million for the fiscal year ended June 30, 2016. Minimum commitments for future operating lease payments are as follows:

2017	\$ 16,787,630
2018	15,880,929
2019	13,421,498
2020	11,858,262
2021	11,164,432
2022-2026	49,289,837
2027-2031	43,311,648
2032-2036	9,830,567
2037-2041	70,000
2042-2046	10,500
Total	<u>\$ 171,625,303</u>

The University entered into installment purchase agreements during fiscal year 2016. Gross minimum future installment payments, along with the present value of the minimum installment payments, as of June 30, 2016 for installment purchases are as follows:

2017	\$ 17,569
2018	12,589
2019	4,728
2020	4,728
Total Minimum Future Payments	39,614
Amount Representing Interest	<u>(2,847</u>)
Present Value of Net Minimum Payments	<u>\$ 36,767</u>

NOTE 8 – Retirement Benefits

Wisconsin Retirement System

Plan Description. The Wisconsin Retirement System (WRS) is a cost-sharing multiple-employer defined benefit public employee retirement system established by the State of Wisconsin to provide pension benefits for state and local government employees. The WRS is administered by the Wisconsin Department of Employee Trust Funds (ETF) in accordance with Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the Legislature. All employees initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

All assets of the WRS are invested by the State of Wisconsin Investment Board. The retirement fund assets consist of shares in the Variable Retirement Investment Trust and the Core Retirement Investment Trust. The Variable Retirement Investment Trust consists primarily of equity securities. The Core Retirement Investment Trust is a balanced investment fund made up of fixed income securities and equity securities. Shares in the Core and Variable Retirement Investment Trust are purchased as funds are made available from retirement contributions and investment income, and sold when funds for benefit payments and other expenses are needed.

Accounting Changes. The WRS adopted GASB Statement No. 82, *Pension Issues-an amendment of GASB Statements No. 67, No. 68, and No. 73* during the year ended December 31, 2015. GASB Statement No. 82 addresses the presentation of payroll-related measures in the Required Supplementary Information, the selection of assumptions used in determining the total pension liability and related measures, and the classification of employer-paid member contributions.

Vesting. For employees that began participation on or after January 1, 1990 and were no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

NOTE 8 – Retirement Benefits (continued)

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions, plus interest, and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with Wisconsin Statutes Section 40.27. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	Core Fund <u>Adjustment</u>	Variable Fund <u>Adjustment</u>
2006	0.8%	3.0%
2007	3.0%	10.0%
2008	6.6%	0.0%
2009	(2.1)%	(42.0)%
2010	(1.3)%	22.0%
2011	(1.2)%	11.0%
2012	(7.0)%	(7.0)%
2013	(9.6)%	9.0%
2014	4.7%	25.0%
2015	2.9%	2.0%

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Employer required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

NOTE 8 – Retirement Benefits (continued)

During calendar years 2015 and 2014, the University's contributions recognized by the WRS amounted to \$131.5 million and \$133.5 million, respectively. Contribution rates as of June 30, 2016 and 2015 were:

	June 30, 2016		June 30, 2015	
Employee Category	<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>
General (including teachers)	6.6%	6.6%	6.8%	6.8%
Executives & Elected Officials	6.6%	6.6%	7.7%	7.7%
Protective with Social Security	6.6%	9.4%	6.8%	9.5%
Protective without Social Security	6.6%	13.2%	6.8%	13.1%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2016, the University reported a net pension liability of \$220.5 million for its proportionate share of the net pension liability compared to a net pension asset of \$330.2 million at June 30, 2015. The net pension liability was based on an actuarial valuation performed as of December 31, 2014, with roll forward to December 31, 2015 and a measurement date of December 31, 2015. The University's proportion of the total net pension liability was determined based on the average of University's contributions to the WRS over the three most recent calendar years relative to the average contributions of all participating employers for the same period. At December 31, 2015, the University's proportion was 13.60%, which was an increase of 0.15% from its proportion measured as of December 31, 2014.

For the fiscal year ended June 30, 2016 and June 30, 2015, the University recognized pension expense of \$264.2 million and \$127.8 million, respectively.

The amount reported as pension-related deferred outflows resulting from the University's contributions subsequent to the measurement date is recognized as part of the net pension liability calculation in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension benefits will be recognized in pension expense as follows:

Fiscal Year ended	Deferred Outflows	Deferred Inflows
<u>June 30:</u>	of Resources	<u>of Resources</u>
2017	\$ 283,967,490	\$ 114,473,335
2018	283,967,490	114,473,335
2019	283,967,490	114,473,335
2020	237,280,650	113,382,764
2021	4,942,148	14,898,488

Additional information related to deferred outflows of resources and deferred inflows of resources is presented in Note 10.

