

2009-11 UW System Biennial  
Operating Budget Request

BOARD OF REGENTS

That, upon recommendation of the President of the University of Wisconsin System, the Board of Regents approves the submission of its 2009-11 Biennial Operating Budget request, totaling an ongoing increase of \$124.1 million in GPR/Fees, including the Growth Agenda, and Estimated Cost to Continue Requests; an ongoing increase of \$70.2 million in Program Revenue Requests; Statutory Language Changes; and Performance Measures. The Board delegates authority to the UW System President to make minor changes as needed to the Cost to Continue request prior to the statutorily required September 15, 2008 submission date.

BOARD OF REGENTS

Resolution:

That, upon the recommendation of the President of the University of Wisconsin System, the 2009-11 Capital Budget be submitted to the Department of Administration and the State Building Commission. The 2009-11 Capital Budget request includes the following:

1. Enumeration of twelve projects at a cost of \$139.7 million General Fund Supported Borrowing (GFSB) and \$24 million Program Revenue Supported Borrowing (PRSB).

Note: \$97.4 million of 2009-11 General Fund Supported Borrowing was advance enumerated in the 2007-09 Capital Budget and will become available on July 1, 2009 for three major projects.

2. Enumeration of sixteen projects funded by non-GFSB sources (\$257.0 million PRSB and \$88.9 million Gift/Grant Funds).
3. Advance Enumeration of three pre-design projects at a cost of \$155.5 million GFSB, \$7.2 million PRSB, and \$69 million Gift/Grant Funds for the 2011-13 biennium with GFSB funding to become available on July 1, 2011.
4. Enumeration of \$130 million GFSB and \$25 million PRSB for UW maintenance, repair, and renovation projects through the State Building Commission's All Agency program.
5. That the Board authorizes the UW System President or designee to adjust individual project budgets as necessary in the development of the final 2009-11 Capital Budget recommendation with the Wisconsin Department of Administration.



**2009-11  
Biennial  
Operating &  
Capital  
Budget**

The University of  
Wisconsin System  
August, 2008

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# BOARD OF REGENTS 2009-11 BIENNIAL BUDGET

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## A. EXECUTIVE SUMMARY AND BACKGROUND

## **2009-11 UW SYSTEM BIENNIAL BUDGET**

### **EXECUTIVE SUMMARY**

#### **BACKGROUND**

The 2009-11 Biennial Budget request for the University of Wisconsin System is a continuation of the Growth Agenda for Wisconsin. The Growth Agenda was first introduced by UW System President Kevin Reilly at the February, 2006 meeting of the Board of Regents. The Growth Agenda includes three strategic goals that reflect broad consensus: Growing People, Growing Jobs, and Growing Communities.

Under these strategic goals, the UW System will seek to:

- Produce more baccalaureate degree holders by creating more seats in UW classrooms, enrolling more working adults, helping prepare more young people for college, expanding transfer opportunities, and keeping college affordable for Wisconsin citizens.
- Create more well-paying jobs by helping address business needs; by developing online, accelerated and collaborative programs to meet regional needs; and by transforming research into well-paying, knowledge based jobs.
- Grow communities by expanding college offerings in high school, engaging with the community, and increasing access to education for all Wisconsin citizens.

The Governor's 2009-11 Major Budget Policies document reinforces the Growth Agenda as a priority for the state. Among the top priorities for the state, the Governor listed access to higher education for all Wisconsin citizens, and implementation of Grow Wisconsin initiatives that support high-skill/high-wage employment. The Growth Agenda includes initiatives that directly address both of these priorities. The Governor's 2009-11 budget instructions asked state agencies not to submit requests for increased state (GPR). However, in recognition of the UW System as a major engine of economic growth for the state, the budget instructions include a specific exemption that allows the UW System to submit initiatives for instruction and research activities focused on economic growth.

The Governor's and Department of Administration's (DOA) 2009-11 major policy guidelines are included in the reference section. The instructions require agencies to prepare plans to absorb a ten percent (10%) permanent base cut in administrative operations. The Board of Regents will review the UW System reduction plan in November, prior to the due date. State agencies are also directed to plan how they might reduce the size of the work force without layoffs. Making such reductions, if required, would be a significant challenge, given that the UW System spends 56% less than the national average per student for institutional support (higher education's definition of administration) and 28% less than the Midwest average in dollars per gross square foot for operations and maintenance of facilities. This equates to \$125 million less in institutional support and \$39 million in facilities operations than if we were at the national and midwest averages.

## **OPERATING BUDGET REQUEST**

This document includes the 2009-11 biennial budget request for GPR/Fee funded Growth Agenda initiatives and cost to continue. It also includes program revenue requests, statutory change requests, and performance measures. This document does not include a request for new faculty and staff pay plan or benefit increases for the biennium. That request is typically presented to the Board of Regents in late fall of even numbered years and forwarded to the Office of State Employment Relations (OSER) before the end of the calendar year.

## **GROWTH AGENDA FOR THE STATE OF WISCONSIN**

As noted, the Board of Regents and the Governor have identified access to higher education for all Wisconsin residents and implementation of initiatives to support high-skill, high-wage employment as priorities for the 2009-11 biennial budget. The University of Wisconsin System has been, and will continue to be, a key player in meeting these goals. The GPR/Fee operating budget request focuses on Growing People, Growing Jobs, and Growing Communities, with a particular emphasis on helping to grow the Wisconsin economy through expanded research and technology transfer initiatives.

### Growing People

The initiatives included in the 2009-11 Biennial Budget request would allow the UW System to provide additional access for more than 7,000 students. Many of these initiatives target adult non-traditional students, who are more likely to remain in the state following graduation. The UW Colleges and UW-Extension, in particular, seek to increase adult student participation by developing six (6) additional online degree programs, four bachelor's degrees and two master's degree programs, working collaboratively with UW System four-year institutions. UW-Oshkosh plans to increase the number of adult students on campus and UW-Superior will provide additional support services for adult students through a One-Stop Adult Center that will utilize a combination of paper information, web services, and personal support to reduce the number of visits a student must physically make to the campus. [In addition, UW System institutions have worked, and will continue to work, with one another and the Wisconsin Technical College System to expand opportunities for Wisconsin citizens to participate in collaborative programs while reducing unnecessary duplication.]

The Growth Agenda also includes plans to increase traditional enrollment and student success at six of the four year institutions as well as the UW Colleges and Extension. UW-Green Bay, UW-Oshkosh, UW-Whitewater, UW Colleges, and UW-Extension will focus on increasing access while UW-Parkside and UW-Superior will focus on improving success of students as demonstrated through increased retention and graduation rates. UW-La Crosse will increase enrollment through its differential tuition initiative, approved by the Board in December 2007, and maintain access of low income students through a request for additional financial aid to offset the impact of the increased tuition.

## Growing Jobs

The second component of the UW System's budget request seeks to increase jobs in the state through technology and workforce development. UW-Milwaukee's "Powering Southeastern Wisconsin's Knowledge Economy Phase II" initiative requests seed money for selected research projects, anticipates cluster hires in areas of regional strength, and plans support for the creation of two new schools. The budget request also seeks resources to maintain the federal grant funding that flows through UW-Madison to support graduate education; to expand engineering education to UW-Washington County and UW-Sheboygan through a collaborative program with UW-Platteville; to create seamless, dual enrollment degree programs in Agricultural sciences, as well as to develop a Tissue and Cellular Innovation Center at UW-River Falls; to develop an Institute for Sustainable Technology and majors to meet regional needs at UW-Stevens Point; and to support the development of a Discovery Center at UW-Stout where students and faculty could address applied research projects.

## Growing Communities

The third component of the UW System's budget request addresses state and community needs. UW-Platteville will develop the Pioneer Engagement Center which will serve as a portal for matching scholarly resources with needs in civic, nonprofit, business, and other community ventures. UW-Eau Claire will increase access to its Applied Behavior Analysis program to meet the state's need for additional graduates to work with autism and other developmental disabilities.

## Productivity

The UW System stretches its base resources through improved productivity and efficiency in order to limit its need for new state resources. The UW System has demonstrated these improvements in a number of different ways:

- The UW System has increased student enrollment by 20,306 FTE students over the past 10 years (an 18% increase), while experiencing significant state budget reductions.
- The System has decreased the number of credits to degree from a systemwide average of 145 credits in 1993-94 to 134 credits in 2006-07. The average reduction of 11 credits to degree has opened up seats in UW System classrooms for an additional 13,500 FTE students.
- The UW System's four year universities offer more than 50 baccalaureate and graduate programs at UW College campuses, providing greater access to degrees without unnecessary duplication.
- UW-Madison has expanded access through its UW Connections program in which students complete lower division courses at a two-year public college and then enroll at UW-Madison to earn a bachelor's degree. UW-Madison has established a similar agreement with UW-Green Bay and other UW System institutions offer similar programs with local technical colleges.

- UW System institutions have more than doubled the number of distance education offerings and enrollments over the past five years. In the past year, distance education offerings increased 25 percent and headcount enrollments exceeded 46,000.

These improvements have garnered national recognition. In December, 2005, the UW System was ranked by the National Center for Higher Education Management (NCHEMS) as fourth most productive nationally in the public research sector (UW-Madison and UW-Milwaukee) and fifth most productive nationally in the public comprehensive sector (the eleven four-year UW Comprehensive Universities) relative to resources.

The UW System is committed to searching for ways to improve productivity. However, to maintain the quality of a UW degree, further increases in enrollment need to be matched with increases in state resources

#### Cost-to-Continue and Program Revenue Initiatives

Cost-to-Continue initiatives (Section B, Page B-21) are determined in consultation with DOA. These requests fund items that DOA has agreed are needed to maintain an agency's base budget for ongoing operations. The majority of these items are related to pay plan and fringe benefit increases previously approved by the Joint Committee on Employment Relations (JCOER). Estimated utility costs for new buildings and funding for maintenance of the UW-Madison-cogeneration plant are also included. These utility estimates for new space do not include increased maintenance costs for other. Nor do they include utility inflation factors, which will need to be added by DOA, to fully reflect cost increases for the 2009-11 biennium.

The Program Revenue Requests (Section B, Page B-23) represent estimated increases in funding needed to reflect projected growth and cost increases during the 2009-11 biennium. Program Revenue funds will need to be generated in order to be spent.

#### Statutory Language Changes

Statutory Language Changes (Section B, Page B-24) include proposals that would enable the UW System to use resources more efficiently, streamline procedures, eliminate costly duplication, and make technical corrections. With these increased efficiency measures, the UW System would be better equipped to manage resources more effectively in an era of limited state funding.

### **CAPITAL BUDGET**

The 2009-11 Capital Budget request:

1. Seeks General Fund Supported Borrowing (GFSB) for 15 Major Projects totaling \$237 million (including \$97.4 million for three projects already enumerated).
2. Includes a six-year plan that anticipates funding approximately 30 Major Projects totaling \$773 million GFSB by 2015.

3. Includes \$130 million GFSB for the UW System share of the state's All Agency Fund for maintenance, repair, and renovation. To accomplish this goal, the total state fund should be \$200 million.
4. Requests enumeration of sixteen projects funded by non-GFSB (\$257.0 million Program Revenue Supported Borrowing and \$88.9 million Gift/Grant Funds).

## **PERFORMANCE MEASURES**

The DOA budget instructions (see Reference section) require agencies to update the performance measures that were developed and submitted with each biennial budget request, beginning in 2003-05. This section (Section E, page E-1) includes updates for the following four performance measures:

- Enrollments
- Retention of Students to the Second Year
- Graduation Rates
- Contribution to Wisconsin Income

The Performance Measure updates will be provided at the August Board meeting.

## **REQUESTED ACTION**

Approval of Resolutions I.a (operating budget), and I.b (capital budget), to advance these items to the Department of Administration in compliance with state statutes, to request funding increases for 2009-11, to request certain statutory changes, and to update performance measures.

## **RELATED REGENT POLICIES**

GPR Ranking Criteria for the 2009-11 Capital Budget (Resolution 9425, December 2007)  
Long Range Plan for Facilities Maintenance Plan (Resolution 8277, December 2000)  
Funding of University Facilities Capital Costs (Policy 90-3)

**UNIVERSITY OF WISCONSIN SYSTEM**  
2008-09 Operating Budget

<b>Total Budget:</b>	<b>\$4.731 Billion</b>	
Less Federal Funds:	- 1.108	Federal Funds include funding for: educational opportunity grants, student loans, Pell grants, nursing loans, work study, federal indirect cost reimbursement and research.
Less Gifts, Grants & Contracts:	- .537	Gifts, Grants and Contracts include: gifts, grants and bequests for loans, for purposes laid out in the bequest; and grants for specific entities (forestry cooperatives, for example)
Less Auxiliaries, Hospitals, and Other Receipts:	- .915	Auxiliaries, Hospitals and Other Receipts include: housing, food services, student union, textbook sales, parking, and hospitals and athletics.
<hr style="width: 50%; margin: 0 auto;"/>		
<b>GPR/Fee Total:</b>	<b>\$2.171 Billion</b>	
GPR:	1.190 Billion	
Tuition:	.981 Billion	
Less Restricted GPR	- .330	Restricted GPR includes funding for: debt service, energy costs, State Lab of Hygiene, industrial & economic development research, distinguished professorships, Veterinary Diagnostic Lab, and Extension outreach.
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<b>Net for Educating Students:</b>	<b>\$1.841 Billion</b>	
<b>\$860 Million GPR</b>	<b>\$981 Million Tuition</b>	

**B. 2009-11 BIENNIAL OPERATING BUDGET REQUEST**

UNIVERSITY OF WISCONSIN SYSTEM  
2009-11 BIENNIAL BUDGET  
NEW GPR/FEE FUNDED INITIATIVES

	<u>FY 10</u>	<u>FY11 Increase</u>	<u>Ongoing Base FY 09-11</u>	<u>Biennial Increase</u>
Faculty Recruitment and Retention	5,000,000	5,000,000	10,000,000	15,000,000
Library Research Infrastructure	0	6,000,000	6,000,000	6,000,000
Increased Baccalaureate Degrees:				
Colleges & Extension	0	2,500,000	2,500,000	2,500,000
Green Bay	0	3,600,000	3,600,000	3,600,000
La Crosse	335,200	500,000	835,200	1,170,400
Oshkosh	0	2,300,000	2,300,000	2,300,000
Parkside	0	584,500	584,500	584,500
Superior	0	789,900	789,900	789,900
Whitewater	0	2,805,800	2,805,800	2,805,800
Technology & Workforce Development:				
Madison	3,023,900	2,226,100	5,250,000	8,273,900
Milwaukee	0	10,000,000	10,000,000	10,000,000
Platteville & Colleges	0	780,500	780,500	780,500
River Falls	0	1,705,900	1,705,900	1,705,900
Stevens Point	0	1,702,800	1,702,800	1,702,800
Stout	0	657,800	657,800	657,800
Community Outreach/Public Service:				
Eau Claire	0	941,800	941,800	941,800
Platteville	0	509,400	509,400	509,400
<b>GPR Request</b>	<b>6,609,100</b>	<b>30,935,800</b>	<b>37,544,900</b>	<b>44,154,000</b>
<b>Fee (Tuition) Request</b>	<b>1,750,000</b>	<b>11,668,700</b>	<b>13,418,700</b>	<b>15,168,700</b>
<b>GPR/Fee Request</b>	<b>8,359,100</b>	<b>42,604,500</b>	<b>50,963,600</b>	<b>59,322,700</b>

Rules of thumb for tuition and GPR increases are provided in the Reference section.

UNIVERSITY OF WISCONSIN SYSTEM  
2009-11 BIENNIAL BUDGET  
ESTIMATED COST TO CONTINUE

	<u>FY 10</u>	<u>FY11 Increase</u>	<u>Ongoing Base FY 09-11</u>	<u>Biennial Increase</u>
Full Funding of June 2009 2% Increases	24,376,600	0	24,376,600	48,753,200
Classified Increases Above 2%, 1% ,and 2%	6,385,100	0	6,385,100	12,770,200
2006-07 & 2007-08 Craftworker Increases	366,100	0	366,100	732,200
Full Funding of Fringe Benefits	19,170,000	0	19,170,000	38,340,000
2006-07& 2007-08 Pay PRAs and DCAs	1,983,600	0	1,983,600	3,967,200
Smith Lever Increases	221,200	0	221,200	442,400
2009-11 New Space and Co-Gen Utilities	6,901,400	3,716,100	10,617,500	17,518,900
Maintenance Funding for New Space	2,220,400	2,891,600	5,112,000	7,332,400
Full Funding of Lease & Directed Moves	165,700	4,600	170,300	336,000
M&D Financial Aid Increases	768,700	811,000	1,579,700	2,348,400
Student Technology Fee Increases	106,900	1,089,100	1,196,000	1,302,900
Increases in Insurance Premiums	1,915,800	0	1,915,800	3,831,600
<b>GPR Request</b>	<b>45,123,100</b>	<b>5,098,700</b>	<b>50,221,800</b>	<b>95,344,900</b>
<b>Fee (Tuition) Request</b>	<b>19,458,400</b>	<b>3,413,700</b>	<b>22,872,100</b>	<b>42,330,500</b>
<b>GPR/Fee Request</b>	<b>64,581,500</b>	<b>8,512,400</b>	<b>73,093,900</b>	<b>137,675,400</b>
<b>New Initiatives and Cost to Continue (Combined)</b>				
<b>GPR Request</b>	<b>51,732,200</b>	<b>36,034,500</b>	<b>87,766,700</b>	<b>139,498,900</b>
<b>Fee (Tuition) Request</b>	<b>21,208,400</b>	<b>15,082,400</b>	<b>36,290,800</b>	<b>57,499,200</b>
<b>GPR/Fee Request</b>	<b>72,940,600</b>	<b>51,116,900</b>	<b>124,057,500</b>	<b>196,998,100</b>

## **Recruitment and Retention of Faculty, Research, and Instructional Academic Staff**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$3,250,000	\$3,250,000	\$6,500,000
Fees (Tuition)	\$1,750,000	\$1,750,000	\$3,500,000
GPR/Fees	\$5,000,000	\$5,000,000	\$10,000,000

In order to help achieve the Governor's goals of increasing federal funds returning to the state of Wisconsin and providing access to higher education for all Wisconsin citizens, the UW System must continue to recruit and retain top faculty and staff. This requires competitive, market based salaries. The requested funds will provide a mechanism beyond regular pay plan to address critical recruitment and retention needs. This will allow institutions to compete with others in higher education and reduce the loss of our faculty, research, and instructional academic staff who are sought by other institutions, and allow them to "be in the market" for new, bright academic talent.

At the end of the 2001-03 biennium, the UW System was within 4% of its peers in the average salary paid to faculty and staff. However, the salary increases provided by the state in subsequent years have averaged less than those of peer institutions, and the distance between UW System faculty and their peers has increased. A preliminary assessment of salary data indicates that, when the salaries are adjusted for inflation, UW faculty will end the 2007-08 fiscal year 9.9% behind their peers. The pay plan increase of 3.02% in the 2008-09 fiscal year, paired with the recruitment and retention fund, is expected to decrease the gap slightly to 9.4%. The UW System will submit a 2009-11 pay plan request to the Office of State Employment Relations (OSER) later this year but a gap of this magnitude will be very difficult to close.

This funding request will build upon the \$10 million of ongoing funding provided by the Governor and the Legislature in the 2005-07 and 2007-09 budget. That funding has been helpful in retaining some faculty, but more resources are needed. The new funding would only be used in selective cases to compete with other outside offers or to bring salaries that are significantly out-of-market closer to market in areas of high demand. These funds do not replace the core need to improve salaries for all faculty and academic staff, which will be addressed in the overall pay plan requested by the Board and recommended by OSER in future years.

**Outcomes:** Between 500 and 1,000 faculty and staff will be recruited or retained through the use of these funds.

## Advantage Wisconsin: Growing the Research Infrastructure

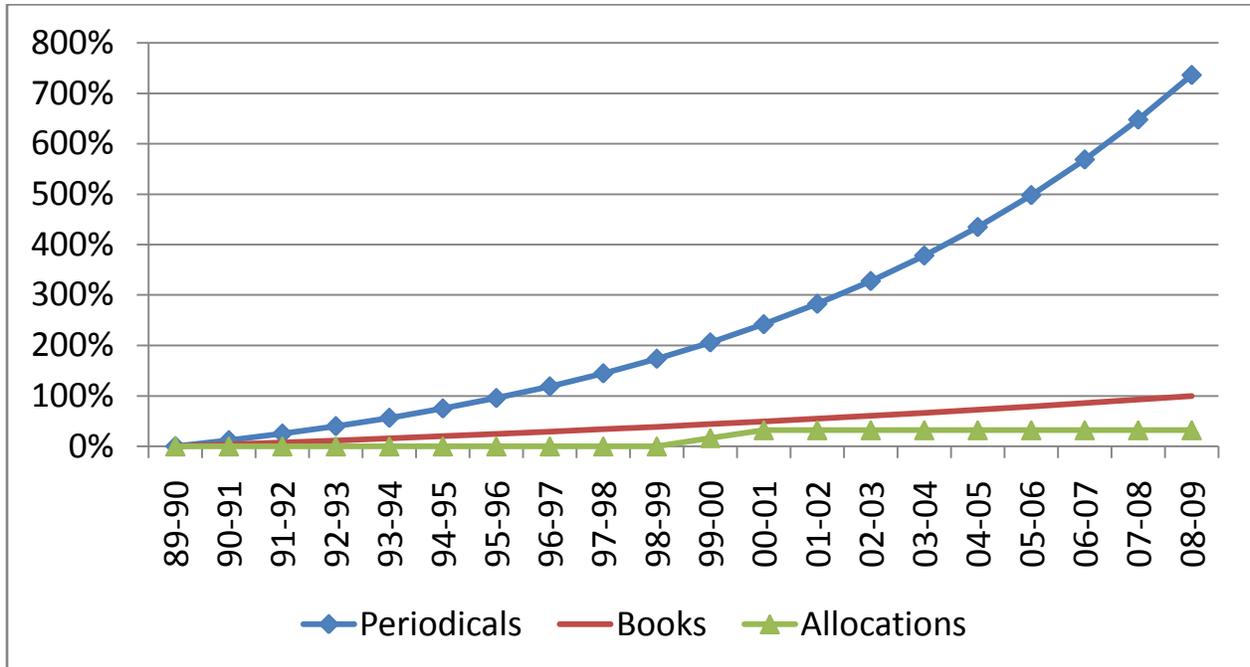
	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$3,900,000	\$3,900,000
Fees (Tuition)	\$0	\$2,100,000	\$2,100,000
GPR/Fees	\$0	\$6,000,000	\$6,000,000

This initiative will provide funding to expand access to electronic library content for UW System students, faculty, and staff. It will also serve to increase availability of UW-Madison's electronic collections to a greater number of faculty across the system. Overall benefits will include:

- Recruiting, retaining, and graduating the best and brightest undergraduate and graduate students by equipping them with the information and tools they need to do their best work
- Expanding student participation in research to achieve a more competitive intellectual edge system-wide
- Attracting and retaining a highly accomplished faculty whose expertise and drive contribute to the discovery and dissemination of knowledge
- Supporting the production of technologies and products that generate license fees and spur the creation of start-up companies, which tend to arise and flourish within 50 miles of the "home" university
- Accelerating grant awards and related revenue flows to the UW System by providing faculty with access to the most comprehensive, up-to-date knowledge base
- Fostering more R&D at state and local government agencies through connections with UW library resources.