NOTE 8 – Retirement Benefits (continued)

Actuarial assumptions. The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2014
Measurement Date of Net Pension Liability	December 31, 2015
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-Retirement Adjustments*	2.1%
and a set of the set o	

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Starting with 2015, this item includes the impact of known Market Recognition Account deferred gains/losses on the liability for dividend payments.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009-2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

NOTE 8 – Retirement Benefits (continued)

Long-term Expected Real Rate of Return. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Core Fund		Variabl	e Fund	
Asset Class	Long-Term Real Rate of Return	Target Allocation	Long-Term Real Rate of Return	Target Allocation	
US Equities	4.7%	23.0%	4.7%	70%	
International Equities	5.6%	22.0%	5.6%	30%	
Fixed Income	1.6%	37.0%	n/a		
Inflation Sensitive Assets	1.4%	20.0%	n/a		
Real Estate	3.6%	7.0%	n/a		
Private Equity/Debt	6.5%	7.0%	n/a		
Multi-Asset	3.8%	4.0%	n/a		
Cash	0.9%	(20.0%)	n/a		

Single Discount Rate. A single discount rate of 7.2% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.2% and a long term bond rate of 3.57%. Because of the unique structure of the WRS, the 7.2% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 8 – Retirement Benefits (continued)

Sensitivity of the University's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the University's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.2 percent, as well as what the University's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.2%) or 1-percentage-point higher (8.2%) than the current rate for fiscal years ended June 30, 2016 and 2015:

	<u>2016</u>	<u>2015</u>
1% Decrease to Discount Rate	\$ 1,548,658,807	\$ 931,457,039
Current Discount Rate	\$ 220,794,780	\$ (330,166,674)
1% Increase To Discount Rate	\$ (816,290,702)	\$ (1,326,546,070)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://www.etf.wi.gov/publications/15et8600.pdf.

Other Retirement Benefits

In addition to the WRS, certain employees associated with federally funded activities are partially covered by the Federal Retirement Program. The University's contributions to this program totaled \$81,056 during fiscal year 2016, compared with \$92,384 during fiscal year 2015.

NOTE 9 – Postemployment Benefits Other Than Pensions

In accordance with the provisions of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, state and local governmental employers are required to display in financial reports other postemployment benefit expense/expenditures and related liabilities (assets), note disclosures, and if applicable, required supplementary information. University employees are employees of the State.

Health Insurance

The State's Health Insurance Program, a cost-sharing multiple-employer defined benefit plan not held in trust, is an employer-sponsored program offering group medical coverage to eligible employees and retirees of the State. ETF and the Group Insurance Board have program administration and oversight responsibilities under Wisconsin Statutes Sections 15.165(2) and 40.03(6).

NOTE 9 – Postemployment Benefits Other Than Pensions (continued)

Under this plan, retired employees of the State contribute the same healthcare premium as active employees, creating an implicit rate subsidy for retirees. This implicit rate subsidy, which is calculated to cover pre-age 65 retirees (since at age 65 retirees are required to enroll in Medicare when eligible), is treated as another postemployment benefit (OPEB).

As of the January 2015 actuarial valuation, the State's annual required contributions were \$94.5 million and \$86.2 million for fiscal years ended June 30, 2016 and June 30, 2015, respectively. The State's annual OPEB costs were \$76.8 million and \$70.5 million for fiscal years ended June 30, 2016 and June 30, 2015, respectively, and the State's actual contributions were \$36.7 million in fiscal year 2016 and \$41.8 million in fiscal year 2015, which results in a net OPEB obligation for the State of \$542.7 million as of June 30, 2016, and \$502.6 million as of June 30, 2015. The portion of this obligation allocated to the University increased from \$248.4 million in fiscal year 2015 to \$267.9 million in fiscal year 2016.

The State of Wisconsin Comprehensive Annual Financial Report includes financial statements, additional note disclosures, and required supplementary information for this plan. That report is publicly available at <u>www.doa.state.wi.us</u> or may be obtained by writing to: Department of Administration, 101 East Wilson Street, Madison, Wisconsin 53703.

Life Insurance and Duty Disability

The Life Insurance program, a cost-sharing multiple-employer defined benefit plan held in trust, provides post-employment coverage to all eligible employees. The plan is administered under Wisconsin Statutes Section 40.70. Beginning at age 65, retirees and terminating members continue to receive basic coverage for life at the level of insurance in force before retirement. Retirees and terminating members under age 65 must continue to pay the employee premium to maintain coverage.

The Duty Disability program, a cost-sharing multiple-employer defined benefit plan held in trust, offers special disability insurance for employees in protective occupations. This plan is administered under Wisconsin Statutes Section 40.65. Qualified employees receive benefits under this program approximating 80% of salary, less certain offsets, based upon the type and level of disability suffered and the implications of the disability on their ability to work. There are no employee contributions associated with this plan. The University contributed \$37,127 to this program during fiscal year 2016 compared to \$56,473 during fiscal year 2015.

ETF issues publicly available financial reports that include financial statements, additional note disclosures, and required supplementary information for these plans. The reports are available at <u>www.etf.wi.gov</u> or may be obtained upon request from: Department of Employee Trust Funds, 801 West Badger Road, PO Box 7931, Madison, Wisconsin 53707-7931.

NOTE 10 – Deferred Outflows and Deferred Inflows of Resources

At June 30, 2016 and June 30, 2015, the University reported deferred outflows of resources and deferred inflows of resources from the following sources:

Deferred Outflows (Inflows) of Resources related to Pensions

Fiscal Year 2016	<u>Deferred</u> <u>Outflows of</u> <u>Resources</u>	<u>Deferred</u> <u>Inflows of</u> <u>Resources</u>
Differences between expected and actual experience Net differences between projected and actual earnings on	\$ 36,951,510	\$ (464,658,848)
pension plan investments	902,669,272	-
Employer contributions subsequent to the measurement date	50,250,757	-
Changes in Actuarial Assumptions	154,477,640	-
Changes in proportion and differences between employer		
contributions and proportionate share of contributions	<u> </u>	<u>(6,849,697</u>)
Total	<u>\$ 1,144,349,180</u>	<u>\$ (471,508,545</u>)
	Deferred	Deferred
<u>Fiscal Year 2015</u>	Outflows of	Inflows of
Fiscal Year 2015		
<u>Fiscal Year 2015</u> Differences between expected and actual experience Net differences between projected and actual earnings on	Outflows of	Inflows of
Differences between expected and actual experience	Outflows of <u>Resources</u>	Inflows of Resources
Differences between expected and actual experience Net differences between projected and actual earnings on	Outflows of Resources 47,863,893	Inflows of Resources
Differences between expected and actual experience Net differences between projected and actual earnings on pension plan investments Employer contributions subsequent to the measurement date Changes in Actuarial Assumptions	Outflows of Resources \$ 47,863,893 159,882,647	Inflows of Resources
Differences between expected and actual experience Net differences between projected and actual earnings on pension plan investments Employer contributions subsequent to the measurement date Changes in Actuarial Assumptions Changes in proportion and differences between employer	Outflows of Resources \$ 47,863,893 159,882,647	Inflows of Resources \$ - - - -
Differences between expected and actual experience Net differences between projected and actual earnings on pension plan investments Employer contributions subsequent to the measurement date Changes in Actuarial Assumptions	Outflows of Resources \$ 47,863,893 159,882,647	Inflows of Resources

Deferred Outflows (Inflows) of Resources related to Debt Refundings

	<u>2016</u>	<u>2015</u>
Unamortized Losses	\$ 37,136,330	\$ 31,816,561
Unamortized Gains	<u>(1,073,335</u>)	<u>(1,336,897</u>)
Total	<u>\$ 36,062,995</u>	<u>\$ 30,479,664</u>

NOTE 11 – Other Organizations

GASB Statement No. 14, *The Financial Reporting Entity*, GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units, an amendment of GASB Statement No. 14*, and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34*, provide guidance in determining whether organizations are to be included as part of a reporting entity. The University has determined that, in accordance with the provisions of GASB Statements No. 14, 39, and 61, the accounts of the following organizations are not included in the financial statements; however, the following financial information is provided.

A – University of Wisconsin Medical Foundation

The University of Wisconsin Medical Foundation (UWMF) is the not-for-profit clinical practice organization for the faculty physicians of the School of Medicine and Public Health within the UW-Madison. The UWMF provides clinical sites, technical and professional staff, and administrative services for the UW-Madison faculty physicians group.

During fiscal year 2007-08, the Wisconsin Department of Health Services (DHS) implemented a Certified Public Expenditure (CPE) program for the services the UW faculty physicians group provides to Medical Assistance (MA) recipients. Because the UW faculty physicians group qualifies as a public provider, it is eligible to receive cost-based reimbursement under federal MA rules.