In recent decades, the information marketplace has exploded with new areas of knowledge that must be supported by libraries. This has been compounded by staggering cost increases for periodicals. A growing gap exists between cost increases and allocation increases. This relationship, which is illustrated on the next page, has had a devastating effect on faculty research, limiting their ability to keep up-to-date in their field, to pass knowledge on to their students, and to ultimately transfer their research into economic growth for the state. All campuses are reporting grave difficulties attracting and retaining quality faculty in the absence of core information resources. Inadequate electronic resources also impact campus' ability to compete for research grants because it takes too long to retrieve materials through interlibrary loan. Bringing the UW System to a competitive level with its peers would require more than \$20 million. Full funding of this initiative will help begin to address the problem of limited resources that is hindering the UW System's research infrastructure.

## Library Periodical and Book Price Increases and Funding Allocation Increases 1989-90 Through 2008-09



**Outcomes:** Full funding of this initiative will expand access to many of the core resources in a wide range of subject areas, with emphasis in the biomedical and life sciences. Research grants and related revenue flows will result from high quality faculty research supported by the new research infrastructure. Additional funds will be generated through license fees.

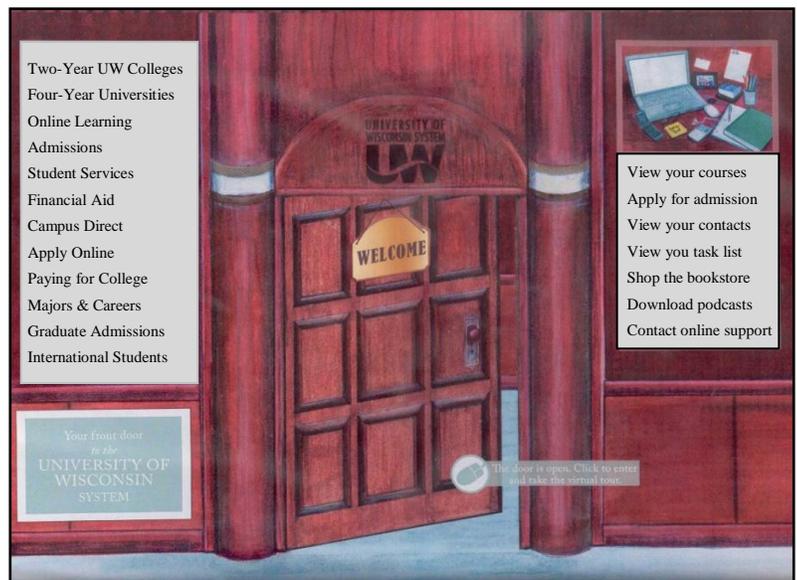
**UW Colleges and Extension: The Adult Student Initiative (ASI) – Phase 2**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$1,625,000	\$1,625,000
Fees (Tuition)	\$0	\$875,000	\$875,000
GPR/Fees	\$0	\$2,500,000	\$2,500,000

Continuing education has two themes: 1) advocate on behalf of adult students and 2) incubate new programs and ideas in conjunction with campuses. The Adult Student Initiative (ASI) meets both of these themes. Online and hybrid course formats support the needs of place-and time-bound adult students. And, as comprehensive universities have the ability to grant degrees, the Initiative requires collaboration across the UW System to be successful.

ASI Phase 1 began to address the growing need for online programs in Wisconsin by increasing the number of online courses. Six campuses partnered with UW Colleges and Extension to develop online programs, and 703 new students have been registered. ASI Phase 1 received \$2.55 million in the 07-09 biennium.

ASI Phase 2 will build on ASI Phase 1 by creating a centralized, online, adult community. This community will allow learners to discuss coursework with instructors, communicate with other students, and network with potential employers. Centralized support and academic counseling services will also be created.



Additionally, ASI Phase 2 creates a centralized portal and unified branding for UW online courses. An example is shown above. This will allow students to find an appropriate program offered by institutions across the system through a single portal. ASI Phase 2 will also create the Wisconsin Knowledge Portfolio, which is an online information community that consists of programs, courses, and other learning opportunities for students across their lifetimes

**Outcomes:**

- Double ASI-supported online enrollments from 4,500 to 9,000 by 2014.
- Add four new online bachelor’s degrees and two online master’s degrees by 2014.
- Add five UW Colleges faculty positions that focus on online instruction and serve adults and nontraditional students.
- Launch the Wisconsin Knowledge Portfolio by 2013.

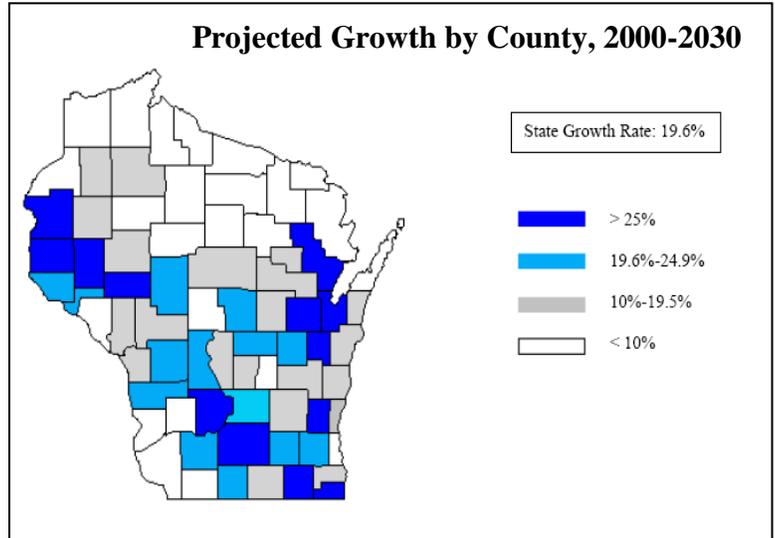
**Supporting Funds:** \$540,000 in reallocated base money to fund three Statewide Field Advisors and a public awareness campaign.

## 2009-11 INSTITUTIONAL DINS

### UW-Green Bay: Northeastern Wisconsin's Growth Agenda for UW-Green Bay Phase II

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$2,340,000	\$2,340,000
Fees (Tuition)	\$0	\$1,260,000	\$1,260,000
GPR/Fees	\$0	\$3,600,000	\$3,600,000

The Growth Agenda for UW-Green Bay was presented in 2007-09 as a three-biennium plan to increase access to baccalaureate degrees in the New North and position UW-Green Bay to better serve the needs of a dynamic, rapidly-diversifying region. The Department of Administration projects that Brown, Outagamie, and Calumet counties will grow by more than 25 percent between 2000 and 2030. This region also includes greater Green Bay, Wisconsin's second-largest manufacturing area and its third-largest metropolitan area.



The population of Green Bay's Metropolitan Statistical Area has jumped 6.6% since 2000. Due to current enrollment demand, UW-Green Bay cut off freshman applications on April 15 for Fall 2008.

Phase II will increase enrollment by an additional 612 students. Enrollment will increase by 153 (headcount) students per year from Fall 2011 to Fall 2014. Additionally, the University will open three new centers: the Center for Environmental Management and Business, which will build on UW-Green Bay's interdisciplinary approach to environmental issues; the Entrepreneurial and Innovation Resource Center, which will draw on university expertise to promote entrepreneurship and practical regional problem solving; and the Center for First Nations Studies, which will help teachers meet the state mandate that everyone seeking a Wisconsin teacher's license study the state's Native American tribes and bands.

UW-Green Bay received \$1.71 million in the 2007-09 biennium for the Growth Agenda for UW Green Bay Phase I.

**Outcomes:** Increase headcount enrollment by 612 students (524 FTE) by Fall 2014.

## UW-La Crosse: Financial Aid

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$335,200	\$500,000	\$835,200
Fees (Tuition)	\$0	\$0	\$0
GPR/Fees	\$335,200	\$500,000	\$835,200

An undergraduate differential tuition at UW-La Crosse was approved by the Board of Regents in December 2007 in order to provide more access for Wisconsin residents to earn a college degree and to hire additional faculty and staff to enhance quality and academic excellence. The differential tuition allows UW-La Crosse to grow undergraduate enrollments by at least 500 additional students over the next three to five years and hire at least 75 additional faculty and 20 additional staff over the next five years in order to improve academic quality and enhance the undergraduate experience.

Beginning in the 2008-09 academic year, tuition for newly enrolled undergraduate students will increase \$250 per semester (\$500 per year), with an additional \$250 per semester (\$500 per year) increase in the 2009-10 academic year, for a total annual differential tuition of \$1,000. This budget initiative seeks state-supported financial aid to ensure that cost is not a barrier for students attending UW-La Crosse. The financial aid requested in this initiative would be equivalent to 25% of the tuition revenue generated through the differential tuition.

The 2007-09 Biennial Budget provides \$901,400 for the UW-La Crosse Initiative in 2008-09, including \$664,800 GPR, of which \$225,400 GPR (25% of the total funding for the Initiative) can be used for financial aid. This initiative also requests legislative authorization for the entire \$664,800 GPR to be used for financial aid, which will allow UW-La Crosse to provide GPR-funded financial aid awards to students who may otherwise not enroll in college or would be required to use loans to finance their higher education. These additional financial aid funds, which will be awarded as “last dollar” grants after all other financial aid has been allocated, will provide significant relief to low- and middle-income students and families and will ensure that the differential does not negatively impact the ability of all Wisconsin families, regardless of income, to benefit from the increased access to the campus.

**Outcomes:** Increase financial aid by \$835,200 on an ongoing basis; and support UW-La Crosse’s efforts to increase enrollment by 500 students and maintain accessibility for Wisconsin residents.

## UW-Oshkosh: The Growth Agenda for Northeastern Wisconsin's New North Phase II

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$1,495,000	\$1,495,000
Fees (Tuition)	\$0	\$805,000	\$805,000
GPR/Fees	\$0	\$2,300,000	\$2,300,000

In northeastern Wisconsin, approximately 19% of residents over age 25 hold a bachelor's degree, which is lower than the Wisconsin average of 25% and still lower than the national average of 27%.

Furthermore, many Northeastern Wisconsin counties are projected to be among the fastest growing counties in the state. The Growth Agenda for Northeastern Wisconsin's New North is a three-biennium plan to meet these needs and has already increased enrollment by 480 students. Across all three phases, enrollment increases are projected to exceed 1,200 students. UW-Oshkosh received \$2.53 million in the 07-09 biennium for the first phase of its plan.

This initiative will support 250 additional students and provide academic offerings and core services for 730 students – including those enrollments added in phase I. The initiative has three components: 1) Program Expansion, 2) New Programs, and 3) Student and Faculty Development.

*Program Expansion.* This initiative increases enrollment in high-demand areas such as Biology/Microbiology, Health Care, Nursing, and Environmental Studies. Funding will also increase online and hybrid course access for working adults and special education teacher licensure. Support will also be given to the Graduation Program, which facilitates working adult degree completion, and the Environmental Studies program.

*New Programs.* New programs are needed to educate more and better-prepared graduates in high-demand occupations. For example, UW-Oshkosh will join with the Wisconsin Technical Colleges and UW Colleges to offer a collaborative nursing program in other areas of the state. UW-Oshkosh will also work with UW-Platteville and UW-Stevens Point to develop the Nanochemistry Major. This initiative includes the formation of the Rural Education Center, which will help schools develop low-cost programs to attract teachers and offer Bachelor of Liberal Studies and Bachelor of Applied Studies programs. An Innovation and Creativity Center will train graduates with the skills to develop competitive, new products.

*Student and Faculty Development.* Funding will advance faculty pedagogy and research through the Student/Faculty Collaborative Research Program and the Faculty Development Program. To meet student needs and decrease internal educational equity gaps, funding will also support a wide range of student services and development programs.

### **Outcomes:**

- Increase headcount enrollment by 250 to 13,275 by 2012.
- Increase the first-year student retention rate 6% to 77% by 2012.
- Increase student of color enrollment 15% to 940 by 2012.
- Increase the six-year graduation rate at any UW institution 7% to 57% by 2012.
- Increase older adult undergraduate students by 150 to 1,850 by 2012.
- Increase the annual number of degrees conferred by 100 to 2,100 by 2012.
- Decrease credits to degree from 145 to 135 by 2012.
- Significantly increase National Survey of Student Engagement (NSSE) scores by 2012.

### **Supporting Funds:**

- UW-Oshkosh has begun the silent phase of its first comprehensive fundraising campaign, seeking at least \$24 million over a five-year period.
- Student differential tuition generates approximately \$1 million annually for advising, career development, academic support, and counseling programs.

**UW-Parkside: Increasing Retention and Graduation Rates by Improving Basic Math Skills**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$379,900	\$379,900
Fees (Tuition)	\$0	\$204,600	\$204,600
GPR/Fees	\$0	\$584,500	\$584,500

UW-Parkside has established itself as a campus of opportunity by providing access to first-generation college students (69.6% of new freshmen), students of color (21.9% of undergraduates), and adult students. Because of this access mission and the prevailing service area demographics, UW-Parkside serves a disproportional percentage of students that are underprepared for college-level math. Of the 906 freshmen in Fall 2006, 56% placed into remedial math - 18% were at the arithmetic level and 38% were at the elementary algebra level. In the 2006-07 academic year, 33% of fall-term, full-time freshmen were on academic probation after the first semester. Only 31% of those on probation returned the following fall.

The initiative expands promising remedial math pilots to improve both the quality and quantity of remedial math instruction. UW-Parkside will double the amount of class time for all remedial math courses, double the amount of class time for one quarter of the Algebra I courses, reduce the course size of all augmented courses, incorporate ALEKS and MyMathLab software into course curricula, and expand the number of permanent faculty and staff class-time hours to eliminate the dependence on adjuncts. Additionally, 56 new peer tutors will support the improved curriculum. The existing Teaching and Learning Center will provide instruction to faculty and staff on working with high-risk students, students with math deficiencies, diverse learning styles, and the new math software.

With stronger math skills, students can be more successful in higher-level courses and degree attainment. Nationally, the average salary of a high school graduate was \$34,002; the average salary of a baccalaureate degree holder was \$59,382. Over a lifetime, the increased earning potential of each student made possible by an investment in education will benefit the student, region, and state. Of the university's 16,000 alumni, 85% live and work in the region.

UW-Parkside received \$1.22 million in the 07-09 biennium for retention under the *Foundation for Success* initiative.

**Outcomes:** Successfully retain an additional 132 students over six years and dramatically improve educational quality for all remedial math students.

**Supporting Funds:** UW-Parkside has invested \$77,019 to date in the on-going math initiative pilots.

## UW-Superior: Advantage Wisconsin

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$513,400	\$513,400
Fees (Tuition)	\$0	\$276,500	\$276,500
GPR/Fees	\$0	\$789,900	\$789,900

The Advantage Wisconsin Initiative has four components: the 1) One-Stop Adult Center; 2) student career services; 3) American Sign Language (ASL) interpreter; and 4) liberal arts language curriculum.

*One-Stop Adult Center.* At UW-Superior, 29% of students are over age 24. These non-traditional and reentry student have unique and diverse needs. To support increased access, persistence, and success, UW-Superior will establish a One-Stop Adult Center. The Center will provide a combination of paper information, web services, and personal support so that adult students will not have to visit multiple offices on campus. The Center will offer pre-admission counseling, educational planning, prior learning assessments, and financial aid functions.

*Student Career Services.* The initiative will also support an expansion of career services for students and alumni. Career Services is housed in the Office of Academic and Career Advising. For the entire campus of 2,753, the office is staffed by one academic staff position and one clerical position. This initiative will add two full-time staff members and student employees.

*ASL Interpreter.* Disability Services will hire a full-time ASL interpreter. UW-Superior must currently pay higher rates per hour for out-of-town interpreters and must pay for point-to-point travel and mileage expenses. An ASL interpreter on staff who also has real-time captioning skills will assist many of the hard-of-hearing students who are not trained in sign language. This approach will ensure a more cost-effective and higher quality experience for students at the institution.

*Liberal Arts Language Curriculum.* In support of the campus's liberal arts mission, UW-Superior will hire a Japanese instructor. The Higher Learning Commission of the North Central Association of Colleges and Universities (NCA) Site Team specifically recommended that UW-Superior implement "generally accepted features" of a liberal arts-based educational experience and that core features consistent with that experience be integrated across the curriculum. In order to successfully establish itself as a public liberal arts college, UW-Superior must make a significant investment in language study.

These four components of the Advantage Wisconsin initiative will enable UW-Superior to retain more students and graduate more Wisconsin citizens that respect diverse cultures and multiple voices.

### **Outcomes:**

- Increase second-year retention rates from 67.3% to 79.5% by retaining 40 additional students per year.
- At least double the Latin American and Asian student population from 29 to between 60 and 70 by Fall 2012.
- Maintain enrollments between 2246 and 2360 FTE as the number of high school graduates decline.

**UW-Whitewater: Driving a Diverse Economy: Enhancing Wisconsin Communities for the 21<sup>st</sup> Century**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$1,823,800	\$1,823,800
Fees (Tuition)	\$0	\$982,000	\$982,000
GPR/Fees	\$0	\$2,805,800	\$2,805,800

This initiative funds a 3-pronged approach to actively addressing the expansion and diversification of the state's economy in the context of the UW System Growth Agenda. It aims to:

- Prepare graduates for a global economy
- Increase graduates in science and technology
- Increase access to baccalaureate and masters degrees

All of the programmatic requests in this proposal are designed to increase the options available to UW-Whitewater students to complete their degrees in high demand, well paying fields of employment. The Wisconsin economy will benefit from the Agenda's implementation, as well. Partnerships with community businesses will continue to grow through intern placement, knowledge sharing, and technology transfer. Out-of-state firms may be enticed to relocate to Wisconsin to utilize the well-trained, highly skilled workers graduating from UW-Whitewater. This will stimulate the economy, create new avenues for employment, and expand the tax base.

Top-notch faculty will be recruited to share their knowledge and skills with the University community. Students will have access to state-of-the-art technologies commonly utilized in the private sector. Language instruction will be expanded to business majors and other related disciplines. The Professional Development and Licensure Program in ESL/Bilingual will increase from 35 to 55 students. Expanded enrollments in Sciences, Multimedia-Gaming, and Electronic Media by 100, 60, and 20 FTE students respectively will attract outside funding and business partnerships in these high-demand fields. Enrollment in online courses, which has proven to be a cost-effective instructional format, will be substantially increased by the installation of the necessary infrastructure. Overall numbers of students receiving bachelors and masters degrees from UW-Whitewater will increase. This initiative, if fully funded, will grow the student body by 500 FTEs.

**Outcomes:** Full funding of this initiative will allow UW-Whitewater to increase enrollment by 500 FTEs by 2011.

**Supporting Funds:** Programs related to international education and business have attracted over \$750,000 in extramural support, with \$185,000 in additional proposals still pending. Programs preparing students for careers in science and technology have leveraged \$450,000 in funds for the University, with approximately \$250,000 in additional funding currently pending.

**UW-Madison - Graduate Education**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$3,023,900	\$2,226,100	\$5,250,000
Fees (Tuition)	\$0	\$0	\$0
GPR/Fees	\$3,023,900	\$2,226,100	\$5,250,000

This initiative seeks funds to help UW-Madison remain competitive in recruiting the best graduate students and maintain its ability to secure National Institute of Health (NIH), Foreign Language Area Studies (FLAS), and other external fellowship and traineeships. Advanced degree students are critical to developing the research knowledge base that allows UW-Madison to be a significant part of the growing state economy. In order to attract these students, UW-Madison must be able to fund not only tuition, but also benefits. Without high quality graduate students, however, many proposals are not written; grants are not obtained; and research efforts, along with the attendant extramural funding, decline dramatically.

In 2007, NIH began implementing a policy which requires substantially increased levels of cost-sharing from universities for PhD trainees and fellows supported on institutional training grants and individual fellowships. Other federal agencies are also limiting the amounts that can be charged for tuition and health care. Funding for fellowships typically provides a specified stipend to the graduate student, as well as partial payment of tuition and benefits. These fellowships must, however, be financially competitive in order to attract the best graduate students to UW-Madison. Therefore, UW-Madison must pay not only the tuition, but also provide a package, including benefits such as health insurance, that is competitive with other institutions.

It is estimated that the size of this cost-sharing gap, which will continue to grow as graduate tuition and health care costs increase, will be \$5.25 million for students funded by NIH, the Department of Education, and private foundations. The requested funds will be centrally managed by the Graduate School, and programs would apply their fellowship funds first, and then apply to the Graduate School for a supplement to cover the unfunded portion of the student's tuition. The requested funds will therefore be used to pay for the part of the students' fellow/trainee award that federal and other funding sources will not pay and provide the matching support required by these programs.

Without this funding, UW-Madison will likely lose external funding that supports 510 graduate students and provides \$23.4 million in research funds. In addition, decreased participation in the NIH and FLAS programs, which will reduce funding to support both research efforts and graduate students, will result in UW-Madison having even greater difficulty in recruiting and retaining faculty.

**Outcomes:** Retain 510 graduate students and the associated \$23.4 million in external funding.

**Supporting Funds:** \$23.4 million in external funds during 2009-11.

## UW-Milwaukee – Powering Southern Wisconsin’s Knowledge-Based Economy Phase II

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$8,425,000	\$8,425,000
Fees (Tuition)	\$0	\$1,575,000	\$1,575,000
GPR/Fees	\$0	\$10,000,000	\$10,000,000

This initiative will fund Phase II of a three biennia Research Initiative. Phase I (2007-09) provided \$8,399,400 GPR and \$1,230,100 Fees (\$9,629,500 GPR/Fees biennial total) to focus on research in the areas of biomedical and health technologies, advanced manufacturing, and other science and engineering fields in order to strengthen the level of research in southeastern Wisconsin and translate outcomes into economic development. Phase I also invested in graduate education in advanced manufacturing and biomedical research, and expanded undergraduate research.

Phase II (2009-11) provides seed funding for selected research projects, adds staff to secure additional grant and corporate partnership funding, and provides expanded library and information technology (IT) support. Phase II also anticipates cluster hires in advanced manufacturing and biomedical engineering and science, including health care informatics and neurosciences. Schools of Public Health and Freshwater Sciences will also be created at UW-Milwaukee in Phase II. Finally, this initiative will enhance undergraduate research efforts and allow UW-Milwaukee to attract and retain graduate students, focusing on the sciences, engineering, and the proposed Schools of Public Health and Freshwater Sciences.

In 2006-07, \$33 million in external grants and contracts were awarded to UW-Milwaukee, and in the first six months of the 2007-08 academic year, new research awards increased 10% and federal grant awards increased by 19%. It is expected that the requested state funds and the expanded research focus under Phase II will allow UW-Milwaukee to secure additional external grants and contracts.

- Outcomes:**
- Enroll 15 PhD and 20 Masters students in the School of Freshwater Sciences.
  - Enroll 12-15 PhD students per year in the School of Public Health, with an eventual total enrollment of 60 students.
  - Enroll 100 Masters students in the School of Public Health.
  - Provide support for 100 undergraduate internships and 17 graduate assistants.

**Supporting Funds:** The increased research emphasis will attract additional external funding.

**UW-Platteville & UW Colleges – Engineering in West Bend/Sheboygan**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$507,400	\$507,400
Fees (Tuition)	\$0	\$273,100	\$273,100
GPR/Fees	\$0	\$780,500	\$780,500

This initiative will implement the fourth phase of a collaborative undergraduate engineering program between UW-Platteville and UW Colleges to deliver undergraduate engineering education to place-bound, non-traditional students. This phase will expand the program to the West Bend/Sheboygan region through face-to-face programs at UW-Washington County and UW-Sheboygan. This program will increase Wisconsin's engineering workforce, and, since the program will be geared toward place-bound students, graduates will be likely to remain in Wisconsin, thereby providing a ready source of highly-skilled employees.

Under this program, students will receive their non-engineering undergraduate education from faculty at UW-Washington County and UW-Sheboygan. This coursework is already in place at these institutions. The engineering education coursework will be provided by UW-Platteville faculty who are hired and placed at the participating UW Colleges. The requested funding will provide engineering faculty and equipment, as well as administrative staff to provide coordination and support for the face-to-face components, streaming video coursework, and a mobile laboratory, which will be used to provide content when there are not sufficient numbers of students to form a course.