Under the CPE program, DHS is able to claim additional federal MA funds based upon the difference between the established MA reimbursement rate for the services provided by the UW-Madison faculty physicians group and the actual cost of providing those services. To enable the draw of these federal funds by DHS, UW-Madison remitted a total of \$9.7 million to DHS during fiscal year 2016 and \$7.3 million in fiscal year 2015, representing the state's share of this difference. DHS then claimed the federal share of the difference from the federal government and subsequently provided \$22.7 million during fiscal year 2016 and \$17.2 million during fiscal year 2015, representing both the state and federal share of the difference, to the UWMF. In addition, transfers by UW-Madison to the MA Trust Fund of \$13.0 million during fiscal year 2016 and \$9.9 million in fiscal year 2015 were also made under this program and are reported as a transfer to state agencies on the financial statements.

During fiscal year 2016, the UWMF remitted \$17.2 million to UW-Madison as reimbursement for payments to DHS during fiscal year 2015. The \$17.2 million that UW-Madison received from the UWMF is included in the other non-operating revenues account on the financial statements.

In addition, UW-Madison incurred expenditures for which reimbursement was received from the UWMF. Of the \$98.4 million expended in fiscal year 2016, \$88.7 million was for salaries and fringe benefits of staff in the UW-Madison School of Medicine.

NOTE 11 – Other Organizations (continued)

B – University of Wisconsin Hospital and Clinics Authority

The University of Wisconsin Hospital and Clinics Authority (UWHCA), pursuant to an act of the Wisconsin State Legislature, began operating on June 29, 1996 as a separate public authority. As required by this legislation, the University has entered into various affiliation and operating agreements with UWHCA, including a lease agreement. Under the terms of the lease, UWHCA makes payments equal to the debt service on all outstanding bonds issued by the State of Wisconsin to acquire, construct, or improve the leased facilities. At June 30, 2016, the present value of these future lease payments totaled \$0.2 million, compared to \$0.2 million at June 30, 2015, an amount equal to the principal on the related bonds outstanding; the asset is included on the balance sheet as part of the capital lease receivable, and the related debt is included as part of the total University bonds outstanding of \$1,384.1 million and \$1,371.5 million at June 30, 2016 and June 30, 2015, respectively. The leased facilities are not included as part of the University's investment in buildings since they have been reported by UWHCA in their audited financial statements in accordance with the generally accepted accounting principles that pertain to the reporting of leased assets.

During the fiscal year ended June 30, 2016, the University received services from UWHCA totaling \$4.8 million and provided services to UWHCA totaling \$66.9 million, compared to amounts for fiscal year ended June 30, 2015 of \$4.9 million and \$64.4 million. The cost of the services provided and the associated revenue are separately identified in the Statement of Revenues, Expenses, and Changes in Net Position. The amounts spent for services received are included as salaries and fringe benefits and supplies and services expenses on this statement. The services received were funded by an equivalent amount of state appropriations revenue.

C – The Wisconsin Institutes for Discovery

The Wisconsin Institutes for Discovery, which opened in December 2010, is a visionary publicprivate facility that has taken shape as an innovative building housing two world-class biomedical research institutes and a public space known as the Town Center for campus and community members to gather and collaborate. The public institute, the Wisconsin Institutes for Discovery, is organized under the UW-Madison Graduate School. The private portion of the facility is owned by the Wisconsin Alumni Research Foundation (WARF), which is an independent, nonprofit foundation chartered to support research at UW-Madison and the designated technology transfer organization for the university. The facility was originally undertaken with \$50.0 million in State of Wisconsin and University funding, \$110.0 million contributed by WARF, and a \$50.0 million donation from a private donor. The Morgridge Institute for Research, an independent IRC 501(c)(3) medical research organization, occupies the majority of the WARF-owned portion of the building.

NOTE 11 – Other Organizations C – The Wisconsin Institutes for Discovery (continued)

The Wisconsin Institutes for Discovery facility is a 300,000 square foot building located at 330 North Orchard Street in Madison, Wisconsin. Since the University initially owned all of this land, the University and WARF became parties to a Real Property Exchange Agreement dated January 19, 2007. Under the terms of the Exchange Agreement, the University agreed to convey to WARF a portion of this land, and WARF agreed to convey to the University properties of equal value as defined in the agreement. In fiscal years 2008-09 and 2010-11, the University recorded \$4.3 million and \$7.7 million, respectively, as Land and Capital Contributions for the fair market value of the properties WARF has conveyed to the University of Wisconsin System under this agreement. The remainder of the property was transferred to the Board of Regents of the University in November 2016.