**Outcomes:** Upon full implementation, the program will enroll 200 non-traditional students.

**Supporting Funds:** Washington County and the City of West Bend have approved \$3 million, while the UW-Washington County Campus Foundation is raising \$550,000, to complete the third floor of the Collins Science Wing, which includes 6,000 square feet in dedicated space for this program.

**UW-River Falls: Growing A Sustainable Wisconsin**

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$1,267,850	\$1,267,850
Fees (Tuition)	\$0	\$438,000	\$438,000
GPR/Fees	\$0	\$1,705,850	\$1,705,850

This initiative takes a multi-faceted approach to increasing sustainability in Wisconsin, defining it as that which “meets the needs of the present without compromising the ability of the future generations to meet their own needs.” UW-River Falls houses a Masters program in Sustainable Community Development, and seeks to build on this effort to infuse sustainability principles into the curriculum, and increase research on sustainability issues at UW-River Falls and throughout the region and state by carrying out economic development activities and collaborations with other institutions. Vital components of the initiative include:

- *Faculty Growth*— funds the hiring of new faculty and induces existing faculty to convey a firm understanding of sustainability problems and the skills to solve them. Faculty will be hired in the following areas: green chemistry and biology, regional economic development, sustainable agriculture, and teacher education.
- *Research*— includes the Tissue and Cellular Innovation Center which will develop innovative, cutting-edge technologies, train students for high-paying jobs in the biotech industry, and encourage growth of new biotech businesses in Wisconsin. Also included in this component is the Center for Economic Research, which will expand its services to existing and potential businesses in the region.
- *The Northern Wisconsin Alliance for Agriculture* will create seamless, dual enrollment degree programs that will ease the transition from two to four-year institutions and make degrees in the agricultural sciences more attractive and affordable to students.

This initiative will support continued enrollment growth over the six-year period from 2005-2011. In addition, the Northwest Wisconsin Alliance for Agriculture will increase enrollment in agricultural science programs upon full implementation. Taken as a whole, this basket of programs will promote sustainable development from multiple angles in the region, and throughout Wisconsin.

**Outcomes:** Full funding of this initiative will allow UW-River Falls to support continued enrollment growth of 500 students by 2011.

**Supporting Funds:** Federal grants from the National Science Foundation and the National Institutes of Health, as well as licenses for patented technologies, will provide substantial funding for the Tissue and Cellular Innovation Center in the future, helping to make it self-supporting within five years.

## UW-Stevens Point: Leading Wisconsin from the Center

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$1,106,800	\$1,106,800
Fees (Tuition)	\$0	\$596,000	\$596,000
GPR/Fees	\$0	\$1,702,800	\$1,702,800

This initiative supports UW-Stevens Point's service to the Central Wisconsin economy in conjunction with the University of Wisconsin System's ongoing Growth Agenda. Over the next three biennia, UW-Stevens Point will be able to serve an additional 1,000 students, increase graduation and degree completion rates to 80%, expand existing programs to meet both student and regional demand, develop new academic programs to serve the needs of Central Wisconsin's economic development, and create an economic development center focused on green energy and related products.

This initiative will span three biennia, beginning with the 2009-2011 biennium. It includes:

- *The Wisconsin Institute for Sustainable Technology (WIST)*— WIST is a collaborative research, teaching and outreach center that will build on the UWSP's strengths in Forestry, Paper Science and Engineering, Waste Management, Soils, Water Resources, Biology, and Outreach Education. WIST will focus on applied research associated with central Wisconsin resources and act as an economic development center for the region.
- *Informatics and New Media*— Marshfield Clinics and UWSP have partnered to develop a Masters degree in Medical Informatics and Software Development, which is a growing field that involves the electronic handling, processing, and safe-guarding of medical records and information.
- *The Health Sciences Program*— This program has been a great success and student demand is more than twice the initial enrollment projections. In order to support this need for increased capacity while maintaining high-quality programming, two new faculty and an administrative assistant will be hired.
- *The Division of Business and Economic*— The division seeks national accreditation of all its programs through the Association to Advance Collegiate Schools of Business. New faculty positions will help to build these areas and strengthen core programs in Business Management and Accounting. These improvements to the business programs will grow the infrastructure needed to support the Central Wisconsin business community.

**Outcomes:** Full funding of this initiative is anticipated to allow UWSP to grow by 333 FTEs by 2011.

**Supporting Funds:** External funding support in Science and Technology will increase by 10%.

## UW-Stout: STEM Discovery Center and Student Diversity

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$632,100	\$632,100
Fees (Tuition)	\$0	\$25,700	\$25,700
GPR/Fees	\$0	\$657,800	\$657,800

As Wisconsin's Polytechnic University, UW-Stout follows three polytechnic tenets:

1. *Career Focus*: a polytechnic university offers a comprehensive curriculum that prepares graduates for professional careers.
2. *Applied Learning*: a polytechnic university blends theory with practice to produce innovative solutions to real world problems.
3. *Collaboration*: a polytechnic university works closely with business, industry, and other educational institutions to benefit students and grow the economy.

To meet these tenets and enhance its reputation as a Polytechnic University, UW-Stout will establish the Discovery Center. The Center will consist of dedicated lab space for faculty/student research teams to meet and address applied research projects, often submitted by business and industry. The Center will fund research projects, prepare undergraduate and graduate students for professional success, attract visiting professors, pursue additional grant funding, coordinate interdisciplinary resources, and disseminate results to the public and private sector. When appropriate, the Center could engage in proprietary research with private-sector partners.

Additionally, UW-Stout will hire positions to improve STEM (science, technology, engineering, math) recruitment and retention with a focus on women (currently 11%) and minorities (currently 3.5%).

### **Outcomes:**

- Increase grant and contract revenue by at least \$164,000 in 2011-2012.
- Increase enrollment of women and minorities by 20% by Fall 2011.

### **Supporting Funds:**

- The UW-Stout Foundation is seeking a \$2 million upfront gift which would be used as a first payment toward endowing the Discovery Center.
- UW-Stout's Faculty Research Initiative Grant program will provide \$25,000 annually toward the Discovery Center. Faculty members will submit proposals for this funding.
- The Provost will reallocate up to \$45,000 annually to support faculty and student researchers.
- UW-Stout's Research Services Office will provide in-kind support to the Discovery Center. Staff in this office will assist with identifying grant opportunities, preparing grant proposals and budgets, and assisting with contract development.
- UW-Stout has committed \$34,000 and 1.0 FTE for a STEM recruiter and \$5,000 in STEM recruitment travel.

## UW-Eau Claire: Expansion of Applied Behavior Analysis Programs

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$612,200	\$612,200
Fees (Tuition)	\$0	\$329,600	\$329,600
GPR/Fees	\$0	\$941,800	\$941,800

This initiative funds an expansion of Applied Behavior Analysis (ABA) programs at UW-Eau Claire. Applied behavior analysts work mainly with people with autism and other developmental disabilities. Wisconsin is currently behind other states in regards to the size and quality of the training programs offered as well as the number of analysts working in the field. Empirical evidence supports the supposition that early intervention in cases of autism can reduce the levels of intervention necessary later in life at a significantly lower cost to the public. The degree offerings will also allow the UW System to attract and retain skilled graduate students who will enter a high demand employment field in Wisconsin upon graduation.

Individuals can be certified at both the undergraduate level (BCABA) and the Masters level (BCBA). UW-Eau Claire offers training in behavior analysis at the BCABA level and intends to expand its program to allow for certification at the BCBA level as well. UW-Eau Claire must augment its staffing and infrastructure to achieve this end. Given the requested level of funding, UW-Eau Claire will be able to continue to produce BCABAs and begin to produce BCBAAs.

**Outcomes:** Upon full program implementation, 40 undergraduate students will be eligible to sit for the BCABA national examination, a growth of 25-30 students by 2011. Additionally, 14 graduate students will be enrolled in the BCBA program by 2011.

**Supporting Funds:** The expansion will make UW-Eau Claire highly competitive for funding from multiple external sources, including the National Center for Birth Defects and Developmental Disabilities, the National Institutes of Health, the US Department of Education, and a variety of foundation grants and private donations.

## UW-Platteville – Pioneer Engagement Center

	<u>2009-10</u>	<u>Increase in 2010-11</u>	<u>Ongoing Base Increase</u>
GPR	\$0	\$331,200	\$331,200
Fees (Tuition)	\$0	\$178,200	\$178,200
GPR/Fees	\$0	\$509,400	\$509,400

This proposal will fully implement the activities of the Pioneer Engagement Center. The Center will be a portal to match the scholarly resources at UW-Platteville with the need for these resources in civic, nonprofit, business, and other community ventures to develop solutions to real-world problems. The Center will identify, coordinate, and facilitate student engagement and experiential learning, as well as recruit faculty members, who will be awarded release time to work on Center activities. In addition to serving as a clearinghouse for information regarding university expertise and resources, the Center will assist in the development of academic programs and criteria to fully implement a community-based experiential education and student engagement requirement, which will be incorporated into all years of the student's academic career.

The annual budget for the Pioneer Engagement Center will be approximately \$1 million, of which \$250,000 will be provided through differential tuition and \$200,000 will be provided by the UW-Platteville Foundation. The ongoing GPR funding will provide staff for the Center, including a full-time coordinator and funding for release time to allow faculty to work at the Center on projects with students.

**Outcomes:** Provide applied experiential learning programs for 200 students in 2009-10 and 400 students in 2010-11. At full implementation in 2011-12, provide applied experiential learning programs for 900 students.

**Supporting Funds:** A tuition differential will provide \$250,000, while the UW-Platteville Foundation has donors to provide \$200,000 annually.

**Summary of the UW System's Preliminary GPR/Fee 2009-11 Cost-To-Continue Request  
(in ongoing amounts) follows:**

<b>Full-Funding 2008-09 Pay Plan Increases for 11 months of June 1, 2009 2%</b>	<b>\$24,376,600</b>
The 2008-09 pay plan increases were phased in and the portion paid out on June 1, 2009 will only be paid for one month of 2008-09. This item provides ongoing funding for the additional 11 months that would be paid out in 2009-10.	
<b>2007-09 Classified Increases above 2%, 1% and 2%</b>	<b>\$6,385,100</b>
Certain Titles in Classified Bargaining Units received salary adjustments above the 2%, 1%, and 2% general increases in the 2007-09 Bargaining Agreements. This item estimates the costs to fully fund those increases.	
<b>2006-07 and 2007-08 Craftworker Prevailing Rate Increases Above GWA</b>	<b>\$366,100</b>
This item requests the unfunded balance of the craftworker pay plan for 2006-07 and 07-08 above the amounts approved for non-represented staff, based on prevailing rate increases for craftworkers.	
<b>Full Funding of Fringe Benefit Cost Increases</b>	<b>\$19,170,000</b>
This item requests full funding of DOA approved fringe benefit rate changes from the 2007-09 approved rates to the new 2009-11 rates.	
<b>2006-07 and 2007-08 PRAs and DCAs</b>	<b>\$1,983,600</b>
This item requests funding for the cost of 2006-07 and 2007-08 Performance Recognition Awards (PRAs) and Discretionary Compensation Adjustments (DCAs).	
<b>Smith Lever Pay Plan Increases</b>	<b>\$221,200</b>
This item requests funding approved by the Joint Committee on Employee Relations (JCOER) for the difference between the state compensation plan and federally funded compensation for Cooperative Extension Smith Lever funded positions. The state funding is required if the federal government does not provide sufficient funding to cover the federal share of the pay plan for these employees.	
<b>2009-11 Utilities Increases for New Space and the Co-Generation Plant</b>	<b>\$10,617,500</b>
This item requests increases in the university's utilities appropriation for new and expanded facilities. It also includes increases in debt service, and operating and maintenance costs for the Co-Generation plant at UW-Madison.	
<b>Maintenance Funding for New GPR Square Footage</b>	<b>\$5,112,000</b>
This request will fund maintenance for new GPR square footage added in 2009-11 at the 1998-99 average cost of operational maintenance for midwest higher education institutions as determined by the Association of Physical Plant Administrators (APPA) .	
<b>Full Funding of Lease and Directed Move Costs</b>	<b>\$170,300</b>
This item requests full funding of lease rental costs between 2006-07 and 2009-11.	

**Summary of the UW System's Preliminary GPR/Fee 2009-11 Cost-To-Continue Request  
(in ongoing amounts) continued:**

<b>Increases for Minority and Disadvantaged Financial Aid Programs</b>	<b>\$1,579,700</b>
This item requests increases for Lawton and Advanced Opportunity Program (AOP) financial aid grants at the average increase for undergraduate and graduate tuition, respectively, in the 2008-09 fiscal year.	
<b>Student Techonology Fee Increases</b>	<b>\$1,196,000</b>
This request increases the special technology fee to provide funding for student technology fee initiatives. The special technology fee is a percentage of tuition and increases as general tuition revenue grows.	
<b>Increases in Insurance Premiums</b>	<b>\$1,915,800</b>
This item requests increases for the GPR share of Worker's Compensation, Liability, and Property Insurance premiums.	
<b>Veterans Tuition Grants (request in HEAB)</b>	<b>\$0</b>
<b>Cost-To-Continue Total</b>	<b>\$73,093,900</b>

**Summary of the UW System's 2009-11 Preliminary Program Revenue Request  
(in ongoing amounts) follows:**

<b>Projected Increases in Gift Funds</b>	<b>\$27,363,800</b>
This item provides for projected cost increases in budgeted gift funds.	
<b>Projected Increases in Trust Funds</b>	<b>\$1,245,500</b>
This request provides for projected growth and estimated cost increases for Trust Fund income. The 2009-11 projected increases are based on an analysis of budgeted Trust Fund income for the past ten years.	
<b>Projected Increases in Auxiliary Enterprises</b>	<b>\$23,046,027</b>
This budget request increases program revenue spending authority each year of the 2009-11 biennia for programmatic needs of auxiliary programs based on the estimated three-year average of Wisconsin disposable income per capita of 4.5% per year.	
<b>UW-Madison Intercollegiate Athletics</b>	<b>\$18,580,200</b>
This request provides an increase in spending authority for the UW-Madison Division of Intercollegiate Athletics. Athletic expenses represent the costs of 23 intercollegiate athletic programs, University Ridge Golf Course operations, band and spirit squads, and athletic camps.	
<b>Total Program Revenue Request</b>	<b>\$70,235,527</b>

## STATUTORY LANGUAGE CHANGE REQUESTS

### 1. RETENTION OF PROCEEDS FROM THE SALE OF PROGRAM REVENUE OR GIFT BUILDINGS AND LAND

The proceeds from the sale of state buildings or state land are credited to the Joint Committee on Finance's supplemental appropriation established in s. 20.865(4)(a), Wis. Stats. Under s. 13.101(13)(b), Wis. Stats., if the building or land was used by a single agency, the Joint Committee on Finance may, upon request of the agency, transfer no more than half of the proceeds back to the agency. The UW System was given an exemption from these statutes in both the 2005-07 and 2007-09 biennia. The current exemption will end on June 30, 2009.

Many parcels of land held by the Board of Regents were received as gifts or purchased using campus funds, such as parking revenues or student user fees. The Board of Regents seeks authority to retain and reinvest all of the proceeds from the sale of buildings or land acquired or built with program revenue or donated funds. Without a statutory change, if the UW System were to sell a facility funded through program revenue, it would lose its initial investment, adversely affecting the budget of the related auxiliary. If the UW System were to sell gift property, it would lose the value of the donor's gift. It is logical that the proceeds from the sale of such properties be retained to be used to support university programs, preventive building maintenance and other operating costs.

### 2. ELIMINATION OF TWO REPORTS PREPARED BY UW MEDICAL SCHOOL AND THE MEDICAL COLLEGE OF WISCONSIN

This proposal would eliminate the following two biennial reports required in s. 13.106, Wis. Stats.: medical school enrollments and graduate placement and the financial summaries of the UW Medical School and the Medical College of Wisconsin. There is no evidence that the Legislature or the Executive Branch utilizes these reports and their preparation is time-consuming for members of the medical school staff.

### 3. SALES TAX EXEMPTION FOR DONATIONS FOR PREFERENTIAL SEATING AT UW SYSTEM SPORTING EVENTS

The UW System recommends a modification to Wis. Stats. 77 to exempt from state sales tax those donations made for preferred seating at certain university athletic events. The change does not seek to exempt actual ticket or luxury suite sales from the sales tax. The exemption proposed, which currently applies to the Green Bay Packers, would apply to ticket sales for certain athletic events at UW-Madison, UW-Milwaukee, UW-Green Bay, Marquette University and other colleges and universities.

Although a percentage of these donations are already deductible for the purposes of state and federal income taxes, as a result of a Department of Revenue audit, they do incur state sales tax. This has had a negative financial impact on the UW-Madison Athletic Department which receives no GPR. In addition, the university system is concerned that with a sales tax applied to donations to Athletics, donors might have concerns about the future tax deductibility of donations to other endeavors.

4. ELIMINATION OF THE \$12,000 CAP ON DUAL EMPLOYMENT

Section 16.417(2)(a), Wis. Stats., prohibits individuals who are employed or retained in a full-time position or capacity with a state agency or authority from earning more than \$12,000 per year from a position with another agency or authority. Each UW System institution must track dual employment situations against this cap, which is administratively difficult and resource intensive. Removal of this cap will free staff resources for other duties and allow UW System institutions to hire the most talented and qualified individuals available, regardless of their status with another state agency or authority.

5. ELIMINATION OF EXCESS EXPENDITURES REPORTS

This proposal would eliminate the requirement to report excess expenditures in appropriations 128 (Auxiliary Enterprises), 132 (Extension Non-Credit Program Receipts), 136 (General Operations Receipts), and 336 (General Operations Receipts-System Administration). It is unclear why these expenditures were identified for additional reporting requirements, as well as what benefits or uses are derived from these reports. Reporting on these expenditures is time-consuming and resource intensive for UW System Administration staff, and UW System also produces an extensive audited Annual Financial Report.

6. PROCUREMENT PROCESS FLEXIBILITY: REPORTING REQUIREMENTS FOR CONTRACTS AND ORDERS

Section 16.753(1), Wis. Stats., requires that government agencies submit all major expenditures, which are defined as expenditures of \$10,000 or more or continuing expenditures of \$10,000 or more in a biennium, to the Governmental Accountability Board to be posted on the Internet. Because there is no automated system to segment expenditures that fall below \$25,000, which is the threshold for identifying major capital projects, this requirement has proven to be extremely staff intensive and costly. Changing the definition of major expenditure to “expenditures, or continuing expenditures within a biennium, of \$25,000 or more” would allow automatic tracking of these expenditures, streamline the reporting process and reduce the staff time required to compile and track this information.

Section 16.753(3), Wis. Stats., requires that all change orders to a contract subject to the posting requirement, as well as any change orders to a contract that creates

a major expenditure, must be reported and posted on the Internet. The statutes do not, however, provide any minimum threshold for change orders to be posted. Therefore, all change orders, even those with no fiscal impact, must be reported. In addition, there is no provision to remove a contract from the posting if a change order reduces the contract to a level that is below the major expenditure threshold. Statutory changes that provide some minimum threshold in order for change orders to be posted, as well as exempting change orders that reduce a contract below the major expenditure category, will reduce the administrative burden of complying with this requirement.

7. PROCUREMENT PROCESS FLEXIBILITY: PERMIT THE UW SYSTEM TO USE HIGHER EDUCATION PURCHASING CONSORTIA

Independent procurement authority would streamline the purchasing process and allow the university to respond quickly and efficiently to the rapidly changing higher education purchasing environment. The UW System seeks flexibility in the procurement process to allow the System to use higher education consortial contracts, such as the Big 10 Consortium contract for office supplies. In addition, sole source processing time could be streamlined if DOA approval were not required.

UW System seeks this authority within an accountability structure. Reports to the legislature on purchases would continue, management reviews would continue, and several approval levels would still exist for unusual purchases such as sole source requests. The UW would continue to adhere to all statutory purchasing requirements and would partner in contracts with the state when it is cost effective to do so. The UW System would continue to work collaboratively on contracts with the Wisconsin Technical Colleges and K-12s.

8. PROCUREMENT PROCESS FLEXIBILITY: PERMIT THE UW SYSTEM TO INCREASE USE OF MINORITY BUSINESSES

Section 16.75(3t)(c), Wis. Stats., requires that, prior to seeking bids or competitive sealed proposals for the purchase of certain materials, supplies, equipment or contractual services, state agencies must offer prison industries the opportunity to supply the goods or services, as long as that the Department of Corrections is able to provide the goods or services at a price comparable to one which may be obtained through competitive process. The mandatory nature of prison industry contracts provides that only the Department of Corrections can waive this requirement for state agencies.

UW System seeks the ability to purchase from a minority business certified by the Department of Commerce under s. 560.036, Wis. Stats., instead of prison industries when the minority business offers an equal product at an equal or lower cost. Providing this authority will allow the UW System to encourage and support the development and growth of minority businesses while ensuring that goods and services are procured at a price that is competitive and fair for state taxpayers.

## **TECHNICAL CORRECTIONS**

1. **BROADEN PROGRAM REVENUE POSITION CREATION AUTHORITY:  
EXTEND NON-GPR POSITION AUTHORITY TO SERVE PAYING CLIENTS  
PROMPTLY**

Section 16.505(2m), Wis. Stats., gives the UW System authority to create positions funded by a number of program revenue funded appropriations without the approval of the Governor or the Joint Committee on Finance. This proposal would extend this position creation authority to additional program revenue appropriations and to positions funded by academic student fees, without being limited to those generated by increased enrollment or from courses for which the academic fees or tuition charged equals the full cost of offering the courses. This would treat tuition funded positions in a manner in keeping with the other PR appropriations.

Position creation through DOA or legislative approval can take a significant amount of time. Current law relating to position creation prevents institutions from responding to workload and program changes in a timely way to meet the needs of students and other UW clients who are paying for services. This proposal would enable the university to address changing needs quickly.

2. **INCREASE FEES FOR SPECIALTY LICENSE PLATES AND BROADEN  
THE SCHOLARSHIP PROGRAM TO INCLUDE UW COLLEGES**

The UW System requests legislation to permit an increase in the donation fee assessed for specialty university license plates and to include the UW Colleges in this program. Current statutes permit the Department of Transportation to issue special license plates for all four-year campuses of the UW System. At present, an annual fee of \$20 is assessed for these plates. These funds serve as a donation to the financial aid program of the respective institution. The UW System wishes to assure that this fee will increase as application fees for other specialty license plates increases. The UW System also requests a change to s. 341.14(6r), Wis. Stats., to allow the UW Colleges to be represented in this program as well, to increase funding available for scholarships for UW Colleges' students.

3. CHANGING THE PROGRAM REVENUE APPROPRIATIONS FOR LABORATORY MODERNIZATION AND SCHOOLS OF BUSINESS TO CONTINUING APPROPRIATIONS

The UW System recommends a modification of the appropriations for laboratory modernization [s. 20.285(1) (Lm), Wis. Stats.] and the schools of business [s. 20.285(1)(Ls), Wis. Stats.] to create continuing appropriations. Both of these appropriations are funded with academic student fees which is a continuing appropriation. The current lack of flexibility in these appropriations creates difficulties for programs supported with these resources as the timing of projects (especially for laboratory modernization) and of funding matches can delay construction and expenditure.

C. 2009-11 BIENNIAL CAPITAL BUDGET REQUEST

August 21, 2008

## 2009-11 Biennial Capital Budget

### BACKGROUND

The Wisconsin Statutes prescribe that each state agency submit a capital budget request each biennium. The UW System process for developing the Capital Budget recommendation is based on planning models common throughout higher education. Each biennium UW institutions and UW System Administration engage in long-range planning involving the following steps.

#### Issue identification:

- Building conditions
- Program concerns
- Space matters (adequacy and utilization)

#### Evaluation:

- Identifying alternatives to problems
- Prioritizing space and programmatic needs

#### Plan Development:

- Institutions develop long-range space and program plans submitted to UWSA
- UWSA evaluates and prioritizes institutional plans based on a Regent-approved evaluation tool
- UWSA develops a systemwide long range plan based on biennial budgets
- The Board of Regents makes a biennial budget request based on plan recommendations

#### State Planning and Funding:

- The Department of Administration's Division of State Facilities receives budget requests from all state agencies and makes one recommendation to the State of Wisconsin Building Commission
- The State Building Commission makes a recommendation to the full legislature through the biennial budget process

To enhance the budget development process this biennium, the Capital Planning and Budget Committee held an additional meeting to review recommended projects in the biennial budget and six-year plan. Concern was expressed by Regents and UW System institution leaders that the backlog of both major projects and maintenance projects awaiting funding is growing at an alarming rate.

### REQUESTED ACTION

Approval of the UW System Administration recommendations for the 2009-11 Capital Budget consisting of 31 Major Projects and other maintenance, repair, and renovation projects totaling \$794.3 million (all funds) for 2009-11 and advance enumeration of three projects totaling \$233.0 million (all funds) for 2011-13.

## DISCUSSION

The following documents constitute the 2009-11 Capital Budget request. The plan accomplishes several goals based upon anticipated General Fund Supported Borrowing (GFSB) from the state. The recommendation:

- Prioritizes institutional requests for funding with limited GFSB for 2009-11 and provides a planning framework for 2011-13 and 2013-15. Together these projects constitute the UW System Six-Year Plan.
- Evaluates institutional requests for Major Projects funded with university generated Program Revenue Supported Borrowing (PRSB) and requests 16 Major Projects.
- Places large complex projects into “pre-design” prior to enumeration in order to achieve a well developed program, conceptual layout, and budget.
- Seeks to establish manageable expectations of when projects will be recommended for state funding.

The following are considerations related to the context of the six-year plan:

1. State General Fund Supported Bonding (GFSB) for all capital projects has declined, (\$445 million GFSB in 2001-03, compared to \$393 million GFSB in 2007-09).
2. The state’s annual general fund bonding capacity is governed by the practice (not statute) of limiting annual GFSB debt service to 4% of general purpose revenue.
3. The proposed UW System capital budget is aggressive and would necessitate a significant increase in GFSB (e.g. \$500 million in 2009-11).
4. UW System institutions requested 60 major Projects or combinations of projects for GFSB totaling approximately \$1.2 billion for the six years from 2009 to 2015.
5. The 2009-11 Biennial Capital Budget recommends requesting GFSB for 15 Major Projects totaling \$237 million (including \$97.4 million for three projects already enumerated)
6. The six-year plan anticipates funding approximately 30 Major Projects totaling \$773 million GFSB by 2015.
7. The capital budget request includes \$130 million GFSB for the UW System share of the state’s All Agency Fund for maintenance, repair, and renovation. To accomplish this goal, the total state fund should be \$200 million. It would take over \$200 million for the UW alone to maintain the current backlog of maintenance projects; however, funding and project management limit the amount of projects that can be accomplished in a given biennium.
8. All the enumerated capital projects will be designed to maximize sustainability and energy efficiency according to state standards and LEED (or equivalent) qualifications where practical and affordable.
9. Several unknown factors are expected to evolve during the year that will impact the 2009-11 Capital Budget and the six-year plan (e.g. coal fired heating plant, renovations, or replacements).

# Capital Budget Funding Sources

## Two Categories of Bonding for Capital Projects

- GFSB - General Fund Supported Borrowing  
State -issued bonds repaid with state tax GPR
- PRSB - Program Revenue Supported Borrowing  
State -issued bonds repaid with UW -PR, including Seg. Fees

## Two Categories of Projects

- Major Projects – require specific statutory enumeration; over \$500,000
- All Agency Funds – A facilities maintenance fund for all state agencies.  
The UW receives about 60% of the total.

## Comparison of General Fund Supported Borrowing for All State Projects: 2001-03 through 2007-09 and projected for 2009-11

Approximate figures in millions	2001-03	2003-05	2005-07	2007-09	2009-11 Projected
UW General Fund Supported Borrowing for Major Projects	\$167	\$192 (\$142 existing)	\$150	\$218	\$237
All Other State GFSB Major Projects	\$113	\$28	\$50	\$50	\$75
Statewide GFSB for All Agency (including UW)	\$165	\$210	\$200	\$125	\$200
Total New GFSB for the biennium	<b>\$445</b>	<b>\$430</b>	<b>\$400</b>	<b>\$393</b>	<b><u>\$512</u></b>

## University of Wisconsin System 2009-11 Capital Budget All Funds Request

Major Projects <small>In millions</small>	Total	GFSB	Gifts Grants	PRSB
New Major Projects Using General Fund Supported Borrowing (GFSB)	\$164.1	\$139.7 + .4 BTF		24.0
New Major Projects Without GFSB	\$350.0		\$88.9	\$258.4 + \$2.7 Cash
Advance Enumerations from 2007-09	\$125.2	\$97.4		\$27.8
<b>All Agency Funds</b>				
Maintenance/Repair/Renovation	\$155.0	\$130.0		\$25.0

## 2011-13 Advance Enumeration Request

Major Projects <small>In millions</small>	Total	GFSB	Gift/Grant	PRSB
Major Projects Using GFSB	\$233.0	\$155.5 + \$1.3 BTF	\$69.0	\$7.2
Existing Advance Enumerations from 2007-09 released in 2011	\$78.6	\$50.8		\$27.8

**THE UNIVERSITY OF WISCONSIN SYSTEM ADMINISTRATION  
MAJOR CAPITAL PROJECTS EVALUATION CRITERIA**

These ranking criteria apply only to Major Project requests with General Program Revenue (GPR) funding, either General Fund Supported Borrowing (GFSB) and/or Building Trust Funds (BTF). The categories and criteria were established by determining distinguishing factors of project requests. Since the Major Project requests are jointly developed by the institution and UW System Administration, all requests will support the institution's core and select missions and academic goals.

Some criteria are entirely objective, either the project request meets the criteria definition or it doesn't. Points for objective criteria will be based and awarded on group consensus, to ensure the most knowledgeable interpretation and determination is used. Other criteria are subjective, where the criteria definition can be partially met or the degree to which the criteria definition is met is open to interpretation. Points for subjective criteria will be based and awarded on an individual basis and will take into consideration the most knowledgeable interpretations and descriptions provided. Only those projects ranked each biennium will be used to gauge the range of possible points given for the subjective criteria, there are no absolute standards for maximum points awarded. Subjective points will be the average of the sum of all individuals' scoring

PHYSICAL DEVELOPMENT CONSIDERATIONS		SCORING		
		Method	Options	Total
<b>Codes and Standards</b>	<b>A key project purpose is resolution of code and/or standard non-compliance</b> <ul style="list-style-type: none"> <li>Citations or notices of non-compliance have been received from applicable agencies</li> <li>Deficiencies based on current use and applicable codes (IBC, NFPA, etc.) and/or standards (ADA, AAALAC, NCAA, NIH, USDA, etc.)</li> </ul>	Yes or No	0 or 5	5
<b>Facility Reuse</b>	<b>Existing space is adequate and appropriate for renovation; no new assignable space required</b> <ul style="list-style-type: none"> <li>project scopes including only renovated/remodeled space receive full credit</li> <li>project scopes including new ancillary spaces and/or non-assignable spaces (elevators, mechanical rooms, etc.) are not penalized</li> <li>project scopes including renovated/remodeled space + new assignable space receive partial credit</li> </ul> <p>partial credit scoring will be based on magnitude and ratio of reused space to new space [100-95%/0-5% = 10pts; 94-85%/6-15% = 9pts; 84-75%/16-25% = 8pts;...14-5%/86-95% = 1 pt; 4-0%/100-96% = 0pts]</p>	Formula	0-10	10
<b>Health, Safety &amp; Environmental Impact</b>	<b>A key project purpose in correction of health, safety, and/or environmental issues</b> <ul style="list-style-type: none"> <li>Citations of non-compliance have been received or deficiencies documented</li> <li>Deficiencies based on current use and applicable standards and/or best practices</li> </ul>	Yes or No	0 or 5	5
<b>Infrastructure Impact</b>	<b>Existing site improvements and utilities are adequate; no significant expansions/extensions/relocations required</b> <ul style="list-style-type: none"> <li>meeting project intent does not require significant:               <ol style="list-style-type: none"> <li>site improvement addition, expansion, or relocation</li> <li>site utility capacity increase/expansion, extension, or relocation</li> </ol> </li> </ul>	Yes or No	0 or 5	5
<b>Maintenance Impact</b>	<b>Project targets and eliminates capital maintenance and/or avoids future capital maintenance expenditures</b> <ul style="list-style-type: none"> <li>capital maintenance avoided or eliminated through:               <ol style="list-style-type: none"> <li>demolition</li> <li>renovation and/or repair</li> </ol> </li> </ul> <p>scoring will be based on magnitude (\$ and %) and comprehensive nature (%) of maintenance activities in project [magnitude: renovation \$ and % vs new construction \$ and %; comprehensive: % renewed/replaced vs % remaining for project area(s)]</p>	Range	0-15	15

PLANNING CONSIDERATIONS		Method	Options	Total
<b>#1 Rank for Current Biennium</b>	<b>Project ranked as highest institutional priority for current biennium</b>	Yes or No	0 or 10	10
<b>#1 Rank for 1 Past Biennium</b>	<b>Project ranked as highest institutional priority for 1 past biennium</b>	Yes or No	0 or 4	4
<b>#1 Rank for 2 Past Biennia</b>	<b>Project ranked as highest institutional priority for 2 past biennia</b>	Yes or No	0 or 2	2
<b>Project Development</b>	<b>Project scope includes full scope of planning considerations (utilities, relocations, etc.)</b>	Yes or No	0 or 7	7
<b>Project Sequence</b>	<b>Project must be completed prior to other projects identified in development plan</b>	Yes or No	0 or 2	2

PROGRAM CONSIDERATIONS		Method	Options	Total
<b>Collaboration</b>	<p><b>Project provides new and/or improved interinstitutional and/or interdisciplinary space or technology</b></p> <ul style="list-style-type: none"> <li>project scope includes the following items to foster collaboration:               <ol style="list-style-type: none"> <li>dedicated area(s) and/or technology specifically designed and/or implemented</li> <li>renovation, remodeling and/or relocation</li> </ol> </li> </ul>	Yes or No	0 or 2	2
<b>Core Facilities</b>	<p><b>Project provides new and/or improved academic, research, or student support space and/or technology</b></p> <ul style="list-style-type: none"> <li>majority of project space includes one or more of the following items for instruction, research, academic support, and/or student support:               <ol style="list-style-type: none"> <li>area(s) and/or technology specifically designed and/or implemented</li> <li>remodeling/renovation/relocation</li> </ol> </li> </ul>	Yes or No	0 or 2	2
<b>Functionality</b>	<p><b>Project provides new and/or improved functionality through configuration, relocation, or technology</b></p> <ul style="list-style-type: none"> <li>project scope includes one or more of the following items for new and/or improved functionality:               <ol style="list-style-type: none"> <li>area(s) and/or technology specifically designed and/or implemented</li> <li>remodeling/renovation/relocation</li> </ol> </li> </ul>	Range	0-10	10
<b>Innovation</b>	<p><b>Project provides innovative program delivery space, technology, and/or opportunities</b></p> <ul style="list-style-type: none"> <li>project scope includes one or more of the following items specifically designed and/or implemented to allow innovative program delivery:               <ol style="list-style-type: none"> <li>area(s) and/or technology specifically designed and/or implemented</li> <li>remodeling/renovation/relocation</li> </ol> </li> </ul>	Yes or No	0 or 2	2
<b>Operational Impact</b>	<p><b>Project improves operational efficiencies through consolidation, reorganization, and/or relocation and supports sustainability</b></p> <ul style="list-style-type: none"> <li>project scope includes one or more of the following items to improve operational efficiency:               <ol style="list-style-type: none"> <li>area(s) and/or technology specifically designed and/or implemented</li> <li>remodeling/renovation/relocation</li> </ol> </li> <li>demonstrated operational budget reductions and/or projections as a result of completing this project</li> <li>demonstrated resource reallocation to accommodate any new net square footage constructed</li> </ul> <p>[examples of tools to demonstrate operational impact: energy bills, maintenance history, staffing levels and salaries]</p>	Range	0-5	5
<b>Outreach/Regional Development</b>	<p><b>Project provides new and/or improved community outreach/regional development space or technology</b></p> <ul style="list-style-type: none"> <li>project scope includes one or more of the following items to meet outreach/regional needs:               <ol style="list-style-type: none"> <li>dedicated area(s) and/or technology specifically designed and/or implemented</li> <li>remodeling/renovation/relocation</li> </ol> </li> </ul>	Yes or No	0 or 2	2
<b>Space Need</b>	<p><b>Project targets and resolves demonstrated space shortages</b></p> <ul style="list-style-type: none"> <li>project scope includes one or more of the following items to meet demonstrated space shortages:               <ol style="list-style-type: none"> <li>area(s) and/or technology specifically designed and/or implemented</li> <li>remodeling/renovation/relocation</li> </ol> </li> <li>space need must be documented in development plan and back-up planning materials</li> </ul> <p>[examples of tools to demonstrate space need: classroom demand analysis, origin-destination chart, room use records, space tabulations]</p>	Range	0-10	10
<b>Space Utilization</b>	<p><b>Project demonstrates improved space utilization and/or makes use of underutilized space</b></p> <ul style="list-style-type: none"> <li>project scope includes one or more of the following items to improve space utilization               <ol style="list-style-type: none"> <li>area(s) specifically designed to replace underutilized/unrequired space with required space</li> <li>remodeling/renovation/relocation</li> </ol> </li> </ul>	Range	0-2	2

2009-11 Biennial Capital Budget  
 General Fund Supported Borrowing  
 Major Projects  
 Funding Detail  
 (In Millions)

Campus	2009-11 GFSB Projects	TOTAL	GFSB	PRSB	PR-Cash	Gifts/ Grants	BTF
L/S/O/P	Four Campus Academic (Exist Adv Enum)	\$69.1	\$69.1				
MIL	Columbia St. Mary's (Exist Adv Enum)	\$56.1	\$28.3	\$27.8			
	<b>TOTAL</b>	\$125.2	\$97.4	\$27.8	\$0.0	\$0.0	\$0.0

STO	Jarvis (Replenish 4 Campus)	\$8.1	\$8.1				
SUP	Jim Dan Hill (Replenish 4 Campus)	\$0.9	\$0.9				
SYS	Classroom Renov/Instructional Technology	\$10.0	\$10.0				
MSN	Utilities	\$77.9	\$61.5	\$16.4			
MIL	Utilities	\$6.4	\$5.5	\$0.9			
STP	Utilities	\$7.7	\$1.0	\$6.7			
	<b>TOTAL</b>	\$111.0	\$87.0	\$24.0	\$0.0	\$0.0	\$0.0

WTW	Carlson Hall Renovation	\$15.4	\$15.4				
SUP	Barstow Hall Renovation	\$2.2	\$2.2				
MSN	Integrated Dairy III	\$3.0	\$2.6				\$0.4
MIL	TBD - Priority Project	\$20.0	\$20.0				
WTW	Roseman Renovation and Addition	\$3.1	\$3.1				
MSN	High Density Shelving Facility	\$9.4	\$9.4				
	<b>TOTAL</b>	\$53.1	\$52.7	\$0.0	\$0.0	\$0.0	\$0.4

	2009-11 Pre-Design GFSB Projects Enumer 2009-11 / Funds avail 2011-13	TOTAL	GFSB	PRSB	PR-Cash	Gifts/ Grants	BTF
EAU	Education Building	\$44.5	\$44.0				\$0.5
RVF	Health & Human Performance	\$54.5	\$44.5	\$7.2		\$2.0	\$0.8
MSN	WI Institute for Medical Research	\$134.0	\$67.0			\$67.0	
	<b>TOTAL</b>	\$233.0	\$155.5	\$7.2	\$0.0	\$69.0	\$1.3

2009-11 Biennial Capital Budget  
Program Revenue and Gift/Grant  
Major Projects  
Funding Detail  
(In Millions)

	<b>2009-11 Non-GFSB Projects</b>	<b>TOTAL</b>	<b>PRSB</b>	<b>PR-Cash</b>	<b>Gifts/ Grants</b>	<b>Exist PRSB</b>
LAC	New Residence Hall	\$48.0	\$48.0			
MSN	Athletic Perf Fac / McClain Renovation	\$66.4	\$28.1		\$38.3	
MSN	Ag Res Station Facilities Improv - Ph I	\$5.8			\$5.8	
MSN	Gordon Commons Expan/Renov	\$41.3	\$37.5	\$1.0	\$2.8	
MSN	Kohl Center Hockey Practice Facility	\$38.8	\$19.4		\$19.4	
MSN	Lakeshore Res Hall / Food Serv Dev	\$59.5	\$57.8	\$1.7		
MSN	Suomi Space Sci / Engineering Museum	\$4.7			\$4.7	
MSN	Tandem Press Relocation - Arts Lofts	\$4.6			\$4.6	
MSN	West Campus Athletic Fac Improvements	\$7.6	\$3.8		\$3.8	
MSN	21 North Park Street Purchase	\$38.5	\$38.5			
PLT	Locker Room Expansion	\$1.0			\$1.0	
PLT	Res Hall Plumb / Elec Infra Renovation	\$10.0	\$10.0			
PLT	Storage Facility	\$1.7	\$0.3			\$1.4
PLT	Williams Fieldhouse - Phase II	\$9.5	\$4.5		\$5.0	
RVF	Ramer Field Renovaton	\$4.0	\$0.5		\$3.5	
WTW	Fischer Hall & Wellers Hall Renovation	\$8.6	\$8.6			
	<b>TOTAL</b>	\$350.0	\$257.0	\$2.7	\$88.9	\$1.4

# 2009-11 Biennial Capital Budget Major Project Summaries

## 2009-11 Existing Advance Enumerations

**Four Campus Initiative:** Academic Facilities  
**Total:** **\$69,100,000** General Fund Supported Borrowing

**Project Description and Scope:** The 2007-09 Capital Budget enumerated academic facilities at four campuses as a group with funding spread over two biennia as follows:

Campus	Total (millions)	GFSB	PR/Gifts
UW-La Crosse	\$44.0	\$38.0	\$6.0
UW-Oshkosh	48.0	40.0	8.0
UW-Oshkosh	6.3	5.9	0.4
UW-Parkside	37.4	35.3	2.1
<u>UW-Superior</u>	<u>32.3</u>	<u>25.3</u>	<u>7.0</u>
<b>Total</b>	<b>\$168.0</b>	<b>\$144.5</b>	<b>\$23.5</b>

Of the \$144.5 million General Fund Supported Borrowing in the above projects, the release of \$69.1 million was deferred until July 1, 2009, through advance enumeration.

**University of Wisconsin – Milwaukee:** Columbia/St. Mary's Hospital Campus  
**Total:** 2009-11 **\$28,300,000** General Fund Supported Borrowing  
\$27,800,000 Program Revenue Supported Borrowing  
  
 2011-13 **\$28,300,000** General Fund Supported Borrowing  
\$27,800,000 Program Revenue Supported Borrowing

Columbia-St. Mary's Hospital (CSM) is building a new replacement facility and is planning to vacate its facilities adjacent to the UW-Milwaukee campus in 2010. The purchase and remodeling of the former Columbia Hospital would add seven major facilities and 10.9 acres to UW-Milwaukee. The CSM Columbia campus has facilities built between 1919 and 1993, totaling 828,000 gross square feet. In addition, there are 174 surface parking spaces and a five-story parking structure constructed in 1973 with 788 spaces.

While this funding has been advance enumerated since 2005, it is unclear whether the property will be able to be acquired by the university. The hospital is marketing the property nationally and there is local opposition to student housing at this location. Additionally, UWM is currently undergoing a Campus Master Plan process that includes expansion to two regional sites for specific programming in health and engineering. If this funding is not used for CSM it is possible that it could be repurposed for regional expansion or other UWM needs.

**Total of 2009-11 Existing Advance Enumerations:** **\$97,400,000 GFSB**

## 2009-11 Planned Enumeration Requests

**Restore Four Campus Initiative Funds:** UW-Stout Jarvis Science Wing and Jim Dan Hill Library  
**Sub-Total:** **\$8,100,000** General Fund Supported Borrowing

The Jarvis Science Wing project was originally requested in the 2005-07 capital budget with a budget of \$45,215,000, but was reduced in scope and enumerated at \$40,637,000. However, the total UW System capital budget that was enumerated was \$10 million less than the amount necessary to fund the enumerated projects. Therefore, the project scope and budget for this project was again reduced to \$35,096,000. During design it became apparent that the reduced budget would not be adequate to meet the programmatic requirements of the project. The Board of Regents and the State Building Commission accepted a recommendation to borrow \$8,075,000 of General Fund Supported Borrowing from the four campus academic building initiative and to request restoration of that funding in 2009-11.

**Sub-Total:** UW-Superior - Jim Dan Hill Library  
**\$939,000** General Fund Supported Borrowing

The Jim Dan Hill Library project was originally enumerated in the 2005-07 capital budget at \$6,500,000 (\$4,500,000 GFSB and \$2,000,000 Gifts), an amount that was less than the \$7,344,000 originally requested. In order to be able to implement a functional product, The UW-Superior Foundation agreed to increase the gift funding by \$1,125,000. However, given the substantial amount of gift funding that was also necessary for the Academic Building and Student Center projects, the foundation was unable to secure gift funding in time for the library project to go ahead. Therefore, the Board of Regents accepted a recommendation to reduce the gift funding by \$1,125,000 and increase the Jim Dan Hill Library budget by \$847,000 General Fund Supported Borrowing – UW Infrastructure. At request of the Department of Administration the project request to the State Building Commission was revised to an increase of \$938,600 General Fund Supported Borrowing from the from the four campus academic building initiative with restoration of that funding to be requested in 2009-11. The State Building Commission then approved that request.

**UW System:** Classroom Renovation/Instructional Technology Improvements  
**Total:** **\$10,000,000** General Fund Supported Borrowing

This proposal continues a major University of Wisconsin System initiative which was started in 1995-97 to upgrade the physical condition and instructional capabilities of facilities to address the multi-faceted educational needs of the 21<sup>st</sup> century. UW System facilities contain approximately 1,570 general assignment classrooms, encompassing about 1.4 million square feet of space, excluding the facilities of UW Colleges. The vast majority of these essential instructional spaces have not been updated since construction. A 2006 survey of all general assignment classrooms indicated that thirty-six percent require some degree of remodeling and thirty-four percent do not contain the desired level of technology. The overall magnitude of classroom deficiencies is estimated at approximately \$40 million. The continuation of this program at the requested level will have widespread positive impact in providing quality learning and teaching environments.

<b>UW-Madison:</b>	Utilities
	<b>\$61,543,000</b> General Fund Supported Borrowing
	<u>16,360,000</u> Program Revenue Supported Borrowing
<b>Total:</b>	\$77,903,000

This request has three components, as follows:

UW-Madison East Campus Utility Improvements Phase IV  
**(\$2,765,000 GFSB + \$735,000 PRSB = \$3,500,000)**

The East Campus Utility Improvements Phase IV project will construct new utility distribution systems to the Education Building and other facilities in the northeast portion of the campus. The utility corridor will follow Langdon Street, Park Street and Observatory Drive. Utilities will include chilled water lines, electrical lines and signal lines. This project must be approved to provide utility services to the Education Building which is undergoing renovation.