The Wisconsin Institutes for Discovery is operated as a condominium. University and WARF are the members of The Wisconsin Institutes for Discovery Condominium Association, Inc. (Association), as set forth in the Condominium Declaration dated September 25, 2009. Ownership of the facility has been determined to be 30% University and 70% WARF. Of the total capitalized cost, the University capitalized \$60.1 million as Buildings, and the remaining amount was capitalized by WARF. Under the terms of the Condominium Declaration, the Association contracts with WARF for purposes of the management and operation of the property. The parties also entered into an Operating and Services Agreement that sets forth the mutually agreed upon specifics of such management and operation.

D – La Crosse Medical Health Science Education Research Center

On June 6, 1997, the Board of Regents entered into a Use Agreement with The La Crosse Medical Health Science Consortium, Inc. (The Consortium), a Wisconsin non-stock corporation tax exempt under IRC 501(c)(3) with offices at 1725 State Street, La Crosse, Wisconsin. The Use Agreement makes available the exclusive use of the La Crosse Medical Health Science Education Research Center to The Consortium. As required by this Use Agreement, the University has entered into various operating agreements with The Consortium, including a lease agreement. Under the terms of the lease, The Consortium makes payments equal to the debt service on all outstanding bonds issued by the State of Wisconsin to acquire, construct, or improve the leased facilities. At June 30, 2016, the present value of these future lease payments totaled \$1.5 million, compared to \$2.6 million at June 30, 2015, an amount equal to the principal on the related bonds outstanding; the asset is included on the balance sheet as part of the capital lease receivable, and the related debt is included as part of the total University bonds outstanding of \$1,384.1 million and \$1,371.5 million at June 30, 2016 and June 30, 2015, respectively. The leased facilities are not included as part of the University's investment in buildings since they have been reported by The Consortium in their audited financial statements in accordance with the generally accepted accounting principles that pertain to the reporting of leased assets.

NOTE 11 – Other Organizations D – La Crosse Medical Health Science Education Research Center (continued)

During the fiscal year ended June 30, 2016, the University provided services and rent to The Consortium totaling \$0.67 million. The cost of the services provided and the associated revenue are included in the Statement of Revenues, Expenses, and Changes in Net Position. The amounts spent for services received are included as salaries and fringe benefits and supplies and services expenses on this statement. The services received were funded by an equivalent amount of revenue from state appropriations.

E – University of Wisconsin-Platteville Real Estate Foundation

In July 2012, the Board of Regents of the University entered into a Lease Agreement with the University of Wisconsin-Platteville Real Estate Foundation, Inc. (The Foundation), a Wisconsin non-profit corporation. The Lease Agreement made available to The Foundation a land parcel owned by the University of Wisconsin System for purposes of constructing a residence hall and dining premises.

The Wisconsin Department of Administration and The Foundation entered into a lease agreement in June 2013 for use of the residence hall and dining premises by the University of Wisconsin-Platteville. The lease commenced August 1, 2013 and includes annual rental payments of \$2.5 million to The Foundation for 30 years. The lease also includes an option to purchase the facility.

F – Funds Held In Trust by Others

Funds held in trust by others are endowment funds held by trustees outside of the University Trust Funds for the benefit of the University. The market value of these funds amounted to \$177.2 million at June 30, 2016, compared with \$187.9 million at June 30, 2015. During fiscal year 2016, \$1.1 million of these funds was made available by the trustees for spending.

NOTE 12 – Classification of Net Position

Net Position is reported in the following categories: Net Investment in Capital Assets, Restricted-Pensions, Restricted-Nonexpendable, Restricted-Expendable, Restricted-Student Loans, Restricted-Other, and Unrestricted.

Net Investment in Capital Assets includes assets, such as buildings, construction in progress, and equipment, that are reported net of related debt. Restricted funds are those that have externally-imposed stipulations. Restricted-Pensions funds are those that must be used to fund future pension obligations. Restricted-Nonexpendable funds are those that must be permanently maintained, such as permanent endowments. The remaining three restricted categories include balances such as those for quasi-endowments; segregated fees; student loans; federal aid; and gifts, grants, and contracts. These funds are expendable subject to actions of the University that are pursuant to stipulations or may become expendable by the passage of time. Unrestricted funds are those that are not subject to external stipulations. However, most of the unrestricted funds have been identified for academic and research programs and initiatives, and capital programs.