UW-Madison West Campus Backup Electrical Supply  
**(\$5,503,100 GFSB + \$1,462,900 PRSB = \$6,966,000)**

The West Campus Backup Electrical Supply project will provide a 15 kV electrical service from the local utility to provide backup electrical power to the health and research facilities in the western portion of the campus. The utilities new service line will terminate in an electrical service switchgear room in the new Faculty Office Building. The Faculty Office Building will be constructed just southwest of the Clinical Science Center. Electrical lines will be extended from the electrical switchgear room to the Pharmacy Switching station and the Clinical Science Center. Currently, all facilities in the western portion of the campus are served from the Walnut Street Substation. If a major failure were to occur in this substation, power to these buildings would be lost. A backup electrical supply is needed to provide redundancy to the west campus facilities.

UW-Madison West Campus Cogeneration Facility Addition and Chiller Installations (\$53,275,000 GFSB + \$14,162,000 PRSB = \$67,437,000)

The West Campus Cogeneration Facility (WCCF) Addition and Chiller Installations will construct an addition to the WCCF and install two 5,000 ton chillers in the addition. The original WCCF design designated a site for future expansion, provided a plan to install additional chillers, and included provisions for connections to the existing chilled water system. This project would increase the WCCF chilling capacity from 20,000 tons to 30,000 tons. The maximum capacity of the WCCF with an addition is 50,000 tons. This project will increase the campus overall chilling capacity from 64,000 tons to 74,000 tons. If this project does not proceed, the campus would run out of capacity in July 2011. If the project proceeds the campus would have adequate capacity until July 2013.

<b>UW-Milwaukee</b>	Utilities
	<b>\$5,456,000</b> General Fund Supported Borrowing
	<u>963,000</u> Program Revenue Supported Borrowing
<b>Total:</b>	\$6,419,000

UW-Milwaukee Central Plant 4000 Ton Chiller Installation  
**(\$5,456,000 GFSB + \$963,000 PRSB = \$6,419,000)**

The Central Plant 4,000 Ton Chiller Installation project will increase the chilled water production capacity of the campus central heating and the chilling plant from 8,400 tons to 12,400 tons rated capacity. The actual capacity of the plant is approximately 8,000 tons due to the capacity lost when a CFC refrigerant was

removed from one chiller and it was replaced with a non-CFC refrigerant. Work will involve the installation of one electric motor driven 4,000 ton chiller and associated pumps, piping, and controls in the plant. The campus utilizes Lake Michigan water pumped to the plant for heat rejection for their existing chillers. This method will be used for the new chiller to avoid the cost and maintenance of a cooling tower. During the summer of 2006 the campus experienced record chilled water loads reaching a peak of 8,200 tons. The plant chillers were not able to keep up with campus cooling demand for three days in July of 2006. Cooling loads in September of 2007 reached a maximum level of 8,500 tons. The 4,000 ton chiller is the largest chiller that will physically fit in the remaining open bay of the plant and effectively use the limited plant floor space. Additional chilled water capacity is needed to provide adequate cooling for the campus.

**UW-Stevens Point**

Utilities

**\$1,000,000** General Fund Supported Borrowing

6,725,000 Program Revenue Supported Borrowing

**Total:**

\$7,725,000

UW-Stevens Point North Campus Chilled Water System

**(\$1,000,000 GFSB + \$6,725,000 PRSB = \$ 7,725,000)**

This project will construct the first phase of a north campus chilled water system. There is currently no central chilled water system on the north campus. A consultant-based engineering study investigated multiple options of different system configurations which resulted in the recommended project. The project will use the existing capacity of the current south chilled water loop system and extend piping from that location. It will construct three above-ground thermal storage tanks which will lower the peak electrical demand and increase the overall system operating efficiency. The project will install a 400-ton centrifugal variable speed water chiller in a new chiller bay addition which will be sized to accept an additional 400 chiller. The final plant will ultimately provide chilled water for the air conditioning of twelve student residence halls, the existing residential dining and commons facilities, and the existing/future GPR buildings located in the north part of the campus. Its size may be reduced based on the effectiveness of the thermal storage in shedding peak demand loads and a possible cogeneration initiative for the main campus heating plant, which is still under review. The operation of the north chiller will be coordinated with the larger south chiller system to make optimal use of the production capacities of all the chiller equipment. Providing air conditioning in the residence halls is a requirement to maintain solid attendee overnight bed counts at summer conferences and camps. Summer occupancy provides important support for residential living capital and operational budgets.

**Total of 2009-11 Planned Enumeration Requests:**

**\$87,038,000 GFSB**

## 2009-11 Priority Projects

**UW-Whitewater:** Carlson Hall Renovation  
**Total:** **\$15,369,000** General Fund Supported Borrowing

This project will remodel approximately 77,666 GSF/50,109 ASF of office and classroom space in Carlson Hall into department and faculty offices for the College of Letters and Science. Work will include the demolition of walls and building systems which currently serve as classroom spaces and the construction of office and laboratory spaces within this same area. This project will also include replacement of the deteriorating plumbing, HVAC, and electrical systems.

The College of Business and Economics (COBE) will vacate Carlson Hall when construction of the new COBE building is completed in August of 2009. While Carlson is vacant presents an opportune time to undertake needed building infrastructure updates and remodeling. The rejuvenated facility will address space issues for the College of Letters and Sciences, such as the present separation of the faculty and the department offices, and will enable the college to move from their current space in White Hall, which is slated for demolition.

**UW-Superior:** Barstow Hall Renovation  
**Total:** **\$2,153,000** General Fund Supported Borrowing

This project will remodel underutilized space in Barstow Hall to consolidate all of the sciences in Barstow. The project will convert existing discipline specific labs into multi-functional labs; reconfigure space for lab demonstration classrooms; and provide space for biology and the Lake Superior Research Institute (LSRI) faculty and staff. This project will allow biology and LSRI to relocate from McCaskill Hall, which will be demolished as part of the new academic building project. Barstow Hall has never had any significant remodeling since its original construction. As a result, the current laboratories do not efficiently support current instructional and research needs, resulting in some instances of poor utilization.

**UW-Madison:** Integrated Dairy III  
**Total:** **\$2,623,000** General Fund Supported Borrowing  
377,000 Building Trust Funds–Contingency  
**Total:** **\$3,000,000**

This project will renovate approximately 14,700 GSF of space in the Dairy Cattle Center and 2,480 GSF of space in the Dairy Barn on the UW-Madison campus for the Dairy Science Department. The project will provide accessibility improvements and focus on renovation of the following areas: the east/west stanchion barns, the milking parlor and veterinary area, silos, and the second floor lecture room. Several buildings at the Arlington Agricultural Research Station will be demolished as part of this project.

The first two phases of the integrated dairy program constructed updated dairy facilities at the Marshfield and Arlington Agricultural Research stations, replacing obsolete and deteriorated facilities that no longer served the research needs of the contemporary dairy industry. The third phase updates obsolete facilities at the UW-Madison campus that are inefficient to operate and do not meet current best-practice standards for humane care of animals.

**UW-Milwaukee:** To Be Determined – Priority Project  
**Total:** **\$20,000,000** General Fund Supported Borrowing

**UW-Whitewater:** Roseman Renovation and Additions  
**Total:** **\$3,138,000** General Fund Supported Borrowing

This project will remodel approximately 26,065GSF of existing space in Roseman Hall. Work will update space for the School of Graduate Studies and Continuing Education department, reconfigure and expand space for the Department of Communicative Disorders, remodel and expand space for the Children’s Center, and create space for the Office of Research and Sponsored Programs. Also included in this project is the construction of a small addition (approximately 850 GSF) on the south side of Roseman Hall to create a new secured entrance to the Children’s Center and provide a connection between the two existing sections of the building occupied by the Children’s Center.

The majority of Roseman Hall has not been updated or remodeled to serve the functions which it currently houses. Departments were typically just moved into old classrooms. The Children’s Center is programmed for expansion and currently has little internal connectivity which raises supervision and security concerns. The Department of Communicative Disorders is extremely cramped and is technologically deficient with insufficient space for faculty and student research. In addition, Roseman Hall has poor ventilation, insufficient electrical service, and outdated single-glazed windows.

**UW-Madison:** High Density Shelving Facility  
**Total:** **\$9,371,000** General Fund Supported Borrowing

This project will construct a 25,400 GSF off site, high density shelving facility to accommodate the collection storage needs of the UW-Madison General Library System at a site adjacent to its new MDS/SWAP facility on Thousand Oaks Trail in Verona. The proposed facility will consist of administration space (820 ASF ), collections storage space (10,000 ASF), loading dock space, and general building requirements (7,520 ASF). The majority of the building will consist of temperature-controlled, high density rack storage space for two million volumes.

UW Madison currently has over 7 million volumes stored on campus. In 2005 Memorial Library reached capacity, resulting in a continual need to re-shelve books in order to accommodate new collections. A number of other campus libraries are also at capacity. The use of remote high-density storage is a proven method of efficiently storing less frequently used materials at a cost less than that of constructing conventional library space on campus.

**Total of 2009-11 Priority Projects:** **\$52,654,000 GFSB**

**Summary of 2009-11 Capital Budget General Fund Supported Major Projects**

Existing Advance Enumerations:	\$97,400,000
Planned Enumerations:	\$87,038,000
Priority Projects:	\$52,654,000
<b>TOTAL</b>	<b>\$237,092,000</b>

## Pre-design for 2011-13 Enumeration

<b>UW-Eau Claire:</b>	Education and Student Services Building
	<b>\$44,000,000</b> General Fund Supported Borrowing
	<u>500,000</u> Building Trust Funds
<b>Total:</b>	\$44,500,000

This project will construct a 100,140 ASF/ 154,100 GSF facility on the site west of the Campus School/Kjer Theatre/Brewer Hall/Zorn Arena area. Of this space, 61,700 GSF will be replacement space for the 40,000 GSF Campus School that will be demolished as part of this project and the 21,700 GSF Brewer Hall that will be demolished as part of a future project. The building will house the College of Education, the Psychology Department, autism and human development clinics, student services, general assignment classrooms, and computer labs. Minor modifications will be made to the Kjer Theater building to allow its continued use after demolition of the attached Campus School wing.

This project will address several campus needs. First, it will consolidate currently scattered College of Education spaces into one location and provide updated instructional laboratories. Second, it will relocate psychology from Hibbard Hall to this building, allowing the vacated space in Hibbard to be reallocated to other overcrowded functions. Third, it will provide clinic space that is adjacent to psychology, education, and human development departments that are involved with these clinics. Fourth, this project will consolidate and upgrade student services functions for improved delivery to students. Fifth, it will replace poor quality classroom and laboratory space in the Campus School, Brewer Hall, and other buildings with modern technology-equipped spaces.

The consolidation of activities in this building will provide for more efficient operations, improve the delivery of academic and student services, and foster collaboration between departments in related fields. The construction of updated instructional spaces will address deficiencies in instructional spaces campus-wide. Finally, immediate demolition of the Campus School, and the eventual demolition of Brewer Hall, will eliminate buildings that are functionally obsolete for functional for current university uses, and have a significant amount of deferred maintenance problems and obsolete infrastructure.

<b>UW-River Falls:</b>	Health and Human Performance/Recreation Building
	<b>\$44,500,000</b> General Fund Supported Borrowing
	5,800,000 Program Revenue Supported Borrowing
	1,400,000 Program Revenue Supported Borrowing-Parking
	800,000 Building Trust Funds
	<u>2,000,000</u> Gift/Grant Funds
<b>Total:</b>	\$54,500,000

This project will construct a new 146,400 ASF/203,000 GSF building for the Health and Human Performance (HHP) and Athletics programs and student recreation as an addition to the existing Hunt/Knowles complex. The building will include classrooms, a human performance laboratory, an anatomy laboratory, a large gymnasium, a swimming pool, dance studio, smooth surface gym, offices, locker rooms, training rooms, and other supporting spaces. The project will also remodel approximately 5,000 GSF of space in the existing Hunt/Knowles complex and reduce maintenance needs in the Hunt/Knowles complex. This project also constructs a 350-stall parking lot adjacent to the new building to serve the parking needs of the new facility. Upon completion of the new HHP facility, the 67,150 GSF Karges

Physical Education Center and the 20,484 GSF Emogene Nelson Building (now occupied by HHP) will be demolished, eliminating backlog maintenance in those buildings.

A comprehensive analysis identified spaces needed for the general education program, majors and minors in the various HHP programs, current athletic programs, and the intramural and general recreation programs. This analysis shows that there is a deficit of approximately 4,600 ASF of classroom and instructional laboratory space; 55,300 of gymnasium, multipurpose and pool space; and 10,600 ASF of support space. In addition, there is a deficit of approximately 14,300 ASF at the Hunt/Knowles complex in track events, storage, and support spaces.

Fee Impact: In April 2000, the UW-River Falls Student Association Student Senate approved an increase in segregated fees to fund the \$3,846,000 program revenue contribution to this project. In March, 2008, the Student Senate approved an additional increase of segregated fee to support up to \$6,173,000. This equates to an annual segregated fee impact of \$72.15 for this project, bringing the 2008-09 total annual segregated fee to \$911.54.

<b>UW-Madison:</b>	Wisconsin Institute for Medical Research
	<b>\$67,000,000</b> General Fund Supported Borrowing
	<u>67,000,000</u> Gift/Grant Funds
<b>Total:</b>	\$134,000,000

This project completes the middle tower of the Interdisciplinary Research Complex (IRC) located on the west side of campus. The completed tower will include approximately 175,000 ASF/ 251,000 GSF of biomedical research space, on floors three through nine, and will be built on a base that was constructed as part of the first phase of work for the IRC. Research activities in this tower, which will focus on cardiovascular medicine, neuroscience, and molecular based disease, will be relocated from the Medical Sciences Center (MSC) on the central campus. A future phase of work will construct a third or west IRC tower of approximately 257,000 ASF/ 468,000 GSF. This tower will unite researchers from the School of Medicine and Public Health, the School of Pharmacy, and the College of Engineering around a translational research and development focus.

In 1996, the State of Wisconsin created the HealthStar program as a means of upgrading health science facilities. This program resulted in the construction of a number of new facilities. Although the IRC project was originally included as a component of HealthStar, funding for the HealthStar program was not adequate to allow for the completion of all phases of the IRC project. Factors such as stem-cell research, genetics based medicine, enhanced industrial partnerships, and fund raising requirements have created a different environment than existed at the start of the HealthStar program. In recognition of these factors, construction of the two remaining towers, while still adhering to the original concept of the IRC, will be formulated under the name "Wisconsin Institutes for Medical Research",

In order to remain in the forefront of medical research, UW-Madison and its School of Medicine and Public Health must exploit the rapidly increasing pace of scientific discovery and translate discoveries to the treatment of human disease. In order to do this, high quality biomedical research laboratories that are organized in a trans-disciplinary manner are essential. WIMR will resolve some fundamental research weaknesses that include extremely outdated, inflexible, and dysfunctional MSC research space and the physical separation of researchers in the MSC from closely related research occurring on the health sciences campus.

**Total Pre-design for 2011-13 Enumeration \$155,500,000 GFSB**

## 2009-11 Program Revenue Supported Borrowing/Gift/Grant Projects

**UW-La Crosse:** New Residence Hall  
Total: \$48,000,000 Program Revenue Supported Borrowing

This project will consist of programming, design, and construction of one or two residence hall facilities that will provide 241,300 +/- GSF to house a total of approximately 500 residence hall beds and provide an office complex for the Office of Residence Life.

The site of the new academic building requires removal of two residence halls--Baird Hall (200 beds constructed in 1963) and Trowbridge Hall (200 beds constructed in 1960), as well as Wilder Hall (a 1953-constructed former residence hall) that currently accommodates various campus administrative functions including the office of Residence Life. Since there is no surge space on campus, the construction of an office facility for the Office of Residence Life as part of this project will resolve that need. The new Reuter Residence Hall was constructed with the capacity to replace beds that were lost in the old Reuter Hall and nearly half of the anticipated loss of beds in Baird and Trowbridge halls. Since 2004, student enrollment increased more than ten percent and created a higher demand for student housing. In addition, the university advocates a plan that would add another 500 students beyond those increases. The proposed new residence hall(s) will provide replacement housing and address anticipated housing demands.

Fee Impact: 2008 room rates of \$2,930 in traditional halls and \$4,350 for suite-style rooms in Reuter Hall are anticipated to increase \$397 per year to fund the construction of the additional 500 beds.

**UW-Madison:** Athletic Performance Facility/McClain Center Lower Level  
Remodeling/Performance Center Plaza  
\$28,095,000 Program Revenue Supported Borrowing  
38,339,000 Gift/Grant Funds  
Total: \$66,424,000

The project will provide a 121,795 ASF/146,154 GSF facility that will house Sports Medicine, Strength and Conditioning, Academic Services as well as space for the College of Engineering. The building will be comprised of a lower level and five floors above grade. One of the above grade levels will be for the College of Engineering (COE), the remaining space will be for the Athletic Department. The project will also include the remodeling of the McClain Center Lower Level 56,670 ASF/65,113 GSF (including the tunnel connection to the Camp Randall Stadium), completion of Engineering Mall, and the Performance Center Plaza portion of the Badger Way. The project will seek Silver LEED certification.

The Dave McClain Athletic Center was opened in 1988 to support the football program. The Fetzer Academic Center was added to the basement in 1997. As the needs of athletic programs have expanded over the years, use of these centers has become overcrowded. The centers now support all 23 sports and 750 athletes in some fashion. Although the location of this facility is still extremely convenient for the student athletes, the space to support them is woefully inadequate. No fee increases are expected to result from this project.

**UW-Madison:** Agriculture Research Station Facilities Improvements – Phase I  
 Total: \$5,800,000 Gift/Grants Funds

This will be the first of a multi-phased program that will renovate, improve, and upgrade Agricultural Research Station facilities statewide. The program represents a comprehensive approach to address the condition and programmatic issues currently impacting the Agricultural Research Stations and their ability to serve their mission of service to Wisconsin’s agricultural industry. The first phase consists of high-priority projects at the Arlington, Hancock, Kemp, Marshfield, and West Madison Agricultural Research Stations that have some likelihood of attracting private support.

A master plan completed in 2006 identified a need for significant improvements at the research stations statewide. Many of the facilities are from 30 to 60 years old, and have had little investment during the past 30 years. As a result, most structures have outlived their usefulness, and are no longer able to support current research or good agricultural practices. This will be the first of a number of phases of work that will upgrade facilities to current standards through a combination of state and non-state funding.

**UW-Madison:** Gordon Commons (Phases I & II)  
 \$33,056,000 Program Revenue Supported Borrowing  
 1,000,000 Program Revenue-Cash  
 4,487,000 Program Revenue Supported Borrowing–Parking  
2,762,000 Gifts/Grant Funds  
 Total: \$41,305,000

The first phase of this project will construct a 94,700 GSF Gordon Commons Food Service facility on the site of demolished Ogg Hall to replace existing Gordon Commons. Phase two will demolish the existing Gordon Commons and construct a single-story, lower level parking garage on that site with a green space above it. The surface of the East Campus Mall from Johnson Street to Dayton Street will also be completed during phase two, and the existing bridge from Gordon Commons across Lake Street will be removed.

The existing Gordon Commons has served primarily as a food service facility since its construction in 1965. In order to meet the ever-changing food service needs of students, it is necessary to undertake major renovations and/or expand existing food preparation and service areas in this facility. In addition, there is a significant need to provide more dining space to accommodate housing residents in this area of campus.

The McBurney Disability Resource Center is a department within the Offices of the Dean of Students that assists UW students with disabilities to ensure that they are able to fully participate in curricular and co-curricular pursuits. The Center was originally housed at 905 University Avenue and was temporarily relocated to the former Middleton Health Sciences Library due to an accelerated construction schedule for the addition to the Grainger School of Business. The current location of the McBurney Center on Linden Avenue is difficult to access and does not adequately serve students with disabilities. The proposed location in the new Gordon Commons facility will place the center closer to other student service functions and resources.

**Fee Impact:** It is anticipated that the annual room and board rates will increase \$300 per semester. Food prices are driven by food costs and will not be impacted by the project cost.

<b>UW-Madison:</b>	Kohl Center Hockey Practice Facility
	\$19,440,000 Program Revenue Supported Borrowing
	<u>19,440,000</u> Gift/Grant Funds
Total:	\$38,880,000

This project will provide 98,250 ASF/120,000 GSF of new construction on four levels plus approximately 8,000 GSF of renovation for a men's and women's hockey practice facility and a women's hockey performance facility. The facility will be attached to the Kohl Center via a basement corridor to connect its operation as part of the Kohl Center complex. The remodeling work on the lower level of the Kohl Center will accommodate this connection. The Kohl Center will also be linked to the SERF via a bridge. The new construction will include a 90' by 200' ice sheet, seating for approximately 4,000 spectators, home team locker suites, visitor locker rooms, concessions, public restrooms, pre-function and circulation space, and coaches' offices. The Athletics Facilities Master Plan evaluated programmatic facility needs, and identified this project as a time-sensitive high priority since the existing lease agreement for facility use of the Bob Johnson Hockey Facility by men's hockey will expire in 2014. The facility will serve as a location for both hockey programs to practice without experiencing scheduling conflicts with men's and women's basketball programs, who currently compete for the same practice and playing time at the Kohl Center arena. The new hockey facility will also provide an opportunity for other athletic programs, in particular men's and women's track, to expand into needed space within the Camp Randall Sports Center. There are no fee increases expected to result from this project.

<b>UW-Madison:</b>	Lakeshore Residence Hall/Food Service Development
	\$57,755,000 Program Revenue Supported Borrowing
	<u>1,708,000</u> Program Revenue-Cash
Total:	\$59,463,000

Full build-out of this development will provide two new residence halls, with a total capacity of 560 beds, and a new food service facility that will be designed to meet the needs of the projected 3,250 students living in the Lakeshore area and replace the outdated food service operation which is now located in Holt commons. Phase one of this project will construct a 211,200 GSF facility that will include one residence hall and the new food service facility. The second phase will complete the project with the construction of the second residence hall (approximately 56,600 GSF). The location of the new halls has been identified in the 2005 Campus Master Plan and was partly selected for its relationship to current undergraduate residence halls.

UW-Madison's housing capacity is 28% smaller than the Big Ten average, and all of the Big Ten institutions except Wisconsin guarantee on-campus housing for freshmen, putting UW-Madison at a competitive disadvantage when recruiting highly qualified students from all over the U.S. and the world. UW-Madison student residents thrive in an environment rich with resources that promote academic success including tutoring, advising, study groups and class sections taught in classrooms located in the residence halls. University Housing's culture of academic support is an essential component of a successful first-year experience and contributes to the ultimate goal of graduation. In April 2007, over 800 students were on the waiting list for housing. By Fall 2007, when the University Residence Halls opened, 85 students were assigned to temporary expanded housing spaces and 697 students who wanted a housing contract were turned away. UW-Madison Housing believes that it is important to maintain a small number of second-year student residents to provide mentorship for the newer students. In doing so, they are forced to deny first-year students housing in order to maintain a successful balance.

Fee Impact: The project cost will be spread over all room rates. The room rates will increase \$524 per year.

**UW-Madison:** Atmospheric, Oceanic, and Space Science Building/  
Suomi Science Museum  
Total: \$4,716,000 Gift/Grant Funds

This project will renovate approximately 2,300 GSF of space and construct approximately 3,600 of new space on the ground floor of the Atmospheric, Oceanic, and Space Science building to house a science museum and conference center for the Space Science and Engineering Center (SSEC). The museum will be named after one of the founders of the SSEC, Vener E. Suomi, who pioneered the use of the spin-scan camera that was used on all geostationary satellites from the 1960s through 1994.

The museum will provide educational outreach to K-12 schools, visiting and prospective college students, scientists and representatives from various funding agencies, and families on weekends and summer months. Interactive exhibits on dynamics of weather, the history of satellite meteorology, and remote sensing of Earth and other planets will foster active participation in handling, observing, and asking questions about artifacts, data, and phenomena. This project's proximity to the UW's popular Geology Museum will provide opportunities for joint programming and promotion.

**UW-Madison:** Tandem Press Relocation – Arts Lofts  
Total: \$4,616,000 Gift/Grant Funds

This project will provide approximately 14,500 ASF/21,000 GSF of new and renovated space in the Art Lofts (the former UW Warehouse) located at 630 West Mifflin Street. The space for Tandem Press will be designated for printmaking and etching studios and operations, with a new main entrance and gallery space suitable for receptions, public viewings, and the sale and storage of collection art pieces.

Tandem Press, which is an internationally known fine art printmaking studio, is currently located two miles from campus in leased space in a state-owned building that may be sold. Two recent projects have renovated the former UW Warehouse to accommodate glass, sculpture, foundry, printmaking, and graduate studio space. Remodeling the remaining space in the warehouse and constructing new space will allow the relocation of TandemPress to a site with good visibility, access to the public, and a desirable proximity to other related arts.

**UW-Madison:** West Campus Athletics Facilities Improvements  
\$3,843,500 Program Revenue Supported Borrowing  
3,843,500 Gift/Grant Funds  
Total: \$7,687,000

This project will address improvements to the softball and tennis facilities as identified in the Athletic Facilities Master Plan. The softball portion of the project will provide 18,400 ASF/20,240 GSF of new team space and indoor practice areas for the women's softball team adjacent to the Goodman Softball Complex. The new construction will include an indoor synthetic turf practice facility and a team meeting room. The scope of work will involve:

- remodeling the team locker suite, the coach's locker suite, the training area, and the visiting locker rooms,
- adding natural turf to the existing infield perimeter between the home plate and the first and third baselines, and
- providing seating, batting cages, and storm water improvements.

The tennis portion of the project will provide a two-level 12,060 ASF/15,400 GSF building addition to the existing Nielsen Tennis Stadium for the men's and women's tennis programs. New construction will include an outdoor elevated spectator seating area for approximately 1,000, UW men's and women's team locker rooms, visitor locker rooms, concessions, public restrooms, pre-function/circulation space, storage; a new entrance lobby for outdoor events and coaches' offices. The project will also add three outdoor courts and new scoreboards to both the indoor and outdoor courts. No fee increases are expected to result from this project.

**UW-Madison:** 21 North Park Street Purchase  
Total: \$38,546,000 Program Revenue Supported Borrowing

This project seeks enumeration of funds for the purchase of the office building at 21 North Park Street, with the intent of exercising the purchase option for the building in July 2010. The 139,000 GSF three-story office building is above a parking ramp, and accommodates offices for various UW-Madison administrative and support functions. In late 2008 a number of these functions will relocate to University Square, and the vacated space will be backfilled with the Division of Continuing Studies, which will move out of Middleton Hall.

In 2004, the university entered into a ground lease with the owner of contiguous property, Park Street Properties I, LLC, to construct a residence hall, a parking ramp, and an office building, and to relocate UW-Fleet Services. At the same time, the university, the state and the developer negotiated and the university later executed a thirty-year lease agreement that provides purchase options for the various components of the project, with options to purchase that began in 2006. The next available purchase opportunity is in 2010 at \$38,546,000. The next opportunities after 2010 will be in 2012 for \$39,317,000 and in 2014 for \$40,103,000. Additional purchase options will be available in 2016 and every two years thereafter, based upon a market value that is no more than the average of two appraisals.

The residence hall and parking ramp were purchased upon occupancy of those facilities in July 2006, at \$46,832,200 of Program Revenue Supported Borrowing, which was enumerated in the 2005-07 Capital Budget. If the purchase options for the office building are not exercised within the requested time frame, the rental rate will need further adjustment based on current interest rates and the debt service coverage ratio required by the financing entity. Purchasing the building at a later date would be more expensive than purchasing it now.

**UW-Platteville:** Locker Room Expansion  
Total: \$1,000,000 Gift/Grant Funds

This project will construct a new 1,600 GSF team locker room facility and a 750 GSF addition to the existing locker room for coaches and referees to provide additional locker room, meeting room, and storage space in the Ralph David Pioneer Stadium. The current spaces do not meet the needs of the users due to their small size.

After renovation of the Pioneer Stadium, the number and variety of users has dramatically increased. Last fall, over 41 competitive events took place in the stadium, including a high school football jamboree, intercollegiate football games, regular and post season high school football games, high school soccer games, and men's and women's intercollegiate soccer games. The only locker rooms available at the stadium are utilized by the college football team from August through November and are shared with visiting teams and other groups who use or rent the facility. Functional capacity is exceeded when they serve 100 players (50 per team). It is difficult to provide locker room space for additional athletes during the

pre-season when more than 165 athletes report to camp for team tryouts. If another group needs to use the locker rooms, the football team is required to vacate that space. On game days the football team has to vacate half the locker room to make space for the visiting team, thus moving 100 players into a space barely large enough for the 50 players that normally use it. Special arrangements need to be made to lock up all equipment and moving furnishing prior to all Platteville High School football games since both the high school team and their opponent are required to have access to locker rooms per the stadium rental contract. Locker room space is not available at the stadium for soccer games, even in the event of inclement weather.

Fee Impact: This project will be funded by gift funds and, therefore, will not have any impact on student fees.

**UW-Platteville:** Residence Hall Plumbing/Electrical Infrastructure Renovation  
 Total: \$10,000,000 Program Revenue Supported Borrowing

This project will upgrade the electrical services in nine older residence hall buildings totaling 489,601 GSF. All were constructed prior to 1968. They include Dobson (64,641 GSF), Porter (54,445 GSF), McGregor (46,761 GSF), Melcher (54,445 GSF), Wilgus (46,656 GSF), Morrow (55,779 GSF), Hugunin (55,779 GSF), Brockert (55,779 GSF), and Pickard (55,316 GSF). Each is a four-story building and consists of traditional double occupancy dormitory rooms with a double-loaded corridor.

The electrical systems in the residence halls are currently 20 amp per room, exclusive of lighting circuits, and the campus anticipates increasing capacity to the level of (2) 20 amp circuits per room, exclusive of lighting circuits. When the electrical circuits in the buildings were designed, residence hall electrical loads were much smaller than they are today, and did not include computers, printers, microwave ovens, and the large array of entertainment electronics that today’s students utilize. Plumbing systems are original and will be evaluated to determine the level of needed renovation.

Fee Impact: The proposed residence hall infrastructure work will be implemented over the next several years, and the cost will be spread over all room rates. Room rates for 2008-09 are set at \$2,900 for double-occupancy rooms and \$4,047 for suite-style rooms. It is anticipated that these rates will be increased approximately 3.5% for three successive years, starting in 2009-10 to fund the debt service payments associated with this project.

**UW-Platteville:** Williams Fieldhouse Addition – Phase II  
 \$4,500,000 Program Revenue Supported Borrowing  
5,000,000 Gift/Grant Funds  
 Total: \$9,500,000

This project will construct a 17,200, GSF addition and remodel 10,000 GSF of existing space in the Williams Fieldhouse. The addition will house an eight-lane competitive pool and diving well, a 500 seat spectator gallery, an auxiliary pool for student programming, men’s and women’s locker rooms, and related support and locker rooms. The existing pool area will be converted to an auxiliary gym with a training room to replace the existing spectator seating area. Outdoor track restrooms, auxiliary men’s and women’s lockers rooms, and a trainer facility will be created within existing space.

The swimming pool does not meet NCAA standards and, therefore, the university does not have an intercollegiate swimming team. A competition pool will enable the campus to add men’s and women’s swimming teams and ensure that the Platteville High School and Lancaster High School also have an up-to-date facility for their use. In addition, students at UW-Platteville seek recreational and wellness

opportunities that require new facilities. To ensure access, the project will include separate swim space from that which is used by teams.

Fee Impact: SUFAC and three large governance groups voted in support of this project in spring 2008. Starting in 2009-10, annual student fees will be increased by \$70 to support this project.

<b>UW-Platteville:</b>	Storage Facility
	\$1,416,000 Existing Program Revenue Supported Borrowing
	<u>284,000</u> Program Revenue Supported Borrowing
Total:	\$1,700,000

A 10,000 GSF steel building will be constructed to provide a heated maintenance shop for woodworking, painting and welding for Auxiliary Services. It will contain unisex restrooms and accommodate storage needs for lumber, furniture and replacement parts, attic stock and custodial supplies, maintenance golf carts and mule service vehicles, and staging and lighting equipment. A 2,880 GSF unheated steel building for equipment and materials storage will be connected to the heated maintenance shop. The project includes a parking area, which contains eight stalls in a fenced-in area for fleet vehicles, eight stalls for employee parking, and a fenced-in marshalling yard for the use of two tractor-trailers.

The auxiliary services maintenance operation has outgrown existing space in the basement of Royce Hall. The current space is poorly lit; has poor air circulation; and has very poor vehicle, material, and personnel access. Construction of a dedicated auxiliary services maintenance building will enable relocation of maintenance operations from Royce Hall and will significantly improve operational efficiency by the use of properly designed spaces.

Fee Impact: The majority of this project will be funded by existing program revenue bonding from two prior enumerations for storage facilities at UW-Platteville. No fee impacts are anticipated.

<b>UW-River Falls:</b>	Ramer Field Renovation
	\$500,000 Program Revenue Supported Borrowing
	<u>3,514,000</u> Gift/Grant Funds
Total:	\$4,014,000

This project will renovate and upgrade the existing Ramer Field complex by constructing a new pro-shop, concessions, and a ticket booth beneath the bleachers; constructing a new press box and VIP seating; upgrading a portion of the bleachers with the addition of seat backs; and constructing a masonry façade on the back of the bleachers. The existing concession stand/ticket booth will be converted into an officials' locker room and storage area. The football field turf will be replaced with an artificial playing surface and the existing inefficient field lighting will also be replaced. Perimeter fencing and landscaping will be replaced and enhanced.

Ramer Field was constructed in 1963 as a very basic and utilitarian facility and has had few improvements since that time. It is currently run down and in need of renovation and upgrading and does not compare favorably with football facilities at peer institutions. The current press box is unheated and too small. The lack of VIP suites inhibits gaining corporate or private sport team sponsorships. The poor condition of existing facilities and the lack of amenities have caused a significant problem in recruiting students and coaching staff and promoting attendance at university football games. An improved Ramer Field would bring UW-River Falls to parity with peer institutions, as well as instill pride in its athletic programs. A fundraising campaign was begun by the UW-River Falls Foundation following a significant lead gift.

Fee Impact: In March 2008, UW-River Falls students approved an \$8.00 per student per year increase in segregated fees in support of the Ramer Field Renovation project. The fee increase is being assessed in two parts: \$4.00 for the 2008-09 academic year as part of the total annual segregated fee of \$911.54, and \$4.00 that will be added in the 2009-10 academic year.

<b>UW-Whitewater:</b>	Fischer Hall and Wellers Hall Renovation
Total:	\$8,584,000 Program Revenue Supported Borrowing

This project will renovate Fischer (41,825 GSF) and Wellers (53,122 GSF) residence halls. Both are four-story plus basement residence halls which were constructed in 1963. The scope of work will renovate the existing rooms, enlarge and reconfigure restrooms, address deferred maintenance and health and safety code compliance issues, restore HVAC systems, replace worn out single-pane slide-by windows with new energy efficient windows, install new interior doors and hardware, and provide general accessibility throughout the building including a new handicap accessible elevator. The project will restore finishes and replace carpeting and lighting. Included in this project is the installation of a new 80 kW emergency generator to provide additional power that is necessary for elevator operation during an interruption of electrical service.

The UW-Whitewater Department of Residence Life maintains 12 student residence halls on campus. All of these buildings were constructed in 1967 or earlier. Although they were well maintained, they are in need of capital renewal. Residence Life developed a long range plan to accomplish renewal which is scheduled to begin in 2010 when the new residence hall, which is currently in design, is completed. The plan calls for the renewal of Wellers the first year, then Fischer, followed by the others. One residence hall would be off line for renovation each year until all residence hall facilities are updated.

Fee Impact: In 2010-11, the projected rates of the new residence hall suites are \$4,728/year and the projected rates of the double-occupancy rooms are \$3,152/year. Starting in 2011-12, it is anticipated that all room rates will increase approximately 3.00% to 6.00% each year for 12 successive years to fund the full residence hall renovation program.

**General Fund Supported Borrowing – Major Projects**

**2009-11 Biennium**

**2011-13 Biennium**

**2013-15 Biennium**

Existing Advance Enumerations	GFSB
Four Campus Academic Buildings (LAC, SUP, OSH, PKS)	\$69.1
<u>MIL – Columbia St. Mary's</u>	<u>28.3</u>
Subtotal:	\$97.4

Enumeration Requests	GFSB
Stout – Jarvis (replenish 4-campus)	\$8.1
SUP – Jim Dan Hill (replenish 4-campus)	.9
Systemwide Classrooms	10.0
MSN – Utilities	61.5
MIL – Utilities	5.5
<u>STP – Utilities</u>	<u>1.0</u>
Subtotal:	\$87.0

Priority Projects	GFSB
WTW – Carlson Hall Renovation	\$15.4
SUP – Barstow Hall Renovation	2.2
MSN – Integrated Dairy III	2.6
MIL – Priority Project	20.0
WTW – Roseman Renov. & Add	3.1
<u>MSN – High Density Shelving Fac.</u>	<u>9.4</u>
Subtotal:	\$52.7

Pre-design – Enumeration 2011	GFSB
EAU – Academic Building	\$44.0
RVF – Health & Human Perf.	44.5
<u>MSN – Medical Res. Middle Tower</u>	<u>67.0</u>
Subtotal:	\$155.5

Existing Advance Enumerations	GFSB
MSN – School of Human Ecology	\$22.5
<u>MIL – Columbia St. Mary's</u>	<u>28.3</u>
Subtotal:	\$50.8

Advance Enumerations from 2009-11	GFSB
EAU – Academic Building	\$44.0
RVF – Health & Human Perf.	44.5
<u>MSN – Medical Res. Middle Tower</u>	<u>67.0</u>
Subtotal:	\$155.5

Enumeration Req. & Priority Projects	GFSB
Systemwide classrooms	\$5.0
SYS – Utilities	5.0
MSN – Utilities	15.0
PLT – Ottensman Hall Renovation	10.0
<u>OSH – Dempsey Hall Renovation</u>	<u>12.8</u>
Subtotal:	\$47.8

Pre-design Priority Projects	GFSB
STP – Innovation/Collab. Ctr.	\$65.2
STO – Harvey Hall Renovation	27.2
OSH – Clow Nursing Renovation	23.9
LAC – Cowley Renov. & Add.	63.0
PLT – Boebel Hall Renovation	15.0
MIL – Golda Meir Library Renov.	35.1
<u>MSN – Nursing Science Center</u>	<u>28.1</u>
Subtotal:	\$257.5

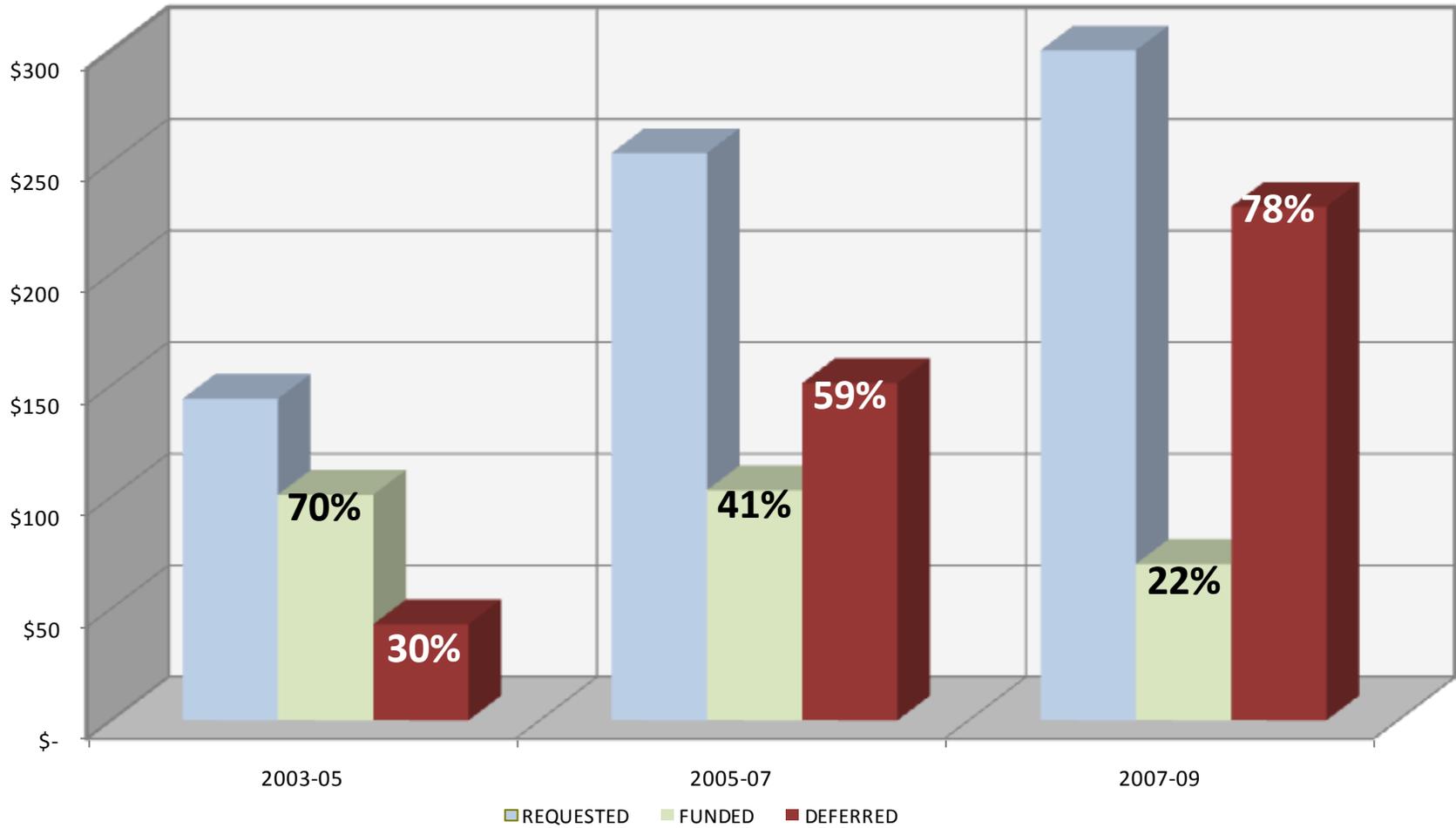
Other Potential Projects	GFSB
MSN – BioEnergy Building	\$50.0
MIL – Regional Campuses (3 biennia x \$50M) 2011-2017	\$150.0
SYS – Coal Burning Heating Plants	\$ unknown

Planned Enumeration Requests	GFSB
Systemwide classrooms	\$5.0
SYS – Utilities	10.0
<u>MSN – Utilities</u>	<u>10.0</u>
Subtotal	\$25.0

Enumeration Req. & Priority Projects	GFSB
STP – Innovation/Collab. Ctr.	\$65.2
STO – Harvey Hall Renovation	27.2
OSH – Clow Nursing Renovation	23.9
LAC – Cowley Renov. & Add.	63.0
PLT – Boebel Hall Renovation	15.0
MIL – Golda Meir Library Renov.	35.1
<u>MSN – Nursing Science Center</u>	<u>28.1</u>
Subtotal:	\$257.5

Other Projects Requested for 2009-15 in Alpha Order	GFSB
EAU – Haas Fine Arts Renov & Addn.	\$59.5
EAU – Phillips Hall Addition	28.2
EXT – Extension Building Replacement	16.0
GBY – Cofrin Library Renovation	13.1
GBY – New Academic Building	26.9
MIL – Physics South & Plaza Remodeling	13.6
MIL – GLRF Aquatic Remodeling	8.2
MIL – Physics Bldg Research Addition	29.9
MIL – Arts Center Remodeling	8.7
MIL – GLRF West Site Facilities Development	2.6
OSH – Clow Lecture Hall Remodeling	3.3
PKS – New Academic Building	25.0
PLT – TV and Radio Station	2.5
PLT – Beef Center Renovation	1.5
PLT – Center for the Arts Music Facility Expansion	1.7
PLT - Priority Project	TBD
STO – Home Economics Renovation	16.0
STP – Trainer Natural Resources Renovation	7.0
STP – Student Services Center	TBD
SUP – Athletic Field Upgrades	6.6
<u>WTW – Heide Hall Renewal</u>	<u>8.2</u>
Total:	\$278.5

### 2003-09 All Agency Projects Program



## Economic Impact: UW System Capital Projects

Direct impact of a typical \$10 million project:	Direct impact of \$800 million UW System Capital Budget:
A/E and other fees 20%: \$2 m	A/E and other fees 20%: \$160 m
<u>Construction costs: \$8 m</u>	<u>Construction costs: \$640 m</u>
Materials 50%: \$4 m	Materials 50%: \$320 m
Labor 50%: \$4 m	Labor 50%: \$320 m
48 jobs @\$40/hr.	3,845 jobs @\$40/hr.

Industry economic multiplier: 2.2

\$800 million x 2.2 = \$1.760 billion

Over 20,000 total jobs

## UW System Facilities: It's All About Students

In a 2005 survey of 13,782 students at 46 universities...

- 74% said facilities related to their major were “extremely important” or “very important” in choosing a college.
- 42% rated residence halls as a key part of college selection.
- About 30% said they rejected a college because of inadequate facilities.

*The impact of facilities on Recruitment and Retention of Students; Cain & Reynolds, 2005; Association of Higher Education Facilities Officers (APPA).*

## D. PERFORMANCE MEASURES

Performance Measures will be provided  
at the Board meeting.

## E. REFERENCE



**JIM DOYLE**  
**GOVERNOR**  
**STATE OF WISCONSIN**

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June 25, 2008

Dear Agency Head:

While much progress has been made, Wisconsin's economy, like the rest of the nation, continues to encounter challenges. Expanding Wisconsin agricultural and manufacturing exports to countries all over the world and strong growth in important fields like biotechnology and renewable energies have been very important to the state's economy. However, the recent flooding and downsizing of manufacturing jobs has put stress not only on the individuals involved but also highlighted the need for continued investments in worker training, health care, infrastructure and education.

My first three budgets helped move Wisconsin forward. Tax cuts totaling \$3.7 billion through 2013 have been enacted. These cuts have helped create jobs, dramatically reduced the growth in property taxes, lowered health care costs for Wisconsin families and eliminated taxes on social security for Wisconsin's seniors. Health care access for Wisconsin families has been dramatically increased through the BadgerCare Plus program. State government operations have been streamlined.

As we move into the next budget period, we must continue to set priorities and make the tough decisions. Our challenge will be to strengthen Wisconsin's economy by creating jobs and continuing to expand exports while maintaining our high-quality of life as evidenced by high-quality public schools, world-class university and technical college systems, abundant natural resources, and extensive and well-maintained transportation network.

Continued funding reductions by the federal government in health care and other services, along with unfunded federal mandates, has put significant pressure on the state's budget. All agencies that have access to federal funds must be aggressive and innovative in their efforts to capture these dollars in order to help ameliorate the impact on Wisconsin's taxpayers.