NOTE 12 – Classification of Net Position (continued)

The amounts within each category at June 30, 2016 and June 30, 2015 are as follows:

	<u>2016</u>	<u>2015</u>
Net Investment in Capital Assets	\$ 4,383,247,748	\$ 4,386,420,962
Restricted – Pensions	-	330,166,674
Restricted – Nonexpendable Permanent Endowment	181,685,224	194,516,535
Restricted – Expendable Quasi-Endowment Auxiliary Operations – Segregated Fees Subtotal	247,116,988 <u>93,574,988</u> 340,691,976	235,454,703 <u>87,508,726</u> 322,963,429
Restricted – Student Loans Federal Aid – Student Loans Gifts – Student Loans Endowment Funds Subtotal	191,342,336 31,045,867 <u>13,364,280</u> 235,752,483	191,887,916 30,229,582 <u>14,512,915</u> 236,630,413
Restricted – Other Federal Aid Gifts and Nonfederal Grants & Contracts Endowment Funds Construction Fund Segregated Revenue All Other Restricted Program Revenue Subtotal	34,321,130 279,704,890 11,183,544 124,826,819 537,231 2,826,320 453,399,934	22,807,886 226,598,149 15,313,214 117,429,175 410,541 2,003,599 384,562,564
Unrestricted Tuition (Academic & Extension Student Fees) General Operations Auxiliary Operations (Non-Segregated Fee) Indirect Cost Reimbursement Endowment Funds All Other Unrestricted Program Revenue Gifts and Nonfederal Grants & Contracts (Note 1) Federal Aid (Note 1) All Other Non-Program Revenue (Note 2) Subtotal Total Net Position	376,901,931 156,194,334 271,955,630 159,901,195 51,704,640 31,356,062 (30,992,666) (4,142,058) (28,797,783) 984,081,285	363,504,921 136,168,650 224,417,917 166,571,897 66,191,813 31,474,619 (35,945,278) (14,154,229) (104,425,627) 833,804,683
Total Net Position	<u>\$ 6,578,858,650</u>	<u>\$ 6,689,065,260</u>

Note 1: Funds are typically collected on a reimbursement basis resulting in a negative balance at year end.

Note 2: The negative balance results primarily from an accumulating effect of accrual entries on General Purpose Revenue and Segregated Revenue funds.

NOTE 12 – Classification of Net Position (continued)

The following table shows reclassifications which are done to conform to reporting requirements related to the State of Wisconsin's CAFR. As a reporting entity, the University cannot exercise total discretion over the use of net position of segregated fee auxiliary operations because of statutory mandates; however, they do have discretion in the use of the net position of quasi-endowments reported as unrestricted.

CAFR reclassifications as of June 30, 2016 (in millions):

	University of Wisconsin <u>System</u>	Auxiliary <u>Operations</u>	Quasi- <u>Endowments</u>	Student <u>Loans</u>	State of Wisconsin <u>CAFR</u>
Net Investment in					
Capital Assets	\$ 4,383.2	\$ -	\$-	\$ -	\$ 4,383.2
Nonexpendable	181.7	-	-	-	181.7
Expendable	340.7	(93.6)	36.5	-	283.6
Student Loans	235.8	-	-	(9.8)	226.0
Other	453.4	-	-	9.8	463.2
Unrestricted	984.1	93.6	(36.5)		1,041.2
Total Net Position	<u>\$ 6,578.9</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,578.9</u>

CAFR reclassifications as of June 30, 2015 (in millions):

	University of Wisconsin <u>System</u>	Auxiliary <u>Operations</u>	Quasi- <u>Endowments</u>	Student <u>Loans</u>	State of Wisconsin <u>CAFR</u>
Net Investment in					
Capital Assets	\$ 4,386.4	\$ -	\$ -	\$ -	\$ 4,386.4
Restricted for					
Pensions	330.2	-	-	-	330.2
Nonexpendable	194.5	-	-	-	194.5
Expendable	323.0	(87.5)	51.9	-	287.4
Student Loans	236.6	-	-	(11.0)	225.6
Other	384.6	-	-	11.0	395.6
Unrestricted	833.8	87.5	<u>(51.9</u>)		869.4
Total Net Position	<u>\$ 6,689.1</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,689.1</u>

NOTE 13 – Prior Period Adjustments and Other Restatements

The June 30, 2016 Statement of Revenues, Expenses, and Changes in Net Position includes the following prior period adjustment:

<u>Account Affected</u>	<u>Amount</u>	<u>Explanation</u>
Other Operating Revenue	\$40,580,662	Correction of an orrer in 2015
Unrestricted Net Position	(40,580,662)	Correction of an error in 2015.