The Major Budget Policies and Budget Instructions call for most agencies to hold their overall fiscal year 2009-10 and fiscal year 2010-11 GPR budgets to fiscal year 2008-09 levels. The same targets will apply to the SEG-funded administrative operations appropriations. These targets are necessary to ensure state government lives within its means.

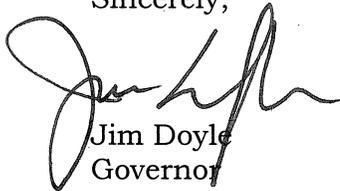
Agency Heads  
Page 2  
June 25, 2008

In addition, most agencies will be required to submit plans to reduce all nonfederally-funded state administrative operations appropriations by ten percent. These plans should look to retool and reorganize programs to increase both efficiency and service.

Agency budget requests are due September 15. Please review the Major Budget Policies and Instructions carefully as you prepare and prioritize your requests. Technical budget instructions will not be printed this year, but will be available on the Internet at [www.doa.state.wi.us/debf/index.asp](http://www.doa.state.wi.us/debf/index.asp).

I am confident that you and your employees will continue to meet these challenges and continue to deliver important services to Wisconsin citizens.

Sincerely,



Jim Doyle  
Governor

cc: Agency Budget Contacts

# **MAJOR BUDGET POLICIES 2009-11**

The Governor has identified the following themes as the core concepts for constructing the 2009-11 biennial budget. These themes build upon our state's existing strengths and position Wisconsin to better protect and improve our families, communities, businesses and natural resources.

## **REFORM HEALTH CARE**

In the last two budgets, the major elements of the Governor's health care reform agenda have been enacted, including ensuring health care coverage to all kids and preserving access to affordable prescription drugs and home-based long-term care. The Governor's 2009-11 budget will continue to implement measures to make health care more affordable, ensure access to 98 percent of Wisconsin citizens and improve the quality and effectiveness of health care through the Governor's Family Care Statewide, BadgerCare Plus expansion and E-health initiatives. Part of the success of these initiatives will depend on aggressively pursuing federal approval, where needed, and federal funds so that Wisconsin taxpayers receive fair treatment relative to other states.

## **INVEST IN EDUCATION**

The Governor's 2009-11 biennial budget will again focus resources on improving Wisconsin's educational system. Success in school and access to higher education for all Wisconsin citizens through the Governor's Wisconsin Covenant, which was approved as part of the 2007-09 budget, will be a top priority for the Governor. The Governor expects to build on the educational initiatives approved in the 2007-09 biennium, which included a \$525 million increase in school aids and property tax credits, \$34 million for new and expanded programs in the University of Wisconsin System and \$44 million to increase financial aid to Wisconsin college students.

## **CARE FOR WISCONSIN'S KIDS**

High educational attainment and the future success of Wisconsin's economy depend on ensuring that our kids are protected and cared for. Continued implementation of the Governor's KidsFirst initiative will be a top priority in the 2009-11 budget. The ability to effectively and efficiently address the needs of Wisconsin's parents and kids was greatly enhanced by the Legislature's approval, as part of the 2007-09 biennial budget, of the Governor's recommended consolidation of children and family services into a single department.

## **CONTINUED ECONOMIC COMPETITIVENESS**

The Governor unveiled his Grow Wisconsin plan in the fall of 2003 to support high-skill, high-wage employment in the state. Since then, Wisconsin has seen the creation of tens of thousands of jobs and per capita growth of 12 percent, a faster rate of growth than the rest of the Great Lakes region. The 2009-11 budget will continue implementation of these initiatives and seek to increase training opportunities for Wisconsin's businesses and work force and support the efforts of entrepreneurs throughout the state.

One of the Governor's top priorities is to continue reducing the tax burden on Wisconsin's citizens. Over the last several years, the Governor's efforts to address the state's budget challenges without raising taxes have resulted in Wisconsin's state tax ranking falling to 16 in 2006 from the top 10 in earlier years.

The Governor and the Legislature have provided several forms of tax relief for individuals and businesses, which will result in a cumulative projected tax savings of over \$3.7 billion from 2003 through 2013. Some of the changes enacted include expanded deductions for certain medical care insurance premiums, increased deductions for college tuition and mandatory student fees, a deduction for child care expenses claimed under the federal child care tax credit and an income exclusion for taxpayers aged 65 and older of up to \$5,000 for pension payments and retirement plans.

In addition, in the 2007-09 biennial budget, the Governor and the Legislature took several actions to address the local property tax burden on homeowners. Significantly, a new "first dollar credit" was enacted, providing \$75 million to provide a greater proportional reduction to residences on 2008 property tax bills statewide.

The Governor will continue to strive for new and creative ways to decrease the tax burden on Wisconsin residents and businesses in the 2009-11 budget.

## **ENERGY EFFICIENCY**

In July 2006, the Governor established a goal of generating 25 percent of Wisconsin's electric power and transportation fuels from renewable sources by 2025, which continues to guide policies aimed at securing Wisconsin's leadership in the emerging renewable energy industry. The Governor created the Office of Energy Independence in April 2007 to lead the state's effort to advance clean energy and bioproducts. Under the Governor's Clean Energy Wisconsin initiative, launched in 2008, Wisconsin will have a clear strategy to promote renewable energy, create new jobs, increase energy security and improve the environment. The Governor's 2009-11 budget will continue to implement measures to expand research, development and commercialization efforts in support of alternative energy to help reduce costs and boost Wisconsin's economy.

## **SUPPORT LOCAL GOVERNMENT**

The Governor's 2009-11 budget will continue to protect a fair and equitable shared revenue system for local governments in order to limit property taxes and ensure quality local government services which are critical to Wisconsin's citizens. In the 2007-09 biennial budget, the Governor capped increases in property tax levies for 2008 at the higher of 3.86 percent or the increase in net new construction, and at 2 percent or the increase in net new construction for 2009 to assist municipalities in meeting citizens' needs while minimizing property tax increases. Efforts to improve cooperation between state and local governments, improve efficiencies in delivery of services, and control property taxes will be top priorities in the budget.

## **PROTECT WISCONSIN'S CITIZENS**

By building on recently initiated programs ranging from GPS monitoring of sex offenders to providing courts with better tools and programs when determining sentences, the

2009-11 budget will continue to maintain the state's commitment to protect Wisconsin citizens, children and families, and ensure the most effective use of public tax dollars in support of public safety, criminal justice and correctional programs.

### **ENHANCE WISCONSIN'S NATURAL RESOURCES**

The Governor understands the importance of protecting and enhancing Wisconsin's pristine environment and natural resources. The 2007-09 budget made the Warren Knowles – Gaylord Nelson Stewardship 2000 Program a priority by reauthorizing it for an additional ten years at \$86 million per year beginning in fiscal year 2010-11. The Governor will continue to prioritize preservation of the state's natural resources and the Conserve Wisconsin agenda, to ensure environmental quality in Wisconsin.

## BUDGET TARGETS

- Agencies should prepare their 2009-11 biennial budget requests based on 100 percent of their fiscal year 2008-09 adjusted base level.
- The 2009-11 biennium will present many fiscal challenges brought on by the slowdown in the nation's economy. Addressing these challenges will be the overriding factor in GPR spending decisions for the next budget. As such, there will need to be restraint in most GPR appropriations in the next budget.
  - Agencies should assume there will be zero growth in overall GPR appropriations in each fiscal year during the 2009-11 biennium, and specific program needs should be managed within this general constraint.
  - Exceptions will occur only for K-12 school aids; required cost-to-continue needs for the state's institutions, i.e., the Department of Corrections and the Department of Health Services institutions; entitlement and related assistance programs in the Department of Health Services (e.g., Medical Assistance), the Department of Children and Families' Division of Prevention and Permanence, and the Department of Workforce Development's Division of Vocational Rehabilitation; the University of Wisconsin System instruction and research activities that are focused on economic growth; and housekeeping adjustments like standard budget adjustments, fuel and utilities, and debt service.
- The zero growth policy will also apply to the SEG-funded administrative operations appropriations in all agencies that are supported by the transportation fund, the conservation fund, the environmental fund and the lottery fund.
- Funding requests for other types of appropriations and other funding sources in both years should be limited to revenue availability and prioritized programmatic needs.
- Except for standard budget adjustments, routine budget items should be handled in agencies' base budgets regardless of fund source. Consistent with overall targets, agencies should limit requests to spending items associated with significant policy and operational changes.
- Proposals that transfer functions or programs, including related costs and staff, between agencies should result in zero growth in overall state appropriations (i.e., the transferring agency should have lower overall appropriations to offset the increase at the receiving agency). All agencies involved in the transfer should notify the State Budget Office of any such proposal to facilitate review of the request and allocation of any projected savings between the agencies.

## PLANNING FOR OPERATIONS REDUCTIONS

- Under 2007 Wisconsin Act 20, the Department of Administration secretary is authorized to lapse or transfer \$200 million over the 2009-11 biennium to the general fund. Agencies should begin planning for these lapses as part of the budget development process. At a minimum, each agency should plan to lapse an amount similar to the amounts lapsed in the 2007-09 biennium.
- Likewise, under Act 20, the University of Wisconsin System and the Wisconsin Technical College System are required to lapse \$25 million and \$1 million, respectively, over the 2009-11 biennium.
- Agencies with state operations administrative appropriations, including the administrative activities of the University of Wisconsin System, should prepare plans to absorb a ten percent permanent base cut. This reduction should equal ten percent of all non-FED sum certain state operations administrative appropriations in an agency, excluding debt service and fuel and utilities appropriations, and should be in addition to the lapse amounts required for the 2009-11 biennium under Act 20.
- Reduced base budget plans are due Monday, November 17, 2008.
- To prepare for these cuts, agencies should look beyond trying to absorb the reduction as an across-the-board appropriation cut. This should not be an exercise to tweak the status quo, instead agencies should use this exercise to fundamentally review its missions and priorities, exploring opportunities to reallocate resources, integrate programs and consolidate functions.
- Where reductions and efficiencies in state operations result in reductions in positions, agencies should plan to accomplish this reduction without layoffs.
- Any areas needing additional staff must be met through base reallocations.

Note: Agencies must receive approval from the State Budget Office before proposing to use funding sources in another agency to stay within budget targets, to absorb operations' reductions or to fund any new initiatives.

## BASE BUDGET REVIEW

The Department of Administration secretary is required under s. 16.423, Wisconsin Statutes, to select one-third of all state agencies each biennium and require those agencies to provide a description of each programmatic activity performed by the agency and the expenditure, by revenue source, for each activity area. Expenditures must be reported for the last three fiscal years, with detailed breakouts of expenditures occurring in the third and fourth quarters of those fiscal years. The following agencies will need to meet this requirement this biennium:

Agriculture, Trade and Consumer Protection	Office of the Lieutenant Governor
Board for People with Developmental Disabilities	Military Affairs
Commerce	Natural Resources
Employee Trust Funds	Public Instruction
Employment Relations	Regulation and Licensing
Financial Institutions	Revenue
Government Accountability Board	State Fair Park Board
Office of the Governor	Tourism
Judicial Council	Veterans Affairs
Justice	Wisconsin Technical College System
Legislature	Workforce Development

Agencies' Chapter 20 appropriation schedules will be used to identify programmatic activity areas and to categorize the expenditure information. Agencies required to report for the 2009-11 biennium must submit their reports no later than Monday, September 15, 2008. The State Budget Office will provide selected agencies with the base expenditure information and a standard format for agencies to describe their programmatic activity and spending patterns.

## PERFORMANCE MEASUREMENTS IN BUDGETING

- Agencies need to report on the performance measures they identified for previous biennial budgets. These measures should relate to agencies' broad Chapter 20 budget programs. If needed to capture significant shifts in agency function, additional measures could be added; however, only a few measures should be presented so there is a clear focus on results.
- For the 2009-11 budget, agencies need to report actual outcome measures through fiscal year 2006-07 and fiscal year 2007-08. Planned outcome measures should be listed for fiscal year 2008-09, fiscal year 2009-10 and fiscal year 2010-11. Agencies should track and maintain data going forward to present actual performance data for a fiscal year compared to planned performance. (A calendar year may be used if data is collected on that basis. Please note where calendar years are used.)

The State Budget Office will include performance measures developed by an agency in the Executive Budget Book, and agencies should reference measures in decision items, where relevant. The information that needs to be presented for each broad Chapter 20 budget program where measures are reported includes:

- The key goals and objectives for each program.
- The outcome measure(s) selected for the program, including past actual outcomes and the planned outcomes over the next two years.

Guidelines for reporting are noted below:

- Statewide data can be presented, as well as comparing different regions. Data showing that one region is lagging behind other regions in Wisconsin, for example, may suggest a geographical reallocation is appropriate. The agency should also identify what external factors may influence program outcomes, since many factors can impact program success. Finally, the agency should be prepared to address how it could adjust programming to improve results.
- Because many factors enter into budget decisions, the traditional program budget decision information and format should still be used. However, outcome measures can provide a rationale to add, reduce or reallocate budget resources. Measures should be taken into consideration when funding decisions are made. They should be cross-referenced in decision items, where applicable, but the agency should not rely on requests for new funding to reach a planned outcome goal. Better alternatives may include reallocating existing base funding, consolidating similar programs or identifying other means to improve outcomes within current program funding.
- Agency descriptions and performance measures will be E-mailed to each agency budget contact for updating. It is important for agencies to follow the prescribed format to ensure consistency and compatibility. The information should be submitted electronically in Microsoft Word software format, to facilitate inserting the information into the Executive Budget Book.

## **BUDGETING FOR INFORMATION TECHNOLOGY**

Requests for funding of information technology projects should identify the link between the project and the state's business goals, conformity to the Department of Administration's Policies and Procedures for Information Technology Management dated April 24, 2008, and provide specific information about each project, including executive sponsorship. Consistent with information technology strategic planning, project definitions must include a standard return on investment (ROI) calculation.

## **BUDGETING FOR DEPARTMENT OF ADMINISTRATION RATE CHANGES**

Agencies should not reflect anticipated rate changes from the various divisions within the Department of Administration in their 2009-11 budget requests. Forecasting of rates and impacts on individual agency budgets will be addressed by the Department of Administration in developing the Governor's 2009-11 budget.

## **INCREASING FEDERAL FUNDS**

Federal funds comprise approximately 25 percent of the state's resources. The state has a goal of increasing the receipt of federal funds where the use of federal funding is consistent with state program goals. In order to increase the amount of federal funds received, agencies should conduct the following review:

- Examine existing grant awards to ensure that they are fully utilized and consistent with agency priorities. If unexpended grant authority is available, the agency should reallocate the funds to other activities to the extent possible under state and federal rules.
- Agencies may also identify, in the form of a policy paper submitted on September 15, additional federal grant opportunities that were not included in the agency's request. Such opportunities may be considered for funding by the State Budget Office during budget deliberations.

The Department of Administration's Division of Intergovernmental Relations will work with agencies to develop current issues to be included in the Governor's Federal Issue Agenda to increase the receipt of federal funds.

## **STATUTORY LANGUAGE GUIDELINES**

- Agencies should seek to limit policy items unrelated to appropriation changes for inclusion in the Governor's budget.

Note: Please contact your State Budget Office analyst to discuss whether a particular initiative is appropriate for submission as a budget request.

- Agencies should not submit extensive lists of technical or housekeeping changes for inclusion in the Governor's budget. Proposed changes for separate nonbudget legislation can be submitted to the Department of Administration for review and approval, separate from the budget request.

Note: Please contact your State Budget Office analyst if these types of changes are sought.

- As in past budgets, prior to September 15, agencies may work directly with the Legislative Reference Bureau in preparing statutory language items related to the budget. After September 15, all drafting and redrafting requests related to the budget must come from the State Budget Office.
- The Legislative Reference Bureau strongly discourages agencies from submitting budget bill drafts that agencies have drafted. Instead, agencies should submit memoranda identifying what they are seeking to accomplish.
- The detailed budget instructions will provide more information on statutory language submittal requirements.

## **BUDGET SUBMITTAL DUE DATES AND PROCEDURES**

- Formal budget requests, including statutory language related to decision items, are due Monday, September 15, 2008. Send four (4) copies to the State Budget Office and two (2) copies directly to the Legislative Fiscal Bureau.
- Agency budget directors will be required to include with their budget submittals a signed Budget Checklist of budget elements completed. This will help ensure all required materials have been included in the budget. The checklist will be posted as an appendix to the technical budget instructions.
- State Budget Office staff will be available to meet with individual agencies to explain budget policies and procedures and discuss any agency concerns.

## **INFORMATION ON THE WEB**

- The Budget Instructions, along with various budget forms, will only be available on the State Budget Office Web site at <http://www.doa.state.wi.us/debf/index.asp>.
  - Periodic information updates will be posted to this Web site so agencies should check it regularly.

UNIVERSITY OF WISCONSIN SYSTEM  
SHARE OF STATE GPR

	<u>UW GPR</u> <u>EXPENDITURE</u>	<u>STATE OF</u> <u>WI GPR</u> <u>EXPENDITURE</u>	<u>UW AS %</u> <u>OF STATE</u>
1973-74	278,743,147	1,933,571,053	14.42%
1974-75	298,522,282	2,166,752,155	13.78%
1975-76	310,446,570	2,307,619,718	13.45%
1976-77	340,074,169	2,470,900,111	13.76%
1977-78	363,899,880	2,634,551,777	13.81%
1978-79	390,977,741	3,148,901,910	12.42%
1979-80	420,677,864	3,278,297,185	12.83%
1980-81	434,183,806	3,446,856,743	12.60%
1981-82	478,941,747	3,450,863,890	13.88%
1982-83	508,368,220	4,078,030,140	12.47%
1983-84	540,472,131	3,977,740,308	13.59%
1984-85	555,568,482	4,588,188,276	12.11%
1985-86	583,885,301	4,868,026,430	11.99%
1986-87	594,259,601	5,070,256,284	11.72%
1987-88	633,625,206	5,246,094,384	12.08%
1988-89	660,137,195	5,451,877,458	12.11%
1989-90	698,155,838	5,802,999,036	12.03%
1990-91	740,757,863	6,364,528,649	11.64%
1991-92	759,887,369	6,650,683,407	11.43%
1992-93	771,832,665	6,922,128,169	11.15%
1993-94	814,538,009	7,276,614,107	11.19%
1994-95	849,762,860	7,789,976,441	10.91%
1995-96	847,482,297	8,131,598,722	10.42%
1996-97	853,360,473	9,283,406,651	9.19%
1997-98	883,660,451	9,694,461,511	9.12%
1998-99	903,691,964	10,009,395,000	9.03%
1999-00	953,800,000	11,293,969,000	8.45%
2000-01	1,047,000,000	11,077,681,000	9.45%
2001-02	981,400,000	11,265,100,000	8.71%
2002-03	1,063,800,012	11,047,900,000	9.63%
2003-04	949,000,000	10,784,000,000	8.80%
2004-05	996,900,000	11,859,700,000	8.41%
2005-06	1,011,600,000	12,727,100,000	7.95%
2006-07	1,039,500,000	13,130,800,000	7.92%
2007-08	1,128,380,267 (a)	13,624,127,000 (b)	8.28%
2008-09	1,189,756,579 (a)	14,106,500,700 (b)	8.43%

(a) UW System Redbook

(b) Wisconsin Act 20, including the compensation reserve

# RULES OF THUMB

## GPR

UW System 2008-09 GPR Base (Annual Budget Document)	=	\$1,189.8 million
1% Increase is GPR Support	=	\$11.9 million
The GPR share of a 1% increase in pay plan (traditionally funded)	=	\$9.1 million

## TUITION

UW System 2008-09 Tuition Base (Annual Budget Document)	=	\$981.0 million
1% undergrad resident increase, same dollar increase for all other students	=	\$6.0 million
The tuition share of a 1% increase in pay plan (traditionally funded)	=	\$3.8 million

## TOTAL GPR/FEE BASE

UW System 2008-09 GPR/FEE Base (Annual Budget Document)	=	\$2,170.7 million
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## PAY PLAN

UW System 1% Pay Plan Increase for faculty	=	\$5.1 million
UW System 1% Pay Plan Increase for unclassified staff (including faculty)	=	\$9.5 million
UW System 1% Pay Plan Increase for classified staff	=	\$3.3 million
UW System 1% Pay Plan Increase for all staff	=	\$12.9 million

**TUITION POLICY PRINCIPLES**

**Board of Regents**  
**GUIDING PRINCIPLES**

1. Tuition and financial aid in the UW System should balance educational quality, access, and ability to pay.
2. As a matter of fiscal and educational policy, the state should, at a minimum, strive to maintain its current GPR funding share (65%) of regular budget requests for cost-to-continue, compensation and new initiatives, and fully fund tuition increases in state financial aid programs.
3. Nonresident students should pay a larger share of instructional costs than resident students, and at least the full cost of instruction when the market allows. Nonresident rates should be competitive with those charged at peer institutions and sensitive to institutional nonresident enrollment changes and objectives.
4. Where general budget increases are not sufficient to maintain educational quality, supplemental tuition increases should assist in redressing the imbalance between needs and resources.
5. Tuition increases should be moderate and predictable, subject to the need to maintain quality.
6. GPR financial aid and graduate assistant support should "increase at a rate no less than that of tuition" while staying "commensurate with the increased student budget needs of students attending the UW System." In addition, support should also reflect "increases in the number of aid eligible students."
7. General tuition revenue (to cover regular budget increases under the standard 65% GPR and 35% Fees split) should continue to be pooled systemwide. Special fees may be earmarked for particular institutions and/or programs increasing those fees.
8. When considering tuition increases beyond the regular budget, evaluation of doctoral graduate tuition should consider impacts on multi-year grants and the need to self-fund waivers or remissions from base reallocation within departmental budgets.

**MAJOR STATE PROGRAMS**  
**General Purpose Revenue (GPR) Expenditures, 1975 - 2008**  
(Dollars in Millions)

Year Ending 6/30:	UW System		Local Assistance						Medical Assistance		Total GPR Expenditures <sup>a</sup>	
			School Aid		Shared Revenues, Property Tax Credits		Subtotal <sup>a</sup> -Local Assistance					
	Amount	% of Total	Amount	% of Total	Amount	% of Total	Amount	% of Total	Amount	% of Total	Amount	% Inc. Over Prev. Year
1975	\$298.8	13.7%	\$485.8	22.3%	\$677.7	31.1%	\$1,322.4	60.7%	\$151.2	6.9%	\$2,177.1	14.1%
1976	310.6	13.4%	530.9	22.9%	664.0	28.7%	1,379.0	59.5%	172.0	7.4%	2,316.6	6.4%
1977	340.4	13.8%	564.5	23.0%	701.9	28.5%	1,446.9	58.9%	202.4	8.2%	2,458.6	6.1%
1978	363.9	13.7%	599.0	22.5%	718.9	27.1%	1,544.2	58.1%	218.4	8.2%	2,656.5	8.0%
1979	340.4	10.8%	670.8	21.3%	783.4	24.9%	1,703.3	54.1%	259.0	8.2%	3,148.9	18.5%
1980	420.7	12.8%	799.0	24.4%	790.1	24.1%	1,858.7	56.7%	295.6	9.0%	3,278.4	4.1%
1981	434.2	12.8%	844.3	24.8%	710.1	20.9%	1,865.5	54.9%	354.4	10.4%	3,398.6	3.7%
1982	478.9	13.9%	784.6	22.7%	758.4	22.0%	1,831.2	53.1%	356.8	10.3%	3,450.9	1.5%
1983	508.4	12.5%	1,135.0	27.8%	917.9	22.5%	2,364.5	58.0%	372.1	9.1%	4,078.0	18.2%
1984	540.5	13.6%	969.0	24.4%	819.6	20.6%	2,130.3	53.6%	398.6	10.0%	3,977.7	-2.5%
1985	555.6	12.1%	1,182.0	25.8%	1,004.2	21.9%	2,577.5	56.2%	431.9	9.4%	4,588.2	15.3%
1986	583.9	12.0%	1,293.5	26.6%	1,049.0	21.5%	2,778.0	57.1%	436.3	9.0%	4,868.0	6.1%
1987	594.3	11.7%	1,352.4	26.7%	1,083.5	21.4%	2,906.8	57.3%	468.6	9.2%	5,070.3	4.2%
1988	633.6	12.1%	1,476.0	28.1%	1,098.6	20.9%	3,056.2	58.3%	470.2	9.0%	5,246.1	3.5%
1989	660.1	12.1%	1,496.8	27.5%	1,110.7	20.4%	3,112.6	57.1%	532.1	9.8%	5,451.9	3.9%
1990	698.2	12.0%	1,619.1	27.9%	1,126.7	19.4%	3,289.0	56.7%	588.6	10.1%	5,803.0	6.4%
1991	740.8	11.6%	1,843.3	29.0%	1,154.9	18.1%	3,609.6	56.7%	659.9	10.4%	6,364.5	9.7%
1992	759.9	11.4%	1,942.4	29.2%	1,213.3	18.2%	3,753.6	56.4%	759.3	11.4%	6,650.7	4.5%
1993	771.8	11.1%	2,025.2	29.3%	1,230.3	17.8%	3,907.3	56.4%	801.4	11.6%	6,922.1	4.1%
1994	810.1	11.1%	2,175.3	29.9%	1,248.0	17.2%	4,090.8	56.2%	834.6	11.5%	7,276.6	5.1%
1995	849.8	10.9%	2,450.8	31.5%	1,291.6	16.6%	4,468.1	57.4%	843.3	10.8%	7,790.0	7.1%
1996	847.4	10.4%	2,683.4	32.7%	1,331.9	16.3%	4,767.2	57.6%	877.1	10.8%	8,141.8	4.5%
1997	853.4	9.2%	3,527.6	38.5%	1,585.7	14.7%	5,609.8	61.0%	865.6	9.3%	9,283.5	14.0%
1998	876.8	9.0%	3,662.2	37.8%	1,477.9	15.2%	5,847.4	60.3%	904.8	9.3%	9,694.5	4.4%
1999	903.6	9.0%	3,859.7	38.6%	1,577.9	15.8%	6,022.4	60.2%	927.8	9.3%	10,009.4	3.2%
2000	953.8	8.4%	4,173.3	37.0%	1,477.9	13.1%	6,405.1	56.7%	971.0	8.6%	11,294.0	12.8%
2001	1,047.0	9.5%	4,413.2	39.8%	1,488.5	13.4%	6,679.6	60.3%	993.2	9.0%	11,077.7	-1.9%
2002	981.4	8.7%	4,552.8	40.4%	1,488.5	13.2%	6,792.0	60.3%	1,070.5	9.5%	11,265.1	1.7%
2003	1,063.8	9.6%	4,756.1	43.0%	900.2	8.1%	6,438.0	58.3%	1,038.6	9.4%	11,047.9	-1.9%
2004	949.0	8.8%	4,759.0	44.1%	1,069.0	9.9%	6,506.2	60.3%	688.7	6.4%	10,784.0	-2.4%
2005	996.9	8.4%	4,789.0	40.4%	1,221.0	9.9%	6,671.6	56.3%	1,608.8	13.6%	11,859.7	10.0%
2006	1,011.6	7.9%	5,157.2	40.5%	1,413.9	10.3%	7,270.4	57.1%	1,286.9	10.1%	12,727.1	7.3%
2007	1,039.5	7.9%	5,299.5	40.4%	1,413.9	11.1%	7,342.6	55.9%	1,704.4	13.0%	13,130.8	3.2%
2008 <sup>b</sup>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
% Change Over:												
5 Yrs. ('02-'07)	5.9%		16.4%		-5.0%		8.1%		59.2%		16.6%	
10 Yrs. ('97-'07)	21.8%		50.2%		-10.8%		30.9%		96.9%		41.4%	
20 Yrs ('87-'07)	74.9%		291.9%		30.5%		152.6%		263.7%		159.0%	

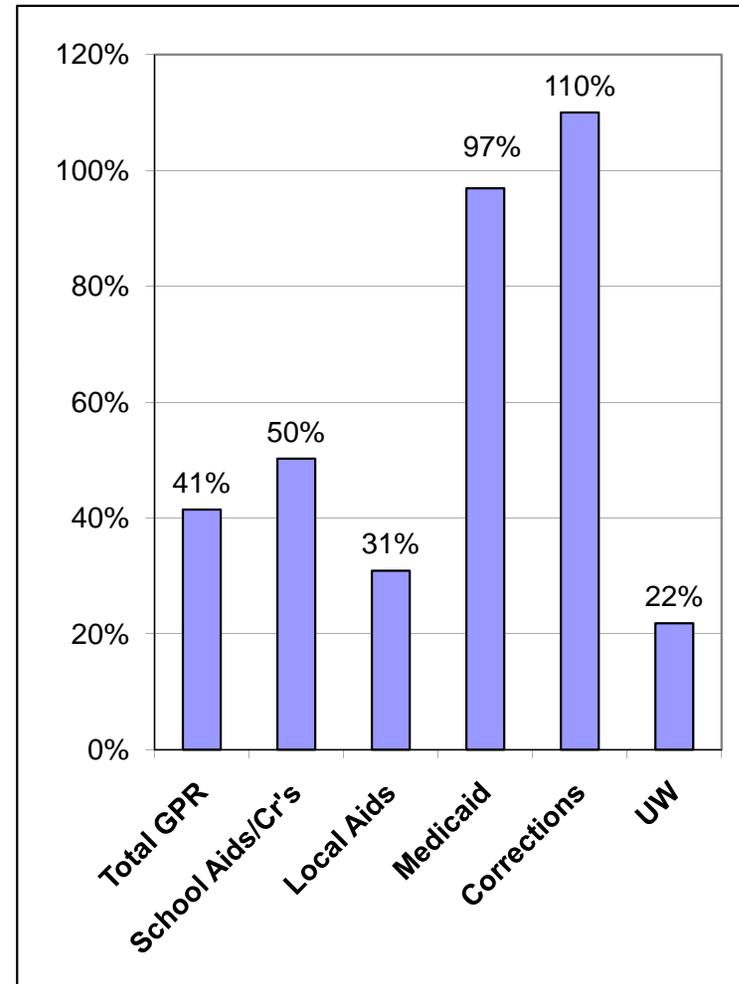
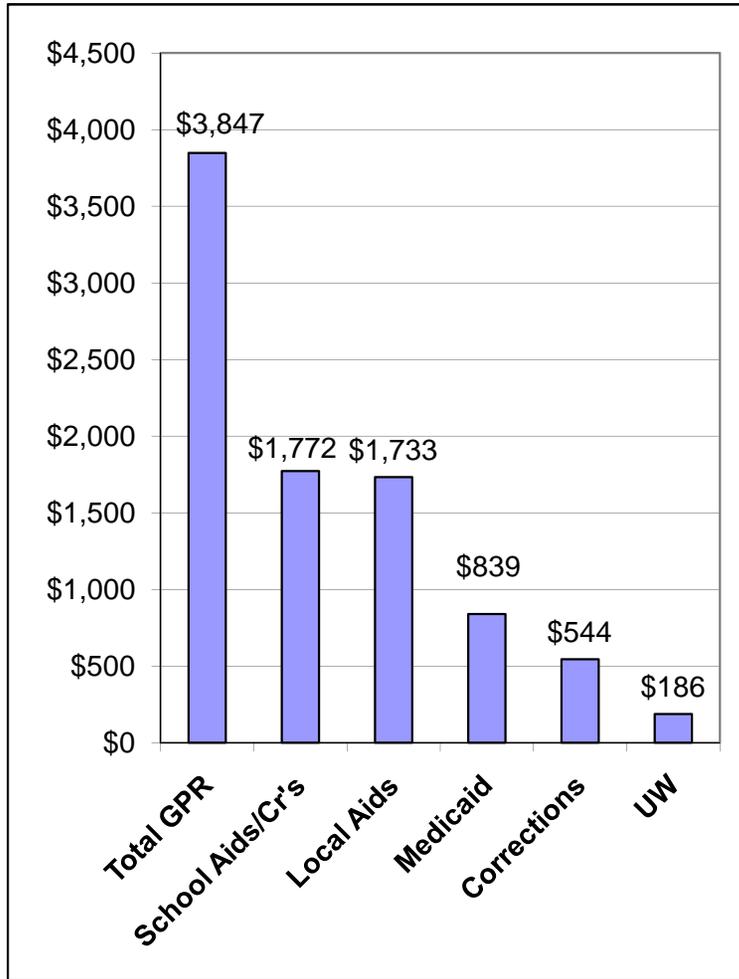
<sup>a</sup>Includes K-12 school aids, shared revenues and property tax credits as well as categories not separately listed.

Source: 1975-1993 data per Wisconsin Taxpayers Alliance from Wisconsin Department of Administration, "Annual Fiscal Reports," 1994 - 2007 data per "Annual Fiscal Reports", UW System Administration.

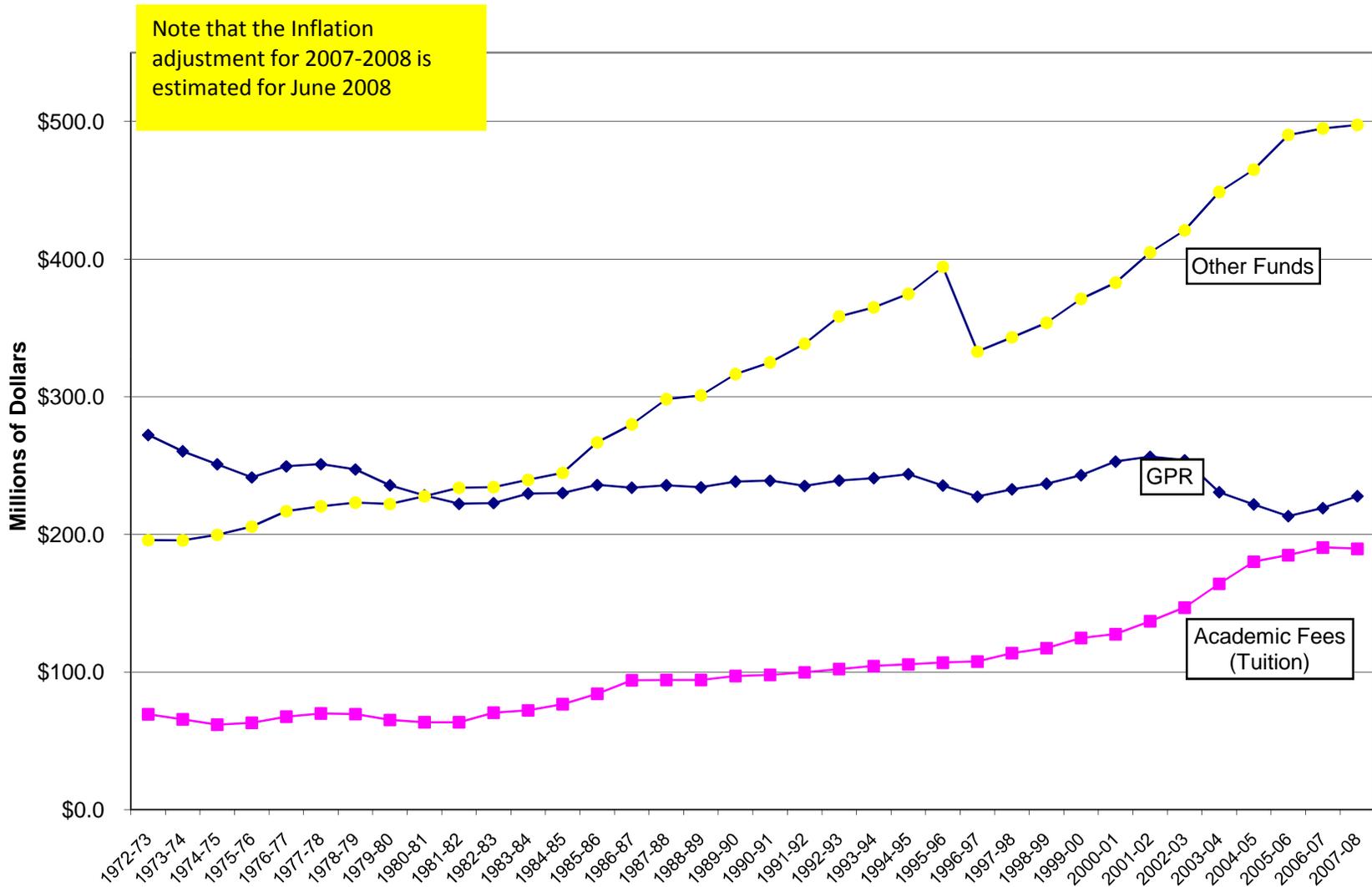
<sup>b</sup>2007-08 is not yet available.

***"State Priorities Have Shifted Away From Higher Education..."***

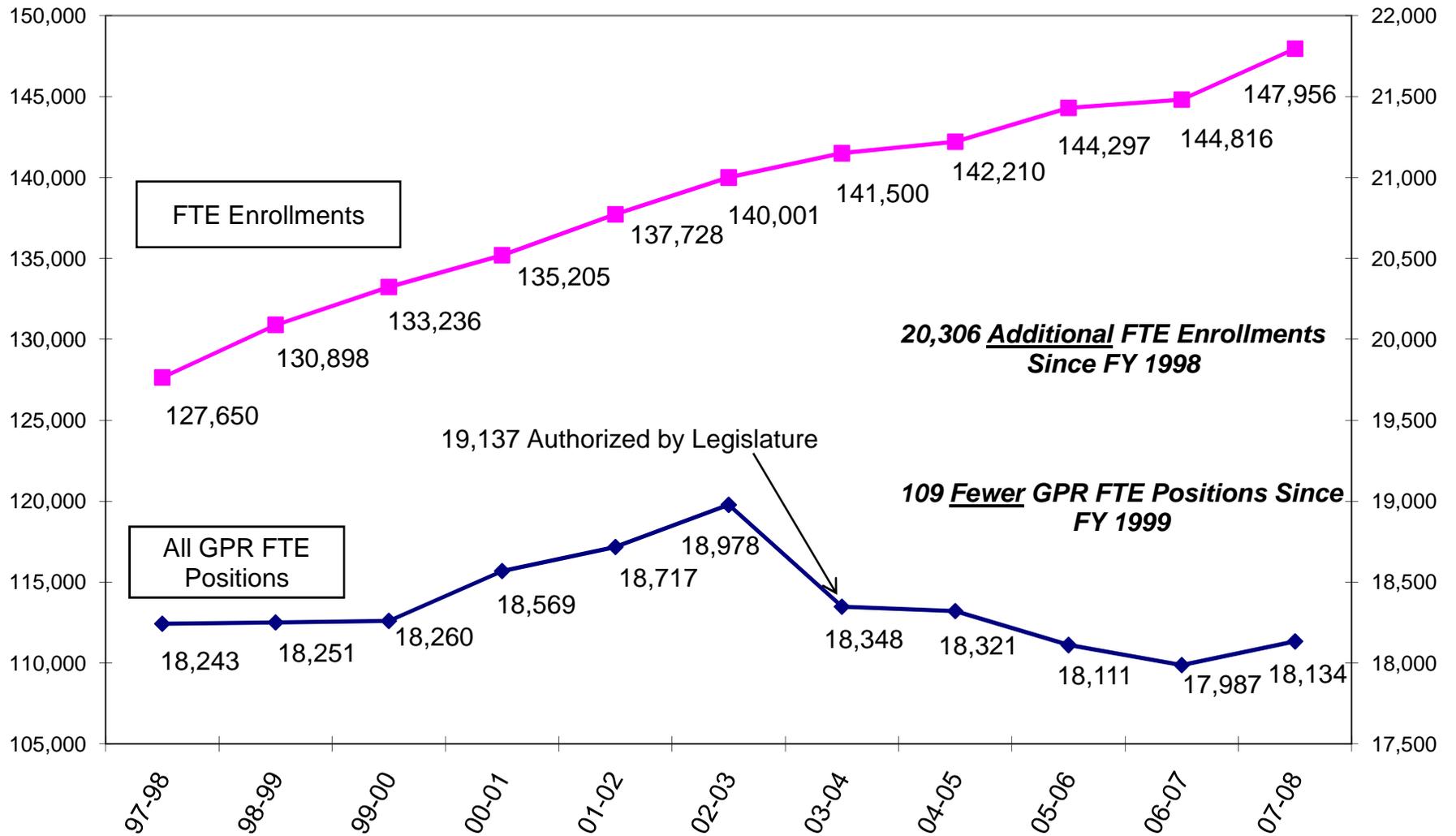
**Ten Years of Spending Growth  
By GPR Category, FY 1997 - 2007  
in Millions and Percents, State Annual Fiscal Report**



### UW System GPR, Fees and Other Funds Adjusted for Inflation 1972-73 to 2007-08



## UW SYSTEM FTE ENROLLMENTS VS GPR FTE



## GLOSSARY OF TERMS

AODA - Alcohol and Other Drug Abuse - Programs and staff related to alcohol and drug abuse intervention, prevention and counseling services.

AOP - Advanced Opportunity Program - A UW System financial aid program for minority and economically disadvantaged graduate students.

Auxiliary Operations - Self-sustaining programs, not directly related to instruction, e.g., dormitories, food service and student unions.

Cluster - A number of institutions grouped according to mission. The universities at Madison and Milwaukee comprise the Doctoral Cluster. All other degree-granting institutions in the UW System are in the Comprehensive University Cluster. In addition, the UW System has thirteen two year University of Wisconsin Colleges and Extension.

CWS - College Work Study - A campus based financial aid program which provides financial assistance in the form of subsidized employment to needy students.

Compensation - Salaries and fringe benefits paid to staff.

1. Pay plan - Increases in salaries and related fringe benefits provided to all state employees.
2. Merit/Market - Salary increases based on a systematic performance evaluation program which identifies positive contributions by the faculty member to teaching, research, public service and/or the support functions inherent in the institution's mission.
3. Solid Performance - Adjustments provided to those faculty and academic staff who have demonstrated satisfactory performance.

CPI - Consumer Price Index - A price index which measures the rate of inflation on goods and services that people buy for day-to-day living.

Continuing Appropriation – An appropriation from which expenditures are limited by only the amount of revenues received. The amount shown in the appropriation schedule is an estimate of, rather than a limit on, the amount that may be expended during the fiscal year.

Cost Per Student - A series of calculations used to derive the instructional costs of student related activities (i.e. student services, physical plant, instruction, etc.).

Debt Service - Principal and interest payments on the capital raised by selling bonds for construction of university buildings.

DIN - Decision Item Narratives - are descriptive summaries of biennial budget requests, submitted on forms required by the Department of Administration. They include background information and a description and justification of the request.

DOA - Department of Administration - Executive agency responsible for developing the Governor's biennial budget recommendations and for providing and coordinating support services to other state agencies.

DPI - Department of Public Instruction - Executive agency responsible for the direction and supervision of the state's public school system for kindergarten through 12th grades.

DRI - Data Resources, Inc. - An economic consulting firm used by the Department of Revenue for economic forecasts on national economic growth and inflation (CPI).

Expenditure Classification - The major line item to which costs are assigned. The major expenditure classifications are Salaries and Wages, Fringe Benefits, Supplies and Expenses, Permanent Property, Aids to Individuals, and Debt Service.

FTE - Full-Time Equivalent - The customary statistic for indicating the number of full-time equivalent students or staff represented by a group of part-time and full-time members.

Funds 101-106 – Specific subsets of the UW System's general program operations appropriation [s. 20.285(1)(a)]. Fund 101 includes funding for the doctoral institutions, Fund 102 includes funding for the comprehensive institutions, Fund 103 includes funding for UW Colleges, Fund 104 includes funding for UW-Extension and for Extension programs conducted at each institution, Fund 105 includes facilities maintenance funding for all institutions that own facilities, and Fund 106 includes funding for systemwide operations.

GPR - General Purpose Revenue - The State appropriation approved by the Governor and Legislature from the General Fund (general tax revenues).

GPR/Fees - The pool of state general purpose revenues and academic tuition fund sources assigned to a particular campus or system budget increment.

GPO - General Program Operations - The pool of four fund sources (GPR, Tuition/Fees, Federal Indirect Cost Reimbursement and General Operating Receipts) assigned to a particular campus or system budget increment.

HEAB - Higher Educational Aids Board - Executive agency responsible for the management of the state's financial aid system affecting students in public and private postsecondary institutions.

HEPI - Higher Education Price Index - A price index which measures the rate of inflation on the current operations of colleges and universities. The HEPI reports the change in prices paid by institutions for a fixed group of goods and services purchased for educational and general operations, such as faculty and administrators salaries, supplies and materials, books and periodicals, equipment, etc., less expenditures for sponsored research.

JCOER - Joint Committee on Employment Relations - Legislative committee comprised of 8 legislative leaders from both houses responsible for issues related to state employment relations.

JFC - Joint Committee on Finance - Legislative committee comprised of 8 senators and 8 representatives responsible for making recommendations regarding fiscal matters affecting all state operations.

LUMRG - Lawton Undergraduate Minority Retention Grant - A UW System administered financial aid program for needy Wisconsin resident and Minnesota Compact sophomore, junior, or senior minority students.

OSER – Office of State Employment Relations – Office in DOA responsible for personnel and employment relations policies and programs for the state.

Program - The budget activity to which costs are assigned. Examples of programs are Instruction, Research, Public Service, Academic Support, Student Services, and Institutional Support (Administration).

PR - Program Revenue - Revenues which are received to finance specified programs, e.g. Extension continuing education.

PR-F - Program Revenue-Federal - Monies which are received from the federal government.

QRP - Quality Reinvestment Program - A Board of Regents strategic plan identifying top quality educational priorities over a three year period (1992-1994). Over the three years UW institutions reallocated \$26.5 million to top priorities: compensation, S&E, learning technologies, libraries, assessment, engineering and professional development.

S&E - Supplies and Expense - Includes all expenditures except those for personnel salaries, fringe benefits and permanent property items (capital equipment defined as having a useful life of at least 2 years and a unit price of at least \$1,000). Supplies and expense would include items such as classroom supplies, travel expenses, office supplies, photocopying, computer software, equipment repair, and telephone service.

SEG - Segregated Revenue - Monies which are segregated in a fund by law and are available only for the purposes of that fund, such as the Trust Fund Income appropriation.

Student Share of Costs - The proportion of the cost per student paid by student academic tuition. This amount is usually shown as a percentage of total costs.

SUF - Segregated University Fee - Charges to students in addition to academic tuition and fees assessed to all students for support of special services, programs, and facilities; e.g. student unions/centers, and health services. The institutional body designated to review the

budgets for SUF supported activities is the Segregated University Fee Allocation Committee (SUFAC).

TIP - Talent Incentive Program - A HEAB administered financial aid program which provides financial assistance to especially needy resident undergraduates attending public or private postsecondary institutions in Wisconsin.

Tuition - As used in this document, tuition is the amount paid by all students for support of their instructional costs.

WTCS - Wisconsin Technical College System - Postsecondary educational system which provides adult basic, manpower training, job skill improvement, apprenticeship-related training, college transfer, and allied educational activities. The WTC System is governed by a 12 member board which supervises curriculum standards and operations of 16 regional WTCS districts.

Weighted Average - An average used to take into account different charges/costs for factors that affect how much significance should be given to each UW System institutions cost/charge. For example, the systemwide weighted average student budget takes into account the differences in student FTE for tuition costs and segregated fees, and number of occupants for room rates, etc. at each institution.

WHEG - Wisconsin Higher Education Grant - A HEAB administered financial aid program which provides need-based grants to UW System and WTCS resident undergraduate students.