The June 30, 2015 Statement of Revenues, Expenses, and Changes in Net Position includes the following two prior period adjustments:

Account Affected	<u>Amount</u>	<u>Explanation</u>
Restricted Net Pension Asset Net Position	\$518,239,456 (518,239,456)	Implementation of GASB Statement No. 68
Other Post-Employment Benefits Liability Net Position	(233,006,049) 233,006,049	Change in accounting principle for reporting the liability related to post-employment benefits other than pensions. This liability was disclosed in prior years. However, including it in the statements provides a more complete picture of the UW System's future liabilities.

NOTE 14 – Contingent Liabilities

The University of Wisconsin System is covered by the State of Wisconsin's self-funded program with settlements or judgments paid from the State Risk Management Fund. Loss experience is charged back to the individual University of Wisconsin institutions in subsequent years based on exposure and experience with caps in place for large losses.

The University of Wisconsin System is party in a number of legal actions. While final resolutions have not yet been determined, management is of the opinion that any liabilities resulting from these actions will not have a material adverse effect on the University of Wisconsin System's financial position.

NOTE 15 – Subsequent Events

In July 2016, the State issued \$93.7 million of general obligation bonds. Of the \$93.7 million, \$84.0 million was issued as tax exempt obligations (Series B) and \$9.7 million was issued as taxable obligations (Series C). The bonds of both series are to be used for the acquisition, construction, development, extension, enlargement or improvement of land, water, property, highways, buildings, equipment or facilities for public purposes. The interest rates associated with the Series B bonds were set at 4.0 to 5.0 percent payable semiannually beginning November 1, 2016 and the interest rates associated with the Series C bonds were set at 0.80 to 2.00 percent payable semiannually beginning November 1, 2016. The Series B bonds mature annually beginning May 1, 2018 through May 1 2023, and the Series C bonds mature annually beginning May 1, 2018 through May 1, 2026. The total par amount of the 2016 Series B bonds issued for University purposes was \$10.9 million; additional purchase premium proceeds from this issue were also applied for UW purposes. No 2016 Series C bonds were issued for University purposes.

In August 2016, the State of Wisconsin (State) issued \$370.8 million of 2016 Series 2 Refunding general obligation bonds to be used for advance refunding of certain principal of previously issued general obligation bonds. The interest rates associated with these bonds were set at 1.5 to 5.0 percent payable semiannually beginning November 1, 2016. The bonds mature annually beginning November 1, 2021 through November 1, 2030.

In September 2016, the State issued \$136.0 million of 2016 Series A general obligation commercial paper notes to be used to fund previously issued general obligation extendible municipal commercial paper notes. A portion of the previously issued general obligation extendible municipal commercial paper notes were issued for borrowing purposes for the University.

In October 2016, the State issued \$324.4 million of general obligation bonds. The bonds are to be used for the acquisition, construction, development, extension, enlargement or improvement of land, water, property, highways, buildings, equipment or facilities for public purposes. The interest rates associated with the bonds were set at 4.0 to 5.0 percent payable semiannually beginning May 1, 2017. The bonds mature annually beginning May 1, 2018 through May 1 2037. The total par amount of the 2016 Series D bonds issued for University purposes was \$17.1 million; additional purchase premium proceeds from this issue were also applied for University purposes.

In March 2017, the State issued \$335.3 million of general obligation bonds. The bonds are to be used for the acquisition, construction, development, extension, enlargement or improvement of land, water, property, highways, buildings, equipment or facilities for public purposes. The interest rates associated with the bonds were set at 4.0 to 5.0 percent payable semiannually beginning November 1, 2017. The bonds mature annually beginning May 1, 2022 through May 1, 2037. The total par amount of the 2017 Series A bonds issued for University purposes was \$88.9 million; additional purchase premium proceeds from this issue were also applied for University purposes.

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UNIVERSITY OF WISCONSIN SYSTEM

Required Supplementary Information and Notes to Required Supplementary Information

Years Ended June 30, 2016 and 2015

Required Supplementary Information

University of Wisconsin System's Proportionate Share of the Net Pension Liability (Asset)

Wisconsin Retirement System

	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (asset)	13.59%	13.44%
Proportionate share of the net pension liability (asset)	\$ 220,794,780	\$ (330,166,674)
Covered-employee payroll	\$ 1,924,520,818	\$ 1,896,092,723
Proportionate share as a percentage of covered payroll	11.47%	17.41%
Plan's fiduciary net position as a percentage of the total		
pension liability	98.2%	102.74%

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year

GASB standards require the presentation of 10 years of information. Because fiscal year 2015 was the first year for reporting this information, a full 10-year schedule will not be available until fiscal year 2024.

University of Wisconsin System's Pension Contributions

Wisconsin Retirement System

	<u>2016</u>			<u>2015</u>	
Contractually required contributions	\$	131,542,672	\$	133,468,069	
Contributions recognized in relation to the contractually					
required contributions	_	<u>131,542,672</u>		133,468,069	
Contribution deficiency (excess)	\$	-	\$	-	
Covered-employee payroll Contributions recognized as a percentage of covered-	\$	1,924,520,818	\$1	,896,092,723	
employee payroll		6.84%		7.04%	

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year

GASB standards require the presentation of 10 years of information. Because fiscal year 2015 was the first year for reporting this information, a full 10-year schedule will not be available until fiscal year 2024.

Notes to Required Supplementary Information for the Year Ended June 30, 2016

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes in assumptions. There were no changes in the assumptions.

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Years Ended June 30, 2016 and 2015

SUPPLEMENTAL INFORMATION

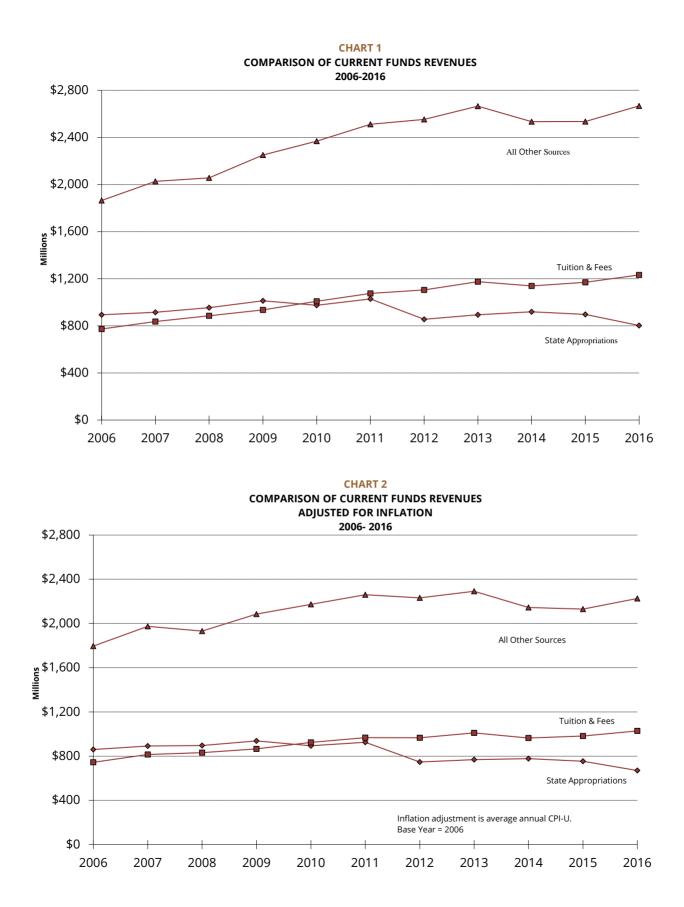
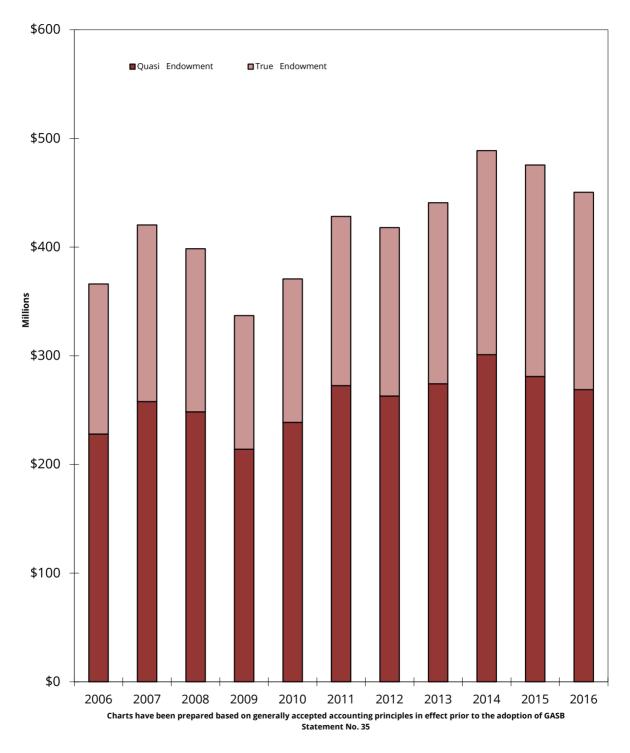


CHART 3 UNIVERSITY-CONTROLLED ENDOWMENTS 2006-2016



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